NOTICES OF AMENDMENTS
given up to and including
Wednesday 1 July 2015

New Amendments handed in are marked thus ★
★ Amendments which will comply with the required notice period at their next appearance

Amendments tabled since the last publication: 159-168 and NCs 61 to 66

COMMITTEE OF THE WHOLE HOUSE

SCOTLAND BILL

NOTE
This document includes all remaining amendments and includes any withdrawn amendments at the end. The amendments have been arranged in accordance with the Order of the House [8 June 2015].

CLASSES 31 TO 37, SCHEDULE 2, CLASSES 38 TO 45, NEW CLASSES RELATING TO PART 4, NEW SCHEDULES RELATING TO PART 4

Mr Alistair Carmichael
Ian Murray
Wayne David

Clause 31, page 30, line 34, leave out “may” and insert “must” 23

Ian Murray
Wayne David

Clause 31, page 30, line 36, leave out “Ministers” and insert “Parliament” 52

Mr Alistair Carmichael

Clause 31, page 30, line 37, at end insert—
“(1A) The Treasury and Scottish Ministers must agree a scheme transferring to the control of each of Shetland Islands Council, Orkney Islands Council and
Scotland Bill, continued

Comhairle nan Eilean Siar ("the island authorities") on the transfer date all the existing Scottish functions and rights of the Commissioners relating to those parts of the Scottish zone surrounding each of the island authorities.

(1B) The exact extent of the parts of the Scottish zone to be transferred under subsection (1A) will be agreed by the Treasury and Scottish Ministers in consultation with the island authorities and in accordance with the principles contained within the United Nations Convention on the Law of the Sea articles 16, 74 and 84.”

Member’s explanatory statement
This Amendment would require the relevant functions of the Crown Estate in the Shetland Islands, Orkney and Na h-Eileanan Siar (the “Western Isles”) to be transferred to the councils for those areas. Articles 16, 74 and 84 of the UN Convention on the Law of the Sea set out principles for defining geographical extent in relation to the territorial sea, exclusive economic zones and the Continental shelf respectively.

Mr Jacob Rees-Mogg

Clause 31, page 31, line 22, at end insert—
“( ) The scheme must not include any alteration to the Sovereign Grant Act 2011.”

Member’s explanatory statement
The Sovereign Grant Act 2011 made provision for the honour and dignity of the Crown and the Royal Family and about allowances and pensions under the Civil List Acts of 1837 and 1952.

Mr Jacob Rees-Mogg

Clause 31, page 31, line 22, at end insert—
“( ) The scheme must not include any reduction in the pro rata payments due to Her Majesty under the Sovereign Grant Act 2011.”

Member’s explanatory statement
This amendment is to ensure that Scotland continues to contribute its share towards the costs of the Monarchy.

Mr Jacob Rees-Mogg

Clause 31, page 31, line 22, at end insert—
“( ) The scheme must not include any permanent alienation of the rights of the Crown.”

Member’s explanatory statement
This amendment protects the position of future Sovereigns in respect of the rights of the Crown.

Mr Alistair Carmichael

Clause 31, page 32, line 25, leave out “C” and insert “A”

Mr Alistair Carmichael

Clause 31, page 32, line 31, leave out “then, instead of the type C procedure”

Mr Alistair Carmichael

Clause 31, page 32, line 31, leave out “I” and insert “A”
Scotland Bill, continued

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Page 30, line 31, leave out Clause 31

Member’s explanatory statement
This amendment would leave out the current proposal on the Crown Estate so that it can be replaced by a new clause on Crown Property.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 32, page 33, line 44, leave out subsection (2)

Member’s explanatory statement
This amendment delivers a more explicit reference to the devolution of competence over gender quotas in respect of public bodies in Scotland but ensures that it is “not limited to” gender quotas, as agreed in the Smith Commission report.

Angus Robertson
Mike Weir
Dr Eilidh Whiteford
Stewart Hosie
John Nicolson
Angela Crawley

★ Clause 32, page 33, line 46, after “2006” insert “(other than enforcement under Part 1 of that Act)”

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicholson

★ Clause 32, page 34, leave out lines 3 and 4.
Clause 32, page 34, line 4, at end insert—

“Equal opportunities in relation to an appointment as a member of a Scottish public authority.”

Member’s explanatory statement

The Amendment would ensure continued progression towards achieving gender balance among members of the Scottish Parliament and on boards of Scottish public authorities.

Clause 32, page 34, line 13, at end insert, “including a requirement for gender balance among the members of the Scottish Parliament and members of boards of Scottish public authorities;”

Clause 32, page 34, line 18, leave out “the Equality Act 2010 and Part 1 of that Act” and insert “and the Equality Act 2010”

Clause 32, page 34, line 25, leave out subsection (6) and insert—

“In section 2 (power to amend section 1)—

(a) in subsection (7) omit “the Scottish Ministers or”,

(b) in subsection (10), before “Ministers” insert “Welsh””

Clause 32, page 34, leave out lines 39 to 42 and insert—

“(4) Part 1 comes into force on such day as the Scottish Ministers may by order appoint so far as it—

(a) confers a power on the Scottish Ministers;
Scotland Bill, continued

(b) relates to a public authority in respect of which such a power is exercisable."

**Member’s explanatory statement**

This amendment would clarify Scottish Ministers ability to commence the relevant sections of Part 1 of the Equality Act 2010, which was subject to a Legislative Consent Motion in 2010.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 32, page 35, line 2, leave out subsection (10)

Mr Alistair Carmichael

Clause 33, page 35, leave out lines 18 and 19

Ian Murray
Wayne David

Clause 33, page 35, line 18, leave out sub-sub-paragraph (b)

Mr Alistair Carmichael

Clause 33, page 35, leave out lines 24 and 25

Mr Alistair Carmichael

Clause 33, page 35, leave out lines 26 to 30

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 33, page 35, leave out lines 26 to 30 and insert—

“This Schedule does not reserve the transfer of all the functions of a tribunal referred to in sub-paragraph (2) to a Scottish tribunal, so far as the functions are exercisable in relation to Scottish cases or a specified category of Scottish cases, in accordance with provision made by Her Majesty by Order in Council.’’

**Member’s explanatory statement**

This amendment would ensure that all functions exercisable in relation to Scottish cases or a specified category of Scottish cases should transfer to the Scottish Parliament.
Scotland Bill, continued

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 33, page 35, leave out from beginning of line 31 to end of line 7 on page 36

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 33, page 36, line 22, at end insert—

“( ) For the avoidance of doubt, this Schedule does not reserve—

(a) a Scottish tribunal’s practice and procedure when exercising functions that have been transferred to it by virtue of this paragraph, or

(b) the fees and expenses chargeable for, or in connection with, proceedings before a Scottish tribunal when it is exercising those functions.”

Member’s explanatory statement

This amendment makes clear that competence over a tribunal’s practice, rules of procedure and fees in relation to transferred cases becomes devolved, as per the Smith Commission recommendation.

Ian Murray
Wayne David

Clause 33, page 37, line 17, at end insert—

“(7A) Scottish Ministers, in conjunction with the Advisory, Conciliation and Arbitration Service (ACAS) shall establish and oversee a process, involving Scottish businesses and trades unions, to end the current employment tribunal fee system in Scotland.”

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 34, page 37, line 28, leave out from “relating” to “to” in line 29

Member’s explanatory statement

This amendment would remove a restriction on the full devolution of speed limits in relation to emergency vehicles.
Member’s explanatory statement
This amendment would amend section 130(3) of the Road Traffic Regulation Act 1984 so that Scottish Ministers are added into the provision as the relevant ‘national authority’.

Member’s explanatory statement
This amendment would amend section 130(3) of the Road Traffic Regulation Act 1984 so that Scottish Ministers are added into the provision as the relevant ‘national authority’.

Member’s explanatory statement
This amendment would amend section 130(3) of the Road Traffic Regulation Act 1984 so that Scottish Ministers are added into the provision as the relevant ‘national authority’.
Scotland Bill, continued

(3B) In subsection (3A), “rental payment” means payment of an amount to be calculated by reference to the area of land to which the licence relates.”

Member’s explanatory statement

In Clause 41, the Secretary of State has retained the power to set the consideration payable for licences. This could restrict Scottish Ministers’ ability to set other charges that form integral aspects of the licensing regime: for example, the Department of Energy and Climate Change (DECC) charge a ‘land rental’. This would enable Scottish Ministers to introduce a similar scheme in Scotland.

Mr Alistair Carmichael

Clause 43, page 45, line 7, at end insert—
“(aa) in the list of subject-matter, leave out “(c) the Estate Agents Act 1979,””

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

Mrs Angela Crawley

Clause 43, page 45, line 9, leave out from “insert—” to the end of subsection (8) and insert—

“The provision of consumer advocacy and advice.
Enforcement and redress for breach of consumer rights.”

(3) In Section C8 (product standards, safety and liability) after the heading “Exceptions” insert—

“The provision of consumer advocacy and advice.
Enforcement of, and redress for breach of, consumer rights.”

(4) In Section C9 (weights and measures) after the reservations insert—

“Exceptions
The provision of consumer advocacy and advice.
Enforcement of, and redress for breach of, consumer rights.”

(5) In Section C10 (telecommunications)—

(a) for the heading “Exception” substitute “Exceptions”;
(b) after that heading insert—

“The provision of consumer advocacy and advice.
Enforcement and redress for breach of consumer rights.”

(6) In Section C11 (posts)—

(a) for the heading “Exception” substitute “Exceptions”;
(b) after that heading insert—

“The provision of consumer advocacy and advice.
Enforcement of, and redress for breach of, consumer rights.”

(7) In Section D1 (electricity)—

(a) for the heading “Exception” substitute “Exceptions”;
(b) after the exception relating to the Environmental Protection Act 1990 insert—
Committee of the whole House: 1 July 2015

Scotland Bill, continued

“The provision of consumer advocacy and advice.
Enforcement of, and redress for breach of, consumer rights.”

(8) In Section D2 (oil and gas), at the end of the exceptions insert—

“The provision of consumer advocacy and advice.
Enforcement of, and redress for breach of, consumer rights.”

Member’s explanatory statement
This amendment would provide an exception to reservation C10 in Schedule 5 to the Scotland Act which covers telecommunications and devolves responsibility for consumer enforcement and redress to the Scottish Parliament. It also removes unnecessary references to a public body and to the holder of a public office.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 45, page 47, line 3, leave out from “insert-“ to the end of subsection (1) and insert—

“Exceptions
The number of relevant gaming machines authorised (if any) in respect of premises licences under the Gambling Act 2005.

“Interpretation
A “relevant gaming machine” is a gaming machine (within the meaning of section 235 of the Gambling Act 2005) for which the maximum charge for use is more than £10.”.

Member’s explanatory statement
This amendment replaces the reference to betting premises with a more general reference to gambling premises, giving full effect to Smith Commission recommendation 74.

Mr Alistair Carmichael

Clause 45, page 47, line 7, leave out “for which the maximum charge for use is more than £10”

Graham Jones

★ Clause 45, page 47, line 7, leave out “£10” and insert “£2”

Ian Murray
Wayne David

★ Clause 45, page 47, line 8, at end insert “and the designation of licensing standards officers in Scotland as authorised persons for the exercise of inspection and enforcement functions in respect of such licences.”

Member’s explanatory statement
This Amendment would allow the Scottish Parliament to include Licensing Standards Officers (LSOs) in Scotland as authorised persons who may exercise inspection and enforcement functions
Scotland Bill, continued

under the Gambling Act 2005 in respect of the number of gaming machines authorised under a betting premises licence.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 45, page 47, line 13, leave out from “means” to the end of subsection (4) and insert—

“(a) the Scottish Ministers in respect of premises in Scotland in so far as the order varies the number of gaming machines authorised (if any) for which the maximum charge for use is more than £10, or

(b) otherwise, the Secretary of State.”

Member’s explanatory statement
This amendment replaces the reference to betting premises with a more general reference to gambling premises, giving full effect to Smith Commission recommendation 74.

Mr Alistair Carmichael

Clause 45, page 47, line 17, leave out “for which the maximum charge for use is more than £10”

Graham Jones
★ Clause 45, page 47, line 18, leave out “£10” and insert “£2”

Graham Jones
★ Clause 45, page 47, line 18, after “£10” insert —

“( ) the content and the speed of play,”

Graham Jones
★ Clause 45, page 47, line 18, after “£10” insert—

“( ) the number of staff required to supervise such machines,”

Ian Murray
Wayne David
★ Clause 45, page 47, line 20, at end insert—

“(4A) In section 304 of that Act (authorised persons), after subsection 4(c) insert—

“(d) Licensing Standards Officers (LSOs) of Scottish local authorities, appointed in terms of section 13 of the Licensing (Scotland) Act 2005.””

Member’s explanatory statement
This Amendment would include Licensing Standards Officers (LSOs) in Scotland as authorised persons who may exercise inspection and enforcement functions under the Gambling Act 2005 in respect of the number of gaming machines authorised under a betting premises licence.
Mr Alistair Carmichael
Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson
Graham Jones

Clause 45, page 47, line 35, leave out subsection (6)

Ian Murray
Wayne David

To move the following Clause—

“Obstructive parking
(1) In section E1 of Schedule 5 to the Scotland Act 1998 (Road transport) after “Exceptions”, insert—

“The subject matter of sections 19 to 22 (Stopping on verges, etc, or in dangerous positions, etc.) of the Road Traffic Act 1988;

The subject-matter of section 41(5) (Regulation of construction, weight, equipment and use of vehicles) of the Road Traffic Act 1988 in so far as it relates to the making of regulations making it an offence to cause or permit a vehicle to stand on the road so as to cause any unnecessary obstruction of the road.”

(2) After section 51 of the Road Traffic Offenders Act 1988 (Fixed penalty offences) insert new section 51A—

“51A Offences under Road Traffic Act 1988
(1) Any offence in respect of a vehicle under regulations made by Scottish Ministers under section 41(5) (Regulation of construction, weight, equipment and use of vehicles) of the Road Traffic Act 1988 is a fixed penalty offence for the purposes of this Part of this Act if it is specified as such in those regulations, but subject to subsection (2) below.

(2) An offence under an enactment so specified is not a fixed penalty offence for those purposes if it is committed by causing or permitting a vehicle to be used by another person in contravention of any provision made or restriction or prohibition imposed by or under any enactment.”

(3) Before proposing a change in regulation of a subject matter falling under this section, Scottish Ministers shall—

(a) consult the Secretary of State, and
(b) publish and lay before the Scottish Parliament an assessment of the impact on road safety of any difference between the proposed change in Scotland and road traffic rules in other parts of the United Kingdom.”

Member’s explanatory statement
This amendment is intended to ensure that offences in relation to parking on pavements can be enforced by the Scottish Parliament. Other offences would be unaffected. This amendment is based
Mr Alistair Carmichael

To move the following Clause—

“Health and safety

In Part 2 of Schedule 5 to the Scotland Act 1998 (Employment), leave out Section H2 (Health and Safety).”

Member’s explanatory statement

This new Clause would remove from the list of reserved matters in the 1998 Act (and so transfer to the Scottish Parliament) the subject-matter of Part I of the Health and Safety at Work etc. Act 1974 (Health, safety and welfare in connection with work, and control of dangerous substances and certain emissions into the atmosphere), the Health and Safety Commission, the Health and Safety Executive and the Employment Medical Advisory Service.

Mr Alistair Carmichael

To move the following Clause—

“Business associations

In Section C1 in Part 2 of Schedule 5 to the Scotland Act 1998 (Business associations) at the end of the exceptions insert—

“(c) the law on partnerships and unincorporated associations,
(d) the creation of new forms of cooperative enterprise,
(e) the creation of new forms of mutual enterprise,
(f) the creation of economic interest groups where the European Economic Interest Group under regulation EEC 2137/85 is not available because the members do not come from more than one member state.””
To move the following Clause—

“Employment and industrial relations

In Part 2 of Schedule 5 to the Scotland Act 1998, omit Section H1 (employment and industrial relations).”

Member’s explanatory statement
This new clause would devolve employment and industrial relations to the Scottish Parliament.

To move the following Clause—

“Health and safety


(2) The Health and Safety Executive is a cross-border public authority for the purposes of the 1998 Act.

(3) The 1998 Act applies in relation to the Health and Safety Executive in the same way as it applies in relation to cross-border public authorities specified in an Order in Council under section 88(5) of the 1998 Act.”

Member’s explanatory statement
This new clause would devolve health and safety to the Scottish Parliament and designates the Health and Safety Executive as a cross-border public authority.
Scotland Bill, continued

To move the following Clause—

“Equal opportunities

In Part 2 of Schedule 5 to the Scotland Act 1998, omit Section L2 (equal opportunities).”

Member’s explanatory statement

This new clause would devolve equal opportunities to the Scottish Parliament.

To move the following Clause—

“Abortion

In Part 2 of Schedule 5 to the 1998 Act, leave out section J1 (abortion).”

Member’s explanatory statement

This amendment removes the specific reservation of abortion, thus transferring competence over abortion to the Scottish Parliament.

To move the following Clause—

“Crown property

(1) Part 1 of Schedule 5 to the Scotland Act 1998 (general reservations) is amended as follows

(2) Omit paragraph 2(3)

(3) In paragraph 3(3), omit paragraph (a)

(4) After paragraph 3, insert—

“3A Without prejudice to paragraphs 2 and 3, paragraph 1 does not reserve—
Scotland Bill, continued

(a) removing or altering functions of, or conferring functions on, the Crown Estate Commissioners in relation to the holding or management of property within paragraph 3(1),

(b) where a function of the Crown Estate Commissioners of holding property is so removed, the transfer of any property held in exercise of the function.”

(5) Functions relating to Crown property are, so far as they relate to Crown property in or relating to the Scottish offshore region, to be treated for the purposes of the Scotland Act 1998 as exercisable in or as regards Scotland.

(6) In subsection (5)—

“Crown property” means property within paragraph 3(1) of Part 1 of Schedule 5 to the Scotland Act 1998,

“Scottish offshore region” has the same meaning as in the Marine and Coastal Access Act 2009 (see section 322 of that Act)

(7) In section 1(2) of the Civil List Act 1952 (payment of hereditary revenues into the Scottish Consolidated Fund), omit “from bona vacantia, ultimus haeres and treasure trove”.

Member’s explanatory statement
This alternative to clause 31 would reduce the complexity of the current arrangements relating to the Crown Estate by removing the reservation relating to the management of the Crown Estate and provides the Scottish Parliament with full legislative competence in relation to the management of the Crown Estate in or as regards Scotland. It would also transfer any functions of the Crown Estate Commissioners in relation to rights to the continental shelf beyond the 200 nautical mile limit adjacent to Scotland.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

To move the following Clause—

“Party political broadcasts

In Section K1 of Part 2 of Schedule 5 to the Scotland Act 1998 (broadcasting), after the reservation insert—

“Exceptions

The regulation of

(a) party political broadcasts in connection with elections that are within the legislative competence of the Parliament, and

(b) referendum campaign broadcasts in connection with referendums held under Acts of the Scottish Parliament.”

Member’s explanatory statement
In recommending that the Scottish Parliament should have all powers in relation to Scottish
Parliament and local government elections, the Smith Commission stated specifically that this would include party political broadcasts. This new clause delivers on that proposal.

To move the following Clause—

“Broadcasting
Leave out section K1 in Part 2 of Schedule 5 (Broadcasting) to the 1998 Act.”

Member’s explanatory statement
This new clause would devolve broadcasting to the Scottish Parliament.

To move the following Clause—

“Levies in respect of agriculture, taking wild game, aquaculture and fisheries etc.
(1) In Part 2 of Schedule 5 to the Scotland Act 1998, Section A1 is amended as follows.
(2) In the Exceptions, after the exception for devolved taxes insert—
“Levies in respect of agriculture, taking wild game, aquaculture and fisheries (including sea fisheries) or a related activity: their collection and management.”
(3) After the Exceptions insert—
“Interpretation
“agriculture” includes horticulture, fruit growing, seed growing, dairy farming and livestock breeding and keeping, and the use of land as grazing land, meadow land, osier land, market gardens and nursery grounds.
“aquaculture” includes the breeding, rearing or cultivation of fish (of any kind), seafood or aquatic organisms.
“related activity” means the production, processing, manufacture, marketing or distribution of—
Scotland Bill, continued

(a) anything (including any creature alive or dead) produced or taken in the course of agriculture, taking wild game or aquaculture, or caught (by any means) in a fishery,
(b) any product which is derived to any substantial extent from anything so produced or caught.”

Member’s explanatory statement
This new Clause would give the Scottish Parliament general legislative competence in respect of agricultural, aquacultural and fisheries levies.

Ian Murray
Wayne David

★ To move the following Clause—


In the Exceptions under Section L.2 of Part 2 of Schedule 5 to the 1998 Act, insert—

The enforcement of Part 1 of the Equality Act 2006.”

Sir Edward Leigh

★ To move the following Clause—

“Health and Medicines

In Part 2 of Schedule 5 to the 1998 Act, leave out “Head J (Health and Medicine)”

Member’s explanatory statement
The Amendment would remove health and medicine, including abortion, xenotransplantation, embryology, surrogacy, genetics, medical supplies, poisons and welfare foods from the list of matters reserved to the UK Parliament, allowing the Scottish Parliament to make separate provision in these matters for Scotland.
Scotland Bill, continued

Ian Murray

☆ Clause 49, page 49, line 8, leave out “does not” and insert “may”

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 50, page 49, leave out from beginning of line 32 to line 50 on page 50 and insert—

“(4) The Scottish Ministers may not make regulations under section 9 unless they have consulted the Secretary of State about the proposed regulations.

(5) Subsection (1) does not prevent the Secretary of State making a support scheme in relation to Scotland under section 9, or varying or revoking regulations made by the Scottish Ministers under that section with the agreement of the Scottish Ministers.”

Member’s explanatory statement
This amendment would remove the requirement in Clause 50 for the agreement of the Secretary of State as a pre-requisite to the exercise of certain powers by the Scottish Minister. It includes a requirement for the agreement of Scottish Ministers before the Secretary of State may vary or revoke instruments made by the Scottish Ministers.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 51, page 52, leave out from beginning of line 10 to end of line 3 on page 53 and insert—

“(5) The Scottish Ministers may not make an order under section 33BC unless they have consulted the Secretary of State about the proposed order.

(6) The power of the Secretary of State to make an order under section 33BC is exercisable so as to make any provision that may be made by the Scottish Ministers under that section, or vary or revoke an order made by the Scottish Ministers under that section, but only with the agreement of the Scottish Ministers.”

Member’s explanatory statement
This amendment would remove the requirement in Clause 51 for the agreement of the Secretary of State as a pre-requisite to the exercise of certain powers by the Scottish Minister. It includes a requirement for the agreement of Scottish Ministers before the Secretary of State may vary or revoke instruments made by the Scottish Ministers.
Committee of the whole House: 1 July 2015

Scotland Bill, continued

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

Clause 51, page 53, leave out from beginning of line 45 to end of line 37 on page 54 and insert—

“(5) The Scottish Ministers may not make an order under section 33BD unless they have consulted the Secretary of State about the proposed order.

(6) The power of the Secretary of State to make an order under section 33BD is exercisable so as to make any provision that may be made by the Scottish Ministers under that section, or vary or revoke an order made by the Scottish Ministers under that section, but only with the agreement of the Scottish Ministers.”

Member’s explanatory statement
This amendment would remove the requirement in Clause 51 for the agreement of the Secretary of State as a pre-requisite to the exercise of certain powers by the Scottish Minister. It includes a requirement for the agreement of Scottish Ministers before the Secretary of State may vary or revoke instruments made by the Scottish Ministers.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

Clause 51, page 55, leave out from beginning of line 28 to end of line 21 on page 56 and insert—

“(5) The Scottish Ministers may not make an order under section 41A unless they have consulted the Secretary of State about the proposed order.

(6) The power of the Secretary of State to make an order under section 41A is exercisable so as to make any provision that may be made by the Scottish Ministers under that section, or vary or revoke an order made by the Scottish Ministers under that section, but only with the agreement of the Scottish Ministers.”

Member’s explanatory statement
This amendment would remove the requirement in Clause 51 for the agreement of the Secretary of State as a pre-requisite to the exercise of certain powers by the Scottish Minister. It includes a requirement for the agreement of Scottish Ministers before the Secretary of State may vary or revoke instruments made by the Scottish Ministers.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

Clause 51, page 57, leave out from beginning of line 15 to end of line 7 on page 58 and insert—

“(5) The Scottish Ministers may not make an order under section 41B unless they have consulted the Secretary of State about the proposed order.
Scotland Bill, continued

(6) The power of the Secretary of State to make an order under section 41B is exercisable so as to make any provision that may be made by the Scottish Ministers under that section, or vary or revoke an order made by the Scottish Ministers under that section, but only with the agreement of the Scottish Ministers.”

Member’s explanatory statement
This amendment would remove the requirement in Clause 51 for the agreement of the Secretary of State as a pre-requisite to the exercise of certain powers by the Scottish Minister. It includes a requirement for the agreement of Scottish Ministers before the Secretary of State may vary or revoke instruments made by the Scottish Ministers.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 53, page 60, leave out lines 9 to 17.

Member’s explanatory statement
This amendment removes restrictions on the consultation process with the Scottish Government and Scottish Parliament in relation to renewables incentive schemes.

Angus Robertson
Mike Weir
Stewart Hosie
Dr Eilidh Whiteford
Angela Crawley
John Nicolson

☆ Clause 55, page 63, line 18, at end insert—

“( ) the Scottish Ministers,”

Member’s explanatory statement
Clause 55 as currently drafted would allow Scottish Ministers to make a reference to the Competition and Markets Authority only in the most exceptional circumstances. This amendment would enable Scottish Ministers to make a reference without the involvement of the Secretary of State.

Mr Graham Allen

To move the following Clause—

“Local authority’s power of general competence

(1) A local authority has power to do anything that individuals generally may do.
(2) Subsection (1) applies to things that an individual may do even though they are in nature, extent or otherwise—
(a) unlike anything the authority may do apart from subsection (1), or
Scotland Bill, continued

(b) unlike anything that other public bodies may do.

(3) In this section “individual” means an individual with full capacity.

(4) Where subsection (1) confers power on the authority to do something, it confers power (subject to sections (Boundaries of the general power) to (Limits on doing things for commercial purposes in exercise of general power)) to do it in any way whatever, including—

(a) power to do it anywhere in the United Kingdom or elsewhere,
(b) power to do it for a commercial purpose or otherwise for a charge, or without charge, and
(c) power to do it for, or otherwise than for, the benefit of the authority, its area or persons resident or present in its area.

(5) The generality of the power conferred by subsection (1) (“the general power”) is not limited by the existence of any other power of the authority which (to any extent) overlaps the general power.

(6) Any such other power is not limited by the existence of the general power (but see section (Powers to make supplemental provision)(2)).”

Member’s explanatory statement

This series of new Clauses seeks to introduce a general power of competence for Scottish local authorities, putting it beyond doubt that they may do anything that is not expressly prohibited by law. It seeks to go further than the power of wellbeing already afforded to Scottish local authorities. The proposals seek to give councils the capacity to do anything that an individual can do. Therefore, this would not enable a local authority to introduce a tax or wage war, but it would ensure that local government has the ability to use the power of general competence in the most sensible and constructive way for the benefit of the people and communities whom they serve.

Mr Graham Allen

To move the following Clause—

“Boundaries of the general power

(1) If exercise of a pre-commencement power of a local authority is subject to restrictions, those restrictions apply also to exercise of the general power so far as it is overlapped by the pre-commencement power.

(2) The general power does not enable a local authority to do—

(a) anything which the authority is unable to do by virtue of a pre-commencement limitation, or
(b) anything which the authority is unable to do by virtue of a post-commencement limitation which is expressed to apply—

(i) to the general power,
(ii) to all of the authority’s powers, or
(iii) to all of the authority’s powers but with exceptions that do not include the general power.

(3) The general power does not confer power to make or alter—

(a) arrangements of a kind which may be made under sections 56 (arrangements for discharge of authority’s functions by committees, joint committees, officers etc.) or 62B (establishment of joint boards) of the Local Government (Scotland) Act 1973,
(b) any other arrangements that authorise a person to exercise a function of a local authority.
(4) In this section—

“post-commencement limitation” means a prohibition, restriction or other limitation expressly imposed by a statutory provision that—

(a) is contained in an Act passed after the day on which this Act is passed or
(b) is contained in an instrument made under an Act and comes into force on or after the commencement of section (Local authority’s general power of competence),

“pre-commencement limitation” means a prohibition, restriction or other limitation expressly imposed by a statutory provision that—

(a) is contained in this Act, or in any other Act passed no later than the day on which this Act is passed, or
(b) is contained in an instrument made under an Act and comes into force before the commencement of section (Local authority’s general power of competence),

“pre-commencement power” means power conferred by a statutory provision that—

(a) is contained in this Act, or in any other Act passed no later than the day on which this Act is passed, or
(b) is contained in an instrument made under an Act and comes into force before the commencement of section (Local authority’s general power of competence).”

**Member’s explanatory statement**

*This new Clause is linked to the new Clause on a local authority power of general competence (NC12).*

Mr Graham Allen

To move the following Clause—

**“Limits on charging in exercise of general power”**

(1) Subsection (2) applies where—

(a) a local authority provides a service to a person otherwise than for a commercial purpose, and

(b) its providing the service to the person is done, or could be done, in exercise of the general power.

(2) The general power confers power to charge the person for providing the service to the person only if—

(a) the service is not one that a statutory provision requires the authority to provide to the person,

(b) the person has agreed to its being provided, and

(c) ignoring this section and section 1 of the Local Authorities (Goods and Services) Act 1970 (*supply of goods and services by local authorities*), the authority does not have power to charge for providing the service.

(3) The general power is subject to a duty to secure that, taking one financial year with another, the income from charges allowed by subsection (2) does not exceed the costs of provision.
Scotland Bill, continued

(4) The duty under subsection (3) applies separately in relation to each kind of service.”

Member’s explanatory statement
This new Clause is linked to the new Clause on a local authority power of general competence (NC12).

To move the following Clause—

“Limits on doing things for commercial purpose in exercise of general power

(1) The general power confers power on a local authority to do things for a commercial purpose only if they are things which the authority may, in exercise of the general power, do otherwise than for a commercial purpose.

(2) Where, in exercise of the general power, a local authority does things for a commercial purpose, the authority must do them through a company.

(3) A local authority may not, in exercise of the general power, do things for a commercial purpose in relation to a person if a statutory provision requires the authority to do those things in relation to the person.

(4) In this section “company” means—
(a) a company within the meaning given by section 1(1) of the Companies Act 2006, or
(b) a registered society within the meaning the Co-operative and Community Benefit Societies Act 2014 or a society registered or deemed to be registered under the Industrial and Provident Societies Act (Northern Ireland) 1969.”

Member’s explanatory statement
This new Clause is linked to the new Clause on a local authority power of general competence (NC12).

To move the following Clause—

“Powers to make supplemental provision

(1) If the Scottish Ministers think that a statutory provision (whenever passed or made) prevents or restricts local authorities from exercising the general power, the Scottish Ministers may by regulations amend, repeal, revoke or disapply that provision.

(2) If the Scottish Ministers think that the general power is overlapped (to any extent) by another power then, for the purpose of removing or reducing that overlap, the Scottish Minister may by regulations amend, repeal, revoke or disapply any statutory provision (whenever passed or made).

(3) The Scottish Ministers may by regulations make provision preventing local authorities from doing, in exercise of the general power, anything which is specified, or is of a description specified, in the regulations.
Scotland Bill, continued

(4) The Scottish Ministers may by regulations provide for the exercise of the general power by local authorities to be subject to conditions, whether generally or in relation to doing anything specified, or of a description specified, in the regulations.

(5) The power under subsection (1), (2), (3) or (4) may be exercised in relation to—
   (a) all local authorities,
   (b) particular local authorities, or
   (c) particular descriptions of local authority.

(6) The power under subsection (1) or (2) to amend or disapply a statutory provision includes power to amend or disapply a statutory provision for a particular period.

(7) Before making regulations under subsection (1), (2), (3) or (4) the Scottish Ministers must consult—
   (a) such local authorities,
   (b) such representatives of local government, and
   (c) such other persons (if any),
   as the Scottish Ministers consider appropriate.”

Member’s explanatory statement
This new Clause is linked to the new Clause on a local authority power of general competence (NC12).

Mr Graham Allen

NC17

To move the following Clause—

“Limits on power under section (Powers to make supplemental provision)(1)

(1) The Scottish Ministers may not make provision under section (Powers to make supplemental provision)(1) unless the Scottish Ministers consider that the conditions in subsection (2), where relevant, are satisfied in relation to that provision.

(2) Those conditions are that—
   (a) the effect of the provision is proportionate to the policy objective intended to be secured by the provision,
   (b) the provision, taken as a whole, strikes a fair balance between the public interest and the interests of any person adversely affected by it,
   (c) the provision does not remove any necessary protection,
   (d) the provision does not prevent any person from continuing to exercise any right or freedom which that person might reasonably expect to continue to exercise,
   (e) the provision is not of constitutional significance.

(3) Regulations under section (Powers to make supplemental provision)(1) may not make provision for the delegation or transfer of any function of legislating.

(4) For the purposes of subsection (3) a function of legislating is a function of legislating by order, rules, regulations or other subordinate instrument.
Scotland Bill, continued

(5) Regulations under section (Powers to make supplemental provision)(1) may not make provision to abolish or vary any tax.”

**Member’s explanatory statement**
This new Clause is linked to the new Clause on a local authority power of general competence (NC12).

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Mr Graham Allen

NC18

To move the following Clause—

“Procedure for regulations under section (Powers to make supplemental provision)

(1) If, as a result of any consultation required by section (Powers to make supplemental provision)(7) with respect to proposed regulations under section (Powers to make supplemental provision)(1), it appears to the Scottish Ministers that it is appropriate to change the whole or any part of the Scottish Ministers’ proposals, the Scottish Ministers must undertake such further consultation with respect to the changes as the Scottish Ministers consider appropriate.

(2) If, after the conclusion of the consultation required by section (Powers to make supplemental provision)(7) and subsection (1), the Scottish Ministers consider it appropriate to proceed with the making of regulations under section (Powers to make supplemental provision)(1), the Scottish Ministers must, when laying a draft of the regulations, also lay before the Scottish Parliament an explanatory document explaining the proposals and giving details of—

(a) the Scottish Ministers’ reasons for considering that the conditions in section (Limits on power under section (Powers to make supplemental provision)(1))(2), where relevant, are satisfied in relation to the proposals,

(b) any consultation undertaken under section (Powers to make supplemental provision)(7) and subsection (1),

(c) any representations received as a result of the consultation, and

(d) the changes (if any) made as a result of those representations.

(3) If provision under section (Powers to make supplemental provision)(2) is included in draft regulations under section (Powers to make supplemental provision)(1) laid in the circumstances described in subsection (2), the explanatory document laid with the draft regulations must also explain the proposals under section (Powers to make supplemental provision)(2) and give details of any consultation undertaken under section (Powers to make supplemental provision)(7) with respect to those proposals.

(4) Section (Powers to make supplemental provision)(7) does not apply to regulations under section (Powers to make supplemental provision)(3) or (4) which are made only for the purpose of amending earlier such regulations—

(a) so as to extend the earlier regulations, or any provision of the earlier regulations, to a particular authority or to authorities of a particular description, or
Scotland Bill, continued

(b) so that the earlier regulations, or any provision of the earlier regulations, ceases to apply to a particular authority or to authorities of a particular description.”

Member’s explanatory statement
This new Clause is linked to the new Clause on a local authority power of general competence (NC12).

Mr Graham Allen

To move the following Clause—

“Local authority’s general power of competence: interpretation

In this Part—

“the general power” means the power conferred by section (Local authority’s general power of competence)(1),

“statutory provision” means a provision of an Act or of an instrument made under an Act.”

Member’s explanatory statement
This new Clause is linked to the new Clause on a local authority power of general competence (NC12).

Mr Graham Allen

To move the following Clause—

“Competences of local government in Scotland

(1) The First Minister must, after consultation with representatives from local government in Scotland, publish a list of competences of local government in Scotland.

(2) After the list has been published, the First Minister may not publish any amended list of competences of local government in Scotland without first obtaining approval of the revised list consent from

(a) the Scottish Parliament, with two-thirds of its membership voting in favour of the amended list, and

(b) the Convention of Scottish Local Authorities.”

Member’s explanatory statement
This new clause entrenches the independence of local government in Scotland from interference by national government in Scotland.
Committee of the whole House: 1 July 2015

Scotland Bill, continued

Mr Graham Allen

To move the following Clause—

“Subsidiarity

That Subsidiarity as defined by the Maastricht Treaty 1992 Article 5(3) shall apply to the functions of national and local government in Scotland.”

Member’s explanatory statement
This extends protection of Scottish Local Government’s independence by protecting its subsidiarity behind a European Treaty applicable to the United Kingdom.

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Ian Murray
Wayne David

To move the following Clause—

“Scottish Government review of measures taken to promote gender equality in Scottish Parliament

Scottish Ministers shall, within six months of the day on which this Act is passed, publish and lay before the Scottish Parliament a comprehensive review of the measures which the Scottish Government is taking to further and to promote gender equality in the membership of the Scottish Parliament and on the boards of Scottish public authorities.”

Member’s explanatory statement
This New Clause requires Scottish Ministers to publish a review of the measures they are taking to promote gender equality among members of the Scottish Parliament and on boards of Scottish public authorities.

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Mr Graham Allen

To move the following Clause—

“Commission on social and economic rights

(1) The Secretary of State shall appoint a commission on social and economic rights.

(2) The Secretary of State shall invite the Presiding Officers or Speakers of the House of Commons, House of Lords, National Assembly of Wales, Northern Ireland Assembly and the Scottish Parliament each to nominate no more than three persons to the commission on social and economic rights.

(3) The commission on social and economic rights must report on—

(a) the practicality of making the Scottish Parliament and Scottish Government subject to the rights contained in the International Covenant on Economic, Social and Cultural Rights; and

(b) the consequences of Scottish devolution for the attainment of economic and social rights throughout the United Kingdom.
(4) The Secretary of State may by regulations determine the role, composition, organisation and powers of the commission on social and economic rights.”

**Member’s explanatory statement**

The purpose of this New Clause is to create a commission to consider whether economic and social rights could be made justiciable in Scotland, and the prospects for achieving fuller attainment of economic and social rights throughout the United Kingdom.

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**Mr Graham Allen**

To move the following Clause—

**“Office of Wellbeing**

(1) Scottish Ministers shall appoint an independent Office of Wellbeing to monitor and report on the wellbeing impacts of fiscal and macro-economic policy in Scotland, with a particular focus on inequalities of wellbeing.

(2) The First Minster must publish at least once a year a wellbeing statement setting out the relevant social, economic and environmental policies of Scottish Ministers and their intended effects on the wellbeing of the people of Scotland.

(3) The Office of Wellbeing may commission independent research.

(4) The Office of Wellbeing must report at least once a year on progress being made against the wellbeing statement made by the First Minster and may report from time to time on any other relevant matter.

(5) The costs of the Office of Wellbeing shall be borne by the Scottish Parliament.”

**Member’s explanatory statement**

This Clause establishes an independent Office of Wellbeing, akin to the Office for Budget Responsibility, to ensure that expert consideration is given to the interplay between the economic, fiscal and macro-economic policies of the Scottish and United Kingdom Governments and their environmental, economic and social effects.

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**Ian Murray**

★ To move the following Clause—

**“Duty of Scottish Ministers in relation to European Charter of Local Self-Government**

(1) Scottish Ministers must, in exercising their functions, observe and promote the principles and provisions of the European Charter of Local Self-Government.

(2) In subsection (1) the European Charter of Local Self-Government means the Charter of the Congress of the Council of Europe signed at Strasbourg on 15 October 1985.

(3) In particular, Scottish Ministers shall be placed under a legal duty to consider, when new legislation is introduced to the Scottish Parliament, whether that legislation introduced to the Scottish Parliament conforms to the principle of subsidiarity, as set out in the European Charter of Local Self-Government.”

**Member’s explanatory statement**

The European Charter on Local Self-Government was specifically drafted to protect communities and citizens from centralisation that would reduce or remove these rights. This new clause seeks...
Committee of the whole House: 1 July 2015

Scotland Bill, continued

To place a duty on Scottish Ministers to observe and promote the EU Charter while carrying out their functions. In particular, it would impose a legal duty on Scottish Ministers to ensure that all new legislation allowed for the decentralisation of powers to local communities, in keeping with the principle of double devolution.

Frankly, I think this needs to be done as expeditiously as possible, because it is important that we keep our promises and that is why I am pleased to move the following Clause—

“Assessment of the Scottish Parliament having the power to alter the National Minimum Wage in Scotland

(1) The Secretary of State shall instruct the Low Pay Commission to undertake and publish, within 12 months of the date on which this Act is passed, an analysis of the economic impact of the Scottish Parliament having the power to alter the United Kingdom National Minimum Wage.

(2) The Secretary of State must require the analysis to assess the effects of the Scottish Parliament having the power to alter the United Kingdom National Minimum Wage on the Scottish and United Kingdom economies, with a specific focus on the following areas—

(a) the risks of establishing a two tier minimum wage across the United Kingdom, including an analysis of any possible negative impact on employment conditions for United Kingdom and Scottish workers;

(b) the importance of maintaining the principle of minimum standards across the UK, and the extent to which low pay issues differ in Scotland from the rest of the UK;

(c) the Scottish and United Kingdom labour market, in particular the effect of a different level of minimum wage in Scotland on the jobs and working hours of Scottish and United Kingdom workers;

(d) entitlement in Scotland to both devolved and reserved welfare payments;

(e) the possible effects on business investment in Scotland and the rest of the United Kingdom;

(f) any other considerations that would arise from having different minimum wages in communities on either side of the border;

(g) the institutional infrastructure required to establish, monitor and enforce it;

(h) the implications for EU Directives on Posted and Agency Workers;

(i) the impact on wage levels in Scotland and the United Kingdom; and

(j) a report on how the National Minimum Wage can rise faster in Scotland and across the United Kingdom to 58% of median earnings or more than £8 per hour by 2019.”

Member’s explanatory statement

The new Clause requires the Low Pay Commission to assess the impact on the Scottish and UK economies of the Scottish Parliament having the power to establish a different rate of the National Minimum Wage (NMW) in Scotland. The analysis includes what institutional infrastructure would be required, the relationship with EU Directives, the long-term impact on wages, and ways to faster increase the NMW, whilst maintaining the principle of the UK NMW framework.
“Rail Services

“In Part 2 of Schedule 5 to the Act, in section E2, after “Exceptions” there is inserted—

“The provision of rail passenger services that are Scotland-only services (and so far as they include other services, include only cross-border services designated by the Scottish Ministers), including the power to decide who will run such services, the provisions of the Railways Act 1993 notwithstanding.”

Member’s explanatory statement
This amendment would devolve rail services in Scotland giving Scottish Ministers full powers and flexibility to decide who would run such services.

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Ian Murray
Wayne David

Clause 63, page 67, line 24, leave out paragraph (a)

Member’s explanatory statement
This amendment provides that section 1 will not come into force on the day on which the Act is passed, in order to link the commencement of Part 1 of the Act (Constitutional arrangements) with the work of the Constitutional Convention, outlined in New Clause NC2 which would be required to report by 31 March 2016.

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Ian Murray
Wayne David

Clause 63, page 67, line 26, at end insert—

“(1A) Part 1 comes into force within one month of the publication of the report of the Constitutional Convention appointed under section (Constitutional Convention).”

Member’s explanatory statement
This amendment provides that Part 1 of the Act (Constitutional arrangements) comes into force after publication of the report of the Constitutional Convention, as outlined in New Clause NC2, which would be required to report by 31 March 2016.

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Ian Murray
Wayne David

Clause 63, page 67, line 30, leave out subsection (3) and insert—

“(3) Part 2 of the Bill comes into force at the end of 2 months beginning with the publication of the report of the Independent Commission on Full Fiscal
Order of the House [8 June 2015]

That the following provisions shall apply to the Scotland Bill:

Committal

1. The Bill shall be committed to a Committee of the whole House.

Proceedings in Committee

2. Proceedings in Committee of the whole House shall be completed in four days.
3. The proceedings shall be taken on the days shown in the first column of the following Table and in the order so shown.
4. The proceedings shall (so far as not previously concluded) be brought to a conclusion at the times specified in the second column of the Table.

<table>
<thead>
<tr>
<th>TABLE</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Proceedings</strong></td>
</tr>
<tr>
<td>First day</td>
</tr>
<tr>
<td>Clauses 1 to 11, new Clauses relating to Part 1, new Schedules relating to Part 1</td>
</tr>
<tr>
<td>Second day</td>
</tr>
<tr>
<td>Clauses 12 to 17, Schedule 1, Clause 18, new Clauses relating to Part 2, new Schedules relating to Part 2</td>
</tr>
<tr>
<td>Third day</td>
</tr>
<tr>
<td>Clauses 19 to 30, new Clauses relating to Part 3, new Schedules relating to Part 3</td>
</tr>
<tr>
<td>Fourth day</td>
</tr>
<tr>
<td>Clauses 31 to 37, Schedule 2, Clauses 38 to 45, new Clauses relating to Part 4, new Schedules relating to Part 4</td>
</tr>
</tbody>
</table>
Scotland Bill, continued

**Proceedings**

Claus 46 to 55, new Clauses relating to Part 5, new Schedules relating to Part 5, Clauses 56 to 58, new Clauses relating to Part 6, new Schedules relating to Part 6, Clauses 59 to 64, new Clauses relating to Part 7, new Schedules relating to Part 7, remaining proceedings on the Bill

**Time for conclusion of proceedings**

The moment of interruption on the fourth day

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**Consideration and Third Reading**

5. Any proceedings on Consideration shall (so far as not previously concluded) be brought to a conclusion one hour before the moment of interruption on the day on which those proceedings are commenced.

6. Proceedings on Third Reading shall (so far as not previously concluded) be brought to a conclusion at the moment of interruption on that day.

**Programming committee**

7. Standing Order No 83B (Programming committees) shall not apply to proceedings in Committee of the whole House, to any proceedings on Consideration or to proceedings on Third Reading.

**Other proceedings**

8. Any other proceedings on the Bill (including any proceedings on consideration of Lords Amendments or on any further messages from the Lords) may be programmed.

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**NOTICES WITHDRAWN**

*The following Notices were withdrawn on 18 June:*

Amendment 14

*The following Notices were withdrawn on 23 June:*

Amendments 11, 15, 34, 35, 91 and NC4

*The following Notices were withdrawn on 24 June:*

NCs 36, 37, 38, 42

*The following Notices were withdrawn on 1 July:*

Amendment 133, NC58