

# Cities and Local Government Devolution Bill [HL]

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[AS AMENDED IN COMMITTEE]

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**B I L L**

[AS AMENDED IN COMMITTEE]

TO

Make provision for the election of mayors for the areas of, and for conferring additional functions on, combined authorities established under Part 6 of the Local Democracy, Economic Development and Construction Act 2009; to make other provision in relation to bodies established under that Part; to make provision about local authority governance and functions; to confer power to establish, and to make provision about, sub-national transport bodies; and for connected purposes.

**B**E IT ENACTED by the Queen’s most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

*Reports about local devolution*

**1 Devolution: annual report**

- (1) The Secretary of State must lay before each House of Parliament an annual report about devolution for all areas within England pursuant to the provisions of this Act. 5
- (2) The annual report must include information on—
  - (a) the areas of the country where agreements have been reached,
  - (b) the areas of the country where proposals have been received by the Secretary of State and negotiations have taken place but agreement has not yet been reached, 10
  - (c) additional financial resources and public functions which have been devolved as a result of agreements, and
  - (d) the extent to which consideration has been given by a Minister of the Crown to the principle that powers should be devolved to combined authorities or the most appropriate local level except where those powers can more effectively be exercised by central government. 15

- (3) The annual report must be laid before each House of Parliament as soon as practicable after 31 March each year.

*Mayoral combined authorities*

**2 Power to provide for an elected mayor**

- (1) After section 107 of the Local Democracy, Economic Development and Construction Act 2009 insert— 5

*“Mayors for combined authority areas*

**107A Power to provide for election of mayor**

- (1) The Secretary of State may by order provide for there to be a mayor for the area of a combined authority. 10
- (2) A mayor for the area of a combined authority is to be elected by the local government electors for that area in accordance with provision made by or under this Part.
- (3) In subsection (2) “local government elector” has the meaning given by section 270(1) of the Local Government Act 1972. 15
- (4) Schedule 5B makes further provision about the election of mayors for areas of combined authorities.
- (5) A mayor for the area of a combined authority is entitled to the style of “mayor”.
- (6) A mayor for the area of a combined authority is by virtue of that office a member of, and the chair of, the combined authority. 20
- (7) An order under this section providing for there to be a mayor for the area of a combined authority may not be revoked by making a further order under this section; but this does not prevent the making of an order under section 107 abolishing the authority (together with the office of mayor). 25
- (8) In this Part “mayoral combined authority” means a combined authority for an area for which provision is made in an order under this section for there to be a mayor.

**107B Requirements in connection with orders under section 107A** 30

- (1) The Secretary of State may make an order under section 107A in relation to a combined authority’s area if a proposal for there to be a mayor for the authority’s area has been made to the Secretary of State by the appropriate authorities.
- (2) A proposal under subsection (1) may be included in a scheme prepared and published under section 109 or 112. 35
- (3) An order under section 107A may also be made without any such proposal having been made if—
- (a) the appropriate authorities consent, or

- (b) in the case of an existing combined authority, the appropriate authorities consent apart from one non-consenting constituent council.
- (4) Where an order under section 107A is made by virtue of subsection (3)(b) of this section, the Secretary of State must make an order under section 106 to remove the area of the non-consenting constituent council from the existing area of the combined authority. 5
- (5) Subsection (2) of section 106 does not apply to an order made under that section as a result of subsection (4) of this section.
- (6) For the purposes of this section “the appropriate authorities” are – 10
  - (a) each county council the whole or any part of whose area is within the area for which the combined authority is, or is to be, established,
  - (b) each district council whose area is within the area for which the combined authority is, or is to be, established, and 15
  - (c) in the case of an order in relation to an existing combined authority, the combined authority,
 and a “constituent council” is a council within paragraph (a) or (b).”
- (2) After Schedule 5A to that Act (inserted by section 8 below) insert, as Schedule 5B, the Schedule set out in Schedule 1 to this Act. 20

### 3 Deputy mayors etc

After section 107B of the Local Democracy, Economic Development and Construction Act 2009 (inserted by section 2 above) insert –

#### “107C Deputy mayors etc

- (1) The mayor for the area of a combined authority must appoint one of the members of the authority to be the mayor’s deputy. 25
- (2) The deputy mayor holds office until the end of the term of office of the mayor, subject to subsection (3).
- (3) A person ceases to be the deputy mayor if at any time – 30
  - (a) the mayor removes the person from office;
  - (b) the person resigns as deputy mayor;
  - (c) the person ceases to be a member of the combined authority.
- (4) If a vacancy occurs in the office of deputy mayor, the mayor must appoint another member of the combined authority to be deputy mayor. 35
- (5) The deputy mayor must act in place of the mayor if for any reason –
  - (a) the mayor is unable to act, or
  - (b) the office of mayor is vacant.
- (6) If for any reason – 40
  - (a) the mayor is unable to act or the office of mayor is vacant, and
  - (b) the deputy mayor is unable to act or the office of deputy mayor is vacant,
 the other members of the combined authority must act together in place of the mayor, taking decisions by a simple majority.

- (7) In this Part “deputy mayor”, in relation to a mayoral combined authority, means the person appointed under this section by the mayor for the authority’s area.”

#### 4 Functions

- (1) After section 107C of the Local Democracy, Economic Development and Construction Act 2009 (inserted by section 3 above) insert— 5

##### “107D Functions of mayors: general

- (1) The Secretary of State may by order make provision for any function of a mayoral combined authority to be a function exercisable only by the mayor. 10
- (2) In this Part references to “general functions”, in relation to a mayor for the area of a combined authority, are to any functions exercisable by the mayor other than PCC functions.
- (3) The mayor may arrange—
- (a) for the deputy mayor to exercise any general function of the mayor, 15
  - (b) for another member or officer of the combined authority to exercise any such function, or
  - (c) so far as authorised by an order made by the Secretary of State—
    - (i) for a person appointed as the deputy PCC mayor by virtue of an order under paragraph 3(1) of Schedule 5C, or 20
    - (ii) for a committee of the combined authority, consisting of members appointed by the mayor (whether or not members of the authority), 25
 to exercise any such function.
- (4) An order under subsection (3)(c)(ii) may include provision—
- (a) about the membership of the committee;
  - (b) about the member of the committee who is to be its chair;
  - (c) about the appointment of members; 30
  - (d) about the voting powers of members (including provision for different weight to be given to the vote of different descriptions of member);
  - (e) about information held by the combined authority that must, or must not, be disclosed to the committee for purposes connected to the exercise of the committee’s functions; 35
  - (f) applying (with or without modifications) sections 15 to 17 of, and Schedule 1 to, the Local Government and Housing Act 1989 (political balance on local authority committees etc).
- (5) Provision in an order under subsection (1) for a function to be exercisable only by the mayor is subject to subsection (3); but the Secretary of State may by order provide that arrangements under subsection (3)— 40
- (a) may authorise the exercise of general functions only of a description specified in the order, or 45
  - (b) may not authorise the exercise of general functions of a description so specified.

- (6) Any general function exercisable by the mayor for the area of a combined authority by virtue of this Act is to be taken to be a function of the combined authority exercisable –
  - (a) by the mayor individually, or
  - (b) in accordance with arrangements made by virtue of this section or section 107E. 5
  
- (7) An order under this section may –
  - (a) provide for members or officers of a mayoral combined authority to assist the mayor in the exercise of general functions;
  - (b) confer ancillary powers on the mayor for the purposes of the exercise of general functions; 10
  - (c) authorise the mayor to appoint one person as the mayor’s political adviser;
  - (d) provide for the terms and conditions of any such appointment;
  - (e) provide that functions that the mayoral combined authority discharges in accordance with arrangements under section 101(1)(b) of the Local Government Act 1972 (discharge of local authority functions by another authority) are to be treated as general functions exercisable by the mayor (so far as authorised by the arrangements). 15
  
- (8) Provision under subsection (7)(b) may include provision conferring power on the mayor that is similar to any power exercisable by the mayoral combined authority –
  - (a) under section 113A, or
  - (b) under an order made under section 113D, 25
 but the power conferred on the mayor may not include a power to borrow money.
  
- (9) An order under this section may be made only with the consent of the appropriate authorities (as defined by section 107B(6)).
  
- (10) Where an order under this section is contained in the same instrument as an order made by virtue of section 107B(3)(b), the non-consenting constituent council is not to be treated as an appropriate authority for the purposes of subsection (9) above. 30

**107E Joint exercise of general functions**

- (1) The Secretary of State may by order make provision for, or in connection with, permitting arrangements under section 101(5) of the Local Government Act 1972 to be entered into in relation to general functions of a mayor for the area of a combined authority. 35
  
- (2) Provision under subsection (1) may include provision –
  - (a) for the mayor for the area of a combined authority to be a party to the arrangements in place of, or jointly with, the authority; 40
  - (b) about the membership of any joint committee;
  - (c) about the member of the joint committee who is to be its chair;
  - (d) about the appointment of members to a joint committee;
  - (e) about the voting powers of members of a joint committee (including provision for different weight to be given to the vote of different descriptions of member). 45

- (3) Provision under subsection (2)(b) to (d) may include provision for the mayor or other persons –
- (a) to determine the number of members;
  - (b) to have the power to appoint members (whether or not members of the combined authority or a local authority that is a party to the arrangements). 5
- (4) Provision under subsection (2)(c) may include provision as to the circumstances in which appointments to a joint committee need not be made in accordance with sections 15 to 17 of, and Schedule 1 to, the Local Government and Housing Act 1989 (political balance on local authority committees etc). 10
- (5) In this section references to a joint committee are to a joint committee falling within section 101(5)(a) of the Local Government Act 1972 that is authorised to discharge, by virtue of an order under this section, general functions of a mayor for the area of a combined authority. 15

#### **107F Functions of mayors: policing**

- (1) The Secretary of State may by order provide for the mayor for the area of a combined authority to exercise functions of a police and crime commissioner in relation to that area.
- (2) The reference in subsection (1) to functions of a police and crime commissioner is to any functions conferred on police and crime commissioners by or under –
- (a) Part 1 of the Police Reform and Social Responsibility Act 2011, or
  - (b) any other Act (whenever passed). 25
- (3) In this Part references to “PCC functions”, in relation to a mayor for the area of a combined authority, are to the functions of a police and crime commissioner that are exercisable by the mayor by virtue of subsection (1).
- (4) An order under subsection (1) may be made only with the consent of the appropriate authorities (as defined by section 107B(6)). 30
- (5) If an order is made under subsection (1) in relation to a combined authority’s area –
- (a) the Secretary of State must by order provide that there is to be no police and crime commissioner for that area as from a specified date; 35
  - (b) the Secretary of State may by order provide that any election of a police and crime commissioner for that area that would otherwise take place (whether before or after the specified date) by virtue of section 50(1)(b) of the Police Reform and Social Responsibility Act 2011 is not to take place. 40
- (6) An order under subsection (5) may include provision –
- (a) for the term of office of a police and crime commissioner to continue until the date specified under subsection (5)(a) (in spite of section 50(7)(b) of the Police Reform and Social Responsibility Act 2011); 45
  - (b) for an election to fill a vacancy in the office of a police and crime commissioner, which otherwise would take place under section



51 of that Act, not to take place if the vacancy occurs within a period of six months ending with the specified date.

- (7) Schedule 5C contains further provision in connection with orders under this section.
- (8) Any PCC function exercisable by the mayor for the area of a combined authority by virtue of this Act is to be taken to be a function of the combined authority exercisable—
  - (a) by the mayor acting individually, or
  - (b) by a person acting under arrangements with the mayor made in accordance with provision made under Schedule 5C.
- (9) Where an order under subsection (1) is contained in the same instrument as an order made by virtue of section 107B(3)(b), the non-consenting constituent council is not to be treated as an appropriate authority for the purposes of subsection (4) above.”
- (2) After Schedule 5B to that Act (inserted by section 2 above) insert, as Schedule 5C, the Schedule set out in Schedule 2 to this Act.

**5 Financial matters**

- (1) In section 39 of the Local Government Finance Act 1992 (precepting and precepted authorities), in subsection (1) after paragraph (aa) insert—
  - “(ab) a mayoral combined authority, as defined by section 107A(8) of the Local Democracy, Economic Development and Construction Act 2009;”.
- (2) In section 40 of that Act (issue of precepts by major precepting authorities), after subsection (10) insert—
  - “(11) Where the precepting authority is a mayoral combined authority—
    - (a) a precept may be issued under this section only in relation to expenditure incurred by the mayor for the authority’s area in, or in connection with, the exercise of mayoral functions (as defined by section 107G(7) of the Local Democracy, Economic Development and Construction Act 2009), and
    - (b) the issuing and calculation of a precept under this Chapter is subject to any provision made in an order under that section.”
- (3) After section 107F of the Local Democracy, Economic Development and Construction Act 2009 (inserted by section 4 above) insert—
  - “107G Mayors for combined authority areas: financial matters**
  - (1) The Secretary of State may by order make provision for the costs of a mayor for the area of a combined authority that are incurred in, or in connection with, the exercise of mayoral functions to be met from precepts issued by the authority under section 40 of the Local Government Finance Act 1992.
  - (2) The function of issuing precepts under Chapter 4 of Part 1 of the Local Government Finance Act 1992 in respect of mayoral functions is to be a function exercisable only by the mayor acting on behalf of the combined authority.

- (3) The Secretary of State may by order modify the application of Chapter 4 or 4ZA of Part 1 of the Local Government Finance Act 1992 so far as applying to cases where the precepting authority in question under that Chapter is a mayoral combined authority.
- (4) Where the mayoral functions of a mayor include PCC functions— 5
- (a) the provision made by virtue of subsection (2) must include provision to ensure that the council tax requirement calculated under section 42A of the Local Government Finance Act 1992 consists of separate components in respect of the mayor’s PCC functions and the mayor’s general functions, and 10
  - (b) the function of calculating the component in respect of the mayor’s PCC functions is itself to be treated as a PCC function for the purposes of this Part.
- (5) The Secretary of State may by order make provision— 15
- (a) requiring the mayor to maintain a fund in relation to receipts arising, and liabilities incurred, in the exercise of general functions;
  - (b) about the preparation of an annual budget in relation to the exercise of general functions.
- (For power to make corresponding provision in relation to PCC functions, see paragraph 5 of Schedule 5C.) 20
- (6) Provision under subsection (5)(b) may in particular include provision for—
- (a) the mayor to prepare a draft budget;
  - (b) the draft to be scrutinised by— 25
    - (i) the other members of the combined authority, and
    - (ii) a committee of the authority appointed in accordance with paragraph 1(1) of Schedule 5A;
  - (c) the making of changes to the draft as a result of such scrutiny;
  - (d) the approval of the draft by the combined authority (including a power to veto the draft in circumstances specified in the order and the consequences of any such veto); 30
  - (e) the basis on which such approval is to be given.
- (7) In this section “mayoral functions”, in relation to a mayor, means— 35
- (a) the mayor’s general functions, and
  - (b) if the mayor exercises PCC functions, the mayor’s PCC functions.”

*Combined authorities: additional functions*

**6 Local authority functions**

- (1) The Local Democracy, Economic Development and Construction Act 2009 is amended as follows. 40
- (2) In section 105 (constitution and functions: economic development and regeneration)—

- (a) for subsection (2) substitute –
  - “(2) Section 91(5) does not apply in relation to functions exercisable by a combined authority by virtue of subsection (1).”;
- (b) in the heading, for “economic development and regeneration” substitute “local authority functions generally”. 5
- (3) In section 108 (review by authorities: new combined authority), in subsection (1), for paragraphs (a) and (b) substitute “the exercise of statutory functions in relation to an area (“the review area”) with a view to deciding whether to prepare and publish a scheme under section 109”.
- (4) In section 109 (preparation and publication of scheme: new combined authority), in subsection (1), for paragraphs (a) to (d) substitute “the exercise of statutory functions in relation to the area”. 10
- (5) In section 112 (preparation and publication of scheme: existing combined authority), in subsection (1), for paragraphs (a) to (d) substitute “the exercise of statutory functions in relation to an area of a combined authority or a proposed area of a combined authority”. 15

## 7 Other public authority functions

After section 105 of the Local Democracy, Economic Development and Construction Act 2009 insert –

### “105A Other public authority functions 20

- (1) The Secretary of State may by order –
  - (a) make provision for a function of a public authority that is exercisable in relation to a combined authority’s area to be a function of the combined authority;
  - (b) make provision for conferring on a combined authority in relation to its area a function corresponding to a function that a public authority has in relation to another area. 25
- (2) An order under subsection (1) may include further provision about the exercise of the function including –
  - (a) provision for the function to be exercisable by the public authority or combined authority subject to conditions or limitations specified in the order; 30
  - (b) provision as to joint working arrangements between the combined authority and public authority in connection with the function (for example, provision for the function to be exercised by a joint committee). 35
- (3) The provision that may be included in an order under subsection (1)(a) includes, in particular, provision –
  - (a) for the combined authority to have the function instead of the public authority, 40
  - (b) for the function to be exercisable by the combined authority concurrently with the public authority,
  - (c) for the function to be exercisable by the combined authority and the public authority jointly, or

- (d) for the function to be exercisable by the combined authority jointly with the public authority but also continue to be exercisable by the public authority alone.
- (4) An order under subsection (1)(a) may, in particular, include—
- (a) provision for the making of a scheme to transfer property, rights and liabilities from the public authority to the combined authority (including provision corresponding to any provision made by section 17(4) to (7) of the Localism Act 2011); 5
- (b) provision to abolish the public authority in a case where, as a result of the order, it will no longer have any functions. 10
- (5) An order under this section may not provide for a regulatory function that is exercisable by a public authority in relation to the whole of England to be exercisable by a combined authority in relation to its area if the regulated function is itself exercisable by the combined authority by virtue of an order under this section. 15
- (6) See also section 18 of the Cities and Local Government Devolution Act 2015 (devolving health service functions) which contains further limitations.
- (7) In this section—
- “function” (except in subsection (4)(b)) does not include a power to make regulations or other instruments of a legislative character; 20
- “Minister of the Crown” has the same meaning as in the Ministers of the Crown Act 1975;
- “public authority”— 25
- (a) includes a Minister of the Crown or a government department;
- (b) does not include a county council or district council;
- “regulated function” means the function of carrying out an activity to which a regulatory function relates; 30
- “regulatory function” has the meaning given by section 32 of the Legislative and Regulatory Reform Act 2006.

#### **105B Section 105A orders: procedure**

- (1) The Secretary of State may make an order under section 105A only if—
- (a) a proposal for the making of the order in relation to the combined authority has been made to the Secretary of State by the appropriate authorities, or 35
- (b) in the case of an existing combined authority, the combined authority consents and the Secretary of State considers that the making of the order is likely to improve the exercise of statutory functions in the area or areas to which the order relates. 40
- (2) At the same time as laying a draft of a statutory instrument containing an order under this section before Parliament, the Secretary of State must lay before Parliament a report explaining the effect of the order and why the Secretary of State considers it appropriate to make the order. 45
- (3) The report must include—

- (a) a description of any consultation taken into account by the Secretary of State,
  - (b) information about any representations considered by the Secretary of State in connection with the order, and
  - (c) any other evidence or contextual information that the Secretary of State considers it appropriate to include. 5
- (4) A proposal under subsection (1)(a) may be included in a scheme prepared and published under section 109 or 112.
- (5) For the purposes of this section “the appropriate authorities” are –
- (a) each county council the whole or any part of whose area is within the area for which the combined authority is, or is to be, established, 10
  - (b) each district council whose area is within the area for which the combined authority is, or is to be, established, and
  - (c) in the case of an order in relation to an existing combined authority, the combined authority.” 15

*Combined authorities: accountability etc*

## 8 Overview and scrutiny committees and audit committees

- (1) In section 104 of the Local Democracy, Economic Development and Construction Act 2009 (constitution and functions: transport), after subsection (8) insert – 20
- “(9) Schedule 5A makes provision for combined authorities to have overview and scrutiny committees and audit committees; and provision made in an order under subsection (1) is subject to that Schedule.” 25
- (2) After Schedule 5 to that Act insert, as Schedule 5A, the Schedule set out in Schedule 3 to this Act.

## 9 Funding of combined authorities

- (1) In section 74 of the Local Government Finance Act 1988 (levies), in subsection (10) – 30
- (a) for “attributable to” substitute “attributable –
    - (a) to”;
  - (b) after “transport” insert “, or
    - (b) so far as the constituent councils consent, to the exercise of any other functions.” 35
- (2) After that subsection insert –
- “(11) Regulations under this section by virtue of subsection (8) may not make provision in relation to expenses of a combined authority that are attributable to the exercise of mayoral functions.
- (12) In subsections (10) and (11) – 40
- “constituent council” means –
- (a) a county council the whole or any part of whose area is within the area of the combined authority, or

- (b) a district council whose area is within the area of the combined authority;  
 “mayoral functions” has the meaning given by section 107G(7) of the Local Democracy, Economic Development and Construction Act 2009.” 5
- (3) In section 23 of the Local Government Act 2003 (meaning of “local authority” for purposes of Part 1 of that Act), in subsection (5) after “only” insert “or in relation to any other functions of the authority that are specified for the purposes of this subsection in regulations made by the Secretary of State.”
- (4) After that subsection insert – 10
- “(6) A function of a combined authority may be specified in regulations under subsection (5) only with the consent of –
- (a) each county council the whole or any part of whose area is within the area of the authority, and
- (b) each district council whose area is within the area of the authority. 15
- (7) The reference in subsection (5) to functions of the authority includes, in the case of a mayoral combined authority, mayoral functions.
- (8) In subsection (7) – 20
- “mayoral combined authority” has the meaning given by section 107A(8) of the Local Democracy, Economic Development and Construction Act 2009;
- “mayoral functions” has the meaning given by section 107G(7) of that Act.
- (9) No regulations under subsection (5) may be made unless a draft of the statutory instrument containing the regulations (whether containing them alone or with other provisions) has been laid before, and approved by a resolution of, each House of Parliament.” 25
- (5) In section 105 of the Local Democracy, Economic Development and Construction Act 2009 (constitution and functions of combined authorities: economic development and regeneration), omit subsection (4). 30

## 10 General power of competence

After section 113C of the Local Democracy, Economic Development and Construction Act 2009 insert –

- “113D General power of competence”** 35
- (1) The Secretary of State may by order provide for Chapter 1 of Part 1 of the Localism Act 2011 (which confers a general power of competence on local authorities) to have effect in relation to a combined authority specified in the order as it has effect in relation to a local authority.
- (2) An order under this section may be made only with the consent of the appropriate authorities (as defined by section 107B(6)). 40
- (3) Where an order under subsection (1) is contained in the same instrument as an order made by virtue of section 107B(3)(b), the non-consenting constituent council is not to be treated as an appropriate authority for the purposes of subsection (2) above.” 45

*Combined authorities and EPBs: areas and procedure*

**11 Removal of geographical restrictions in relation to EPBs**

- (1) The Local Democracy, Economic Development and Construction Act 2009 is amended as follows.
- (2) Omit subsections (3) and (4) of section 88 (EPBs and their areas). 5
- (3) In section 95(2)(a) (changes to boundaries of an EPB’s area: conditions), for “conditions A to D” substitute “conditions A and D”.
- (4) In section 98(3)(c) (preparation and publication of scheme for new EPB: conditions), for “conditions A to C” substitute “condition A”.
- (5) In section 99 (requirements in connection with establishment of EPB), after subsection (3) insert— 10
  - “(3A) Subsection (3B) applies where the Secretary of State is considering whether to make an order establishing an EPB for an area and—
    - (a) part of the area is separated from the rest of it by one or more local government areas that are not within the area, or 15
    - (b) a local government area that is not within the area is surrounded by local government areas that are within the area.
  - (3B) In deciding whether to make the order, the Secretary of State must have regard to the likely effect of the creation of the proposed EPB on economic development or regeneration in each local government area that is next to any part of the proposed EPB area.” 20
- (6) In section 102 (requirements in connection with changes to existing EPB arrangements), after subsection (2), insert—
  - “(2A) Subsection (2B) applies where the Secretary of State is considering whether to make an order under section 95 and— 25
    - (a) part of the area to be created is separated from the rest of it by one or more local government areas that are not within the area, or
    - (b) a local government area that is not within the area to be created is surrounded by local government areas that are within the area. 30
  - (2B) In deciding whether to make the order under section 95, the Secretary of State must have regard to the likely effect of the proposed change to the EPB’s area on economic development or regeneration in each local government area that is next to any part of the area to be created by the order.” 35

**12 Removal of geographical restrictions in relation to combined authorities**

- (1) The Local Democracy, Economic Development and Construction Act 2009 is amended as follows.
- (2) Omit subsections (3) and (4) of section 103 (combined authorities and their areas). 40
- (3) In section 106(2)(a) (changes to boundaries of a combined authority’s area: conditions), for “conditions A to D” substitute “conditions A and D”.

- (4) In section 109(3)(c) (preparation and publication of scheme for new combined authority: conditions), for “conditions A to C” substitute “condition A”.
- (5) In section 110 (requirements in connection with establishment of combined authority), before subsection (4) insert—
- “(3A) Subsection (3B) applies where the Secretary of State is considering whether to make an order establishing a combined authority for an area and—
- (a) part of the area is separated from the rest of it by one or more local government areas that are not within the area, or
- (b) a local government area that is not within the area is surrounded by local government areas that are within the area.
- (3B) In deciding whether to make the order, the Secretary of State must have regard to the likely effect of the creation of the proposed combined authority on the exercise of functions equivalent to those of the proposed combined authority’s functions in each local government area that is next to any part of the proposed combined authority area.”
- (6) In section 113 (requirements in connection with changes to existing combined authorities), after subsection (2) insert—
- “(2A) Subsection (2B) applies where the Secretary of State is considering whether to make an order under section 106 and—
- (a) part of the area to be created is separated from the rest of it by one or more local government areas that are not within the area, or
- (b) a local government area that is not within the area to be created is surrounded by local government areas that are within the area.
- (2B) In deciding whether to make the order under section 106, the Secretary of State must have regard to the likely effect of the change to the combined authority’s area on the exercise of functions equivalent to those of the combined authority’s functions in each local government area that is next to any part of the area to be created by the order.”

### 13 Changes to existing EPB

- (1) The Local Democracy, Economic Development and Construction Act 2009 is amended as follows.
- (2) In section 100 (review by authorities: existing EPB)—
- (a) in subsection (1), for “a review of one or more EPB matters.” substitute “a review of—
- (a) a matter in relation to which an order may be made under section 95 or 96;
- (b) a matter concerning the EPB that the EPB has power to determine.”;
- (b) omit subsection (3).
- (3) In section 101 (preparation and publication of scheme: existing EPB)—
- (a) in subsection (1), for “any one or more of sections 89, 91, 92, 95 and 96” substitute “section 95 or 96”;
- (b) in subsection (2), omit “or powers”.



(4) After section 101, insert –

**“101A Application in respect of change to constitution, functions or funding: existing EPB**

(1) Any one or more of the authorities to whom this section applies may, in relation to an existing EPB, apply to the Secretary of State in respect of one or more EPB matters. 5

(2) This section applies to –  
 (a) the EPB;  
 (b) a county council whose area, or part of whose area, is within the area of the EPB; 10  
 (c) a district council whose area is within the area of the EPB.

(3) For the purposes of this section an “EPB matter” is a matter in relation to which an order may be made under any of sections 89, 91 and 92.

(4) An application to the Secretary of State under subsection (1) must –  
 (a) be made in writing; 15  
 (b) specify how the exercise of the power to make an order under any one or more of sections 89, 91 and 92 would be likely to improve –  
 (i) the exercise of statutory functions relating to economic development and regeneration in the area of the EPB, or 20  
 (ii) economic conditions in the area of the EPB.

(5) An application may be made under this section only if every authority to whom this section applies consents to the making of the application.”

(5) In section 102 (requirements in connection with changes to existing EPB arrangements) – 25

(a) in subsection (1), after “section 101” insert “or to an application made under section 101A”;  
 (b) in subsection (2)(a), after “section 100(2)” insert “or section 101A(2)”.

**14 Requirements in connection with establishment etc. of combined authority**

(1) The Local Democracy, Economic Development and Construction Act 2009 is amended as follows. 30

(2) In section 103, omit subsection (6) (combined authorities: area must have been included in a scheme under section 109).

(3) In section 110 (requirements in connection with establishment of combined authority), for subsections (1) to (3) substitute – 35

“(1) The Secretary of State may make an order establishing a combined authority for an area only if –  
 (a) the Secretary of State considers that to do so is likely to improve the exercise of statutory functions in the area or areas to which the order relates, 40  
 (b) the constituent councils consent, and  
 (c) any consultation required by subsection (2) has been carried out.

- (1A) If a scheme for the establishment of the combined authority has been prepared and published under section 109 the Secretary of State must have regard to that scheme in making the order.
- (2) The Secretary of State must carry out a public consultation unless –
- (a) a scheme has been prepared and published under section 109, 5
  - (b) the constituent councils carried out a public consultation in connection with the proposals contained in the scheme and provided the Secretary of State with a summary of the consultation responses, and
  - (c) the Secretary of State considers that no further consultation is necessary. 10
- (3) In this section “constituent council” means –
- (a) a county council the whole or any part of whose area is within the area for which the combined authority is to be established, or 15
  - (b) a district council whose area is within the area for which the combined authority is to be established.”
- (4) In section 113 (requirements in connection with changes to existing combined arrangements), for subsections (1) and (2) substitute –
- “(1) The Secretary of State may make an order under section 104, 105, 106 or 107 in relation to an existing combined authority only if – 20
- (a) the Secretary of State considers that to do so is likely to improve the exercise of statutory functions in the area or areas to which the order relates,
  - (b) the constituent councils consent, and 25
  - (c) any consultation required by subsection (2) has been carried out.
- (1A) If a scheme has been prepared and published under section 112 the Secretary of State must have regard to that scheme in making the order.
- (2) The Secretary of State must carry out a public consultation unless – 30
- (a) a scheme has been prepared and published under section 112,
  - (b) the authorities that prepared and published the scheme carried out a public consultation in connection with the proposals contained in the scheme and provided the Secretary of State with a summary of the consultation responses, and 35
  - (c) the Secretary of State considers that no further consultation is necessary.
- (2A) In this section “constituent council” means –
- (a) a county council the whole or any part of whose area is within the area or proposed area of the combined authority, or 40
  - (b) a district council whose area is within the area or proposed area of the combined authority.”

*Combined and local authorities: governance, constitution and functions etc*

## 15 Governance arrangements etc of local authorities in England

- (1) The Secretary of State may by regulations make provision about – 45

- (a) the governance arrangements of local authorities;
  - (b) the constitution and membership of local authorities under Part 1 of the Local Government Act 1972;
  - (c) the structural and boundary arrangements, or electoral arrangements, in relation to local authorities under Part 1 of the Local Government and Public Involvement in Health Act 2007 or under Part 3 of the Local Democracy, Economic Development and Construction Act 2009. 5
- (2) In subsection (1) “governance arrangements” means the executive arrangements, committee system or prescribed arrangements operated by a local authority under Part 1A of the Local Government Act 2000. 10
- (3) Regulations under this section may in particular make provision –
- (a) about how the enactments mentioned in subsection (1) or (2) are to apply in relation to particular cases (including by disapplying the application of any such enactment to a particular case or applying it subject to any variations that are specified in the regulations); 15
  - (b) about any of the matters listed in section 11(3) or (4) of the Local Government and Public Involvement in Health Act 2007 (including provision in relation to matters of a kind mentioned in section 12 of that Act).
- Nothing in paragraph (a) limits the power to make provision under subsection (5)(d). 20
- (4) Regulations under this section may be made only with the consent of the local authorities to whom the regulations apply.
- (5) The power to make regulations under this section –
- (a) is exercisable by statutory instrument; 25
  - (b) includes power to make different provision for different purposes;
  - (c) includes power to make incidental, supplementary, consequential, transitional, transitory or saving provision;
  - (d) may, in particular, be exercised by amending, repealing, revoking or otherwise modifying any provision made by or under an Act passed before this Act or in the same Session. 30
- (6) Section 15 of the Local Government and Public Involvement in Health Act 2007 (power to transfer of functions, property etc as part of incidental etc provision) applies in relation to subsection (5)(c) above as it applies in relation to sections 13 and 14 of that Act. 35
- (7) A statutory instrument containing regulations under this section may be made only if a draft of the instrument has been laid before each House of Parliament and approved by a resolution of each House.
- (8) At the same time as laying a draft of a statutory instrument containing regulations under this section before Parliament, the Secretary of State must lay before Parliament a report explaining the effect of the regulations and why the Secretary of State considers it appropriate to make the regulations. 40
- (9) The report must include –
- (a) a description of any consultation taken into account by the Secretary of State, 45
  - (b) information about any representations considered by the Secretary of State in connection with the regulations, and

- (c) any other evidence or contextual information that the Secretary of State considers it appropriate to include.
- (10) If a draft of regulations under this section would, apart from this subsection, be treated for the purposes of the standing orders of either House of Parliament as a hybrid instrument, it is to proceed in that House as if it were not a hybrid instrument. 5
- (11) In this section “local authority” means a county council in England, a district council or a London borough council.

## **16 Power to transfer etc. public authority functions to certain local authorities**

- (1) The Secretary of State may by regulations – 10
- (a) make provision for a function of a public authority that is exercisable in relation to a relevant local authority’s area to be a function of the local authority;
- (b) make provision for conferring on a relevant local authority in relation to its area a function corresponding to a function that a public authority has in relation to another area. 15
- (2) Regulations under subsection (1) may include further provision about the exercise of the function including –
- (a) provision for the function to be exercisable by the public authority or relevant local authority subject to conditions or limitations specified in the regulations; 20
- (b) provision as to joint working arrangements between the relevant local authority and public authority in connection with the function (for example, provision for the function to be exercised by a joint committee). 25
- (3) The provision that may be included in regulations under subsection (1)(a) includes, in particular, provision –
- (a) for the relevant local authority to have the function instead of the public authority,
- (b) for the function to be exercisable by the relevant local authority concurrently with the public authority, 30
- (c) for the function to be exercisable by the relevant local authority and the public authority jointly, or
- (d) for the function to be exercisable by the relevant local authority jointly with the public authority but also continue to be exercisable by the public authority alone. 35
- (4) Regulations under subsection (1)(a) may, in particular, include –
- (a) provision for the making of a scheme to transfer property, rights and liabilities from the public authority to the relevant local authority (including provision corresponding to any provision made by section 17(4) to (7) of the Localism Act 2011); 40
- (b) provision to abolish the public authority in a case where, as a result of the regulations, it will no longer have any functions.
- (5) Regulations under this section may not provide for a regulatory function that is exercisable by a public authority in relation to the whole of England to be exercisable by a relevant local authority in relation to its area if the regulated 45

function is itself exercisable by the relevant local authority by virtue of regulations under this section.

(6) See also section 18 (devolving health service functions) which contains further limitations.

(7) In this section – 5  
 “function” (except in subsection (4)(b)) does not include a power to make regulations or other instruments of a legislative character;  
 “Minister of the Crown” has the same meaning as in the Ministers of the Crown Act 1975;  
 “public authority” includes a Minister of the Crown or a government department; 10  
 “regulated function” means the function of carrying out an activity to which a regulatory function relates;  
 “regulatory function” has the meaning given by section 32 of the Legislative and Regulatory Reform Act 2006; 15  
 “relevant local authority” means a county council in England or a district council.

**17 Section 16: procedure etc.**

(1) The Secretary of State may make regulations under section 16 only if – 20  
 (a) the relevant local authority consents, and  
 (b) the Secretary of State considers that the making of the regulations is likely to improve the exercise of statutory functions in the local authority’s area.

(2) The power to make regulations under section 16 – 25  
 (a) is exercisable by statutory instrument;  
 (b) includes power to make incidental, supplementary, consequential, transitional, transitory or saving provision;  
 (c) may, in particular, be exercised by amending, repealing, revoking or otherwise modifying any provision made by or under an Act whenever passed or made. 30

(3) A statutory instrument containing regulations under section 16 may be made only if a draft of the instrument has been laid before each House of Parliament and approved by a resolution of each House.

(4) At the same time as laying a draft of a statutory instrument containing regulations under section 16 before Parliament, the Secretary of State must lay before Parliament a report explaining the effect of the regulations and why the Secretary of State considers it appropriate to make the regulations. 35

(5) The report must include – 40  
 (a) a description of any consultation taken into account by the Secretary of State,  
 (b) information about any representations considered by the Secretary of State in connection with the regulations, and  
 (c) any other evidence or contextual information that the Secretary of State considers it appropriate to include.

(6) If a draft of regulations under section 16 would, apart from this subsection, be treated for the purposes of the standing orders of either House of Parliament 45

as a hybrid instrument, it is to proceed in that House as if it were not a hybrid instrument.

## 18 Devolving health service functions

- (1) Regulations under section 16 of this Act or an order under section 105A of the Local Democracy, Economic Development and Construction Act 2009 (transfer of public authority functions to combined authorities) (“the 2009 Act”) – 5
- (a) must not transfer any of the Secretary of State’s core duties in relation to the health service,
  - (b) must not transfer health service regulatory functions vested in national bodies responsible for such functions, and 10
  - (c) must, if transferring functions relating to the health service to a local authority or a combined authority, make provision about the standards and duties to be placed on that authority having regard to the national service standards and the national information and accountability obligations placed on the authority responsible for the functions being transferred. 15
- (2) For the purposes of subsection (1)(a), “the Secretary of State’s core duties in relation to the health service” means the duties of the Secretary of State under –
- (a) sections 1 to 1G of the National Health Service Act 2006 (“the NHTSA 2006”) (duty to promote comprehensive health service etc.), 20
  - (b) sections 6A to 6BB of that Act (duties regarding the reimbursement of costs of services provided in another EEA state),
  - (c) section 12E of that Act (duty as respects variation in provision of health services), 25
  - (d) sections 13A, 13B, 13U and 223B of that Act (duties regarding mandate to, and annual report and funding of, the NHS Commissioning Board),
  - (e) section 247C of that Act (duty to keep health service functions under review),
  - (f) section 247D of that Act (duty to publish annual report on performance of the health service in England), 30
  - (g) section 258 of that Act (duty regarding the availability of facilities for university clinical teaching and research), and
  - (h) sections 3 to 6 of the Health Act 2009 (duties in relation to the NHS Constitution and the Handbook to it), 35
- in so far as those duties would (apart from subsection (1)(a)) be transferable by regulations under section 16 or an order under section 105A of the 2009 Act.
- (3) For the purposes of subsection (1)(b) –
- (a) “health service regulatory function” means a function in relation to the health service which is a regulatory function within the meaning given by section 32 of the Legislative and Regulatory Reform Act 2006, 40
  - (b) the functions of the National Health Service Commissioning Board under sections 14Z16 to 14Z22 of the NHTSA 2006 (assessment of clinical commissioning groups and intervention powers) are to be treated as “health service regulatory functions” in so far as they do not fall within the definition in paragraph (a), and 45
  - (c) functions exercisable by a body by virtue of directions given under section 7 of the NHTSA 2006 (functions of Special Health Authorities) are not “vested in” that body.

- (4) But subsection (1)(b) does not prevent the transfer of functions of the National Health Service Commissioning Board which –
- (a) arise from arrangements under section 1H(3)(a) of the NHTSA 2006 (provision of services for the purpose of the health service), and
  - (b) relate to those providing services under those arrangements. 5
- (5) For the purposes of subsection (1)(c), “national service standards” means the standards contained in any of the following –
- (a) the NHS Constitution (within the meaning of Chapter 1 of Part 1 of the Health Act 2009);
  - (b) the standing rules under section 6E of the NHTSA 2006 (regulations as to the exercise of functions by the NHS Commissioning Board or clinical commissioning groups); 10
  - (c) the terms as to service delivery required by regulations or directions under the NHTSA 2006 for contracts or other arrangements for the provision of primary medical services, primary dental services, primary ophthalmic services or pharmaceutical services under Part 4, 5, 6 or 7 of that Act; 15
  - (d) the recommendations or guidance of the National Institute for Health and Care Excellence made or given pursuant to regulations under section 237 of Health and Social Care Act 2012; 20
  - (e) the quality standards prepared by that Institute under section 234 of that Act;
  - (f) the guidance published under section 14Z8 of the NHTSA 2006 (guidance on commissioning by the NHS Commissioning Board);
- and such standards are “placed on” a body if the body is required to have regard to or comply with them. 25
- (6) For the purposes of subsection (1)(c) –
- (a) “national information obligations” means duties regarding the obtaining, retention, use or disclosure of information, and
  - (b) “national accountability obligations” means duties (for example, those to keep accounts or records, or to provide or publish reports, plans or other information) which enable the management of a body, or the way in which functions are discharged, to be examined, inspected, reviewed or studied. 30
- (7) For the purposes of this section, a function is transferred by regulations under section 16 or by an order under section 105A of the 2009 Act, if –
- (a) provision is made under subsection (1)(a) of the section in question for the function to be the function of a local authority or a combined authority, or
  - (b) provision is made under subsection (1)(b) of that section for a function corresponding to the function to be conferred on a local authority or a combined authority. 40
- (8) Nothing in this section prevents the conferral on a local authority or a combined authority of duties to have regard to, or to promote or secure, the matters mentioned in sections 1 to 1F of the NHTSA 2006 when exercising a function transferred to it by regulations under section 16, or by an order under section 105A of the 2009 Act. 45
- (9) In this section, “the health service” has the meaning given by section 275(1) of the NHTSA 2006.

**19 Amendments of the National Health Service Act 2006**

Schedule 4 contains amendments of the National Health Service Act 2006 in connection with the exercise of health service functions of combined or local authorities and the control of information about local authority social care.

**20 Referendums to undo change to mayor and cabinet executive**

5

In the Local Government Act 2000, omit section 9NA (effect of section 9N order).

*Sub-national transport bodies***21 Sub-national transport bodies**

After Part 5 of the Local Transport Act 2008 insert –

10

**“PART 5A**

## SUB-NATIONAL TRANSPORT BODIES

*Establishment and constitution of STBs***102E Power to establish STBs**

- (1) The Secretary of State may by regulations establish a sub-national transport body for any area in England outside Greater London. 15
- (2) In this Part –
  - (a) “STB” means a sub-national transport body established under this section, and
  - (b) references to the area of an STB are to the area in England for which the STB is established. 20
- (3) Regulations under this section must specify –
  - (a) the name by which the STB is to be known, and
  - (b) the area of the STB.
- (4) The area of an STB must consist of the whole of the area of two or more relevant authorities (whether or not of the same kind). 25
- (5) Each of the following is a “relevant authority” for the purposes of this Part –
  - (a) a combined authority;
  - (b) an ITA; 30
  - (c) a county council that comes within subsection (6);
  - (d) a unitary district council that comes within that subsection;
  - (e) the Council of the Isles of Scilly.
- (6) A council comes within this subsection if no part of its area forms part of –
  - (a) the area of a combined authority, or
  - (b) an integrated transport area. 35
- (7) An STB is to be established as a body corporate.



**102F Requirements in connection with regulations under section 102E**

- (1) Regulations under section 102E may be made establishing an STB for an area only if the Secretary of State considers that—
  - (a) its establishment would facilitate the development and implementation of transport strategies for the area, and 5
  - (b) the objective of economic growth in the area would be furthered by the development and implementation of such strategies.
- (2) The reference in subsection (1)(a) to “transport strategies”, in relation to the area of an STB, is a reference to strategies for improving—
  - (a) the exercise of transport functions in the area (whether or not exercisable by the STB), and 10
  - (b) the effectiveness and efficiency of transport to, from or within the area.
- (3) Regulations under section 102E establishing an STB for an area may be made only if— 15
  - (a) the constituent authorities have together made a proposal to the Secretary of State for there to be an STB for the area, and
  - (b) those authorities consent to the making of the regulations.
- (4) For the purposes of this Part, the constituent authorities of an STB are every relevant authority whose area is within the area, or proposed area, of the STB. 20
- (5) Before making a proposal under this section the constituent authorities must consult—
  - (a) each appropriate authority (if it is not a constituent authority), and 25
  - (b) any other persons whom the constituent authorities consider it is appropriate to consult.
- (6) The Secretary of State may require the constituent authorities to consult any other persons (not already consulted under subsection (5)(b)) whom the Secretary of State considers should be consulted in connection with a proposal under this section. 30
- (7) For the purposes of subsection (5), each of the following is an “appropriate authority” if any part of the authority’s area adjoins the area of the proposed STB—
  - (a) a combined authority; 35
  - (b) an ITA;
  - (c) Transport for London;
  - (d) a county council;
  - (e) a unitary district council;
  - (f) a London borough council. 40

**102G Constitution of STBs**

- (1) The Secretary of State may by regulations make provision about the constitutional arrangements in relation to an STB.
- (2) “Constitutional arrangements”, in relation to an STB, include arrangements in respect of— 45

- 
- (a) the membership of the STB (including the number and appointment of members of the STB),
- (b) the voting powers of members of the STB (including provision for different weight to be given to the vote of different descriptions of member), 5
- (c) the executive arrangements of the STB, and
- (d) the functions of any executive body of the STB.
- (3) Regulations made by virtue of subsection (2)(a) which include provision about the number and appointment of members of the STB must provide— 10
- (a) for the members of the STB to be appointed by the STB’s constituent authorities, and
- (b) for those members to be appointed from among the elected members of the constituent authorities.
- (4) Regulations made by virtue of subsection (2)(a) may provide for persons, who are not elected members of the constituent authorities, to be appointed as co-opted members of an STB; but such regulations must provide (by virtue of subsection (2)(b)) for those co-opted members to be non-voting members of the STB. 15
- (5) The voting members of an STB may resolve that provision made in accordance with subsection (4) is not to apply (generally or in relation to particular matters) in the case of the STB. 20
- (6) In subsection (2)(c) “executive arrangements” means—
- (a) the appointment of an executive;
- (b) the functions of the STB which are the responsibility of an executive; 25
- (c) the functions of the STB which are the responsibility of an executive and which may be discharged by a committee of the STB, by an officer of the STB or by a body other than the STB;
- (d) arrangements relating to the review and scrutiny of the discharge of functions; 30
- (e) access to information on the proceedings of an executive of the STB;
- (f) the keeping of a record of any arrangements relating to the STB and falling within any of paragraphs (a) to (e). 35
- (7) The provision which may be made by regulations by virtue of subsection (2)(d) includes—
- (a) provision setting up or dissolving an executive body of an STB, or merging two or more executive bodies of an STB;
- (b) provision conferring functions on, or removing functions from, an executive body of an STB; 40
- (c) provision transferring functions of an STB to an executive body of the STB, and transferring functions of an executive body of an STB to the STB.
- (8) Regulations under this section may authorise an STB to delegate any of its functions to one or more of its constituent authorities (and any such delegation may be made subject to conditions or limitations). 45

- (9) Regulations under this section may not provide for the budget of an STB to be agreed otherwise than by the STB.
- (10) For the purposes of subsections (3) and (4), the “elected members” of a constituent authority –
  - (a) in the case of a combined authority, are the mayor for the area of the combined authority (if there is one) and those members of the authority who are appointed from among the elected members of the authority’s constituent councils (see section 85(1)(b) above as applied by section 104(2) of the Local Democracy, Economic Development and Construction Act 2009);
  - (b) in the case of an ITA, are those members of the ITA who are appointed from among the elected members of the ITA’s constituent councils (see section 85(1)(b) above);
  - (c) in the case of a county council, a unitary district council or the Council of the Isles of Scilly, are the elected members of the council.

*Functions*

**102H General functions**

- (1) The Secretary of State may by regulations provide for an STB to have any of the following functions in relation to its area –
  - (a) to prepare a transport strategy for the area (see section 102I);
  - (b) to provide advice to the Secretary of State about the exercise of transport functions in relation to the area (whether exercisable by the Secretary of State or others);
  - (c) to co-ordinate the carrying out of transport functions in relation to the area that are exercisable by different constituent authorities, with a view to improving the effectiveness and efficiency in the carrying out of those functions;
  - (d) if the STB considers that a transport function in relation to the area would more effectively and efficiently be carried out by the STB, to make proposals to the Secretary of State for the transfer of that function to the STB;
  - (e) to make other proposals to the Secretary of State about the role and functions of the STB.
- (2) The Secretary of State may by regulations provide for an STB to have other functions of a description set out in the regulations.
- (3) Regulations under subsection (2) may be made only for functions to be exercisable in relation to the area of the STB that –
  - (a) relate to transport,
  - (b) the Secretary of State considers can appropriately be exercised by the STB, and
  - (c) are not already exercisable in relation to that area by a local authority or a public authority (see instead sections 102J and 102K respectively for a power to transfer such functions to an STB).

- (4) The Secretary of State may by regulations make further provision about how an STB is to carry out functions that it has under or by virtue of this Part.
- (5) Regulations under this section in relation to an existing STB may be made only with the consent of the STB. 5
- (6) Nothing in this section limits the power of the Secretary of State to confer other functions on an STB under this Part.

#### **102I Transport strategy of an STB**

- (1) The transport strategy of an STB is a document containing the STB's proposals for the promotion and encouragement of sustainable, safe, integrated, efficient and economic transport facilities and services to, from and within the area of the STB. 10
- (2) The transport facilities and services mentioned in subsection (1) are—
- (a) those required to meet the needs of persons (including pedestrians) living or working in, or visiting, the area of the STB, and 15
- (b) those required for the transportation of freight.
- (3) An STB may include in its transport strategy any other proposals it considers appropriate that relate to transport to, from or within its area.
- (4) An STB must publish its transport strategy. 20
- (5) If an STB revises its transport strategy, the STB must publish the strategy as revised.
- (6) In preparing or revising its transport strategy an STB must carry out a public consultation.
- (7) In carrying out a public consultation under subsection (6), the STB must ensure that such of the following persons as the STB considers appropriate (taking into account the proposals to be contained in the strategy) have a reasonable opportunity to respond to the consultation— 25
- (a) the Secretary of State; 30
- (b) a combined authority;
- (c) another STB;
- (d) an ITA;
- (e) a Passenger Transport Executive;
- (f) Transport for London; 35
- (g) a person to whom a licence is granted under section 8 of the Railways Act 1993 (licences authorising persons to be operator of railway assets);
- (h) Highways England Company Limited;
- (i) a local highway authority (within the meaning of the Highways Act 1980); 40
- (j) a county council in England;
- (k) a unitary district council;
- (l) a London borough council.

- (8) In preparing or revising its transport strategy an STB must (among other matters) have regard to—
  - (a) the promotion of economic growth in its area,
  - (b) the social and environmental impacts in connection with the implementation of the proposals contained in the strategy, 5
  - (c) any current national policy relating to transport that has been published by or on behalf of Her Majesty’s Government, and
  - (d) the results of the public consultation mentioned in subsection (6).
  
- (9) The Secretary of State must have regard to proposals contained in the transport strategy of an STB that appear to the Secretary of State to further the objective of economic growth in the area of the STB in determining— 10
  - (a) national policies relating to transport (so far as relevant in relation to such proposals), and 15
  - (b) how such policies are to be implemented in relation to the area of the STB.
  
- (10) The constituent authorities of an STB must exercise transport functions with a view to securing the implementation of the proposals contained in the STB’s transport strategy. 20
  
- (11) In this Part “transport strategy”, in relation to an STB, means the transport strategy prepared or revised by an STB under this section by virtue of the function in section 102H(1)(a).
  
- 102J Exercise of local transport functions**
  
- (1) The Secretary of State may by regulations provide for functions that are exercisable by a local authority in an area that is, or is to become, the area of an STB to be exercisable by the STB. 25
  
- (2) Regulations under this section may be made—
  - (a) only in relation to functions that relate to transport, and
  - (b) only if the Secretary of State considers that the function can appropriately be exercised by the STB. 30
  
- (3) For the purposes of subsection (2)(a), regulations under this section may be made in respect of a function that relates both to transport and to other matters only so far as the function is exercisable in relation to transport. 35
  
- (4) Regulations under this section may make provision for a function to be exercisable by the STB either generally or subject to such conditions or limitations as may be specified in the regulations.
  
- (5) Regulations under this section may make provision—
  - (a) for a function to be exercisable by the STB instead of by the local authority, or 40
  - (b) for a function to be exercisable by the STB jointly with the local authority.
  
- (6) Regulations under this section may be made only with the consent of—
  - (a) the local authority concerned, and 45

- (b) in the case of regulations made in relation to an existing STB, the STB.
- (7) In this section “local authority” means –
- (a) a combined authority;
  - (b) an ITA; 5
  - (c) a Passenger Transport Executive;
  - (d) a county council in England;
  - (e) a unitary district council;
  - (f) the Council of the Isles of Scilly.
- 102K Other public authority functions** 10
- (1) The Secretary of State may by regulations provide for functions that are exercisable by a public authority in relation to an area that is, or is to become, the area of an STB to be exercisable by the STB.
- (2) Regulations under this section may be made –
- (a) only in relation to functions that relate to transport, and 15
  - (b) only if the Secretary of State considers that the function can appropriately be exercised by the STB.
- (3) For the purposes of subsection (2)(a), regulations under this section may be made in respect of a function that relates both to transport and to other matters only so far as the function is exercisable in relation to transport. 20
- (4) Regulations under this section may make provision for a function to be exercisable by the STB either generally or subject to such conditions or limitations as may be specified in the regulations.
- (5) Regulations under this section may make provision – 25
- (a) for a function to be exercisable by the STB instead of by the public authority, or
  - (b) for a function to be exercisable by the STB jointly with the public authority.
- (6) Regulations under this section in relation to an existing STB may be made only with the consent of the STB. 30
- (7) In this section –
- “function” does not include a power to make regulations or other instruments of a legislative character;
  - “Minister of the Crown” has the same meaning as in the Ministers of the Crown Act 1975; 35
  - “public authority” –
    - (a) includes a Minister of the Crown or a government department;
    - (b) does not include a local authority as defined by section 102J. 40
- 102L Funding**
- (1) The Secretary of State may pay grants to STBs to cover expenditure incurred in the carrying out of their functions.

- (2) Grants may be paid under this section subject to any conditions the Secretary of State thinks appropriate (including conditions as to repayment).
- (3) The Secretary of State may by regulations make provision—
  - (a) for the constituent authorities of an STB to contribute to its costs, and
  - (b) about the basis on which the amount payable by each constituent authority is to be determined.

*General powers etc*

**102M General powers** 10

- (1) An STB may do—
  - (a) anything it considers appropriate for the purposes of the carrying out of any of its functions (its “functional purposes”),
  - (b) anything it considers appropriate for purposes incidental (whether directly or indirectly) to its functional purposes, 15
  - (c) anything it considers to be connected with—
    - (i) any of its functions, or
    - (ii) anything it may do under paragraph (a) or (b), and
  - (d) for a commercial purpose, anything which it may do under any of paragraphs (a) to (c) otherwise than for a commercial purpose. 20
- (2) Where subsection (1) confers power on an STB to do something, it confers power (subject to section 102N) to do it anywhere in the United Kingdom or elsewhere.
- (3) Power conferred on an STB by subsection (1) is in addition to, and is not limited by, the other powers of the STB. 25
- (4) Where an STB has an executive body established by virtue of section 102G, the STB may delegate to that body its function of taking action under subsection (1) (but not the function of determining what action to take). 30

**102N Boundaries of power under section 102M**

- (1) Section 102M(1) does not enable an STB to do anything which it is unable to do by virtue of a post-commencement limitation which is expressed to apply—
  - (a) to its power under section 102M(1), 35
  - (b) to all of its powers, or
  - (c) to all of its powers but with exceptions that do not include its power under section 102M(1).
- (2) Section 102M(1) does not authorise an STB to borrow money.
- (3) Section 102M(1)(a) to (c) do not authorise an STB to charge a person for anything it does otherwise than for a commercial purpose (but see section 93 of the Local Government Act 2003 (power of STBs and other best value authorities to charge for discretionary services)). 40

- (4) Section 102M(1)(d) does not authorise an STB to do things for a commercial purpose in relation to a person if a statutory provision requires the STB to do those things in relation to the person.
- (5) Where under section 102M(1)(d) an STB does things for a commercial purpose, it must do them through— 5
- (a) a company within the meaning given by section 1(1) of the Companies Act 2006, or
  - (b) a registered society within the meaning of the Co-operative and Community Benefit Societies Act 2014.
- (6) In this section— 10
- “post-commencement limitation” means a prohibition, restriction or other limitation imposed by a statutory provision that—
- (a) is contained in an Act passed after the end of the Session in which the Cities and Local Government Devolution Act 2015 is passed, or 15
  - (b) is contained in an instrument made under an Act and comes into force on or after the commencement of section 21 of that 2015 Act;
- “statutory provision” means a provision of an Act or of an instrument made under an Act. 20

#### **102O Power to make provision supplemental to section 102M**

- (1) The Secretary of State may by regulations make provision preventing an STB from doing under section 102M(1) anything which is specified, or is of a description specified, in the regulations.
- (2) The Secretary of State may by regulations provide for the exercise by STBs of the power conferred by section 102M(1) to be subject to conditions, whether generally or in relation to doing anything specified, or of a description specified, in the regulations. 25
- (3) Before making regulations under subsection (1) or (2) the Secretary of State must consult— 30
- (a) such representatives of STBs,
  - (b) such representatives of local government, and
  - (c) such other persons (if any),
- as the Secretary of State considers appropriate.
- (4) Subsection (3) does not apply to regulations under subsection (1) or (2) which are made only for the purpose of amending earlier such regulations— 35
- (a) so as to extend the earlier regulations, or any provision of the earlier regulations, to a particular STB or to STBs of a particular description, or 40
  - (b) so that the earlier regulations, or any provision of the earlier regulations, cease to apply to a particular STB or to STBs of a particular description.

#### **102P Power of direction**

- (1) The Secretary of State may by regulations confer on an STB a power to give directions to a constituent authority about the exercise of transport functions by the authority in the area of the STB. 45



- (2) The power to give a direction by virtue of subsection (1) about the exercise of a function extends only so far as the exercise of the function is relevant to the implementation of the STB’s transport strategy.
- (3) Regulations under this section conferring a power to direct may include provision – 5
  - (a) for the power to be given generally or subject to conditions or limitations;
  - (b) for the power to apply to all transport functions or only to those functions specified or described in the regulations;
  - (c) about the manner in which directions are to be given; 10
  - (d) about the consequences arising if there is a contravention of a direction.
- (4) Provision under subsection (3)(d) may include provision enabling the STB – 15
  - (a) to take any steps it considers appropriate to reverse or modify the effect of a constituent authority exercising a transport function in contravention of the direction, and
  - (b) to recover any reasonable expenses incurred in taking those steps as a civil debt from the constituent authority.

*Boundary and name changes* 20

**102Q Change to boundaries of an STB’s area**

- (1) The Secretary of State may by regulations change the boundaries of the area of an STB by – 25
  - (a) adding the area of a relevant authority to an existing area of an STB, or
  - (b) removing the area of a constituent authority from an existing area of an STB.
- (2) Regulations under this section may be made – 30
  - (a) only if the constituent authorities have together made a proposal to the Secretary of State for the boundaries to be changed in the manner that would be provided for in the regulations;
  - (b) in the case of regulations under subsection (1)(a), only if the relevant authority whose area would be added to the area of the STB joins in the making of the proposal; 35
  - (c) in the case of regulations under subsection (1)(b), only if the resulting area of the STB meets the condition in section 102E(4).
- (3) Regulations under this section changing the boundaries of the area of an STB may be made only if the Secretary of State considers that paragraphs (a) and (b) of section 102F(1) would apply in relation to the area as varied by the regulations. 40
- (4) Regulations under this section may be made only with the consent of – 45
  - (a) the STB, and
  - (b) in the case of regulations under subsection (1)(a), the relevant authority whose area would be added to the area of the STB.

**102R Change of name**

- (1) An STB may change its name by a resolution in accordance with this section.
- (2) The resolution must be considered at a meeting of the STB that is specially convened for the purpose. 5
- (3) Particulars of the resolution must be included in the notice of the meeting.
- (4) The resolution must be passed at the meeting by not less than two-thirds of the members of the STB who vote on it.
- (5) An STB which changes its name under this section must – 10
  - (a) send notice of the change to the Secretary of State, and
  - (b) publish the notice in such manner as the Secretary of State may direct.
- (6) A change of name under this section does not affect the rights or obligations of the STB or any other person, or render defective any legal proceedings. 15
- (7) Any legal proceedings may be commenced or continued as if there had been no change of name.

*Supplementary***102S Incidental etc provision**

- (1) The Secretary of State may by regulations make incidental, consequential, transitional or supplementary provision for the purposes of, or in consequence of, regulations under this Part or for giving full effect to such regulations. 20
- (2) Regulations under this Part may make different provision for different STBs or otherwise for different purposes. 25
- (3) The provision which may be included by virtue of this section in regulations includes provision for the transfer under the regulations of property, rights and liabilities.
- (4) The provision which may be included by virtue of subsection (3) in regulations includes provision – 30
  - (a) for the creation or imposition by the Secretary of State of new rights or liabilities in respect of anything transferred under the regulations;
  - (b) for the management or custody of transferred property; 35
  - (c) for bodies to make agreements with respect to any property, income, rights, liabilities and expenses of, and any financial relations between, the parties to the agreement.
- (5) The provision which may be included by virtue of this section in regulations includes provision amending, modifying, repealing or revoking any enactment, whenever passed or made. 40

- (6) In this section “enactment” includes an enactment comprised in subordinate legislation (within the meaning of the Interpretation Act 1978).

**102T Procedure for regulations under this Part**

- (1) Regulations under this Part must be made by statutory instrument. 5
- (2) A statutory instrument containing regulations under this Part may not be made unless a draft of the instrument has been laid before, and approved by a resolution of, each House of Parliament.
- (3) At the same time as laying a draft of a statutory instrument containing regulations under this Part before Parliament, the Secretary of State must lay before Parliament a report explaining the effect of the regulations and why the Secretary of State considers it appropriate to make the regulations. 10
- (4) Subsections (2) and (3) do not apply to a statutory instrument that contains regulations only of the following kinds – 15
- (a) regulations under section 102J that make provision under subsection (4) of that section for a function to be exercisable by an STB for a limited period of time;
  - (b) regulations under section 102J that make provision under subsection (5)(b) of that section; 20
  - (c) regulations under section 102K that make provision under subsection (4) of that section for a function to be exercisable by an STB for a limited period of time;
  - (d) regulations under section 102K that make provision under subsection (5)(b) of that section; 25
  - (e) regulations under section 102O(1) that make provision for the purpose mentioned in section 102O(4)(b);
  - (f) regulations under section 102O(2) that make provision for that purpose or for imposing conditions on the doing of things for a commercial purpose. 30
- (5) A statutory instrument to which subsections (2) and (3) do not apply is subject to annulment by resolution of either House of Parliament.
- (6) If a draft of regulations under this Part would, apart from this subsection, be treated for the purposes of the standing orders of either House of Parliament as a hybrid instrument, it is to proceed in that House as if it were not a hybrid instrument. 35

**102U Interpretation**

In this Part –

- “combined authority” means a body established as a combined authority under section 103 of the Local Democracy, Economic Development and Construction Act 2009; 40
- “constituent authority”, in relation to an STB, has the meaning given by section 102F(4);
- “ITA” means an Integrated Transport Authority for an integrated transport area in England; 45
- “Passenger Transport Executive” means a body which is such an Executive for the purposes of Part 2 of the Transport Act 1968;

- “relevant authority” has the meaning given by section 102E(5);  
 “STB” has the meaning given by section 102E(2);  
 “transport functions” means any statutory functions relating to transport;  
 “transport strategy” has the meaning given by section 102I(11); 5  
 “unitary district council” means a district council whose area is not part of the area of a county council.”

*Final provisions*

**22 Minor and consequential amendments**

- (1) Schedule 5 contains minor and consequential amendments. 10
- (2) The Secretary of State may by regulations make provision that is consequential on any provision of, or made under, this Act.
- (3) The power to make regulations under this section –  
 (a) is exercisable by statutory instrument;  
 (b) includes power to make transitional, transitory or saving provision; 15  
 (c) may, in particular, be exercised by amending, repealing, revoking or otherwise modifying any provision made by or under an Act passed before this Act or in the same Session.
- (4) A statutory instrument containing regulations under this section that amend or repeal any provision of an Act (whether alone or with other provision) may be made only if a draft of the instrument has been laid before each House of Parliament and approved by a resolution of each House. 20
- (5) Any other statutory instrument containing regulations under this section is subject to annulment in pursuance of a resolution of either House of Parliament. 25

**23 Extent**

This Act extends to England and Wales only.

**24 Commencement**

- (1) This section, and sections 23 and 25, come into force on the day on which this Act is passed. 30
- (2) The other provisions of this Act –  
 (a) so far as is necessary for the purpose of enabling the exercise, on or after the day on which this Act is passed, of any power to make provision by order or regulations made by statutory instrument, come into force on the day on which this Act is passed, and 35  
 (b) come into force for remaining purposes, at the end of the period of two months beginning with the day on which this Act is passed.
- (3) The Secretary of State may by regulations make saving, transitory or transitional provision in connection with the coming into force of any provision of this Act. 40
- (4) Regulations under this section –

- (a) are to be made by statutory instrument;
- (b) may make different provision for different purposes.

**25 Short title**

This Act may be cited as the Cities and Local Government Devolution Act 2015.

## SCHEDULES

### SCHEDULE 1

Section 2

#### MAYORS FOR COMBINED AUTHORITY AREAS: FURTHER PROVISION ABOUT ELECTIONS

This is the Schedule to be inserted after Schedule 5A to the Local Democracy, Economic Development and Construction Act 2009 – 5

#### “SCHEDULE 5B

#### MAYORS FOR COMBINED AUTHORITY AREAS: FURTHER PROVISION ABOUT ELECTIONS

##### *Interpretation*

- 1 In this Schedule references to a mayor are references to a mayor for the area of a combined authority. 10

##### *Timing of elections*

- 2 (1) The term of office of a mayor is to be four years.
- (2) The first election for the return of a mayor is to take place on the first day of ordinary elections of councillors of a constituent council to take place after the end of the period of 6 months beginning with the day on which the order under section 107A comes into force. 15
- (3) Subsequent elections for the return of a mayor are to take place in every fourth year thereafter on the same day as the ordinary election of councillors of that constituent council. 20
- (4) But this paragraph has effect subject to any provision made under paragraph 3.
- (5) In this paragraph “constituent council” means – 25
- (a) a county council the whole or any part of whose area is within the area of the combined authority, or
- (b) a district council whose area is within the area of the combined authority.
- 3 The Secretary of State or the Chancellor of the Duchy of Lancaster may by order make provision – 30
- (a) as to the dates on which and years in which elections for the return of a mayor may or must take place,
- (b) as to the intervals between elections for the return of a mayor,
- (c) as to the term of office of a mayor, and 35

(d) as to the filling of vacancies in the office of a mayor.

*Voting at elections of mayors*

- 4 (1) Each person entitled to vote as an elector at an election for the return of a mayor is to have the following vote or votes –
- (a) one vote (a “first preference vote”) which may be given for the voter’s first preference from among the candidates to be the mayor, and 5
  - (b) if there are three or more candidates to be the mayor, one vote (a “second preference vote”) which may be given for the voter’s second preference from among those candidates. 10
- (2) The mayor is to be returned under the simple majority system, unless there are three or more candidates.
- (3) If there are three or more candidates to be the mayor, the mayor is to be returned under the supplementary vote system in accordance with paragraph 5. 15
- 5 (1) This paragraph applies if there are three or more candidates to be a mayor.
- (2) If one of the candidates to be the mayor receives more than half of all the first preference votes given in the election, that candidate is to be returned as the mayor. 20
  - (3) If none of the candidates to be the mayor receives more than half of all the first preference votes given in the election, the following provisions are to have effect.
  - (4) The two candidates who received the greatest number of first preference votes given in the election remain in the contest. 25
  - (5) If, by reason of an equality of first preference votes, three or more candidates are qualified to remain in the contest by virtue of subparagraph (4), all of them remain in the contest.
  - (6) The other candidates are eliminated from the contest. 30
  - (7) The number of second preference votes given in the election for each of the candidates remaining in the contest by voters who did not give their first preference vote to any of those candidates is to be ascertained.
  - (8) That number is to be added to the number of first preference votes given for that candidate, to give that candidate’s total number of preference votes. 35
  - (9) The person who is to be returned as the mayor is that one of the candidates remaining in the contest who has the greatest number of preference votes. 40
  - (10) If, by reason of an equality of total number of preference votes, two or more candidates remaining in the contest each have the greatest number of preference votes, the returning officer is to decide by lots which of them is to be returned as the mayor.

- (11) In this paragraph “first preference vote” and “second preference vote” has the meaning given in paragraph 4(1).

*Entitlement to vote*

- 6 (1) The persons entitled to vote as electors at an election for the return of a mayor for the area of a combined authority are those who on the day of the poll – 5
- (a) would be entitled to vote as electors at an election of councillors for an electoral area situated wholly or partly within the area of the authority, and
- (b) are registered in the register of local government electors at an address within the authority’s area. 10
- (2) A person is not entitled as an elector to cast more than one first preference vote, or more than one second preference vote, at an election for the return of a mayor.
- (3) In this paragraph – 15
- “electoral area” has the meaning given by section 203(1) of the Representation of the People Act 1983;
- “local government elector” has the meaning given by section 270(1) of the Local Government Act 1972.

*Election as mayor and councillor* 20

- 7 (1) If the person who is returned at an election as the mayor for the area of a combined authority is also returned at an election held at the same time as a councillor of a constituent council, a vacancy arises in the office of councillor.
- (2) If the person who is returned at an election (“the mayoral election”) as the mayor for the area of a combined authority – 25
- (a) is a councillor of a constituent council, and
- (b) was returned as such a councillor at an election held at an earlier time than the mayoral election,
- a vacancy arises in the office of councillor. 30
- (3) Subject to sub-paragraph (4), a person who is elected as the mayor for the area of a combined authority may not be a candidate in an election for the return of a councillor or councillors of a constituent council.
- (4) A person who is the mayor for the area of a combined authority may be a candidate in an election for the return of a councillor or councillors of a constituent council if the election is held at the same time as an election for the return of the mayor, but sub-paragraph (1) applies if the person is a candidate in both such elections and is returned as the mayor and as a councillor. 35
- (5) In this paragraph, “constituent council” means – 40
- (a) a county council the whole or any part of whose area is within the area of the combined authority, or
- (b) a district council whose area is within the area of the combined authority. 45



*Qualification and disqualification*

- 8 (1) In order to be qualified to be elected and to hold office as the mayor for the area of a combined authority, a person must, on the relevant day, be –
- (a) at least 18 years old, and 5
  - (b) a qualifying citizen.
- (2) The person must also –
- (a) on and after the relevant day, be entitled (under paragraph 6) to vote in the election for the return of the mayor for that area, or 10
  - (b) for the twelve months before the relevant day –
    - (i) have occupied, as owner or tenant, land or other premises within an electoral area situated wholly or partly within the area of the authority,
    - (ii) had his or her principal or only place of work in that electoral area, or 15
    - (iii) resided in that electoral area.
- (3) In this paragraph –
- “electoral area” has the meaning given by section 203(1) of the Representation of the People Act 1983; 20
  - “qualifying citizen” means a person who is a qualifying Commonwealth citizen or a citizen of the Republic of Ireland or a relevant citizen of the Union, within the meaning given in section 79 of the Local Government Act 1972; 25
  - “relevant day” means –
    - (a) if the election is preceded by the nomination of candidates, the day on which the person is nominated, and
    - (b) if the election is not preceded by the nomination of candidates, the day of the election. 30
- 9 (1) A person is disqualified for being elected or holding office as the mayor for the area of a combined authority if the person –
- (a) holds any paid office or employment (other than the office of mayor or deputy mayor) appointments or elections to which are or may be made by or on behalf of the combined authority or any of the constituent councils; 35
  - (b) is the subject of –
    - (i) a debt relief restrictions order or an interim debt relief restrictions order under Schedule 4ZB to the Insolvency Act 1986, or 40
    - (ii) a bankruptcy restrictions order or an interim bankruptcy restrictions order under Schedule 4A to the Insolvency Act 1986;
  - (c) has in the five years before being elected, or at any time since being elected, been convicted in the United Kingdom, the Channel Islands or the Isle of Man of an offence and been sentenced to a period of imprisonment of three months or more without the option of a fine; 45

- (d) is disqualified for being elected or for being a member of a constituent council under Part 3 of the Representation of the People Act 1983 (consequences of corrupt or illegal practices).
- (2) For the purposes of sub-paragraph (1)(c), a person is to be treated as having been convicted on –
- (a) the expiry of the ordinary period allowed for making an appeal or application with respect to the conviction, or
- (b) if an appeal or application is made, the date on which it is finally disposed of or abandoned or fails because it is not prosecuted.
- (3) In this paragraph, “constituent council” means –
- (a) a county council the whole or any part of whose area is within the area of the combined authority, or
- (b) a district council whose area is within the area of the combined authority.
- 10 Paragraph 8 of Schedule 5C contains further provision about disqualification in the case of mayors who exercise PCC functions.
- 11 The acts of a person elected as a mayor for the area of a combined authority who acts in that office are, despite any disqualification or lack of qualification –
- (a) in respect of being, or being elected as, a mayor, or
- (b) in respect of being, or being elected as, the mayor for that area,
- as valid and effectual as if the person had not been so disqualified or as if the person had been qualified.

*Power to make further provision*

- 12 (1) The Secretary of State or the Chancellor of the Duchy of Lancaster may by order make provision as to –
- (a) the conduct of elections for the return of mayors, and
- (b) the questioning of elections for the return of mayors and the consequences of irregularities.
- (2) An order under sub-paragraph (1)(a) may, in particular, include provision –
- (a) about the registration of electors,
- (b) for disregarding alterations in a register of electors,
- (c) about the limitation of election expenses (and the creation of criminal offences in connection with the limitation of such expenses), and
- (d) for the combination of polls at elections for the return of mayors and other elections.
- (3) An order under this paragraph may –
- (a) apply or incorporate (with or without modifications) any provision of, or made under, the Representation of the People Acts or any provision of any other enactment (whenever passed or made) relating to parliamentary elections or local government elections,

- (b) modify any form contained in, or in regulations or rules made under, the Representation of the People Acts so far as may be necessary to enable it to be used both for the original purpose and in relation to elections for the return of mayors, and 5
  - (c) so far as may be necessary in consequence of any provision made by or under this Part or any order under this paragraph, amend any provision of any enactment (whenever passed or made) relating to the registration of parliamentary electors or local government electors. 10
- (4) Before making an order under this paragraph, the Secretary of State or the Chancellor of the Duchy of Lancaster must consult the Electoral Commission.
- (5) In addition, the power of the Secretary of State or the Chancellor of the Duchy of Lancaster to make an order under this paragraph so far as relating to matters mentioned in sub-paragraph (2)(c) is exercisable only on, and in accordance with, a recommendation of the Electoral Commission, except where the Secretary of State or the Chancellor of the Duchy of Lancaster considers that it is expedient to exercise that power in consequence of changes in the value of money. 15  
20
- (6) No return of a mayor at an election is to be questioned except by an election petition under the provisions of Part 3 of the Representation of the People Act 1983 as applied by or incorporated in an order under this paragraph.” 25

## SCHEDULE 2

Section 4

### MAYORS FOR COMBINED AUTHORITY AREAS: POLICE AND CRIME COMMISSIONER FUNCTIONS

This is the Schedule to be inserted as Schedule 5C to the Local Democracy, Economic Development and Construction Act 2009— 30

#### “SCHEDULE 5C

##### MAYORS FOR COMBINED AUTHORITY AREAS: PCC FUNCTIONS

###### *Introductory*

- 1 (1) This Schedule applies where an order is made under section 107F(1) providing for a mayor to exercise functions of a police and crime commissioner. 35
- (2) A duty under this Schedule to make provision by order is a duty to make such provision in an order made at any time before the first election of a mayor who, by virtue of an order under section 107F(1), is to exercise functions of a police and crime commissioner. 40

(3) In this Schedule references to “the mayor” and the “combined authority area” are references to a mayor or area in relation to which an order is made under section 107F(1).

(4) In this Schedule “the 2011 Act” means the Police Reform and Social Responsibility Act 2011.

5

*PCC functions exercisable by the mayor*

2 (1) The Secretary of State may by order provide that the mayor may exercise in the combined authority area –

- (a) all PCC functions,
- (b) all PCC functions other than those specified or described in the order, or
- (c) only those PCC functions specified or described in the order.

10

(2) But an order under sub-paragraph (1)(b) or (c) must secure that the following PCC functions are exercisable by the mayor in relation to the combined authority area –

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- (a) the functions mentioned in subsections (6) to (8) of section 1 of the 2011 Act (securing maintenance of efficient and effective police force and holding the relevant chief constable to account);
- (b) the functions under sections 5, 7 and 8 of that Act (issuing etc a police and crime plan);
- (c) the functions under section 38 of that Act (appointing, suspending or removing a chief constable).

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*Delegation of functions*

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3 (1) The Secretary of State must by order make provision authorising the mayor –

- (a) to appoint a deputy mayor in respect of PCC functions (“deputy PCC mayor”), and
- (b) to arrange for the deputy PCC mayor to exercise any PCC functions of the mayor.

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(2) An order under this paragraph must include provision authorising the mayor to arrange for any other person to exercise any PCC functions of the mayor.

(3) An order under this paragraph must include provision preventing the mayor from appointing as deputy PCC mayor –

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- (a) the person who is appointed as deputy mayor under section 107C;
- (b) a person listed in subsection (6) of section 18 of the 2011 Act;
- (c) any other person of a description specified in the order.

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(4) An order under this paragraph must include provision preventing the mayor from arranging for the deputy PCC mayor to exercise –

- (a) a PCC function of the mayor of a kind listed in subsection (7)(a), (e) or (f) of section 18 of the 2011 Act, or
- (b) any other PCC function specified or described in the order.

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- (5) An order under this paragraph must include provision preventing the mayor from arranging, by virtue of provision under subparagraph (2), for a person to exercise –
  - (a) any function if the person is listed in subsection (6) of section 18 of the 2011 Act; 5
  - (b) a function listed in subsection (7) of that section;
  - (c) any other PCC function specified or described in the order.
- (6) An order under this paragraph must include provision authorising the deputy PCC mayor to arrange for any other person to exercise any PCC function of the mayor which is exercisable by the deputy PCC mayor in accordance with provision made under this paragraph. 10
- (7) An order under this paragraph must include provision preventing the deputy PCC mayor from arranging for a person to exercise a function if – 15
  - (a) the person is listed in subsection (6) of section 18 of the 2011 Act, or
  - (b) the function is a PCC function of the mayor –
    - (i) of a kind listed in subsection (7)(b), (c) or (d) of that section, or 20
    - (ii) of any other kind specified or described in the order.

*Police and crime panels*

- 4 The Secretary of State must by order provide for a panel to be established in relation to the combined authority area with functions, in relation to the exercise by the mayor of PCC functions, corresponding to those of a police and crime panel under sections 28 and 29 of the 2011 Act. 25

*Financial matters*

- 5 The Secretary of State must by order make provision – 30
  - (a) requiring the mayor to maintain a fund in relation to receipts arising, and liabilities incurred, in the exercise of PCC functions;
  - (b) about the preparation of an annual budget in relation to the exercise of such functions. 35

*Suspension*

- 6 The Secretary of State must by order provide for the panel mentioned in paragraph 4 to have power to suspend the mayor, so far as acting in the exercise of PCC functions, in circumstances corresponding to those mentioned in section 30(1) of the 2011 Act in relation to a police and crime commissioner. 40

*Conduct*

- 7 The Secretary of State must by order make provision about the matters mentioned in paragraphs (a) to (c) of section 31 of the 2011

Act (taking references in those paragraphs to “relevant office holders” as references to the mayor in the exercise of PCC functions and the deputy PCC mayor).

*Disqualification*

- 8 (1) The Secretary of State must by order provide for sections 64 to 68 of the 2011 Act to apply in relation to a person being, or being elected as, the mayor as they apply in relation to a person being, or being elected as, a police and crime commissioner. 5
- (2) Provision under sub-paragraph (1) is in addition to paragraphs 8 and 9 of Schedule 5B. 10

*Policing protocol*

- 9 The Secretary of State must by order require the mayor to have regard, in the exercise of PCC functions, to the policing protocol issued under section 79 of the 2011 Act.

*Application of certain enactments*

- 10 (1) The Secretary of State must by order provide for the following provisions of the Police Act 1996 to apply to the mayor, in the exercise of PCC functions, as though the mayor were a police and crime commissioner – 15
- (a) sections 24(4) and 98(6) (aid of one police force by another); 20
  - (b) sections 22A to 23H (collaboration agreements);
  - (c) sections 40 to 40B (powers to give directions);
  - (d) sections 54 and 55 (appointment and functions of Her Majesty’s Inspectors of Constabulary);
  - (e) section 96A(2) (national and international functions). 25
- (2) The Secretary of State must by order provide for provision similar to section 41 of the Police Act 1996 (directions as to minimum budget) to have effect for the purpose of enabling directions to be given to the mayor acting on behalf of the mayoral combined authority in relation to the calculation of the component of the council tax requirement relating to the mayor’s PCC functions (see section 107G(4)(a) above). 30

*Supplementary*

- 11 (1) Subject to the requirements of this Schedule, the Secretary of State may by order make any other provision the Secretary of State thinks appropriate for the purposes of giving full effect to an order under section 107F. 35
- (2) Sub-paragraphs (3) and (4) apply in relation to an order under –
- (a) this paragraph,
  - (b) another paragraph of this Schedule, or 40
  - (c) section 107F.
- (3) The order may include provision –

- (a) that is similar to any police and crime commissioner enactment, or
  - (b) for a purpose corresponding to a purpose for which any such enactment is made.
- (4) The order may provide for the mayor to be treated as a police and crime commissioner for the purposes of any police and crime commissioner enactment. 5
- (5) “Police and crime commissioner enactment” means –
- (a) any enactment that is contained in, or is made under, Part 1 of the 2011 Act, and 10
  - (b) any other enactment that has effect in relation to police and crime commissioners.
- (6) In sub-paragraph (5) “enactment” includes an enactment whenever passed or made.
- (7) Power to make an order under this paragraph is in addition to (and does not limit) the power to make an order under section 114. 15
- (8) Subsections (5) and (6) of section 107C, so far as relating to the exercise of PCC functions, are subject to any provision contained in an order under this Schedule.
- (9) An order under this Schedule may relate to – 20
- (a) a particular mayor in respect of whom an order under section 107F(1) has effect, or
  - (b) all mayors in respect of whom any such order has effect.”

SCHEDULE 3

Section 8

OVERVIEW AND SCRUTINY COMMITTEES AND AUDIT COMMITTEES 25

This is the Schedule to be inserted as Schedule 5A to the Local Democracy, Economic Development and Construction Act 2009 –

“SCHEDULE 5A

COMBINED AUTHORITIES: OVERVIEW AND SCRUTINY COMMITTEES AND AUDIT COMMITTEES 30

*Functions of overview and scrutiny committee*

- 1 (1) A combined authority must arrange for the appointment by the authority of one or more committees of the authority (referred to in this Schedule as overview and scrutiny committees).
- (2) The arrangements must ensure that the combined authority’s overview and scrutiny committee has power (or its overview and scrutiny committees have power between them) – 35
- (a) to review or scrutinise decisions made, or other action taken, in connection with the discharge of any functions which are the responsibility of the authority; 40

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| (b) to make reports or recommendations to the authority with respect to the discharge of any functions that are the responsibility of the authority;   |    |
| (c) to make reports or recommendations to the authority on matters that affect the authority’s area or the inhabitants of the area.  | 5  |
| (3) If the combined authority is a mayoral combined authority, the arrangements must also ensure that the combined authority’s overview and scrutiny committee has power (or its overview and scrutiny committees have power between them) –                 | 10 |
| (a) to review or scrutinise decisions made, or other action taken, in connection with the discharge by the mayor of any general functions;   |    |
| (b) to make reports or recommendations to the mayor with respect to the discharge of any general functions;  | 15 |
| (c) to make reports or recommendations to the mayor on matters that affect the authority’s area or the inhabitants of the area.  |    |
| (4) The power of an overview and scrutiny committee under sub-paragraph (2)(a) and (3)(a) to review or scrutinise a decision made but not implemented includes –   | 20 |
| (a) power to direct that a decision is not to be implemented while it is under review or scrutiny by the overview and scrutiny committee, and  |    |
| (b) power to recommend that the decision be reconsidered.  | 25 |
| (5) An overview and scrutiny committee must publish details of how it proposes to exercise its powers in relation to the review and scrutiny of decisions made but not yet implemented and its arrangements in connection with the exercise of those powers. |    |
| (6) Before complying with sub-paragraph (5) an overview and scrutiny committee must obtain the consent of the combined authority to the proposals and arrangements.  | 30 |
| (7) An overview and scrutiny committee of a combined authority may not discharge any functions other than the functions conferred by or under this Schedule.   | 35 |
| (8) Any reference in this Schedule to the discharge of any functions includes a reference to the doing of anything which is calculated to facilitate, or is conducive or incidental to, the discharge of those functions.                                    |    |
| <i>Overview and scrutiny committees: supplementary provision</i>   | 40 |
| 2 (1) An overview and scrutiny committee of a combined authority –   |    |
| (a) may appoint one or more sub-committees, and  |    |
| (b) may arrange for the discharge of any of its functions by any such sub-committee.   |    |
| (2) A sub-committee of an overview and scrutiny committee may not discharge any functions other than those conferred on it under sub-paragraph (1)(b).   | 45 |



- (3) An overview and scrutiny committee of a combined authority may not include a member of the authority (including, in the case of a mayoral combined authority, the mayor for the authority’s area or deputy mayor).
- (4) An overview and scrutiny committee of a combined authority is to be treated as a committee or sub-committee of a principal council for the purposes of Part 5A of the Local Government Act 1972 (access to meetings and documents of certain authorities, committees and sub-committees). 5
- (5) Subsections (2) to (5) of section 102 of the Local Government Act 1972 apply to an overview and scrutiny committee of a combined authority as they apply to a committee appointed under that section. 10
- (6) An overview and scrutiny committee of a combined authority –
  - (a) may require the members or officers of the authority to attend before it to answer questions (including, in the case of a mayoral combined authority, the mayor for the authority’s area and deputy mayor), and 15
  - (b) may invite other persons to attend meetings of the committee. 20
- (7) A person on whom a requirement is imposed under sub-paragraph (6)(a) is required to comply with the requirement.
- (8) A person is not obliged by sub-paragraph (6) to answer any question which the person would be entitled to refuse to answer in or for the purposes of proceedings in a court in England and Wales. 25
- (9) In exercising, or deciding whether to exercise, any of its functions an overview and scrutiny committee of a combined authority must have regard to any guidance for the time being issued by the Secretary of State. 30
- (10) Guidance under sub-paragraph (9) may make different provision for different cases or for different descriptions of committee.
- (11) In sub-paragraphs (3) to (9) references to an overview and scrutiny committee of a combined authority include references to any sub-committee of such a committee. 35

*Power to make further provision about overview and scrutiny committees*

- 3 (1) The Secretary of State may by order make further provision about overview and scrutiny committees of a combined authority.
- (2) Provision under sub-paragraph (1) may in particular include provision – 40
  - (a) about the membership of an overview and scrutiny committee and the voting rights of such members;
  - (b) about the person who is to be chair of such a committee;
  - (c) for the appointment of a person to act as a scrutiny officer of an overview and scrutiny committee; 45

- 
- (d) about how and by whom matters may be referred to an overview and scrutiny committee;
- (e) requiring persons (whether members of the authority or other persons) to respond to reports or recommendations made by an overview and scrutiny committee; 5
- (f) about the publication of reports, recommendations or responses;
- (g) about information which must, or must not, be disclosed to an overview and scrutiny committee (whether by members of the authority or by other persons); 10
- (h) as to the minimum or maximum period for which a direction under paragraph 1(4)(a) may have effect.
- (3) Provision must be made under sub-paragraph (2)(a) so as to ensure that the majority of members of an overview and scrutiny committee are members of the combined authority’s constituent councils. 15
- (4) Provision must be made under sub-paragraph (2)(b) so as to ensure that the chair of an overview and scrutiny committee is –
- (a) an independent person (as defined by the order), or
- (b) an appropriate person who is a member of one of the combined authority’s constituent councils. 20
- (5) For the purposes of sub-paragraph (4)(b) “appropriate person” –
- (a) in relation to a mayoral combined authority, means a person who is not a member of a registered political party of which the mayor is a member, and 25
- (b) in relation to any other combined authority, means a person who is not a member of the registered political party which has the most representatives among the members of the constituent councils (or, if there is no such party because two or more parties have the same number of representatives, is not a member of any of those parties). 30
- (6) In sub-paragraph (2)(c) the reference to a “scrutiny officer” of an overview and scrutiny committee is a reference to a person appointed with the function of –
- (a) promoting the role of the committee, and 35
- (b) providing support and guidance –
- (i) to the committee and its members, and
- (ii) to members of the combined authority (so far as relating to the functions of the committee).
- (7) Provision under sub-paragraph (2)(f) may include provision for descriptions of confidential or exempt information to be excluded from the publication of reports, recommendations or responses. 40
- (8) In this paragraph –
- “constituent council”, in relation to a combined authority, means – 45
- (a) a county council the whole or any part of whose area is within the area of the combined authority, or
- (b) a district council whose area is within the area of the combined authority;

“registered political party” means a party registered under Part 2 of the Political Parties, Elections and Referendums Act 2000.

- (9) In this paragraph references to an overview and scrutiny committee include references to any sub-committee of such a committee. 5

*Audit committees*

- 4 (1) A combined authority must arrange for the appointment by the authority of an audit committee.
- (2) The functions of the audit committee are to include— 10
- (a) reviewing and scrutinising the authority’s financial affairs,
  - (b) reviewing and assessing the authority’s risk management, internal control and corporate governance arrangements,
  - (c) reviewing and assessing the economy, efficiency and effectiveness with which resources have been used in discharging the authority’s functions, and 15
  - (d) making reports and recommendations to the combined authority in relation to reviews conducted under paragraphs (a), (b) and (c).
- (3) The Secretary of State may by order make provision about— 20
- (a) the membership of a combined authority’s audit committee;
  - (b) the appointment of the members.
- (4) Provision must be made under sub-paragraph (3) so as to ensure that at least one member of an audit committee is an independent person (as defined by the order).” 25

SCHEDULE 4

Section 19

AMENDMENTS OF THE NATIONAL HEALTH SERVICE ACT 2006

- 1 The National Health Service Act 2006 is amended as follows.
- 2 (1) Section 7A (exercise of Secretary of State’s public health functions) is amended as follows. 30
- (2) In subsection (2), after paragraph (c) insert—
- “(d) a combined authority.”
- (3) In subsection (4), after “group” insert “or a combined authority”.
- 3 In section 13Z (exercise of functions), after subsection (6) insert— 35
- “(7) This section is subject to sections 13ZA and 13ZB in the case of arrangements that are devolved arrangements (within the meaning of section 13ZA).”

4 After section 13Z insert –

**“13ZA Section 13Z: further provision in relation to devolved arrangements**

- (1) This section applies to arrangements under section 13Z(2) for a function of the Board to be exercised in relation to a particular area by or jointly with a relevant prescribed body (“devolved arrangements”). 5
- (2) “Relevant prescribed body” means a body prescribed under section 13Z(2)(c) that is either –
  - (a) a combined authority whose area includes the whole or part of the area to which the arrangements relate, or 10
  - (b) a local authority (within the meaning of section 2B) whose area includes the whole or part of that area.
- (3) The power of the Board under section 13Z(2) to enter into devolved arrangements includes power to arrange for the function to be exercised in relation to the area to which the arrangements relate – 15
  - (a) by the relevant prescribed body jointly with one or more other eligible bodies;
  - (b) jointly with the Board, the relevant prescribed body and one or more other eligible bodies.
- (4) A body is an “eligible body” if it – 20
  - (a) falls within paragraph (a), (b) or (c) of section 13Z(2), and
  - (b) exercises functions in relation to the area to which the arrangements relate.
- (5) Where, by virtue of subsection (3), the Board enters into devolved arrangements with a relevant prescribed body and one or more eligible bodies, at least one of those eligible bodies must be a clinical commissioning group. 25
- (6) Where, by virtue of subsection (3), one or more eligible bodies are a party to devolved arrangements, the power under section 13Z(4) to establish a joint committee includes a power to establish a joint committee of which one or more of the eligible bodies are members. 30
- (7) But the members of a joint committee established under section 13Z(4) by virtue of subsection (6) must include –
  - (a) the relevant prescribed body;
  - (b) each eligible body with whom a function is exercised jointly under the devolved arrangements; 35
  - (c) if under the devolved arrangements a function is exercisable jointly with the Board, the Board.
- (8) The terms and conditions on which devolved arrangements are made may include terms authorising a joint committee established by virtue of subsection (6) to establish and maintain a pooled fund. 40
- (9) A pooled fund is a fund –
  - (a) which is made up of payments received from the Board under the devolved arrangements in accordance with terms of payment agreed under section 13Z(5), and 45

- (b) out of which payments may be made towards expenditure incurred in the discharge of any of the functions in relation to which the devolved arrangements are made.

<b>13ZB Section 13Z: arrangements in relation to the function under section 3B(1)(d)</b>	5
(1) This section applies to arrangements under section 13Z(2) that are or include arrangements in relation to the exercise of a relevant commissioning function.	
(2) “Relevant commissioning function” means a function of the Board under section 3B(1)(d) of arranging for the provision of services or facilities in respect of a particular area (“the commissioning area”).	10
(3) The power to enter into the arrangements under section 13Z is subject to the following provisions of this section.	
(4) The arrangements must provide for the relevant commissioning function to be exercisable by at least one relevant prescribed body jointly with—	15
(a) one or more eligible bodies, or	
(b) the Board and one or more eligible bodies,	
(and the arrangements are, accordingly, devolved arrangements to which section 13ZA applies).	20
(5) At least one of the eligible bodies mentioned in subsection (4) must be a clinical commissioning group.	
(6) The Board may enter into the arrangements in relation to the provision of a service or facility in the commissioning area only if it considers it appropriate to do so having regard to—	25
(a) the impact on the provision of the service or facility in the commissioning area;	
(b) the impact on the provision of the service or facility in other areas;	
(c) the number of persons in the commissioning area to whom the service or facility is provided;	30
(d) the number of persons who are able to provide the service or facility;	
(e) the cost of providing the service or facility;	
(f) the financial implications for the relevant prescribed body, and for other bodies, with whom the arrangements are made.	35
(7) Regulations may provide for this section not to apply to arrangements so far as relating to a relevant commissioning function of a prescribed description.	
(8) In this section, “eligible body” and “relevant prescribed body” have the same meaning as in section 13ZA.”	40

5 After section 14Z3 insert—

**“14Z3A Joint exercise of functions with combined authorities**

- (1) A clinical commissioning group may arrange for—

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- (a) any commissioning function of the group to be exercised jointly with a combined authority;
- (b) any commissioning function that the group exercises on behalf of another clinical commissioning group under section 14Z3(2)(a) to be exercised jointly with a combined authority.
- (2) Two or more clinical commissioning groups may arrange for any commissioning functions of those groups that are exercised jointly with each other under section 14Z3(2)(b) to be exercised jointly also with a combined authority.
- (3) Regulations may provide that the powers in subsections (1) and (2) do not apply in relation to a commissioning function of a prescribed description.
- (4) Where any commissioning functions of a clinical commissioning group (or groups) are exercised jointly with a combined authority under subsection (1) or (2), they may be exercised by a joint committee of the group (or groups) and the authority.
- (5) Arrangements under subsection (1) or (2) may be on such terms and conditions (including terms as to payment) as may be agreed between the clinical commissioning group (or groups) and the combined authority.
- (6) Where two or more clinical commissioning groups enter into arrangements with the same combined authority under subsection (1) or (2), the terms as to payment mentioned in subsection (5) may include terms authorising a joint committee established under subsection (4) to establish and maintain a pooled fund.
- (7) A pooled fund is a fund –
- (a) which is made up of payments received under the arrangements from all the groups that are parties to the arrangements, and
- (b) out of which payments may be made towards expenditure incurred in the exercise of any of the commissioning functions in respect of which the arrangements are made.
- (8) Arrangements under subsection (1) or (2) do not affect the liability of a clinical commissioning group for the exercise of any of its functions.
- (9) In this section “commissioning functions” means the functions of clinical commissioning groups in arranging for the provision of services as part of the health service (but does not include the function of making a request to the Board for the purposes of section 14Z9).”
- In section 75 (arrangements between NHS bodies and local authorities), after subsection (7) insert –
- “(7A) For the purposes of this section, a combined authority that exercises a prescribed function within subsection (1)(a) of an NHS body under voluntary arrangements is to be treated as an NHS body.
- (7B) “Voluntary arrangements” means arrangements made with the combined authority under –

- (a) section 7A (exercise of Secretary of State’s public health functions),
    - (b) section 13Z (exercise of the Board’s functions), or
    - (c) section 14Z3A (joint exercise of functions with clinical commissioning groups). 5
  - (7C) Regulations under this section, so far as made before or in the same Session as that in which the Cities and Local Government Devolution Act 2015 is passed, apply to a combined authority that is treated as an NHS body by virtue of subsection (7A) as if it were a prescribed NHS body for the purposes of those regulations. 10
  - (7D) But a combined authority to which regulations under this section apply by virtue of subsection (7C) may enter into prescribed arrangements in relation to the exercise only of functions within subsection (1)(a) that are exercisable by the authority under voluntary arrangements. 15
  - (7E) Regulations under this section may provide for the regulations to apply in relation to a combined authority subject to any prescribed limitations or conditions.
  - (7F) Nothing in subsection (7D) prevents a combined authority from being a party to arrangements made by virtue of this section in relation to any prescribed functions of an NHS body that are exercisable by the authority as a result of an order under section 105A of the Local Democracy, Economic Development and Construction Act 2009 (public authority functions exercisable by combined authorities).” 20 25
- 7 (1) Section 251 (control of patient information) is amended as follows.
- (2) In subsection (2)(a), after “health service bodies” insert “or relevant social care bodies”.
  - (3) After subsection (12) insert –
    - “(12A) In this section – 30
      - “care” includes local authority social care,
      - “local authority social care” means –
        - (a) social care provided or arranged for by a local authority, and
        - (b) any other social care all or part of the cost of which is paid for with funds provided by a local authority, 35
      - “patient” includes an individual who needs or receives local authority social care or whose need for such care is being assessed by a local authority,
      - “social care” includes all forms of personal care and other practical assistance provided for individuals who are in need of such care or assistance by reason of age, illness, disability, pregnancy, childbirth, dependence on alcohol or drugs or other similar circumstances.” 40
  - (4) In subsection (13), at the end insert – 45
    - ““relevant social care body” means –
      - (a) a local authority, or

- (b) any other body or person engaged in the provision of local authority social care.”
- 8 In section 275(1) (interpretation), after the definition of “clinical commissioning group” insert –
- ““combined authority” means a combined authority established under section 103 of the Local Democracy, Economic Development and Construction Act 2009,”. 5
- 9 In section 276 (index of defined expressions), at the appropriate place insert –
- “combined authority | section 275(1)”. 10

## SCHEDULE 5

Section 22

### MINOR AND CONSEQUENTIAL AMENDMENTS

#### *Local Government Act 1972*

- 1 The Local Government Act 1972 is amended as follows.
- 2 In section 100E (application of Part 5A to committees and sub-committees), in subsection (3) after paragraph (b) insert –
- “(bba) a committee in place by virtue of section 107D(3)(c)(ii) of the Local Democracy, Economic Development and Construction Act 2009;
- (bbb) a joint committee in place by virtue of section 107E of that Act;”. 20
- 3 In section 100J (application of Part 5A to new authorities etc) –
- (a) in subsection (1) after paragraph (be) insert –
- “(bf) a sub-national transport body;”;
- (b) in subsection (3), after “(be),” insert “(bf),”; 25
- (c) in subsection (4), in paragraph (a) after “joint authority,” insert “a sub-national transport body,”.
- 4 In section 101 (arrangements for discharge of functions by local authorities) –
- (a) after subsection (1C) insert – 30
- “(1D) A combined authority may not arrange for the discharge of any functions under subsection (1) if, or to the extent that, the function is a mayoral function of a mayor for the area of the authority.
- (1E) “Mayoral function” has the meaning given by section 107G(7) of the Local Democracy, Economic Development and Construction Act 2009.”; 35
- (b) after subsection (5B) insert –
- “(5C) Arrangements under subsection (5) by two or more local authorities with respect to the discharge of any of their 40



- functions cease to have effect with respect to that function if, or to the extent that, the function becomes a general function of a mayor for the area of a combined authority.
- (5D) Subsection (5C) does not prevent arrangements under subsection (5) being entered into in respect of that function by virtue of section 107E of the Local Democracy, Economic Development and Construction Act 2009 (joint exercise of general functions). 5
- (5E) In subsection (5C), “general functions” has the meaning given in section 107D(2) of that Act.”; 10
- (c) in subsection (13) after “combined authority,” insert “a sub-national transport body,”.
- 5 In section 270 (general provisions as to interpretation), in subsection (1) after the definition of “specified papers” insert –
- ““sub-national transport body” means a sub-national transport body established under section 102E of the Local Transport Act 2008;” 15

*Local Government Act 1985*

- 6 The Local Government Act 1985 is amended as follows.
- 7 In section 72 (accounts and audit), for subsection (5) substitute – 20
- “(5) Any reference in this section to a new authority includes a reference to –
- (a) the London Fire and Emergency Planning Authority;
- (b) a sub-national transport body established under section 102E of the Local Transport Act 2008; 25
- (c) a combined authority established under section 103 of the Local Democracy, Economic Development and Construction Act 2009.”
- 8 In section 73 (financial administration), in subsection (2) after “reference to” insert “– 30
- (a) a sub-national transport body established under section 102E of the Local Transport Act 2008;
- (b) ”.

*Local Government Finance Act 1988*

- 9 In section 143 of the Local Government Finance Act 1988 (orders and regulations), after subsection (4A) insert – 35
- “(4B) The power to make regulations under section 74 above, so far as they are made in relation to a combined authority by virtue of subsection (8) of that section, shall be exercisable by statutory instrument, and no such regulations shall be made unless a draft of them has been laid before and approved by a resolution of each House of Parliament.” 40

*Local Government and Housing Act 1989*

- 10 (1) The Local Government and Housing Act 1989 is amended as follows.
- (2) In section 4 (designation and reports of head of paid service), in subsection (6)(a) for “, (ja) and (jb)” substitute “and (ja) to (jc)”.
- (3) In section 13 (voting rights of members of certain committees: England and Wales), in the definition of “relevant authority” in subsection (9), for “(jb)” substitute “(jc)”.
- (4) In section 20 (duty to adopt certain procedural standing orders), in subsection (4)(a) for “(jb)” substitute “(jc)”.
- (5) In section 21 (interpretation of Part 1 of Act), in subsection (1) after paragraph (jb) insert –
- “(jc) a sub-national transport body established under section 102E of the Local Transport Act 2008;”.

*Railways Act 1993*

- 11 (1) Section 24A of the Railways Act 1993 (Secretary of State franchise exemptions: operator agreements) is amended as follows.
- (2) In subsection (4) –
- (a) in paragraph (a), after sub-paragraph (i) insert –
- “(ia) an STB;”;
- (b) in paragraph (b), after “Executive” insert “, an STB”;
- (c) in paragraph (c)(i), after “Executive” insert “, STB”;
- (d) in paragraph (c)(ii), after “Executive” insert “, STB”.
- (3) In subsection (5) –
- (a) in paragraph (a) of the definition of “relevant company”, after “Executive” insert “, an STB”;
- (b) in paragraph (b) of that definition, after “Executive” insert “, an STB”;
- (c) after that definition insert –
- ““STB” means a sub-national transport body established under section 102E of the Local Transport Act 2008.”

*Local Government Act 1999*

- 12 In section 1 of the Local Government Act 1999 (best value authorities), in subsection (1) after paragraph (hb) insert –
- “(hc) a sub-national transport body established under section 102E of the Local Transport Act 2008;”.

*Freedom of Information Act 2000*

- 13 In Schedule 1 to the Freedom of Information Act 2000 (public authorities), in Part 2 (local government: England and Wales), after paragraph 28 insert –
- “28A A sub-national transport body established under section 102E of the Local Transport Act 2008.”

*Local Democracy, Economic Development and Construction Act 2009*

- 14 The Local Democracy, Economic Development and Construction Act 2009 is amended as follows.
- 15 (1) Section 91 (exercise of local authority functions) is amended as follows.
- (2) In subsection (1), after “an area” insert “all or part of which is”. 5
- (3) In subsection (4) –
- (a) omit “or” at the end of paragraph (a);
- (b) after paragraph (b) insert –
- “(c) for the function to be exercisable by the EPB and the local authority jointly, or 10
- (d) for the function to be exercisable by the EPB jointly with the local authority but also continue to be exercisable by the local authority alone.”
- 16 In section 104 (constitution and functions: transport), after subsection (2) insert – 15
- “(2A) But in relation to a mayoral combined authority, section 85(4) of that Act is not to be taken as preventing the mayor from being a voting member of the authority.
- (2B) An order under subsection (1)(c) may include provision for a function exercisable by a local authority in relation to an area all or part of which is comprised in the combined authority’s area to be exercisable by the combined authority in relation to the combined authority’s area.” 20
- 17 In section 106 (changes to boundaries of combined authority’s area), in subsection (2) – 25
- (a) omit “and” at the end of paragraph (a);
- (b) in paragraph (b), after “order” insert “, and
- (c) in the case of an order made in respect of a mayoral combined authority, the mayor for the area of the authority also consents to the making of the order.” 30
- 18 (1) Section 107 (dissolution of combined authority’s area) is amended as follows.
- (2) In subsection (2) –
- (a) for “only if a majority” substitute “only if –
- (a) a majority”; 35
- (b) after “the order” insert “, and
- (b) in the case of an order made in respect of a mayoral combined authority, the mayor for the area of the authority also consents to the making of the order.”
- (3) After subsection (4) insert – 40
- “(4A) The order –
- (a) may transfer functions from the combined authority to any other public authority;

- (b) may provide for any function of the combined authority to no longer be exercisable in relation to the combined authority’s area.”
- 19 In section 111 (review by authorities: existing combined authority), in subsection (3)(a), for “any of sections 104 to 107” substitute “section 104, 105, 106 or 107”. 5
- 20 In section 112 (preparation and publication of scheme: existing combined authority), in subsection (1), for “sections 104 to 107” substitute “sections 104, 105, 106 and 107”.
- 21 In section 113A (general power of EPB or combined authority), after subsection (3) insert – 10
- “(4) This section does not apply in relation to a combined authority in respect of which an order under section 113D has effect.”
- 22 (1) Section 114 (incidental etc. provision) is amended as follows.
- (2) After subsection (1) insert – 15
- “(1A) In relation to an order under Schedule 5B, subsection (1) has effect as if the reference to the Secretary of State were a reference to the Secretary of State or the Chancellor of the Duchy of Lancaster.”
- (3) Omit subsection (2).
- (4) In subsection (3), for “by virtue of subsection (2)” substitute “in an order under this section by virtue of section 117(5)”. 20
- 23 In section 116 (consequential amendments), after subsection (1) insert –
- “(1A) In relation to an order under Schedule 5B, subsection (1) has effect as if the references to the Secretary of State were references to the Secretary of State or the Chancellor of the Duchy of Lancaster.” 25
- 24 (1) Section 117 (orders) is amended as follows.
- (2) After subsection (1) insert –
- “(1A) An order under this Part may make different provision for different authorities or descriptions of authority or otherwise for different purposes.” 30
- (3) After subsection (4) insert –
- “(5) An order under any provision of this Part, other than an order under section 116 or an order mentioned in subsection (2A)(a) or (b), may include provision amending, applying (with or without modifications), disapplying, repealing or revoking any enactment whenever passed or made.” 35
- 25 (1) In section 120 (interpretation) –
- (a) after the definition of “combined authority” insert –
- ““deputy mayor” has the meaning given by section 107C(7); 40
- “general functions” has the meaning given by section 107D(2);”;

- (b) after the definition of “local government area” insert –
- ““mayor”, in relation to the area of a combined authority, means the mayor for the area of the authority by virtue of an order under section 107A(1);
  - “mayoral combined authority” has the meaning given by section 107A(8);
  - “PCC functions” has the meaning given by section 107F(3);”.

*Equality Act 2010*

- 26 In Schedule 19 to the Equality Act 2010 (public authorities), in Part 1 (general), after the entry “A joint authority established under Part 4 of that Act for an area in England (including, by virtue of section 77(9) of the Local Transport Act 2008, an Integrated Transport Authority established under Part 5 of that Act of 2008)” insert –
- “A sub-national transport body established under section 102E of the Local Transport Act 2008.”

*Localism Act 2011*

- 27 The Localism Act 2011 is amended as follows.
- 28 (1) Section 15 (power to transfer local public functions to permitted authorities) is amended as follows.
- (2) In subsection (1) –
    - (a) in paragraph (a), for “a permitted authority” substitute “an EPB”;
    - (b) in paragraph (b), for “permitted authorities” substitute “EPBs”.
  - (3) Omit subsection (4).
  - (4) In subsections (6) and (7), for “permitted authority” substitute “EPB”.
  - (5) In subsection (8), for “a permitted authority” substitute “an EPB”.
- 29 In section 17 (transfer schemes), in subsection (1), for “permitted authority” substitute “EPB”.
- 30 (1) Section 18 (duty to consider proposals for exercise of powers under sections 15 and 17) is amended as follows.
- (2) In subsection (1) –
    - (a) for “a permitted authority” substitute “an EPB”;
    - (b) in paragraph (b), for “permitted authority” substitute “EPB”.
  - (3) In subsection (3), in paragraph (a), for “permitted authority” substitute “EPB”.
- 31 In section 20 (interpretation) at the appropriate place insert –
- ““EPB” means an economic prosperity board established under section 88 of the Local Democracy, Economic Development and Construction Act 2009;”.

*Local Audit and Accountability Act 2014*

- 32 (1) The Local Audit and Accountability Act 2014 is amended as follows.

(2) In section 40 (access to local government meetings and documents), in subsection (6) after paragraph (j) insert –  
“(ja) a sub-national transport body,”.

(3) In section 44 (interpretation of Act), in subsection (1) after the definition of “special trustees for a hospital” insert –  
““sub-national transport body” means a sub-national transport body established under section 102E of the Local Transport Act 2008.”.

5

(4) In Schedule 2 (relevant authorities), after paragraph 28 insert –  
“28A A sub-national transport body.”

10

# Cities and Local Government Devolution Bill [HL]

A

## B I L L

[AS AMENDED IN COMMITTEE]

To make provision for the election of mayors for the areas of, and for conferring additional functions on, combined authorities established under Part 6 of the Local Democracy, Economic Development and Construction Act 2009; to make other provision in relation to bodies established under that Part; to make provision about local authority governance and functions; to confer power to establish, and to make provision about, sub-national transport bodies; and for connected purposes.

*Brought from the Lords, 21 July 2015.*

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be Printed, 17 November 2015.*

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