

House of Commons

NOTICES OF AMENDMENTS

given up to and including Wednesday 10 June 2015

New Amendments handed in are marked thus ★

☆ Amendments which will comply with the required notice period at their next appearance Amendments tabled since the last publication: 45 to 110 and NC3 to NC11

COMMITTEE OF THE WHOLE HOUSE

SCOTLAND BILL

NOTE

This document includes all amendments tabled to date and includes any withdrawn amendments at the end. The amendments have been arranged in accordance with the Order of the House [8 June 2015].

CLAUSES 1 TO 11, NEW CLAUSES RELATING TO PART 1, NEW SCHEDULES RELATING TO PART 1

Mr Alistair Carmichael

Clause 1, page 1, line 7, leave out first "A" and insert "The"

Ian Murray
Wayne David

Clause 1, page 1, line 7, leave out "is recognised as" and insert "shall be"

Mr Alistair Carmichael

Clause 1, page 1, line 7, leave out "recognised as"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

58

- ★ Clause 1, page 1, leave out lines 7 and 8 and insert—
 - "(1A) The Scottish Parliament is a permanent part of the United Kingdom's constitution.
 - (1B) Subsection (1) or (1A) may be repealed only if—
 - (a) the Scottish Parliament has consented to the proposed repeal, and
 - (b) a referendum has been held in Scotland on the proposed repeal and a majority of those voting at the referendum have consented to it."

Ian Murray Wayne David

38

Clause 1, page 1, line 8, at end insert "and may not be abolished without the consent of the Scottish people given effect by an Act of the Scottish Parliament"

Mr Alistair Carmichael

18

Clause 1, page 1, line 12, leave out "recognised as"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

59

- ★ Clause 1, page 1, leave out lines 12 and 13 and insert—
 - "(1A) The Scottish Government is a permanent part of the United Kingdom's constitution.
 - (1B) Subsection (1) or (1A) may be repealed only if—
 - (a) the Scottish Parliament has consented to the proposed repeal, and
 - (b) a referendum has been held in Scotland on the proposed repeal and a majority of those voting at the referendum have consented to it."

Mr Graham Allen

55

- ★ Clause 1, page 1, line 13, at end insert—
 - "(1AA) Local government in Scotland shall be constituted separately and independently from the Scotlish Government as a permanent part of the constitutional arrangements in Scotland and in the rest of the United Kingdom."

Member's explanatory statement

This Amendment is to ensure that local government is free to act as it sees fit without constraint from the central executive.

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

90

★ Page 1, line 16, leave out Clause 2

Member's explanatory statement

This amendment signals intent to oppose 'Clause stand part' with respect to Clause 2 and to move New Clause (Consent of the Scottish Parliament to certain Westminster Acts) to take its place.

Ian Murray Wayne David

39

☆ Clause 2, page 2, line 2, leave out "But it is recognised" and insert "Notwithstanding subsection (7) above"

Mr Graham Allen

56

★ Clause 2, page 2, line 2, leave out "not normally" and insert "never"

**Member's explanatory statement*

The Amendment would require the Sewel Convention, requiring the legislative consent of the Scottish Parliament, to be observed in all legislation of the Parliament of the United Kingdom.

Ian Murray Wayne David

Mr Alistair Carmichael

4

Clause 2, page 2, line 3, leave out "normally"

Mr Alistair Carmichael

19

Clause 2, page 2, line 3, after "legislate", insert "(a)"

Mr Alistair Carmichael

20

Clause 2, page 2, line 3, after "matters", insert "and (b) to alter the legislative competence of the Scottish Parliament or the executive competence of the Scottish Government"

Mr Graham Allen

45

- ★ Clause 2, page 2, line 4, at end add—
 - "(9) A Minister of the Crown in charge of a Bill in either House of Parliament which makes provision with regard to devolved matters must, before Second Reading of the Bill—
 - (a) make a statement to the effect that the Bill has the consent of the Scottish Parliament ("a statement of consent"); or
 - (b) make a statement to the effect that although he is unable to make a statement of consent the Government nevertheless wishes the House to proceed with the Bill.
 - (10) A statement—

- (a) under subsection (9) must be in writing and be published in such manner as the Minister making it considers appropriate; and
- (b) under subsection (9)(b) must also state the Government's reasons for wishing the House to proceed with the Bill.
- (11) In this section, "devolved matters" include—
 - (a) the legislative competence of the Parliament; and
 - (b) whether, and the extent to which, functions are exercisable by the Scottish Ministers."

Member's explanatory statement

In paragraph 70 of its Ninth Report of Session 2014-15 (HC 1022), the House of Commons Political and Constitutional Reform Committee suggested that one approach to giving the Sewel Convention the force of statute would be the addition of a requirement for the Government to set out its reasons for legislating on a matter covered by the Sewel Convention without the consent of the Scottish Parliament where it seeks to do so.

Ian Murray Wayne David

41

- ☆ Clause 2, page 2, line 4, at end add—
 - "(9) A Minister of the Crown in charge of a Bill in either House of Parliament must, before second reading of the bill—
 - (a) make a statement to the effect that in his view the provisions of the bill do not constitute legislation with regard to devolved matters; or
 - (b) make a statement that the consent of the Scottish Parliament to the Bill is being sought, or will be sought, and specifying the matters in respect of which consent is being sought; and that the Bill will not be presented for Royal Assent without such consent. Such a statement must be in writing and be published in such manner as the Minister making it considers appropriate".

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

60

★ Clause 3, page 2, line 7, leave out "Section B3 of"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

61

★ Clause 3, page 2, line 9, leave out from "Under the heading" to end of line 29 on page 3 and insert—

"(2) In Part 2 of Schedule 5 to the Scotland Act 1998, for Section B3 (elections) substitute—

"B3 Elections

(A) Elections for membership of the House of Commons and the European Parliament

Elections for membership of the House of Commons and the European Parliament, including the subject matter of —

- (a) the European Parliamentary Elections Act 2002,
- (b) the Representation of the People Act 1983 and the Representation of the People Act 1985, and
- (c) the Parliamentary Constituencies Act 1986,

so far as those enactments apply, or may apply, in respect of such membership.

Interpretation

Paragraph 5(1) of Part 3 of this Schedule does not apply to the subject matter of the European Parliamentary Elections Act 2002; and the reference to the subject matter of that Act is to be construed as a reference to it as at 24 July 2002 (the date that Act received Royal Assent).

(B) Elections for membership of the Parliament and local government elections

The holding of the poll at an ordinary general election for membership of the Parliament on the same day as the poll at—

- (a) a parliamentary general election (other than an early such election),
- (b) a European parliamentary general election, or
- (c) an ordinary local government election in Scotland.

The combination of polls at—

- (a) elections for membership of the Parliament, or
- (b) local government elections,

with polls at elections or referendums that are outside the legislative competence of the Parliament.

Modifying the digital service for the purposes of applications for registration or for verifying information contained in such applications.

The subject matter of Parts 5 and 6 of the Political Parties, Elections and Referendums Act 2000 in relation to polls at elections that are within the legislative competence of the Parliament where they are combined with polls at elections for membership of the House of Commons and the European Parliament.

Interpretation

"Digital service" has the meaning given by regulation 3(1) of the Representation of the People (Scotland) Regulations 2001 as at the day on which the Scotland Act 2015 received Royal Assent.

Paragraph 5(1) of Part 3 of this Schedule does not apply to the subject matter of Parts 5 and 6 of the Political Parties, Elections and Referendums Act 2000; and the reference to the subject-matter of those Parts of that Act is to be read as at the day on which the Scotland Act 2015 received Royal Assent.""

Ian Murray Wayne David

42

☆ Clause 3, page 2, leave out lines 24 to 26

Secretary David Mundell

92

★ Clause 3, page 2, leave out lines 30 to 32 and insert—

"Any digital service provided by a Minister of the Crown for the registration of electors."

Member's explanatory statement

This amends the reservation of the Digital Service to allow for future changes, such as to the operational mechanisms of the Service, subsequent amendments to the Representation of the People (Scotland) Regulations 2001 (SI 2001/497) and for transfers of functions between Ministers.

Secretary David Mundell

93

★ Clause 3, page 2, leave out lines 33 to 37 and insert—

"The subject matter of—

- (a) Parts 5 and 6 of the Political Parties, Elections and Referendums Act 2000 (expenditure in connection with elections) in relation to an election within the legislative competence of the Parliament, where the poll at the election is combined with the poll at an election for membership of the House of Commons or the European Parliament, and
- (b) sections 145 to 148 and 150 to 154 of that Act (enforcement) as they apply for the purposes of Part 5 or 6, so far as the subject-matter of that Part is reserved by paragraph (a)."

Member's explanatory statement

This amendment amends the reservation relating to Parts 5 and 6 of the Political Parties, Elections and Referendums Act 2000 to make clear that sections 145 to 148 and 150 to 154 are also reserved to the extent that those Parts are reserved.

Secretary David Mundell

94

★ Clause 3, page 3, line 1, leave out from "Act" to end of line 2 and insert "as they apply for the purposes of section 155 or 156, so far as the subject-matter of that section"

Member's explanatory statement

This amendment makes drafting changes to the reservation of sections 145 to 148 and 150 to 154 of the Political Parties, Elections and Referendums Act 2000 in line with amendment 93.

Secretary David Mundell

95

★ Clause 3, page 3, leave out line 12 and insert—

"(c) sections 12, 21 to 33, 35 to 37, 39 to 57, 58 to 67, 69, 71, 71F, 71G, 71H to 71Y and 140A,"

Member's explanatory statement

This amendment amends the reservation of the Political Parties, Elections and Referendums Act 2000 so that sections of that Act which have been repealed, make amendments to other legislation or do not relate to elections to the Scottish Parliament are not included in the reservation.

Secretary David Mundell

96

★ Clause 3, page 3, line 15, after "157", insert "and 159"

Member's explanatory statement

This amendment amends the reservation of the Political Parties, Elections and Referendums Act 2000 in B3(B) so that section 158 is not reserved. Section 158 provides for amendments and repeals of other legislation and therefore there is no subject-matter within this section that needs to be reserved.

Secretary David Mundell

97

★ Clause 3, page 3, line 16, leave out from "154" to end of line 18 and insert "as they apply for the purposes of a provision mentioned in paragraphs (a) to (e), so far as the subject matter of that provision is reserved by those paragraphs."

Member's explanatory statement

This amendment makes drafting changes to the reservation of sections 145 to 148 and 150 to 154 of the Political Parties, Elections and Referendums Act 2000 in line with amendment 93.

Secretary David Mundell

98

★ Clause 3, page 3, leave out lines 20 to 25

Member's explanatory statement

Due to amendment 92, definitions of the "digital service" and "elections in Scotland" are no longer required.

Ian Murray Wayne David

44

☆ Clause 4, page 3, line 42, at end insert "including provisions about the impact of the ending of the transition to Individual Electoral Registration on the completeness of the register."

Mr Graham Allen

46

★ Clause 4, page 3, line 42, at end insert "including the automatic registration of eligible electors,"

Member's explanatory statement

The Amendment would give Scottish Ministers power to make provision for automatic registration for Scottish Parliament and Scottish local elections. In its Fourth Report of Session 2014-15 (HC 232), the House of Commons Political and Constitutional Reform Committee reaffirmed its view that voters should ideally be registered to vote automatically.

Mr Graham Allen

47

★ Clause 4, page 3, line 42, at end insert—

"(b) about online voting in elections,"

Member's explanatory statement

The Amendment would give Scottish Ministers power to make provision for online voting for Scottish Parliament and Scottish local elections. According to the House of Commons Political and Constitutional Reform Committee in its Fourth Report of Session 2014-15 (HC 232), online voting could lead to a substantial increase in the level of participation.

Secretary David Mundell

99

★ Clause 4, page 4, line 30, leave out from "of" to end of line 32 and insert "any digital service provided by a Minister of the Crown for the registration of electors"

**Member's explanatory statement*

This amendment ensures that subsection (4) of new section 12 of the Scotland Act 1998 refers to the amended reservation of the Digital Service (see amendment 92).

Secretary David Mundell

100

★ Clause 4, page 5, leave out lines 1 to 3

Member's explanatory statement

Due to amendment 92, a definition of the "digital service" is no longer required.

Secretary David Mundell

101

★ Clause 5, page 6, line 4, leave out ", or within two months before,"

**Member's explanatory statement*

This amendment removes the provision preventing a Scottish parliamentary ordinary general election from being held in the two months before a UK or European parliamentary general election, but such an election to the Scottish Parliament could not be held on the same day as such elections to the UK or European Parliaments.

Ian Murray Wayne David

43

Clause 5, page 6, line 8, after subsection 3(b), insert—

"(c) A referendum called under reserved powers"

Secretary David Mundell

102

★ Clause 6, page 6, leave out lines 38 to 40 and insert "is exercisable by the Scottish Ministers concurrently with the Secretary of State for the purposes of making provision about the use, in relation to elections in Scotland, of any digital service provided by a Minister of the Crown for the registration of electors."

Member's explanatory statement

This amendment ensures that the regulation-making power of the Scottish Ministers refers to the amended reservation of the Digital Service (see amendment 92).

Secretary David Mundell

103

★ Clause 6, page 6, line 41, leave out from "(9)" to end of line 7 on page 7 and insert ""elections in Scotland" means—"

Member's explanatory statement

Due to amendment 102, definitions of the "digital service" and "use of the digital service" are no longer required.

Secretary David Mundell

104

★ Clause 6, page 7, line 21, leave out "the digital service" and insert "a digital service provided by a Minister of the Crown for the registration of electors"

Member's explanatory statement

This amendment ensures that the provision refers to the amended reservation of the Digital Service (see amendment 92).

Secretary David Mundell

105

★ Clause 6, page 7, leave out lines 34 to 36

Member's explanatory statement

Due to amendment 104, definitions of the "digital service" and "election in Scotland" are no longer required.

Secretary David Mundell

106

- ★ Clause 9, page 11, line 4, at end insert—
 - '() Omit sections 92(4A), 104(3) and 112(6) and paragraph 11(4) of Schedule 4 (functions under section 15 to be regarded as exercisable within devolved competence)."

Member's explanatory statement

This amendment repeals the subsections inserted into the Scotland Act 1998 by section 13 of the Scotland Act 2012. Clause 11 brings the function of making an Order in Council under sections 15(1) and (2) of the 1998 Act within devolved competence and these subsections are therefore no longer required.

Secretary David Mundell

107

★ Clause 9, page 11, line 7, leave out "and 2" and insert ", 2 and 13"

**Member's explanatory statement*

This amendment repeals section 13 of the Scotland Act 2012. Amendment 106 repeals the amendments section 13 made to the Scotland Act 1998 and therefore this section is no longer required.

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

62

★ Clause 10, page 11, line 20, leave out "the decision whether to pass or reject it" and insert "the motion that the Bill be passed is debated"

Mr Alistair Carmichael

21

"(aa) the period between general elections specified in section 2(2)"

Mr Alistair Carmichael

22

Clause 10, page 11, line 30, at end add—

"(ba) the alteration of boundaries of constituencies, regions, or any equivalent electoral area"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

63

★ Clause 10, page 11, line 39, after "unless", insert "it is passed without division, or"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

64

- ★ Clause 10, page 12, line 18, at end insert—
 - "(2A) He shall not make a reference by virtue of paragraph (a) of subsection (2) if the Parliament resolves that it wishes to reconsider the Bill.
 - (2B) He shall not make a reference by virtue of paragraph (b) of subsection (2) if—
 - (a) the Bill was passed without a division, or
 - (b) the Bill was passed on a division and the number of members voting in favour of it was at least two thirds of the total number of seats for members of the Parliament."

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

65

- ★ Clause 10, page 12, line 23, at end insert—
 - "(3A) Subsection (3B) applies where—
 - (a) a reference has been made in relation to a Bill under this section, and
 - (b) the reference has not been decided or otherwise disposed of.
 - (3B) If the Parliament resolves that it wishes to reconsider the Bill—
 - (a) the Presiding Officer shall notify the Advocate General, the Lord Advocate and the Attorney General of that fact, and
 - (b) the person who made the reference in relation to the Bill shall request the withdrawal of the reference."

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

66

- ★ Clause 10, page 12, line 27, leave out subsections (11) and (12) and insert—
 - "(10A) In subsection (4) after paragraph (a) insert—
 - "(aa) where section 32A(2)(b) applies—
 - (i) the Supreme Court decides that the Bill or any provision of the Bill relates to a protected subject matter, or
 - (ii) a reference has been made in relation to the Bill under section 32A and the Parliament subsequently resolves that it wishes to reconsider the Bill."
 - (10B) After that subsection insert—
 - "(4A) Standing orders shall provide for an opportunity for the reconsideration of a Bill after its rejection if (and only if), where section 32A(2)(a) applies—
 - (a) the Supreme Court decides that the Bill or any provision of the Bill does not relate to a protected subject matter, or
 - (b) the Parliament resolves that it wishes to reconsider the Bill.""

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

67

- ★ Clause 11, page 13, line 4, at end insert—
 - "(1A) In paragraph 1 of Part I (The protected provisions, Particular enactments) of Schedule 4 (protection of Scotland Act 1988 from modification), delete "(2)(f) the Human Rights Act 1998"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

68

★ Clause 11, page 13, line 10, paragraph (a)(ii), leave out "(3)" and insert "(2B)"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

69

★ Clause 11, page 13, line 11, paragraph (a)(iii), leave out "11" and insert "12"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

70

★ Clause 11, page 13, line 12, paragraph (a)(iv), leave out from "section" to the end and insert "sections 13 to 27,"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

71

★ Clause 11, page 13, line 13, paragraph (a)(v), leave out from "(v)" to the end and insert "section 28(1) to (6),"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

72

★ Clause 11, page 13, line 14, paragraph (a)(vi), leave out from "(vi)" to the end and insert "sections 24 to 26"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

73

★ Clause 11, page 13, line 15, paragraph (a)(vii), leave out "27(1) and (2)" and insert

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

74

★ Clause 11, page 13, line 16, paragraph (a)(viii), leave out "28(5)" and insert "32(1) to (3),"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

75

★ Clause 11, page 13, line 17, paragraph (a)(ix), leave out "(1)(a) and (b) and (2) and (3)"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

76

★ Clause 11, page 13, line 18, paragraph (a)(x), leave out "39" and insert "38"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

77

★ Clause 11, page 13, line 21, paragraph (b)(i), leave out "44(1B)(a) and (b), and (2)" and insert "44(1C), (2) and (4),"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

78

★ Clause 11, page 13, line 22, paragraph (b)(ii), leave out "(3) to (7)" and insert "to 50"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

79

★ Clause 11, page 13, line 23, paragraph (b)(iii), leave out "46(1) to (3)" and insert "51(1), (2) and (4)"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

80

★ Clause 11, page 13, line 24, paragraph (b)(iv), leave out "47(3)(b) to (e)" and insert "52"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

Q1

★ Clause 11, page 13, line 25, paragraph (b)(v), leave out "48(2) to (4)" and insert

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

01

★ Clause 11, page 13, line 26, paragraph (b)(vi), leave out "49(2) and (4)(b) to (e)" and insert "61"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

83

★ Clause 11, page 13, line 27, leave out paragraph (b)(vii).

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

84

★ Clause 11, page 13, line 28, paragraph (c), leave out "(3)"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

85

- ★ Clause 11, page 13, line 29, paragraph (d), leave out from "general" to the end of the paragraph, and insert—
 - "(i) sections 81 to 85,
 - (ii) sections 91 to 95, and
 - (iii) section 97,"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

86

- ★ Clause 11, page 13, line 29, paragraph (e), leave out from "supplementary" to the end of the paragraph in line 37, and insert—
 - "(i) sections 112, 113 and 115, and Schedule 7 (insofar as those sections and that Schedule apply to any power in this Act of the Scottish Ministers to make subordinate legislation),
 - (ii) sections 118, 120 and 121,
 - (iii) section 124 (insofar as that section applies to any power in this Act of the Scottish Ministers to make subordinate legislation),
 - (iv) section 126(1) and (6) to (8), and
 - (v) section 127,"

Secretary David Mundell

108

★ Clause 11, page 13, line 32, before "section" insert "section 112(1) and (3) to (5),"

Member's explanatory statement

This amendment would allow the Scottish Parliament to modify subsections (1) and (3) to (5) of section 112 of the Scotland Act 1998 to the extent that those subsections apply to any power exercisable within devolved competence to make subordinate legislation.

Secretary David Mundell

109

★ Clause 11, page 13, line 34, leave out from "power" to end of line 36 and insert "exercisable within devolved competence to make subordinate legislation),"

Member's explanatory statement

This amendment would allow the Scottish Parliament to modify the sections of the Scotland Act

1998 to be listed at sub-paragraph 4(2)(e)(i) of Schedule 4 so far as those sections apply to any powers exercisable within devolved competence to make subordinate legislation (including Orders in Council).

Secretary David Mundell

110

★ Clause 11, page 13, line 37, at end insert ", and

(iii) section 124 (so far as that section applies to any power exercisable within devolved competence to make subordinate legislation),"

Member's explanatory statement

This amendment would allow the Scottish Parliament to modify section 124 of the Scotland Act 1998 to the extent that the section applies to any power exercisable within devolved competence to make subordinate legislation.

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

87

★ Clause 11, page 13, line 39, paragraph (g), leave out "6" and insert "7"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

88

★ Clause 11, page 13, line 41, paragraph (h), leave out "paragraphs 1 to 6 of"

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

89

- ★ Clause 11, page 13, line 42, at end insert—
 - "(2A) In paragraph 4 of Part I (The protected provisions, This Act) of Schedule 4 (protection of Scotland Act 1988 from modification), insert new sub-paragraph—
 - "(5A) This paragraph does not apply to amendments to Schedule 5, Part II, Head A, Section 1A insofar as they relate to:
 - (a) taxes and excise in Scotland,
 - (b) government borrowing and lending in Scotland, and
 - (c) control over public expenditure in Scotland."

Ian Murray Wayne David Mr Douglas Carswell

NC₂

To move the following Clause—

"Constitutional Convention

- (1) The Prime Minister shall establish a Constitutional Convention within one month of the day on which this act is passed.
- (2) The Chair and Members of the Constitutional Convention shall be appointed in accordance with a process to be laid before, and approved by, resolution in each House of Parliament.
- (3) The Chair of the Constitutional Convention is not permitted to be a Member of Parliament or a member of a political party.
- (4) Members of the Constitutional must include, but not be limited to, the following—
 - (a) members of the public, chosen by lot through the jury system, who shall comprise the majority of those participating in the convention;
 - (b) elected representatives at all levels;
 - (c) representatives of civil society organisations and, in an advisory role, academia.
- (5) The Constitutional Convention shall review and make recommendations in relation to future governance arrangements for the United Kingdom, including but not limited to the following—
 - (a) the role and voting rights of Members of the House of Commons;
 - (b) democratic reform of the House of Lords:
 - (c) further sub-national devolution within England;
 - (d) codification of the constitution.
- (6) The Constitutional Convention shall engage in widespread consultation across the nations and regions of the UK, and must provide a report to both Houses of Parliament by 31 March 2016.
- (7) The Secretary of State must lay before both Houses of Parliament a formal response to each recommendation of the Constitutional Convention within four months of the publication of the final report from the Constitutional Convention."

Member's explanatory statement

This New Clause provides an outline for a Constitutional Convention selected from the widest possible number of groups in society to analyse and design future governance arrangements for the United Kingdom, and to report by 31 March 2016.

Sir Edward Leigh

NC3

★ To move the following Clause—

"Transfer of reserved matters

- (1) Schedule 5 (which defines reserved matters) to the Scotland Act 1998, has effect with the following modifications.
- (2) In Part I (general reservations) omit paragraph 6 (political parties).
- (3) Part II (specific reservations) is omitted.

(4) Insert Part IIA (UK pensions liability) as follows—

"PART IIA

UK PENSIONS LIABILITY

The consent of the Treasury is required before the enactment of any provision passed by the Scottish Parliament which would affect the liabilities of the National Insurance Fund in respect of old age pensions."

- (5) In Part III (general provisions) the following provisions referring to Part II of the Schedule are omitted—
 - (a) paragraph 3(2);
 - (b) paragraph 4(2)(c)."

Member's explanatory statement

This Amendment would allow the Scottish Parliament to make provision for the registration and funding of political parties, but would otherwise retain the Part I reserved matters covering the constitution, foreign affairs, public service, defence and treason. It would entirely remove the remaining reservations over financial and economic matters, home affairs, trade and industry, energy, transport, social security, regulation of the professions, employment, health and medicines, media and culture and other miscellaneous matters. The consent of the Treasury would be needed for any changes in old age pensions which would affect the liabilities of the National Insurance Fund.

Mr Graham Allen

NC₅

★ To move the following Clause—

"Application of the Human Rights Act 1998 to Scotland

This application of the Human Rights Act 1998 to Scotland shall not be repealed in so far as it affects Scotland without the express consent of the Scottish Parliament."

Member's explanatory statement

The New Clause states the intention that the express consent of the Scottish Parliament would be required before any repeal by the Parliament of the United Kingdom of the Human Rights Act 1998 as it applies to Scotland.

Mr Graham Allen

NC6

★ To move the following Clause—

"Constitution of Scotland

- (1) The 1998 Act shall be cited as The Written Constitution of Scotland.
- (2) A standing Scottish Constitutional Convention shall be convened jointly by the Secretary of State and the Scottish Ministers to conduct reviews and to make

recommendations to the Scottish Parliament and the Parliament of the United Kingdom."

Member's explanatory statement

The New Clause renames the Scotland Act 1998 and introduces a standing Scottish Constitutional Convention.

Mr Graham Allen

NC7

★ To move the following Clause—

"Application of the Parliament Acts to the Scottish Parliament and the Scottish Government

- (1) The Parliament Act 1911 is amended as follows.
- (2) In subsection 2(1), after "other than a Money Bill", insert "or a Bill amending sections 1 or 2 of the Scotland Act 2015."

Member's explanatory statement

The New Clause entrenches the permanence of the Scottish Parliament and the Scottish Government by ensuring that changing Clauses 1 and 2 of the Bill once enacted would be possible only with the consent of both Houses of Parliament.

Mr Graham Allen

NC8

★ To move the following Clause—

"Scottish Parliament nomination of members of the House of Lords

- (1) The Scottish Parliament shall nominate members for appointment to the House of Lords, in a method to be determined wholly by the Scottish Parliament.
- (2) The number of members of the House of Lords appointed in accordance with this section shall at any time be in broadly the same proportion to the total membership of the House of Lords as the population of Scotland is to the total population of the United Kingdom."

Member's explanatory statement

The New Clause would require the Scottish Parliament to nominate members to sit in the House of Lords in proportion to Scotland's share of the United Kingdom population.

Mr Graham Allen

NC9

★ To move the following Clause—

"Constitutional convention

(1) Within one month of the day on which this Act is passed, a constitutional convention is to be held to consider and make recommendations on the constitution of the United Kingdom.

- (2) The Secretary of State must make regulations to—
 - (a) appoint a day on which the convention must commence its operations,
 - (b) make fair and transparent rules about how the convention is to operate and how evidence is to be adduced.
 - (c) make further provision about the terms of reference prescribed under section 2, and
 - (d) specify how those who are to be part of the convention are to be chosen in accordance with subsection (8).
- (3) The date appointed under subsection (2)(a) must not be later than 31 December 2016.
- (4) A statutory instrument containing regulations under subsection (2), if made without a draft having been approved by a resolution of each House of Parliament, is subject to annulment in pursuance of a resolution of either House of Parliament.
- (5) The convention shall have the following terms of reference—
 - (a) the devolution of legislative and fiscal competence to and within Scotland and the rest of the UK,
 - (b) the devolution of legislative and fiscal competence to local authorities within the United Kingdom,
 - (c) electoral reform,
 - (d) constitutional matters to be considered in further conventions, and
 - (e) procedures to govern the consideration and implementation of any future constitutional reforms.
- (6) The convention must publish recommendations within the period of one year beginning with the day appointed under subsection (2)(a).
- (7) The Secretary of State must lay responses to each of the recommendations from the convention before each House of Parliament within six months beginning with the day on which the recommendations are published.
- (8) The convention must be composed of representatives of the following—
 - (a) all registered political parties within the United Kingdom,
 - (b) civic society and local authorities of the nations and regions of the United Kingdom.

Member's explanatory statement

The New Clause would require the appointment of a convention to review the operation of the Act resulting from the Scotland Bill in the wider context of the Union.

Ian Murray Wayne David

NC11

★ To move the following Clause—

"Electoral registration: requirement to produce report

- (1) The Electoral Commission shall prepare and publish guidance setting out, in relation to Scotland, how to further improve the electoral registration process and how to ensure the completeness of the electoral registers.
- (2) Guidance under subsection (1) must in particular include—
 - (a) workable proposals for prompting people to register to vote or update their registration details when using other public services;

- (b) whether to allow schools, universities and colleges to block-register students;
- (c) whether to pilot election day registration; and
- (d) other proposals to ensure that greater numbers of attainers join the electoral register."

Member's explanatory statement

The New Clause would require the Electoral Commission to produce a report into ways of further improving the electoral registration process and of ensuring the completeness of the electoral registers in Scotland.

CLAUSES 12 TO 17, SCHEDULE 1, CLAUSE 18, NEW CLAUSES RELATING TO PART 2, NEW SCHEDULES RELATING TO PART 2

Graham Stringer Mr Kevan Jones

☆ Page 19, line 18, leave out Clause 16

36

Ian Murray Wayne David Mr Douglas Carswell

NC1

To move the following Clause—

"Independent Commission on Full Fiscal Autonomy

- (1) The Secretary of State shall appoint a commission of between four and eleven members to conduct an analysis of the impact of full fiscal autonomy on the Scottish economy, labour market and public finances and to report by 31 March 2016.
- (2) No Member of the House of Commons or of the Scottish Parliament may be a member of the commission.
- (3) No employee of the Scottish Government or of any government Department or agency anywhere in the United Kingdom may be a member of the commission.
- (4) The Secretary of State shall appoint as members of the commission only persons who appear to the Secretary of State to hold a relevant qualification or to have relevant experience.
- (5) The Secretary of State shall not appoint as a member of the commission any person who is a member of a political party.
- (6) Before appointing any member of the commission, the Secretary of State must consult—
 - (a) the Chair of any select committee appointed by the House of Commons to consider Scottish affairs, and
 - (b) the Chair of any select committee appointed by the House of Commons to examine the expenditure, administration and policy of Her Majesty's Treasury and its associated public bodies.
- (7) The Secretary of State may by regulations issue the commission with terms of reference and guidelines for the commission's working methods, including an

- outline definition of the policy of full fiscal autonomy for the commission to analyse.
- (8) The Secretary of State must lay copies of the report of the commission before both Houses of Parliament, and must transmit a copy of the report of the commission to the presiding officer of the Scottish Parliament.
- (9) Regulations under this section must be made by statutory instrument, subject to annulment in pursuance of a resolution of either House of Parliament."

Member's explanatory statement

This New Clause requires the Secretary of State for Scotland to establish an independent commission of external experts, appointed in consultation with the Treasury Select Committee and Scottish Affairs Select Committee, to publish a report by 31 March 2016 setting out an analysis of the policy of Full Fiscal Autonomy on the Scottish economy, labour market and public finances.

CLAUSES 19 TO 30, NEW CLAUSES RELATING TO PART 3, NEW SCHEDULES RELATING TO PART 3

Ian Murray Wayne David Kate Green 11 Clause 19, page 21, line 28, after "employment", insert housing benefit." "(d) Ian Murray Wayne David 48 Clause 19, page 22, line 45, leave out sub-paragraph (a). Ian Murray Wayne David 49 Clause 20, page 23, line 33, leave out "8" and insert "9" Ian Murray Wavne David 50 Clause 20, page 25, line 34, leave out "8" and insert "9"

				S	cotla	and Bill, continued	
Ian Murray Wayne Davi Kate Green					. •		12
Clause	21,	page	24,	leave			
Ian Murray Wayne Davi Kate Green	id						12
Clause	Clause 22, page 24, leave out lines 36 and 37						13
Ian Murray Wayne Davi Kate Green	id						14
Clause	23,	page	25,	line	23,	leave out "occasional"	14
Ian Murray Wayne Davi Kate Green	id						8
Clause	23,	page	25,	line	28,	leave out "short term"	o
Ian Murray Wayne Davi Kate Green	id						1.5
G1							15

"Exception 9

A benefit not in existence at the relevant date provided entitlement to or the purpose of the benefit is different from entitlement to or the purpose of any benefit that is—

- (a) in existence at the relevant date,
- (b) payable by or on behalf of a Minister of the Crown, and
- (c) otherwise a reserved benefit.

For the purpose of this exception—

Clause 23, page 25, line 46, at end insert—

"the relevant date" means the date of introduction into Parliament of the Bill that becomes the Scotland Act 2015;

"reserved benefit" means a benefit which is to any extent a reserved matter."

Ian Murray Wayne David Kate Green

5

Clause 24, page 26, line 23, leave out paragraph (b) and insert—

"(b) they have consulted the Secretary of State as to when any change made by the regulations is to start to have effect."

Ian Murray Wayne David Kate Green

7

Clause 25, page 27, line 1, after second "of", insert "the delivery mechanism for"

Ian Murray Wayne David Kate Green

6

Clause 25, page 27, line 3, leave out paragraph (b) and insert—

"(b) they have consulted the Secretary of State as to when any change made by the regulations is to start to have effect.'

Ian Murray Wayne David Kate Green

9

Clause 26, page 27, line 36, after "person", insert "in conjunction with the local authority"

Ian Murray Wayne David Kate Green

10

Clause 26, page 27, line 41, at end insert "and

(d) temporary jobs paid at least the national minimum wage providing a route back into further work."

CLAUSES 31 TO 37, SCHEDULE 2, CLAUSES 38 TO 45, NEW CLAUSES RELATING TO PART 4, NEW SCHEDULES RELATING TO PART 4

Mr Alistair Carmichael Ian Murray Wayne David

23

Clause 31, page 30, line 34, leave out "may" and insert "must"

Ian Murray Wayne David

52

Clause 31, page 30, line 36, leave out "Ministers" and insert "Parliament"

Mr Alistair Carmichael

57

- Clause 31, page 30, line 38, at end insert—
 - "(1A) The Treasury and Scottish Ministers must agree a scheme transferring to the control of each of Shetland Islands Council, Orkney Islands Council and Comhairle nan Eilean Siar ("the island authorities") on the transfer date all the existing Scottish functions and rights of the Commissioners relating to those parts of the Scottish zone surrounding each of the island authorities.
 - The exact extent of the parts of the Scottish zone to be transferred under subsection (IA) will be agreed by the Treasury and Scottish Ministers in consultation with the island authorities and in accordance with the principles contained within the United Nations Convention on the Law of the Sea articles 16, 74 and 84."

Member's explanatory statement

This Amendment would require the relevant functions of the Crown Estate in the Shetland Islands, Orkney and Na h-Eileanan Siar (the "Western Isles") to be transferred to the councils for those areas. Articles 16, 74 and 84 of the UN Convention on the Law of the Sea set out principles for defining geographical extent in relation to the territorial sea, exclusive economic zones and the Continental shelf respectively.

Mr Alistair Carmichael

24

Clause 31, page 32, line 25, leave out "C" and insert "A"

25

Mr Alistair Carmichael

Clause 31, page 32, line 31, leave out "then, instead of the type C procedure"

Mr Alistair Carmichael

26

Clause 31, page 32, line 31, leave out "I" and insert "A"

Ian Murray Wayne David

★ Clause 32, page 34, line 13, at end insert "including a requirement for gender

balance among the members of boards of Scottish public authorities." *Member's explanatory statement*

The Amendment would ensure continued progression towards achieving gender balance on boards of Scottish public authorities.

Ian Murray Wayne David 53 ★ Clause 33, page 35, line 18, leave out sub-sub-paragraph (b) Mr Alistair Carmichael 27 Clause 33, page 35, leave out lines 18 and 19 Mr Alistair Carmichael 28 Clause 33, page 35, leave out lines 24 and 25 Mr Alistair Carmichael **29** Clause 33, page 35, leave out lines 26 to 30 Ian Murray Wayne David 54 ★ Clause 33, page 37, line 17, at end insert— "(7A) Scottish Ministers, in conjunction with the Advisory, Conciliation and Arbitration Service (ACAS) shall establish and oversee a process, involving Scottish businesses and trades unions, to end the current employment tribunal fee system in Scotland" Mr Alistair Carmichael 30 Clause 43, page 45, line 7, at end add leave out the subject matter of the Estate Agents Act 1979" "(aa)

Mr Alistair Carmichael

31

Clause 45, page 47, line 7, leave out "for which the maximum charge for use is more than £10"

Mr Alistair Carmichael

32

Clause 45, page 47, line 17, leave out "for which the maximum charge for use is more than £10"

Mr Alistair Carmichael

33

Clause 45, page 47, line 35, leave out subsection (6)

Mr Alistair Carmichael

34

Clause 45, page 47, line 36, at end add—

- "() In Section C1 in Part 2 of Schedule 5 to the Scotland Act 1998 (Business Associations) at the end of the exceptions insert—
 - "(c) the law on partnerships and unincorporated associations,
 - (d) the creation of new forms of cooperative enterprise,
 - (e) the creation of new forms of mutual enterprise,
 - (f) the creation of economic interest groups where the European Economic Interest Group under regulation EEC 2137/85 is not available because the members do not come from more than one member state.""

Mr Alistair Carmichael

35

Clause 45, page 47, line 36, at end add—

"() In Part 2 of Schedule 5 to the Scotland Act 1998 (Employment) leave out "Section H2 (Health and Safety)""

CLAUSES 46 TO 55, NEW CLAUSES RELATING TO PART 5, NEW SCHEDULES RELATING TO PART 5, CLAUSES 56 TO 58, NEW CLAUSES RELATING TO PART 6, NEW SCHEDULES RELATING TO PART 6, CLAUSES 59 TO 64, NEW CLAUSES RELATING TO PART 7, NEW SCHEDULES RELATING TO PART 7, REMAINING PROCEEDINGS ON THE BILL

Ian Murray Wayne David

1

Clause 63, page 67, line 24, leave out paragraph (a) Member's explanatory statement

This amendment provides that section 1 will not come into force on the day on which the Act is passed, in order to link the commencement of Part 1 of the Act (Constitutional arrangements) with the work of the Constitutional Convention, outlined in New Clause NC2, which would be required to report by 31 March 2016.

Ian Murray Wayne David

2

Clause 63, page 67, line 26, at end insert—

"(1A) Part 1 comes into force within one month of the publication of the report of the Constitutional Convention appointed under section (Constitutional Convention)."

Member's explanatory statement

This amendment provides that Part 1 of the Act (Constitutional arrangements) comes into force after publication of the report of the Constitutional Convention, as outlined in New Clause NC2, which would be required to report by 31 March 2016.

Ian Murray Wayne David

3

Clause 63, page 67, line 30, leave out subsection (3) and insert—

"(3) Part 2 of the Bill comes into force at the end of 2 months beginning with the publication of the report of the Independent Commission on Full Fiscal Autonomy appointed under section (*Independent Commission on Full Fiscal Autonomy*)."

Member's explanatory statement

This amendment provides that Part 2 (Tax) will not come into force at the end of two months beginning with the day on which the Act is passed, in order to link the commencement of the tax provisions of the Act with the work of the Independent Commission on Full Fiscal Autonomy, appointed under New Clause NCI, which would be required to report by 31 March 2016.

Ian Murray Wayne David

NC4

★ To move the following Clause—

"Scottish Government review of measures taken to promote gender equality in Scottish Parliament

Scottish Ministers shall, within six months of the day on which this Act is passed, publish and lay before the Scottish Parliament a comprehensive review of the measures which the Scottish Government is taking to further and to promote gender equality in the membership of the Scottish Parliament."

Member's explanatory statement

This New Clause aims to encourage the promotion of gender parity in the Scottish Parliament.

Angus Robertson Mike Weir Stewart Hosie Dr Eilidh Whiteford Joanna Cherry Kirsten Oswald

NC10

★ To move the following Clause—

"Consent of the Scottish Parliament to certain Westminster Acts

- (1) In section 28 of the Scotland Act 1998 (Acts of the Scottish Parliament), at the end add—
 - "(8) But the Parliament of the United Kingdom must not pass Acts applying to Scotland that make provision about a devolved matter without the consent of the Scottish Parliament.
 - (9) A provision is about a devolved matter if the provision—
 - (a) applies to Scotland and does not relate to reserved matters,
 - (b) modifies the legislative competence of the Scottish Parliament, or
 - (c) modifies the functions of any member of the Scottish Government.
 - (10) In subsection (8), "Acts" includes any Act, whether a public general Act, a local and personal Act or a private Act.
- (2) After section 28 of the Scotland Act 1998 insert—

"28A Duty to consult the Scottish Government on Bills applying to Scotland

- (1) A Minister of the Crown shall consult Scottish Ministers before introducing any Bill into the Parliament of the United Kingdom for an Act of that Parliament that would make provision applying to Scotland.
- (2) Where the Bill is for an Act making provision that would require the consent of the Scottish Parliament by virtue of section 28(8), the requirement to consult under subsection (1) includes a requirement that a Minister of the Crown give the Scottish Ministers a copy of the provisions of the Bill that apply to Scotland no later than—
 - (a) 21 days before the proposed date of introduction, or
 - (b) such later date as the Scottish Ministers may agree.
- (3) The requirement in subsection (2) does not apply if—
 - (a) the Scottish Ministers so agree, or
 - (b) there are exceptional circumstances justifying failure to comply with the requirement.
- (4) The reference in subsection (1) to an Act of Parliament is a reference to any Act whether a public general Act, a local and personal Act or a private Act.""

ORDER OF THE HOUSE [8 JUNE 2015]

That the following provisions shall apply to the Scotland Bill:

Committal

1. The Bill shall be committed to a Committee of the whole House.

Proceedings in Committee

- 2. Proceedings in Committee of the whole House shall be completed in four days.
- 3. The proceedings shall be taken on the days shown in the first column of the following Table and in the order so shown.
- 4. The proceedings shall (so far as not previously concluded) be brought to a conclusion at the times specified in the second column of the Table.

TABLE

Proceedings Time for conclusion of proceedings

First day

Clauses 1 to 11, new Clauses
relating to Part 1, new Schedules
relating to Part 1

The moment of interruption on the
first day

Second day

Clauses 12 to 17, Schedule 1, Clause 18, new Clauses relating to Part 2, new Schedules relating to Part 2 The moment of interruption on the second day

Third day

Clauses 19 to 30, new Clauses relating to Part 3, new Schedules relating to Part 3

The moment of interruption on the third day

Fourth day

Clauses 31 to 37, Schedule 2, Clauses 38 to 45, new Clauses relating to Part 4, new Schedules relating to Part 4 Three hours after the commencement of proceedings on the Bill on the fourth day

Clauses 46 to 55, new Clauses relating to Part 5, new Schedules relating to Part 5, Clauses 56 to 58, new Clauses relating to Part 6, new Schedules relating to Part 6, Clauses 59 to 64, new Clauses relating to Part 7, new Schedules relating to Part 7, remaining proceedings on the Bill

The moment of interruption on the fourth day

Consideration and Third Reading

- 5. Any proceedings on Consideration shall (so far as not previously concluded) be brought to a conclusion one hour before the moment of interruption on the day on which those proceedings are commenced.
- 6. Proceedings on Third Reading shall (so far as not previously concluded) be brought to a conclusion at the moment of interruption on that day.

Programming committee

7. Standing Order No 83B (Programming committees) shall not apply to proceedings in Committee of the whole House, to any proceedings on Consideration or to proceedings on Third Reading.

Other proceedings

8. Any other proceedings on the Bill (including any proceedings on consideration of Lords Amendments or on any further messages from the Lords) may be programmed.