NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 11 OR SCHEDULE 3,
CLAUSE 11, SCHEDULE 3

To move the following Clause—

“Creation of UK-wide frameworks

(1) The Secretary of State must lay before each House of Parliament proposals for replacing European frameworks with UK ones.
European Union (Withdrawal) Bill, continued

(2) UK-wide frameworks shall be proposed if and only if they are necessary to—
(a) enable the functioning of the UK internal market;
(b) ensure compliance with international obligations;
(c) ensure the UK can negotiate, enter into and implement new trade agreements and international treaties;
(d) enable the management of common resources;
(e) administer and provide access to justice in cases with a cross-border element;
(f) safeguard the security of the UK.

(3) Ministers of the Crown shall only create UK-wide frameworks if they have consulted with, and secured the agreement of, the affected devolved administrations.”

Member’s explanatory statement
This new clause would establish new procedures for the creation of UK-wide frameworks for retained EU law.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Owen Smith
Lesley Laird
Christina Rees

Jenny Chapman Matthew Pennycook Paul Blomfield
Ian Murray Hugh Gaffney Martin Whitfield
Vernon Coaker Mike Gapes Stephen Timms
Lady Hermon Ms Harriet Harman Mr David Lammy
Stephen Doughty Danielle Rowley Mr Paul Sweeney

To move the following Clause—

“Role of Joint Ministerial Committee

(1) The Joint Ministerial Committee is to be a forum—
(a) for discussing—
(i) the terms upon which the United Kingdom is to withdraw from the European Union and the United Kingdom’s future relationship with the European Union;
(ii) proposals to amend retained EU law;
(iii) agreed legal and policy frameworks in relation to the subject matter of devolved retained EU law that are to operate throughout the United Kingdom;
(iv) a concordat setting out the process for concluding the legal and policy frameworks mentioned in sub-paragraph (iii); and
(b) for seeking a consensus on those matters between Her Majesty’s Government and the other members of the Joint Ministerial Committee.
European Union (Withdrawal) Bill, continued

(2) Before Her Majesty’s Government concludes a withdrawal agreement, the Secretary of State must produce a document for consideration by the Joint Ministerial Committee setting out—

(a) Her Majesty’s Government’s objectives and strategy in negotiating and concluding a withdrawal agreement;

(b) Her Majesty’s Government’s objectives and strategy in relation to establishing a framework for the United Kingdom’s future relationship with the European Union;

(c) the steps Her Majesty’s Government intends to take to keep the Joint Ministerial Committee informed of progress in reaching a withdrawal agreement;

(d) the steps Her Majesty’s Government intends to take to consult each member of the Joint Ministerial Committee before entering into a withdrawal agreement and for taking the views of each member into account;

(e) the steps Her Majesty’s Government intends to take to seek the approval of the Scottish Parliament, the National Assembly for Wales and the Northern Ireland Assembly before entering into a withdrawal agreement.

(3) Until a withdrawal agreement is concluded, the Secretary of State must produce a report every three months for consideration by the Joint Ministerial Committee setting out—

(a) Her Majesty’s Government’s assessment of the progress made against Her Majesty’s Government’s objectives—

(i) in negotiating and concluding the withdrawal agreement;

(ii) in relation to establishing a framework for the United Kingdom’s future relationship with the European Union;

(b) any change to the matters listed in paragraphs (a) to (e) of subsection (2).

(4) Before concluding a withdrawal agreement the Prime Minister must produce a document setting out the terms of the proposed agreement for consideration by the Joint Ministerial Committee.

(5) Meetings of the Joint Ministerial Committee must, until Her Majesty’s Government concludes a withdrawal agreement, be chaired by—

(a) the Prime Minister, or

(b) the Secretary of State for Exiting the European Union.

(6) In this section, “the Joint Ministerial Committee” means the body set up in accordance with Supplementary Agreement A of the Memorandum of Understanding on Devolution, between Her Majesty’s Government, the Scottish Government, the Welsh Government and the Northern Ireland Executive Committee.”

**Member’s explanatory statement**

This new clause would put the Joint Ministerial Committee’s role in the withdrawal process on a statutory footing.
Clause 11, page 7, line 16, leave out subsections (1) to (3) and insert—

“(1) In section 29(2)(d) of the Scotland Act 1998 (no competence for Scottish Parliament to legislate incompatibly with EU law), omit “or with EU law”.

(2) In section 108A(2)(e) of the Government of Wales Act 2006 (no competence for National Assembly for Wales to legislate incompatibly with EU law), omit “or with EU law”.

(3) In section 6(2)(d) of the Northern Ireland Act (no competency for the Assembly to legislate incompatibly with EU law, omit “is incompatible with EU law”.”

Member’s explanatory statement
This amendment removes the Bill’s proposed restrictions on the ability of the Scottish Parliament, the National Assembly for Wales and the Northern Ireland Assembly to legislate on devolved matters.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Tim Farron
Wera Hobhouse
Layla Moran

Jo Swinson
Jamie Stone

Clause 11, page 7, line 19, leave out from “law)” to end of line 29 and insert “omit “or with EU law”.”

Member’s explanatory statement
This amendment is intended to remove the proposed bar on the Scottish Parliament legislating inconsistently with EU law after exit day.

Hywel Williams
Liz Saville Roberts
Jonathan Edwards
Ben Lake
Caroline Lucas
Jamie Stone

Clause 11, page 7, leave out lines 22 to 29 and insert—

“(4A) An Act of the Scottish Parliament cannot modify, or confer power by subordinate legislation to modify, retained EU law which relates to matters specified in Schedule 5 to the Scotland Act 1998.”

Member’s explanatory statement
This amendment would remove the restrictions on the Scottish Parliament modifying retained EU law except in relation to matters that are reserved.

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Tim Farron
Wera Hobhouse
Layla Moran

Jo Swinson
Jamie Stone

Clause 11, page 7, line 33, leave out from “law)” to end of line 7 on page 8 and insert “omit “or with EU law”.”

Member’s explanatory statement
This amendment is intended to remove the proposed bar on the National Assembly for Wales legislating inconsistently with EU law.
Clause 11, page 7, leave out from beginning of line 36 to the end of line 7 on page 8 and insert—

“(8) An Act of the Assembly cannot modify, or confer power by subordinate legislation to modify, retained EU law which relates to matters specified in Schedule 7A to the Government of Wales Act 2006.”

Member’s explanatory statement
This amendment would remove the restrictions on the National Assembly for Wales modifying retained EU law except in relation to matters that are reserved.

Clause 11, page 8, line 9, leave out from “Assembly)” to end of line 28 and insert “omit subsection 2(d)”

Member’s explanatory statement
This amendment is intended to remove the proposed bar on the Northern Ireland Assembly legislating inconsistently with EU law.

Clause 11, page 8, leave out lines 14 to 28 and insert—

“(6) An Act of the Assembly cannot modify, or confer power by subordinate legislation to modify, retained EU law which relates to matters specified in Schedules 2 or 3 to the Northern Ireland Act 1998.”

Member’s explanatory statement
This amendment would remove the restrictions on the Northern Ireland Assembly modifying retained EU law except in relation to matters that are reserved or excepted.
Clause 11, page 8, line 28, at end insert—

“(3A) This section shall not come into effect until—

(a) the Scottish Parliament has passed a resolution approving the provisions in subsection (1);

(b) the National Assembly for Wales has passed a resolution approving the provisions in subsection (2); and

(c) the Northern Ireland Assembly has passed a resolution approving the provisions in subsection (3).”

Member’s explanatory statement

This amendment, alongside Amendment 42 and NC64, would establish that the UK Government has until the end of transitional arrangements to create any UK-wide frameworks.
Schedule 3, page 25, line 37, leave out paragraphs 1 and 2 and insert—

“1 In section 57(2) of the Scotland Act 1998 (no power for members of the Scottish Government to make subordinate legislation, or otherwise act, incompatibly with EU law or Convention rights), omit “or with EU law”.

2 In the Government of Wales Act 2006, omit section 80 (EU law).”

Member’s explanatory statement
This amendment would replace the Bill’s changes to the executive competence of the Scottish Ministers and Welsh Ministers in consequence of withdrawal from the EU, by removing the restriction on competence relating to EU law and ensuring that no further restriction relating to retained EU law is imposed.

Schedule 3, page 28, line 2, leave out from first “and” to end of line 3

Member’s explanatory statement
This consequential amendment, linked to Amendments 164 and 165 to Clause 11 and Schedule 3, would change a heading in the Scotland Act 1998 to remove a reference to retained EU law.
Schedule 3, page 28, line 38, leave out from “(d)” to end of line 39 and insert “omit “or with EU law””.

**Member’s explanatory statement**

This consequential amendment, linked to Amendments 164 and 165 to Clause 11 and Schedule 3, would change the definition of devolution issues in the Scotland Act 1998.

Schedule 3, page 29, line 28, leave out from “subsection” to end of line 29 and insert “(4), omit paragraph (d)”

**Member’s explanatory statement**

This amendment makes a change consequential on Amendment 165, which would omit section 80 of the Government of Wales Act 2006, making section 58A (4)(d) of that Act redundant.
European Union (Withdrawal) Bill, continued

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Schedule 3, page 30, line 4, leave out “before “EU” insert “Retained”” and insert “omit “EU law””

Member’s explanatory statement
Amendment 165 omits section 80 of the Government of Wales Act 2006. This amendment would amend the changes made to the heading before section 80 to reflect the omission of section 80 of the Government of Wales Act 2006.

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Schedule 3, page 30, line 5, leave out paragraph 31

Member’s explanatory statement
This amendment makes a change consequential on Amendment 165, which would omit section 80 of the Government of Wales Act 2006, making paragraph 31 of Schedule 3 in this Bill redundant.

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 10 OR SCHEDULE 2,
CLAUSE 10, SCHEDULE 2

Lady Hermon
Pat McFadden
Joanna Cherry
Vernon Coaker
Paul Farrelly
Conor McGinn
Heidi Alexander
Rachel Reeves

Mr Ben Bradshaw
Alison McGovern
Chuka Umunna

Mary Creagh

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 10 OR SCHEDULE 2,
CLAUSE 10, SCHEDULE 2

Lady Hermon
Pat McFadden
Joanna Cherry
Vernon Coaker
Paul Farrelly
Conor McGinn
Heidi Alexander
Rachel Reeves

Mr Ben Bradshaw
Alison McGovern
Chuka Umunna

Mary Creagh

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 10 OR SCHEDULE 2,
“Northern Ireland: the Belfast principles

(1) The Belfast Agreement implemented in the Northern Ireland Act 1998 (which made new provision for the government of Northern Ireland for the purpose of implementing the agreement reached at multi-party talks on Northern Ireland) remains a fundamental principle of public policy after exit day.

(2) Accordingly, in the exercise by a Minister of the Crown or any devolved authority of any powers under this Act to make any provision affecting Northern Ireland the Minister or authority must have regard to the requirement to preserve and abide by the Belfast Agreement and the principles implemented in Northern Ireland Act 1998 (“the Belfast principles”).

(3) The Belfast principles include (but are not limited to) partnership, equality and mutual respect as the basis of relationships within Northern Ireland, between the North and South of Ireland, and between the islands of Ireland and Great Britain.

(4) In particular, in relation to this Act—

   (a) the Secretary of State must not give consent under paragraph 6 of Schedule 2 to this Act (requirement for consent where it would otherwise be required in dealing with deficiencies arising from withdrawal) before any provision is made by a Northern Ireland department except where the Secretary State has considered the requirement to preserve and abide by the Belfast principles and considers the provision is necessary only as a direct consequence of the withdrawal of the United Kingdom from the EU, and

   (b) the powers under paragraph 13(b) of Schedule 7 to this Act to make supplementary, incidental, consequential, transitional, transitory or saving provision (including provision restating any retained EU law in a clearer or more accessible way) may not be exercised to do anything beyond the minimum changes strictly required only as a direct consequence of the withdrawal of the United Kingdom from the EU.

(5) Section 11(3) (legislative competence of the Northern Ireland Assembly) of this Act does not permit the Northern Ireland Assembly to do anything which is not in accordance with the Belfast principles.”

Member’s explanatory statement

This new clause is intended to preserve the principles of the Belfast/Good Friday Agreement which underpin the Northern Ireland Act 1998.
Clause 10, page 7, line 14, at end insert—

“(2) But regulations made under Schedule 2 must not be incompatible with the full provisions of the British – Irish Agreement 1998 and the Multi-party agreement (the Belfast/Good Friday Agreement) to which it gives effect, including—

(a) the preservation of institutions set up relating to strands 1, 2 and 3 of the Good Friday Agreement,
(b) human rights and equality,
(c) the principle of consent, and
(d) citizenship rights.”

**Member’s explanatory statement**

This amendment seeks to ensure that the rights provided for under the Belfast/Good Friday Agreement continue to be implemented and are protected.

Schedule 2, page 16, line 12, leave out “the devolved authority considers appropriate” and insert “is essential”.

**Member’s explanatory statement**

This amendment would limit the power available to a devolved authority to deal with deficiencies in retained EU law arising from withdrawal in such a way that it could only make provision that is essential to that end.

Schedule 2, page 16, line 13, leave out “they consider appropriate” and insert “necessary”.

Stephen Kinnock
Hywel Williams

Schedule 2, page 16, line 18, leave out “they consider appropriate” and insert “is essential”.

**Member’s explanatory statement**

This amendment would limit the power available to a Minister of the Crown acting jointly with a devolved authority to deal with deficiencies in retained EU law arising from withdrawal in such a way that they could only make provision that is essential to that end.
European Union (Withdrawal) Bill, continued

Schedule 2, page 16, line 18, leave out “appropriate” and insert “necessary”

Member’s explanatory statement
This amendment would include the power to confer a power to legislate among the powers of the Scottish Ministers and Welsh Ministers to make regulations under Part 1 of Schedule 2 to fix problems in retained EU law arising from withdrawal, in line with a Minister of the Crown’s powers under Clause 7.
Schedule 2, page 17, line 9, at end insert—

“(3) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

*Member’s explanatory statement*

This amendment would provide that the power of the Scottish Ministers and the Welsh Ministers to make regulations under Part 1 of Schedule 2 extends to amending directly applicable EU law incorporated into UK law, in line with a Minister of the Crown’s power in Clause 7.

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Schedule 2, page 17, line 13, at end insert—

“(2) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

*Member’s explanatory statement*

This amendment would provide that the power of the Scottish Ministers and the Welsh Ministers to make regulations under Part 1 of Schedule 2 includes the power to confer functions which correspond to functions to make EU tertiary legislation, in line with a Minister of the Crown’s power in Clause 7.

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Schedule 2, page 17, line 20, at end insert—

“(2) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.

*Requirement for consultation in certain circumstances*

5A No regulations may be made under this Part by the Scottish Ministers or the Welsh Ministers acting alone so far as the regulations—

(a) are to come into effect before exit day, or

(b) remove (whether wholly or partly) reciprocal arrangements of the kind mentioned in section 7(2)(c) or (e),
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

unless the regulations are, to that extent, made after consulting with a Minister of the Crown.”

Member’s explanatory statement
This amendment would replace the requirement for consent from a Minister of the Crown for regulations made by Scottish Ministers or Welsh Ministers in fixing problems in retained EU law that arise from withdrawal if they come into force before exit day or remove reciprocal arrangements with a requirement for Scottish Ministers and Welsh Ministers to consult with a Minister of the Crown before making the regulations.

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford
Stephen Kinnock
Mike Gapes
Albert Owen

Tom Brake
Ann Coffey
Mrs Madeleine Moon
Martyn Day

Mr Alistair Carmichael
Susan Elan Jones
Wera Hobhouse

Schedule 2, page 19, line 47, leave out “and retained EU law”

Member’s explanatory statement
This is a consequential amendment linked to Amendments 164 and 165 to Clause 11 and Schedule 3.

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Tim Farron
Wera Hobhouse
Caroline Lucas

Layla Moran
Jo Swinson
Jamie Stone

Schedule 2, page 20, line 18, leave out paragraph 10

Member’s explanatory statement
This amendment is intended to remove the proposed restriction in the Bill on devolved authorities modifying retained direct EU legislation etc.
Schedule 2, page 20, line 23, leave out “and retained EU law”

Member’s explanatory statement
This is a consequential amendment linked to Amendments 164 and 165 to Clause 11 and Schedule 3.

Schedule 2, page 20, line 25, after “Crown”, insert “and excluding any provision that could be made under paragraph 7(2) of Schedule 7B to the Government of Wales Act 2006”.

Member’s explanatory statement
This amendment, and Amendments 323, 324 and 325, would prevent the Welsh Ministers from using powers proposed in the Bill (to deal with deficiencies in retained EU law arising from withdrawal) to amend the Government of Wales Act 2006.

Schedule 2, page 20, line 41, after “5”, insert “or”.

Member’s explanatory statement
This amendment, and Amendments 322, 324 and 325, would prevent the Welsh Ministers from using powers proposed in the Bill (to deal with deficiencies in retained EU law arising from withdrawal) to amend the Government of Wales Act 2006.

Schedule 2, page 20, line 41, leave out “or 7”.

Member’s explanatory statement
This amendment, and Amendments 322, 323 and 325, would prevent the Welsh Ministers from using powers proposed in the Bill (to deal with deficiencies in retained EU law arising from withdrawal) to amend the Government of Wales Act 2006.

Schedule 2, page 20, line 43, at end insert—
“(f) the provision does not modify the Government of Wales Act 2006.”

Member’s explanatory statement
This amendment, and Amendments 322, 323 and 324, would prevent the Welsh Ministers from
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

using powers proposed in the Bill (to deal with deficiencies in retained EU law arising from withdrawal) to amend the Government of Wales Act 2006.

Stephen Kinnock
Ann Coffey
Hywel Williams

Schedule 2, page 21, line 38, leave out “the devolved authority consider appropriate” and insert “is essential”.

Member’s explanatory statement
This amendment would limit the power available to a devolved authority to prevent or remedy a breach of international obligations in such a way that it can only make provision that is essential to that end.

Ian Blackford
Peter Grant
Joanna Cherry
Patrick Grady
Martyn Day

Schedule 2, page 21, line 39, leave out “appropriate” and insert “necessary”

Stephen Kinnock
Hywel Williams

Schedule 2, page 21, line 43, leave out “they consider appropriate” and insert “is essential”.

Member’s explanatory statement
This amendment would limit the power available to a Minister of the Crown acting jointly with a devolved authority to prevent or remedy a breach of international obligations in such a way that they could only make provision that is essential to that end.

Ian Blackford
Peter Grant
Joanna Cherry
Patrick Grady
Martyn Day
Douglas Chapman

Schedule 2, page 21, line 43, leave out “appropriate” and insert “necessary”

Peter Grant
Hywel Williams
Tom Brake
Sir Vince Cable
Jo Swinson
Sir Edward Davey

Martyn Day
Douglas Chapman
Dr Philippa Whitford
Deidre Brock

Schedule 2, page 22, line 9, after “or revoke”, insert “, or otherwise modify the
European Union (Withdrawal) Bill, continued

effect of,”

Member’s explanatory statement
This amendment would ensure that the restriction in this paragraph could not be undermined by the use of legislation which does not amend the text of the Human Rights Act but modifies its effect.

Peter Grant
Hywel Williams
Tom Brake
Sir Vince Cable
Jo Swinson
Sir Edward Davey

Martyn Day  Tom Brake  Douglas Chapman
Dr Philippa Whitford  Stephen Kinnock  Deidre Brock

288

Schedule 2, page 22, line 10, at end insert “, or
“(f) amend, repeal or revoke, or otherwise modify the effect of, any other law relating to equality or human rights.”

Member’s explanatory statement
This amendment would broaden the restriction in this subsection to protect all legislation relating to equality and human rights (and not only the Human Rights Act 1998).

Stephen Kinnock
Hywel Williams

326

Schedule 2, page 22, line 10, at end insert—
“(f) amend, repeal or revoke the Government of Wales Act 2006.”

Member’s explanatory statement
This amendment would prevent the Welsh Ministers from using powers proposed in the Bill (to comply with international obligations) to amend the Government of Wales Act 2006.

Stephen Gethins
Stephen Doughty
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

170

Schedule 2, page 22, line 10, at end insert—
“(4A) Sub-paragraph (4)(d) does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

Member’s explanatory statement
This amendment would provide that the power of Scottish Ministers and Welsh Ministers to make regulations under Part 2 of Schedule 2 includes the power to confer a power to legislate, aligning those Ministers’ powers to the power of a Minister of the Crown under Clause 8.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Tim Farron
Wera Hobhouse
Caroline Lucas

Layla Moran           Jo Swinson           Jamie Stone
Ann Coffey

Schedule 2, page 22, line 25, leave out paragraph 15

Member’s explanatory statement
This amendment is intended to remove the proposed restriction in the Bill on devolved authorities modifying retained direct EU legislation etc.

Stephen Gethins
Stephen Doughty
Ian Murray
Jo Swinson
Hywel Williams
Caroline Lucas

Ian Blackford           Mr Alistair Carmichael           Tom Brake
Stephen Kinnock         Ann Coffey                   Susan Elan Jones
Mike Gapes              Mrs Madeleine Moon          Wera Hobhouse
Martin Whitfield        Albert Owen                Martyn Day
Douglas Chapman

Schedule 2, page 22, line 32, at end insert—

“(3) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

Member’s explanatory statement
This amendment would provide that the power of the Scottish Ministers and the Welsh Ministers to make regulations under Part 2 of Schedule 2 extends to amending directly applicable EU law incorporated into UK law. This brings the power into line with the Minister of the Crown power in Clause 8.

Stephen Doughty
Stephen Gethins
Ian Murray
Jo Swinson
Hywel Williams
Caroline Lucas

Ian Blackford           Mr Alistair Carmichael           Tom Brake
Stephen Kinnock         Ann Coffey                   Susan Elan Jones
Mike Gapes              Mrs Madeleine Moon          Wera Hobhouse
Martin Whitfield        Albert Owen                Martyn Day
Douglas Chapman

Schedule 2, page 23, line 11, at end insert—

“(4) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.
Requirement for consultation in certain circumstances

16A (1) No regulations may be made under this Part by the Scottish Ministers or the Welsh Ministers acting alone so far as the regulations—
   (a) are to come into effect before exit day, or
   (b) are for the purpose of preventing or remediying any breach of the WTO Agreement, or
   (c) make provision about any quota arrangements or are incompatible with any such arrangements,

unless the regulations are, to that extent, made after consulting with a Minister of the Crown.

(2) In sub-paragraph (1)—
   “the WTO Agreement” has the meaning given in paragraph 16(2),
   “quota arrangements” has the meaning given in paragraph 16(3).”

Member’s explanatory statement
This amendment would replace the requirement for a Minister of the Crown to consent to regulations made by the Scottish Ministers or the Welsh Ministers to ensure compliance with international obligations if they come into force before exit day or relate to the WTO or quota arrangements, with a requirement for the Scottish Ministers and Welsh Ministers to consult with a Minister of the Crown before making the relevant regulations.

Member’s explanatory statement
This is a consequential amendment linked to amendments 164 and 165 to Clause 11 and Schedule 3.
European Union (Withdrawal) Bill, continued

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford
Stephen Kinnock
Mike Gapes
Martin Whitfield

Tom Brake
Ann Coffey
Mrs Madeleine Moon
Albert Owen

Mr Alistair Carmichael
Susan Elan Jones
Wera Hobhouse
Martin Day

Schedule 2, page 23, line 31, leave out “and retained EU law”

Member’s explanatory statement
This is a consequential amendment linked to amendments 164 and 165 to Clause 11 and Schedule 3.

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford
Stephen Kinnock
Mike Gapes
Wera Hobhouse
Martyn Day

Tom Brake
Ann Coffey
Mr David Lammy
Martin Whitfield

Mr Alistair Carmichael
Susan Elan Jones
Mrs Madeleine Moon
Albert Owen

Schedule 2, page 23, line 35, leave out “80(8)” and insert “80”

Member’s explanatory statement
This consequential amendment, linked to amendments 164 and 165 to Clause 11 and Schedule 3, changes the reference to section 80 of the Government of Wales Act 2006 to make clear that the restriction on the powers of the Welsh Ministers not to act or legislate incompatibly with EU law is removed.

Stephen Kinnock
Ann Coffey
Hywel Williams

Schedule 2, page 24, line 11, leave out “the devolved authority considers appropriate” and insert “is essential”.

Member’s explanatory statement
This amendment would limit the power available to a devolved authority to implement the withdrawal agreement in such a way that it could only make provision that is essential to that end.
European Union (Withdrawal) Bill, continued

Ian Blackford
Peter Grant
Joanna Cherry
Patrick Grady
Martyn Day
Ann Coffey
Douglas Chapman

Schedule 2, page 24, line 12, leave out “appropriate” and insert “necessary”

Stephen Kinnock
Hywel Williams

Schedule 2, page 24, line 16, leave out “they consider appropriate” and insert “is essential”.

Member’s explanatory statement
This amendment would limit the power available to a Minister of the Crown acting jointly with a devolved authority to implement the withdrawal agreement in such a way that they could only make provision that is essential to that end.

Ian Blackford
Peter Grant
Joanna Cherry
Patrick Grady
Martyn Day
Ann Coffey
Douglas Chapman

Schedule 2, page 24, line 16, leave out “appropriate” and insert “necessary”

Peter Grant
Hywel Williams
Tom Brake
Sir Vince Cable
Jo Swinson
Sir Edward Davey

Martyn Day
Douglas Chapman
Deidre Brock

Schedule 2, page 24, line 32, after “or revoke”, insert “, or otherwise modify the effect of,”

Member’s explanatory statement
This amendment would ensure that the restriction in this paragraph could not be undermined by the use of legislation which does not amend the text of the Human Rights Act but modifies its effect.
European Union (Withdrawal) Bill, continued

Schedule 2, page 24, line 33, at end insert “, or
(h) amend, repeal or revoke, or otherwise modify the effect of, any other law relating to equality or human rights.”

Member’s explanatory statement
This amendment would broaden the restriction in this subsection to protect all legislation relating to equality and human rights (and not only the Human Rights Act 1998).

Stephen Kinnock
Ann Coffey
Hywel Williams

Schedule 2, page 24, line 33, at end insert—
“(h) amend, repeal or revoke the Government of Wales Act 2006.”

Member’s explanatory statement
This amendment would prevent the Welsh Ministers from using powers proposed in the Bill (to implement the withdrawal agreement) to amend the Government of Wales Act 2006.

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Schedule 2, page 24, line 33, at end insert—
“(4A) Sub-paragraph (4)(d) does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

Member’s explanatory statement
This amendment would include the power to confer a power to legislate among the powers of the Scottish Ministers and Welsh Ministers to make regulations under Part 3 of Schedule 2, in line with a Minister of the Crown’s powers under Clause 9.
Schedule 2, page 25, line 11, at end insert—
“(3) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

**Member’s explanatory statement**
This amendment would provide that the power of the Scottish Ministers and the Welsh Ministers to make regulations under Part 3 of Schedule 2 extends to amending directly applicable EU law incorporated into UK law, in line with the Minister of the Crown power in Clause 9.

Schedule 2, page 25, line 15, at end insert—
“(2) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.”

**Member’s explanatory statement**
This amendment would provide that the power of the Scottish Ministers and the Welsh Ministers to make regulations under Part 3 of Schedule 2 includes the power to confer functions which correspond to functions to make EU tertiary legislation.
European Union (Withdrawal) Bill, continued

Mike Gapes
Mr David Lammy
Mrs Madeleine Moon
Wera Hobhouse
Martin Whitfield
Albert Owen
Martyn Day

Schedule 2, page 25, line 28, at end insert—

“(3) This paragraph does not apply to regulations made under this Part by the Scottish Ministers or the Welsh Ministers.

Requirement for consultation in certain circumstances

25A (1) No regulations may be made under this Part by the Scottish Ministers or the Welsh Ministers acting alone so far as the regulations make provision about any quota arrangements or are incompatible with any such arrangements unless the regulations are, to that extent, made after consulting with a Minister of the Crown.

(2) In sub-paragraph (1), “quota arrangements” has the meaning given in paragraph 25(2)."

Member’s explanatory statement
This amendment replaces the requirement for Minister of the Crown consent to regulations made by the Scottish Ministers or the Welsh Ministers to implement the withdrawal agreement if they relate to quota arrangements, with a requirement for the Scottish Ministers and Welsh Ministers to consult with a Minister of the Crown before making the relevant regulations.

Stephen Kinnock
Hywel Williams

Schedule 2, page 25, line 31, at end insert—

“PART []

WELSH MINISTERS—POWER TO MAKE CONSEQUENTIAL AND TRANSITIONAL PROVISION

[ ] (1) The Welsh Ministers may by regulations make such provision as is essential in consequence of this Act.

(2) The power to make regulations under sub-paragraph (1) may (among other things) be exercised by modifying any provision made by or under an enactment.

(3) In sub-paragraph (2), “enactment” does not include—

(a) primary legislation passed or made after the end of the Session in which this Act is passed, or

(b) any provision of the Government of Wales Act 2006.

(4) The Welsh Ministers may by regulations make such transitional, transitory or saving provision as is essential in connection with the coming into force of any provision of this Act or the appointment of exit day.

(5) No regulations may be made under this Part unless every provision of them is within the devolved competence of the Welsh Ministers for the purposes of Part 2."

Member’s explanatory statement
This amendment would provide a power to the Welsh Ministers to make consequential and transitional provision within the devolved competence of the Welsh Ministers.
Mr Chris Leslie
Mr Pat McFadden
Paul Farrelly
Mr David Lammy
Ian Murray
Liz Kendall

Mike Gapes  Catherine McKinnell  Stephen Doughty
Helen Hayes  Mr Ben Bradshaw  Angela Smith
Stella Creasy  Tom Brake  Sir Vince Cable
Jo Swinson  Sir Edward Davey  Stephen Kinnock
Ann Coffey  Seema Malhotra  Catherine West
Chris Bryant  Layla Moran  Tulip Siddiq
Martin Whitfield  Stephen Timms  Lady Hermon

To move the following Clause—

“Withdrawal Agreement Payment to the European Union

Nothing in section 12 of this Act shall be taken to permit a Minister of the Crown, government department or devolved authority to pay out of money provided by Parliament expenditure in relation to a settlement in respect of the making of a withdrawal agreement with the European Union unless a draft of the instrument authorising that payment has been laid before, and approved by a resolution of the House of Commons.”

Member’s explanatory statement

This new clause would ensure that the financial provision made in section 12 of this Act does not allow the Government to make a payment in settlement of the UK’s withdrawal from the European Union as part of a withdrawal agreement or new Treaty unless it has been expressly approved by the House of Commons.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Mr David Lammy

To move the following Clause—

“Transparency of the financial settlement

(1) Financial provision may be made for a financial settlement agreed as part of any withdrawal agreement under Article 50 of the Treaty of the European Union.

(2) Subsection 1 applies only if the financial settlement honours obligations incurred by the United Kingdom during the period of its membership of the EU.

(3) The Treasury must lay before both Houses of Parliament an estimate of the financial obligations incurred by the United Kingdom during the period of its
European Union (Withdrawal) Bill, continued

membership of the EU, together with reports from the Office of Budget Responsibility, the National Audit Office and the Government Actuary each giving its independent assessment of the Treasury’s estimate.

(4) Any financial settlement payment to the European Commission or any other EU entity may be made only in accordance with regulations made by a Minister of the Crown.

(5) Regulations under subsection (4) may be made only if a draft of the regulations has been laid before, and approved by resolution of, the House of Commons.”

Member’s explanatory statement
This new clause ensures that any financial settlement as part of leaving the EU must reflect obligations incurred by the UK during its membership of the EU, must be transparent, and must be approved by Parliament.

Mr Chris Leslie
Mike Gapes
Neil Coyle
Peter Kyle
Mr Ben Bradshaw
Liz Kendall

Stephen Doughty
Mr David Lammy
Helen Hayes
Tom Brake
Sir Edward Davey
Seema Malhotra
Layla Moran
Stephen Timms

Mr Pat McFadden
Ian Murray
Angela Smith
Sir Vince Cable
Stephen Kinnock
Jamie Stone
Wera Hobhouse

Paul Farrelly
Catherine McKinnell
Stella Creasy
Jo Swinson
Ann Coffey
Chris Bryant
Martin Whitfield

Clause 12, page 9, line 4, at end insert—

“(5) No payment shall be made to the European Union or its member states in respect of the making of a withdrawal agreement or a new Treaty with the European Union or any new settlement relating to arrangements that are to be made after exit day unless a draft of the instrument authorising the payment has been laid before, and approved by a resolution of the House of Commons.”

Member’s explanatory statement
This amendment would ensure that there is a vote in the House of Commons to approve any settlement payment agreed by Ministers as a consequence of negotiations on a withdrawal agreement or new Treaty with the European Union.
European Union (Withdrawal) Bill, continued

Schedule 4, page 32, line 35, leave out “(among other things)”

*Member’s explanatory statement*
This amendment would limit the scope of regulations modifying the levying of fees or charges by regulatory bodies to only the effects set out in sub-sub-paragraphs (a), (b) and (c).

Schedule 4, page 33, leave out lines 1 to 3

*Member’s explanatory statement*
This amendment would remove the power of public authorities to levy fees or charges via tertiary legislation.

Schedule 4, page 33, line 3, at end insert—

“(3A) Regulations under this paragraph may not be used to prescribe fees or charges that go beyond that which is necessary for recovering the direct cost of the provision of a service to the specific person (including any firm or individual) who is required to pay the relevant fee or charge.”

*Member’s explanatory statement*
This amendment would prevent delegated powers from being used to levy taxes.
European Union (Withdrawal) Bill, continued

Stephen Timms
Daniel Zeichner
Tom Brake
Sir Vince Cable
Jo Swinson
Sir Edward Davey

Ann Coffey Mike Gapes Mr David Lammy
Norman Lamb Wera Hobhouse Ann Coffey

Schedule 4, page 35, line 8, at end insert—
“(3) Modification of subordinate legislation under sub-paragraph (2) may not be made for the purposes of—
(a) creating a fee or charge that does not replicate a fee or charge levied by an EU entity on exit day, or
(b) increasing a fee or charge to an amount larger than an amount charged by an EU entity for the performance of the relevant function on exit day.”

Member’s explanatory statement
This amendment would prevent Ministers using the power for public bodies to alter fees and charges either to create a fee or charge that does not currently exist for the purposes of EU regulators, or to increase a UK charge to be higher than an existing EU fee or charge.

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 7, CLAUSE 7

Mr Chris Leslie
Mr David Lammy
Ian Murray
Mike Gapes
Catherine McKinnell
Helen Hayes

Mr Ben Bradshaw Angela Smith Stella Creasy
Mr George Howarth Ann Coffey Chris Bryant
Martin Whitfield Paul Farrelly Stephen Timms
Lady Hermon

To move the following Clause—

“Regulations to deal with deficiencies arising from withdrawal – Independent Report

Within one month of Royal Assent of this Act HM Government shall commission the publication of an Independent Report into the constitutional implications of the powers delegated to Ministers in section 7 of this Act and the implications these powers will have on the relationship between Parliament and the executive, the rule of law and legal certainty, and the stability of the UK’s territorial constitution.”

Member’s explanatory statement
This new clause would require the Government to commission an Independent Report into the constitutional implications of the wide-ranging powers to make regulations delegated to Ministers in Clause 7 of the Bill, in pursuance of the conclusions of the 3rd Report of the House of Lords
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued


Kerry McCarthy
Caroline Lucas
Mike Gapes
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury
Ms Karen Buck
Stephen Doughty
Mr Kenneth Clarke
Ann Coffey
Susan Elan Jones
Martin Whitfield
Lady Hermon
Catherine McKinnell
Ms Angela Eagle
Mrs Madeleine Moon
Mr David Lammy
Seema Malhotra
Angela Smith
Paul Farrell
Stella Creasy
Ian Murray
Helen Hayes
Stephen Kinnock
Chris Bryant
Tulip Siddiq
Tom Brake

NC24

To move the following Clause—

“Scope of delegated powers

Subject to sections 8 and 9 and paragraphs 13 and 21 of Schedule 2, any power to make, confirm or approve subordinate legislation conferred or modified under this Act and its Schedules must be used, and may only be used, insofar as is necessary to ensure that retained EU law continues to operate with equivalent scope, purpose and effect following the United Kingdom’s exit from the EU.”

Member’s explanatory statement

The purpose of this amendment is to ensure that the powers to create secondary legislation given to Ministers by the Bill can be used only in pursuit of the overall statutory purpose, namely to allow retained EU law to continue to operate effectively after exit day.
European Union (Withdrawal) Bill, continued

Caroline Lucas  
Kerry McCarthy  
Mike Gapes  
Mary Creagh  
Mr Ben Bradshaw  
Darren Jones  

Ruth Cadbury  
Ms Karen Buck  
Stephen Doughty  
Mr Kenneth Clarke  
Stephen Gethins  
Seema Malhotra  
Angela Smith  
Norman Lamb  
Tim Farron  

Catherine McKinnell  
Ms Angela Eagle  
Mrs Madeleine Moon  
Ian Blackford  
Mr David Lammy  
Chris Bryant  
Martin Whitfield  
Angus Brendan MacNeil  
Layla Moran

Stella Creasy  
Ian Murray  
Helen Hayes  
Patrick Grady  
Ann Coffey  
Susan Elan Jones  
Paul Farrelly  
Tom Brake  
Wera Hobhouse

To move the following Clause—

“**Institutional arrangements**

(1) Before exit day a Minister of the Crown must make provision that all powers and functions relating to the environment or environmental protection that were exercisable by EU entities or other public authorities anywhere in the United Kingdom before exit day which do not cease to have effect as a result of the withdrawal agreement (“relevant powers and functions”) will—

(a) continue to be carried out by an EU entity or public authority;
(b) be carried out by an appropriate existing or newly established entity or public authority in the United Kingdom; or
(c) be carried out by an appropriate international entity or public authority.

(2) For the purposes of this section, relevant powers and functions relating to the UK exercisable by an EU entity or public authority include, but are not limited to—

(a) monitoring and measuring compliance with legal requirements,
(b) reviewing and reporting on compliance with legal requirements,
(c) enforcement of legal requirements,
(d) setting standards or targets,
(e) co-ordinating action,
(f) publicising information including regarding compliance with environmental standards.

(3) Within 12 months of exit day, the Government shall consult on and bring forward proposals for the creation by primary legislation of—

(a) a new independent body or bodies with powers and functions at least equivalent to those of EU entities and public authorities in Member States in relation to environment; and
(b) a new domestic framework for environmental protection and improvement.

(4) Responsibility for any functions or obligations arising from retained EU law for which no specific provision has been made immediately after commencement of this Act will belong to the relevant Minister until such a time as specific provision for those functions or obligations has been made.”

**Member’s explanatory statement**

This new clause requires the Government to establish new domestic governance proposals...
European Union (Withdrawal) Bill, continued

following the UK’s exit from the EU and to ensure statutory and institutional basis for future environmental protection.

Stephen Timms
Mr David Lammy
Daniel Zeichner
Tom Brake
Sir Vince Cable
Jo Swinson

Sir Edward Davey Ann Coffey Mike Gapes
Layla Moran Norman Lamb Paul Farrelly

NC35

To move the following Clause—

“Regulations (publication of list)

(1) Within 1 month of this Act receiving Royal Assent, the Secretary of State must publish a draft list of regulations that the Government intends to make under section 7.

(2) A list under subsection (1) must include—

(a) the proposed title of the regulation,
(b) the area of retained EU law it is required to correct,
(c) the Government Department who has responsibility for the regulation, and
(d) the proposed month in which the regulation will be tabled.

(3) The Secretary of State must ensure that a list published under subsection (1) is updated within one month from the day it was published, and within one month of every subsequent update, to include any regulations that the Government has since determined it intends to make.”

Member’s explanatory statement

This new clause would require the Government to produce a list of regulations it intends to make under the Bills correcting powers, and to update that list each month, in order to provide clarity about when, and in which areas, it believes the power will be necessary.
“Governance and institutional arrangements

(1) Before exit day a Minister of the Crown must seek to make provision that all powers and functions relating to any right, freedom, or protection, that any person might reasonably expect to exercise, that were exercisable by EU entities or other public authorities anywhere in the United Kingdom before exit day, and which do not cease to have effect as a result of the withdrawal agreement (“relevant powers and functions”) will—

(a) continue to be carried out by an EU entity or public authority;

(b) be carried out by an appropriate existing or newly established entity or public authority in the United Kingdom; or

(c) be carried out by an appropriate international entity or public authority.

(2) For the purposes of this section, relevant powers and functions relating to the UK exercisable by an EU entity or public authority include, but are not limited to—

(a) monitoring and measuring compliance with legal requirements,

(b) reviewing and reporting on compliance with legal requirements,

(c) enforcement of legal requirements,

(d) setting standards or targets,

(e) co-ordinating action,

(f) publicising information.

(3) Responsibility for any functions or obligations arising from retained EU law for which no specific provision has been made immediately after commencement of this Act will belong to the relevant Minister until such a time as specific provision for those functions or obligations has been made.”

Member’s explanatory statement
This new clause would ensure that the institutions and agencies that protect EU derived rights and protections are replaced to a sufficient standard so those rights and protections will still be enjoyed in practice.
To move the following Clause—

“Dealing with deficiencies arising from withdrawal in relation to child refugee family reunion

(1) In the exercise of powers under section 7 (Dealing with deficiencies arising from withdrawal) the Secretary of State must in particular make regulations amending the Immigration Rules in order to preserve the effect in the United Kingdom of Commission Regulation (EU) No. 604/2013 (establishing the criteria and mechanisms for determining the Member State responsible for examining an application for international protection lodged in one of the Member States by a third-country national or a stateless person).

(2) In particular, the regulations made under subsection (1) must provide for an unaccompanied minor who has a family member in the United Kingdom who is a refugee or has been granted humanitarian protection to have the same family reunion rights to be reunited in the United Kingdom with that family member as they would have had under Commission Regulation (EU) No. 604/2013.

(3) The regulations under subsection (1) must require an assessment of the best interests of the minor, taking into account possibilities for family reunification, the minor’s well-being and social development, safety and security considerations, and the view of the minor.

(4) Regulations under this section must be made within six months of this Act receiving Royal Assent.

(5) For the purpose of this section “family member” in relation to the unaccompanied minor, means—

(a) their parents;

(b) their adult siblings;

(c) their aunts and uncles;

(d) their grandparents.”

Member’s explanatory statement

This new clause is intended to provide for refugee family reunion in the UK in place of the family reunion aspects of the Dublin III Regulation, allowing adult refugees in the UK to sponsor relatives who are unaccompanied children to come to the UK from around the world.
To move the following Clause—

“Enforcement of retained environmental law

(1) The Secretary of State must make regulations under section 7 of this Act for the purpose of ensuring that retained EU legislation relating to environmental protection continues to be monitored and enforced effectively after exit day.

(2) The regulations must, in particular—

(a) create a statutory corporation (to be called “the Environmental Protection Agency”) with operational independence from Ministers of the Crown to monitor environmental targets set by retained EU law relating to environmental protection;

(b) require the statutory corporation to report to Parliament every year on progress in meeting those targets and to make recommendations for remedial action where appropriate;

(c) allow the statutory corporation to publish additional reports identifying action or omissions on the part of Ministers of the Crown that is likely to result in targets not being met.”

Member’s explanatory statement

This new clause would require Ministers of the Crown to make specific provision for the enforcement of EU legislation relating to environmental protection.

To move the following Clause—

“Environmental standards and protections: enforcement

(1) Before exit day a Minister of the Crown must make provision that all powers and functions relating to environmental standards and protections that were exercisable by EU entities or other public authorities anywhere in the United Kingdom before exit day and which do not cease to have effect as a result of the withdrawal agreement (“relevant powers and functions”) will be carried out by an appropriate existing or newly established entity or public authority in the United Kingdom.
European Union (Withdrawal) Bill, continued

(2) For the purposes of this section, relevant powers and functions include, but are not limited to—
   (a) reviewing and reporting on the implementation of environmental standards in practice,
   (b) monitoring and measuring compliance with legal requirements,
   (c) publicising information including regarding compliance with environmental standards,
   (d) facilitating the submission of complaints from persons with regard to possible infringements of legal requirements, and
   (e) enforcing legal commitments.

(3) For the purposes of this section, relevant powers and functions carried out by an appropriate existing or newly established entity or public authority in the United Kingdom on any day after exit day must be at least equivalent to all those exercisable by EU entities or other public authorities anywhere in the United Kingdom before exit day which do not cease to have effect as a result of the withdrawal agreement.

(4) Any newly established entity or public authority in the United Kingdom charged with exercising any relevant powers and functions on any day after exit day shall not be established other than by an Act of Parliament.

(5) Before making provision under subsection (1), a Minister of the Crown shall hold a public consultation on—
   (a) the precise scope of the relevant powers and functions to be carried out by an appropriate existing or newly established entity or public authority in the United Kingdom, and
   (b) the institutional design of any entity or public authority in the United Kingdom to be newly established in order to exercise relevant powers and functions.

(6) A Minister of the Crown may by regulations make time-limited transitional arrangements for the exercise of relevant powers and functions until such time as an appropriate existing or newly established entity or public authority in the United Kingdom is able to carry them out.

Member’s explanatory statement
This new clause would require the Government to establish new domestic governance arrangements following the UK’s exit from the EU for environmental standards and protections, following consultation.
Clause 7, page 5, line 4, leave out “appropriate” and insert “necessary”

Member’s explanatory statement

This Amendment would reduce the wide discretion for using delegated legislation and limit it to those aspects which are unavoidable.
Clause 7, page 5, line 7, at end insert—

“(1A) Regulations under subsection (1) may be made so far as necessary to adapt the body of EU law to fit the UK’s domestic legal framework.”

Member’s explanatory statement

This amendment would place a general provision on the face of the Bill to the effect that the delegated powers granted by the Bill should be used only so far as necessary.

Clause 7, page 5, line 7, at end insert—

“(1A) A Minister of the Crown must by regulations make provision to maintain, preserve and protect the rights of any citizen of an EU member state who was lawfully resident in the UK immediately before exit day, and in particular to continue their right to be lawfully resident in the UK.”

Member’s explanatory statement

This Amendment is intended to preserve after exit day the rights, including residence rights, of EU citizens in the UK.

Clause 7, page 5, line 7, at end insert—

“(1A) The Secretary of State shall make regulations to define “failure to operate efficiently” for the purposes of this section.”

Member’s explanatory statement

This amendment would require the Secretary of State to define in regulations one of the criteria for the use of Clause 7 powers to deal with deficiencies arising from withdrawal from the EU.
Clause 7, page 5, line 7, at end insert—

“( ) But the power in subsection (1) may not be exercised to make provision for Wales to the extent that that provision would be within the devolved competence of the Welsh Ministers for the purposes of Part 1 of Schedule 2.”

Member’s explanatory statement

This amendment would prevent a Minister of the Crown from making provision to deal with deficiencies in retained EU law arising from withdrawal to the extent that the provision would be within the devolved competence of the Welsh Ministers.
Clause 7, page 5, line 8, leave out “(but are not limited to)”

**Member’s explanatory statement**

This amendment would remove the ambiguity in Clause 7 which sets out a definition of ‘deficiencies in retained EU law’ but allows Ministers significant latitude. By removing the qualifying phrase ‘but are not limited to’, subsection (2) becomes a more precise prescribed set of circumstances where Ministers may and may not make regulations.

Clause 7, page 5, line 41, at end insert—

“(3A) Regulations under this section may not be made unless a Minister of the Crown has laid before each House of Parliament a report setting out how any functions, regulation-making powers or instruments of a legislative character undertaken by EU entities prior to exit day and instead to be exercisable by a public authority in the United Kingdom shall also be subject to the level of legislative scrutiny by the UK Parliament equivalent to that available to the European Parliament prior to exit day.”

**Member’s explanatory statement**

This amendment would ensure that any regulatory or rule-making powers transferred from EU entities to UK public bodies receive the same degree of scrutiny that would have been the case if the UK had remained in the European Union.
European Union (Withdrawal) Bill, continued

able to exercise in the EU as a consequence of the United Kingdom’s withdrawal from the EU.”

**Member’s explanatory statement**

The amendment would make clear that retained EU law cannot be modified under clause 7 to restrict the rights of EU nationals or businesses in the UK simply because UK nationals or businesses may lose equivalent rights in the EU as a result of the UK’s withdrawal.

Mr Chris Leslie
Chuka Umunna
Neil Coyle
Peter Kyle
Mr Ben Bradshaw
Stephen Doughty

| Caroline Lucas | Paul Farrelly | Mr David Lammy |
| Joanna Cherry | Ian Murray | Mike Gapes |
| Catherine McKinnell | Helen Hayes | Angela Smith |
| Stephen Kinnock | Stella Creasy | Tom Brake |
| Sir Vince Cable | Jo Swinson | Sir Edward Davey |
| Ann Coffey | Jamie Stone | Layla Moran |
| Tulip Siddiq | Martin Whitfield | Stephen Timms |

Clause 7, page 5, line 42, leave out subsection (4)

**Member’s explanatory statement**

This amendment would remove the scope for regulations to make provisions that could be made by an Act of Parliament.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

| Valerie Vaz | Caroline Lucas | Paul Farrelly |
| Mr David Lammy | Ian Murray | Catherine McKinnell |
| Stephen Doughty | Helen Hayes | Stephen Kinnock |
| Mary Creagh | Tom Brake | Sir Vince Cable |
| Jo Swinson | Sir Edward Davey | Ann Coffey |
| Steve McCabe | Seema Malhotra | Jamie Stone |
| Chris Bryant | Mike Gapes | Wera Hobhouse |
| Tulip Siddiq | Martin Whitfield | Vernon Coaker |
| Stephen Timms | Ms Harriet Harman |

Clause 7, page 5, line 43, at end insert “, apart from amending or modifying this Act”

**Member’s explanatory statement**

This amendment would remove the proposed capacity of Ministers under Clause 7 to modify and amend the Act itself via delegated powers.
Clause 7, page 5, line 44, leave out subsection (5) and insert—

“(5) No regulations may be made under this section which provide for the establishment of public authorities in the United Kingdom.

(6) Subsection (5) applies to but is not limited to—

(a) Agency for the Cooperation of Energy Regulators (ACER),
(b) Office of the Body of European Regulators for Electronic Communications (BEREC Office),
(c) Community Plant Variety Office (CPVO),
(d) European Border and Coast Guard Agency (Frontex),
(e) European Agency for the operational management of large-scale IT systems in the area of freedom, security and justice (eu-LISA),
(f) European Asylum Support Office (EASO),
(g) European Aviation Safety Agency (EASA),
(h) European Banking Authority (EBA),
(i) European Centre for Disease Prevention and Control (ECDC),
(j) European Chemicals Agency (ECHA),
(k) European Environment Agency (EEA),
(l) European Fisheries Control Agency (EFCA),
(m) European Insurance and Occupational Pensions Authority (EIOPA),
(n) European Maritime Safety Agency (EMSA),
(o) European Medicines Agency (EMA),
(p) European Monitoring Centre for Drugs and Drug Addiction (EMCDDA),
(q) European Union Agency for Network and Information Security (ENISA),
(r) European Police Office (Europol),
s) European Union Agency for Railways (ERA),
t) European Securities and Markets Authority (ESMA), and
(u) European Union Intellectual Property Office (EUIPO).”

Member’s explanatory statement

This amendment ensures that the Government cannot establish new agencies using delegated legislation.
Clause 7, page 6, line 3, leave out sub-paragraph (ii)

*Member's explanatory statement*

This amendment would remove the ability of Ministers to replace or abolish public service functions currently undertaken by EU entities without making an alternative provision for those equivalent public services to continue domestically after exit day. Retaining the existing functions undertaken by the EU is an important principle that the part of this sub-clause could potentially undermine.

Mr Dominic Grieve
Mr Kenneth Clarke
Nicky Morgan
Anna Soubry
Antoinette Sandbach
Stephen Hammond

Clause 7, page 6, line 3, leave out “abolished”

*Member's explanatory statement*

To prevent the abolition by SI of a function currently carried out by an EU entity in the UK, as opposed to its replacement or modification.
Clause 7, page 6, line 4, leave out paragraph (b).

Member’s explanatory statement

This amendment seeks to prevent the establishment of new public bodies by means of secondary legislation only, as opposed to primary legislation.

Clause 7, page 6, line 6, at end insert—

“(5A) Regulations under this section must be prefaced by a statement by the person making the regulations—

(a) specifying the nature of the failure of retained European Union law to operate effectively or other deficiency arising from the withdrawal of the United Kingdom from the European Union in respect of which the regulations are made, and

(b) declaring that the person making the regulations—

(i) is satisfied that the conditions in section 7 are met,

(ii) is satisfied that the regulations contain only provision which is appropriate for the purpose of preventing, remedying or mitigating any failure to operate effectively or other deficiency in retained European Union law arising from the withdrawal of the United Kingdom from the European Union in respect of which the regulations are made,

(iii) is satisfied that the effect of the regulations is in due proportion to that failure to operate effectively or other deficiency in European Union retained law arising from the withdrawal of the United Kingdom from the European Union, and

(iv) is satisfied that the regulations are compatible with the Convention rights (within the meaning of section 1 of the Human Rights Act 1998 (c. 42)).”

Member’s explanatory statement

This amendment replicates the provisions in the Civil Contingencies Act 2004, which limit Ministers’ powers even in a time of declared emergency. They ensure that statutory instruments are proportionate and necessary.
Clause 7, page 6, line 6, at end insert—

“(5A) But a Minister may not make provision under subsection (4), other than provision which merely restates an enactment, unless the Minister considers that the conditions in subsection (5B), where relevant, are satisfied in relation to that provision.

(5B) These conditions are that—

(a) the effect of the provision is proportionate to the policy objective,
(b) the provision does not remove any necessary protection, and
(c) the provision does not prevent any person from continuing to exercise any right or freedom which that person might reasonably expect to continue to exercise.”

**Member’s explanatory statement**

This amendment is intended to prevent the regulation-making power from being used to remove necessary protections.

Kerry McCarthy
Caroline Lucas
Mike Gapes
Mary Creagh
Mr Ben Bradshaw
Darren Jones

Ruth Cadbury
Ms Karen Buck
Stephen Doughty
Stephen Kinnock
Norman Lamb
Tim Farron
Wera Hobhouse

Catherine McKinnell
Ms Angela Eagle
Mrs Madeleine Moon
Ann Coffey
Martin Whitfield
Layla Moran

Stella Creasy
Ian Murray
Mr David Lammy
Susan Elan Jones
Tulip Siddiq
Helen Hayes

Clause 7, page 6, line 6, at end insert—

“(5A) A public authority established under this section will be abolished after two years.”

**Member’s explanatory statement**

This amendment provides for any new public authority established under secondary legislation to be temporary.
Clause 7, page 6, line 6, at end insert—
“(5A) Regulations to which subsection (5) applies must so far as practicable ensure that all powers and functions exercisable by EU entities or other public authorities anywhere in the United Kingdom before exit day which do not cease to have effect as a result of the withdrawal agreement are carried out by either an EU entity, an appropriate public authority in the United Kingdom or an appropriate international entity after exit day”.

Member’s explanatory statement
This amendment would ensure that standards, rights and protections currently maintained by EU entities or public authorities in member states will continue to be maintained in practice following the UK’s exit from the EU.

Clause 7, page 6, line 10, at end insert—
“(ca) weaken, remove or replace any requirement of law in effect in the United Kingdom place immediately before exit day which, in the opinion of the Minister, was a requirement up to exit day of the United Kingdom’s membership of the customs union,“

Member’s explanatory statement
This amendment is intended to prevent the regulation-making powers being used to create barriers to the UK’s continued membership of the customs union.
European Union (Withdrawal) Bill, continued

Committee of the whole House: 4 December 2017

Clause 7, page 6, line 10, at end insert—

“(ca) weaken, remove or replace any requirement of law in effect in the United Kingdom place immediately before exit day which, in the opinion of the Minister, was a requirement up to exit day of the United Kingdom’s membership of the single market,’

Member’s explanatory statement
This amendment is intended to prevent the regulation-making powers being used to create barriers to the UK’s continued membership of the single market.

Clause 7, page 6, line 11, at end insert—

“(da) apply to Wales unless they relate to matters specified in Schedule 7A to the Government of Wales Act 2006,

(db) apply to Scotland unless they relate to matters specified in Schedule 5 to the Scotland Act 1998,

(dc) apply to Northern Ireland unless they relate to matters specified in Schedules 2 or 3 to the Northern Ireland Act 1998.”

Member’s explanatory statement
This amendment prevents Ministers of the Crown from making regulations under the powers in Clause 7 that apply to Wales, Scotland or Northern Ireland other than in relation to reserved (or, in the case of Northern Ireland, excepted and reserved) matters.

Clause 7, page 6, line 11, at end insert—

“(da) remove any protections or rights of consumers which are available in the United Kingdom under EU law immediately before exit day.”

Member’s explanatory statement
This amendment would prevent the Government from using powers in the Act to remove any consumer protections or rights enshrined in EU law after the United Kingdom’s withdrawal from the European Union.
Clause 7, page 6, line 11, at end insert—

“(da) remove or reduce any rights available to unaccompanied child refugees or asylum seekers (including those who wish to claim asylum) concerning their admission or transfer to the UK under—

(i) Regulation (EU) No 604/2013 (the “Dublin Regulation”); or

(ii) Directive 2004/38/EC on the right of citizens of the Union and their family members to move and reside freely within the territory of the Member States;

(db) remove any rights or obligations derived from the Treaty on the Functioning of the European Union, the Treaty on the European Union, or the Charter of Fundamental Rights, which can be applied to the treatment of unaccompanied child refugees or asylum seekers (including those who wish to claim asylum) concerning their admission or transfer to the UK.”

Member’s explanatory statement
This amendment would prevent a Minister from using regulations under Clause 7 of the Bill to remove or reduce rights under the Dublin Regulation, the 2004 Directive on freedom of movement, or to remove rights or obligations under TFEU, TEU or the Charter of Fundamental Rights, regarding admission or transfer to the UK of unaccompanied child refugees or asylum seekers (including those who wish to claim asylum).

Clause 7, page 6, line 11, at end insert—

“(da) establish a new entity or public authority in the United Kingdom charged with exercising any powers and functions currently exercisable by EU entities or other public authorities anywhere in the United Kingdom before exit day in relation to the environment or environmental protection”.

Member’s explanatory statement
This amendment would ensure that any new institutions required to enforce environmental standards and protections following the UK’s exit from the EU can be created only by primary legislation.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

Yvette Cooper
Ms Harriet Harman
Rachel Reeves
Caroline Lucas
Paul Farrelly
Mr David Lammy

Joanna Cherry
Catherine McKinnell
Mr Ben Bradshaw
Mr George Howarth
Tom Brake
Sir Edward Davey
Susan Elan Jones
Jamie Stone
Wera Hobhouse
Tulip Siddiq

Ian Murray
Stephen Doughty
Rushanara Ali
Mary Creagh
Stephen Kinnock
Seema Malhotra
Mike Gapes
Martin Whitfield
Stephen Timms

Kate Green
Helen Hayes
Stella Creasy
Daniel Zeichner
Jo Swinson
Ann Coffey
Catherine West
Layla Moran
Vernon Coaker
Kerry McCarthy

Clause 7, page 6, line 12, after “revoke” insert “the Equality Act 2010 or”

Member’s explanatory statement
This amendment would prevent regulations under the Bill being used to amend the Equality Act 2010.

Tom Brake
Peter Grant
Hywel Williams
Dr Philippa Whitford
Stephen Kinnock
Tim Farron

Clause 7, page 6, line 12, after “revoke”, insert “, or otherwise modify the effect of,”

Member’s explanatory statement
This amendment would ensure that the restriction in this paragraph could not be undermined by the use of legislation which does not amend the text of the Human Rights Act but modifies its effect.

Stephen Doughty
Stephen Gethins
Ian Murray
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford
Stephen Kinnock
Jamie Stone
Angela Smith
Martin Whitfield
Paul Farrelly

Mr Alistair Carmichael
Ann Coffey
Mike Gapes
Mrs Madeleine Moon
Albert Owen
Douglas Chapman

Tom Brake
Susan Elan Jones
Mr David Lammy
Wera Hobhouse
Martyn Day

Clause 7, page 6, line 13, after “it”, insert—

“( ) modify the Scotland Act 1998 or the Government of Wales Act 2006,”

Member’s explanatory statement
This amendment would prevent the powers of a Minister of the Crown under Clause 7 of the Bill to fix problems in retained EU law from being exercised to amend the Scotland Act 1998 or the Government of Wales Act 2006.
European Union (Withdrawal) Bill, continued

Clause 7, page 6, line 13, after “it”, insert—
“( ) modify the Government of Wales Act 2006,”.

Member’s explanatory statement
This amendment would prevent the Government of Wales Act 2006 from being amended by regulations under Clause 7.

Clause 7, page 6, line 13, after “it”, insert—
“(ea) amend, repeal or revoke, or otherwise modify the effect of, any other law relating to equality or human rights,”

Member’s explanatory statement
This amendment would broaden the restriction in this subsection to protect all legislation relating to equality and human rights (and not only the Human Rights Act 1998).

Clause 7, page 6, line 14, leave out from “1998” to end of line 18 and insert “or otherwise affect any legislation derived from the Belfast Agreement of 10 April 1998 or the intention of that Agreement.”

Member’s explanatory statement
This amendment is intended to ensure that the EU Withdrawal Bill does not affect any legislation derived from the Good Friday Agreement or the intention of the Good Friday Agreement.
Clause 7, page 6, line 18, at end insert—
“(g) make any other provision, unless the Minister considers that the conditions in subsection (6A) where relevant are satisfied in relation to that provision.

(6A) Those conditions are that—

(a) the policy objective intended to be secured by the provision could not be secured by non-legislative means;

(b) the effect of the provision is proportionate to the policy objective;

(c) the provision, taken as a whole, strikes a fair balance between the public interest and the interests of any person adversely affected by it;

(d) the provision does not remove any necessary protection;

(e) the provision does not prevent any person from continuing to exercise any right or freedom which that person might reasonably expect to continue to exercise;

(f) the provision is not of constitutional significance"

Member’s explanatory statement
To narrow down the circumstances in which this power can be exercised.
Clause 7, page 6, line 18, at end insert—
“(g) remove or reduce any protections currently conferred upon individuals, groups or the natural environment,
(h) prevent any person from continuing to exercise a right that they can currently exercise,
(i) amend, repeal or revoke the Equality Act 2010 or any subordinate legislation made under that Act.”

Member’s explanatory statement
This amendment would prevent the Government’s using delegated powers under Clause 7 to reduce rights or protections.

Clause 7, page 6, line 18, at end insert—
“(g) make changes to EU-derived domestic legislation concerning the rights of workers in the UK unless the Secretary of State has secured unanimous agreement from the Joint Ministerial Committee.”
Clause 7, page 6, line 18, at end insert—
“(g) limit the scope or weaken standards of environmental protection.”

**Member’s explanatory statement**

This Amendment ensures that the power to make regulations in Clause 7 may not be exercised to reduce environmental protection.

Clause 7, page 6, line 18, at end insert—
“(g) amend, repeal or revoke any legal right derived from EU law and operative in UK law immediately before 30 March 2019.”

**Member’s explanatory statement**

This amendment seeks to prevent the delegated powers granted to Ministers by Clause 7 being used to weaken or abolish existing EU-derived legal rights, such as those on workers’ rights, equality, and environmental protection.
Member’s explanatory statement

This amendment would seek to bar Ministers from making regulations under Clause 7 which are not compliant with the United Nations Convention on the Rights of the Child.

Neil Gray
Patrick Grady
Deidre Brock
Martyn Day
Ann Coffey
Douglas Chapman

Clause 7, page 6, line 18, at end insert—
“(g) make any provision which is not compliant with the United Nations Convention on the Rights of the Child.”

Member’s explanatory statement

This amendment would require that changes cannot be made under Clause 7 to EU-derived domestic legislation concerning the co-ordination of social security systems between the UK and EU member states unless the Secretary of State has consulted with the relevant Minister in each of the devolved administrations.

Ian Blackford
Patrick Grady
Mhairi Black
Drew Hendry
Martyn Day
Douglas Chapman

Clause 7, page 6, line 18, at end insert—
“(g) make changes to EU-derived domestic legislation concerning eligibility for UK pensions unless a public consultation on these changes has taken place.”

Member’s explanatory statement

This amendment would require that changes cannot be made under Clause 7 to EU-derived domestic legislation concerning eligibility for UK pensions unless a public consultation on these changes has taken place.

Ian Blackford
Patrick Grady
Angus Brendan MacNeil
Martyn Day
Douglas Chapman

Clause 7, page 6, line 18, at end insert—
“(g) make changes to EU-derived domestic legislation concerning agricultural policies in the UK unless the Secretary of State has secured
European Union (Withdrawal) Bill, continued

unanimous agreement from the Joint Ministerial Committee to those changes.”

Member’s explanatory statement
This amendment would ensure that the power to make regulations on agricultural policy under Clause 7 could not be exercised without agreement from the Joint Ministerial Council.

Ian Blackford  
Patrick Grady  
Peter Grant  
Martyn Day  
Douglas Chapman

Clause 7, page 6, line 18, at end insert—
“(g) make changes to EU-derived domestic legislation concerning fisheries in the UK unless the Secretary of State has secured unanimous agreement from the Joint Ministerial Committee to those changes.”

Member’s explanatory statement
This amendment would ensure that the power to make regulations concerning fisheries under Clause 7 could not be exercised without agreement from the Joint Ministerial Council.

Ian Blackford  
Patrick Grady  
Stuart C. McDonald  
Joanna Cherry  
Angela Crawley  
Martyn Day  
Douglas Chapman

Clause 7, page 6, line 18, at end insert—
“(g) amend, repeal or revoke the Equality Act 2010 or any subordinate legislation made under it.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 7 being used to amend Equality Act 2010 legislation.

Ian Blackford  
Patrick Grady  
Stuart C. McDonald  
Joanna Cherry  
Dr Philippa Whitford  
Wera Hobhouse  
Martyn Day  
Douglas Chapman

Clause 7, page 6, line 18, at end insert—
“(g) remove, reduce or otherwise limit the rights of EU citizens resident in the UK.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 7 being used to remove, reduce or otherwise limit the rights of EU citizens resident in the UK.
Clause 7, page 6, line 18, at end insert—
“(g) make provision which, in the opinion of the Minister, could pose a threat to national security.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 7 being used to make provision which could pose a threat to national security.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Vernon Coaker
Catherine McKinnell
Ms Harriet Harman
Ann Coffey
Matt Rodda
Caroline Lucas
Mike Gapes
Angus Brendan MacNeil
Mr David Lammy

Clause 7, page 6, line 18, at end insert—
“(g) fail to pay full regard to the welfare requirements of animals as sentient beings.”

Member’s explanatory statement
This amendment holds Ministers to the animal welfare standards enshrined in Article 13 of the Treaty on the Functioning of the European Union.

Mary Creagh
Daniel Zeichner
Ruth Cadbury
Mr Ben Bradshaw
Heidi Alexander
Peter Kyle

Maria Eagle
Chuka Umunna
Stephen Doughty
Catherine McKinnell
Angela Smith
Stephen Kinnock
Catherine West
Martin Whitfield
Neil Coyle
Liz Kendall
Darren Jones
Chris Bryant
Caroline Lucas
Rushanara Ali
Ann Coffey
Chris Bryant
Vernon Coaker
Stephen Timms
Mike Gapes
Stella Creasy
Kerry McCarthy
Helen Hayes
Mr David Lammy
Ian Murray
Tulip Siddiq
Paul Farrelly

Clause 7, page 6, line 18, at end insert—
“(6A) Regulations may not be made under this section unless a Minister of the Crown has certified that the Minister is satisfied that the regulations do not remove or reduce any environmental protection provided by retained EU law.”

Member’s explanatory statement
This amendment ensures that regulations under this section cannot interfere with environmental protection under retained EU law, by requiring a Ministerial certificate.
Clause 7, page 6, line 18, at end insert—

“(6A) A Minister of the Crown must as soon as reasonably practicable—

(a) publish a statement of Her Majesty’s Government’s policy as to modifications of retained EU law under this section, so far as they appear to the Minister likely to affect industry and commerce in the United Kingdom, and

(b) consult with representatives of, or participants in, industry and commerce as to the modifications which are necessary or desirable.

(6B) In subsection (6A) “industry and commerce” includes financial and professional services.”

Member’s explanatory statement

The amendment would require early consultation with representatives of the financial and professional services industries on relevant modifications which are to be made under clause 7.

Clause 7, page 6, line 18, at end insert—

“(6A) A Minister of the Crown must by regulations make provision to replicate the protections in relation to ‘protected persons’ as defined in Part 3 of the Criminal Justice (European Protection Order) (England and Wales) Regulations 2014 after exit day.”

Member’s explanatory statement

This amendment is intended to require the Government to make regulations that continue to recognise European Protection Orders issued by courts in other EU member states after exit day.

Clause 7, page 6, line 21, leave out subsection (8).
Clause 7, page 6, line 25, at end insert—

“(9) Regulations may only be made under subsection (5)(a)(ii) if an impact assessment on the replacement, abolition or modification of the functions of EU entities is laid before each House of Parliament prior to them being made.”

Member’s explanatory statement

This amendment prevents Ministers of the Crown from being able to replace, abolish or modify the functions of EU Agencies without laying impact assessments on its effect before both Houses of Parliament.

Clause 7, page 6, line 25, at end insert—

“(9) The consent of the Scottish Ministers is required before any provision is made in regulations under this section so far as the provision would be within the devolved competence of the Scottish Ministers within the meaning given in paragraph 9 of Schedule 2.

(10) The consent of the Welsh Ministers is required before any provision is made in regulations under this section so far as the provision would be within the devolved competence of the Welsh Ministers within the meaning given in paragraph 10 of Schedule 2.”

Member’s explanatory statement

This amendment would require a Minister of the Crown to first seek the consent of the Scottish Ministers or the Welsh Ministers before making any regulations under Clause 7 on Scottish or Welsh devolved matters.
European Union (Withdrawal) Bill, continued

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Clause 7, page 6, line 25, at end insert—

“(9) In the exercise of powers under this section the Secretary of State must guarantee the standards and protections currently required as a result of the National Emissions Ceilings Directive, the Ambient Air Quality Directive, the Industrial Emissions Directive, the Medium Combustion Plant Directive and Directive 2004/107/EC relating to arsenic, cadmium, mercury, nickel and polycyclic aromatic hydrocarbons in ambient air.”

Member’s explanatory statement
This amendment would ensure that the UK maintains existing air quality standards and protections following the UK’s exit from the EU.

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 9, CLAUSE 9, NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 16 OR SCHEDULE 7, CLAUSE 16, SCHEDULE 7, CLAUSE 17

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 9, CLAUSE 9

Yvette Cooper
Ms Harriet Harman
Norman Lamb
Nicky Morgan
Robert Neill
Mary Creagh
Rachel Reeves Joanna Cherry Mike Gapes Caroline Lucas Angela Smith Ann Coffey Vernon Coaker Mr Chris Leslie
Paul Farrelly Ian Murray Catherine McKinnell Helen Hayes Stella Creasy Chris Bryant Tulip Siddiq
Mr David Lammy Liz Kendall Stephen Doughty Mr Ben Bradshaw Mr George Howarth Martin Whitfield Stephen Timms

To move the following Clause—

“Implementing the withdrawal agreement

(1) No powers to make regulations under this Act may be used for the purposes of implementing the withdrawal agreement.

(2) The Secretary of State must lay a report before Parliament detailing how the withdrawal agreement will be implemented, including any proposed primary legislation.”

Member’s explanatory statement
This new clause is linked to the removal of Clause 9 and paragraph 6 of Schedule 7 to require the
Mr Chris Leslie
Mike Gapes
Chuka Umunna
Neil Coyle
Peter Kyle
Mr Ben Bradshaw

Liz Kendall
Paul Farrelly
Catherine McKinnell
Sir Vince Cable
Ann Coffey
Layla Moran
Tulip Siddiq

Stephen Doughty
Mr David Lammy
Helen Hayes
Jo Swinson
Ruth Cadbury
Angela Smith
Stephen Timms

Caroline Lucas
Ian Murray
Tom Brake
Sir Edward Davey
Chris Bryant
Martin Whitfield

NC4

To move the following Clause—

“Arrangements for withdrawing from the EU

Notwithstanding any powers granted under this Act, no Minister of the Crown may agree to the arrangements for the withdrawal of the United Kingdom from the European Union referred to in Article 50(2) of the Treaty on European Union until Royal Assent is granted to an Act of Parliament—

(a) authorising the Minister to agree to an exit day to be specified in the Act,
(b) authorising the Minister to agree to those arrangements that will apply after exit day, the arrangements to be specified in the Act.”

Member’s explanatory statement

This new clause would ensure that a separate Act of Parliament would be required for Ministers to determine exit day and to set out the arrangements that will apply after exit day.

Mr Chris Leslie
Caroline Lucas
Paul Farrelly
Mr David Lammy
Ian Murray
Mike Gapes

Catherine McKinnell
Mr Ben Bradshaw

Stephen Doughty
Stella Creasy
Helen Hayes
Stephen Kinnock
European Union (Withdrawal) Bill, continued

To move the following Clause—

“Publication of the Withdrawal Agreement

The powers for Ministers set out in section 9 shall not come into force unless and until a final withdrawal agreement made between the United Kingdom and the European Union has been published and copies placed in the Libraries of the House of Commons and the House of Lords.”

Member’s explanatory statement
This new clause would ensure that the wide-ranging powers for Ministers to implement the withdrawal agreement set out in Clause 9 of the Bill cannot come into force until the withdrawal agreement has been published.

To move the following Clause—

“Parliamentary vote on withdrawal from European Economic Area

The requirement of this section is that each House of Parliament has passed a resolution in the following terms—

That this House supports the United Kingdom’s withdrawal from the European Economic Area.”

Member’s explanatory statement
This new clause describes the requirement for each House of Parliament to agree to withdrawal from the European Economic Area and is linked to Amendment 128 which makes the exercise of the power to make regulations implementing the withdrawal agreement contingent on such agreement.
To move the following Clause—

“Status of Irish citizens in the United Kingdom
Before making any regulations under section 9, the Minister shall commit to making available to Irish citizens lawfully resident in the United Kingdom after exit day any status, rights and entitlements available to Irish citizens before exit day, inclusive of and in addition to their status, rights and entitlements as EU citizens.”

To move the following Clause—

“Provisions of the Good Friday Agreement
Before making any regulations under section 9, the Minister shall commit to maintaining the provisions of the Good Friday Agreement and subsequent Agreements agreed between the United Kingdom and Ireland since 1998, including—

(a) the free movement of people, goods and services on the island of Ireland,
(b) citizenship rights,
(c) the preservation of institutions set up relating to strands 1, 2 and 3 of the Good Friday Agreement,
(d) human rights and equality,
(e) the principle of consent,
(f) the status of the Irish language, and
(g) a Bill of Rights.”
European Union (Withdrawal) Bill, continued

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Vernon Coaker  Paul Farrelly  Mike Gapes
Tulip Siddiq  Ms Harriet Harman  Helen Hayes
Mr David Lammy

To move the following Clause—

“Parliamentary approval for the outcome of negotiations with the European Union

No exit day may be appointed under this Act until the terms of the United Kingdom’s withdrawal from the European Union, including leaving the EU without an agreement, have been approved by both Houses of Parliament.”

Member’s explanatory statement
This new clause is intended to establish that Parliament has a meaningful vote on the terms of Britain’s withdrawal from the European Union.

Geraint Davies
Mohammad Yasin
Preet Kaur Gill
Eleanor Smith
Mr David Lammy
Stephen Kinnock

Stephen Gethins  Paul Farrelly  Helen Hayes

To move the following Clause—

“Terms of withdrawal: approval by Parliament

(1) The Government shall not conclude any agreement on terms of withdrawal from the European Union, or on the UK’s future relationship with the European Union, until those terms have been approved by resolution in both Houses of Parliament.

(2) Approval by resolution of both Houses of Parliament must be sought no later than three months before exit day.”

Member’s explanatory statement
This new clause would require the Government to seek Parliamentary approval for its exit agreement with the EU at least three months before exit day.
“United Kingdom withdrawal from the EU

(1) Subsection (2) applies if either of the conditions in subsection (3) or (4) is met.

(2) The Prime Minister must seek an agreement with the EU on one or more of the following—

(a) extending the negotiations beyond the two-year period specified in Article 50 of the Treaty on European Union; or

(b) agreeing that negotiations over the final terms of the United Kingdom’s withdrawal from the EU may take place during a negotiated transitional arrangement which broadly reflect current arrangements and which begins immediately after the Article 50 notice period expires and the EU treaties cease to apply to the UK; or

(c) any other course of action in relation to the negotiations (with the EU over the withdrawal of the United Kingdom) which has been approved in accordance with this section by a resolution of the House of Commons.

(3) The condition in this subsection is that no Article 50 withdrawal agreement has been reached between the United Kingdom and the EU by 31 October 2018.

(4) The condition in this subsection is that an Article 50 withdrawal agreement has been reached between the United Kingdom and the EU but the proposed terms of withdrawal have not been approved by resolutions of both Houses of Parliament by 28 February 2019.

(5) Nothing in this section may be amended by regulations made under any provision of this Act.”

Member’s explanatory statement

The intention of this new clause, which could be amended only by primary legislation, is to specify the actions that should be taken if the Government does not secure a withdrawal agreement by 31 Oct 2018 or that Parliament does not approve a withdrawal agreement by 28 February 2019.
“Implementing the withdrawal agreement (No. 2)

(1) No powers to make regulations under this Act may be used for the purposes of implementing the withdrawal agreement.

(2) The Secretary of State must lay a report before Parliament detailing how implementing the withdrawal agreement will be achieved through primary legislation.

(3) For the purposes of subsection (1) and (2), “implementing the withdrawal agreement” may include any necessary provision for a transitional period after the exit day appointed for section 1 of this Act.

(4) For the purposes of subsection (1) and (2), “implementing the withdrawal agreement” must include any necessary provision to ensure that any citizens of any EU Member State who are lawfully resident in the UK on any day before exit day can continue to be lawfully resident after exit day on terms no less favorable than they currently enjoy.”

Member’s explanatory statement
This new clause is intended to ensure that primary legislation is used to implement the withdrawal agreement, including maintaining EU citizens’ rights.

Clause 9, page 6, line 43, leave out “appropriate” and insert “necessary”
Clause 9, page 6, line 45, at end insert “, subject to the prior enactment of a statute by Parliament approving the final terms of withdrawal of the United Kingdom from the European Union.”

**Member’s explanatory statement**

To require the final deal with the EU to be approved by statute passed by Parliament.

Hywel Williams
Liz Saville Roberts
Jonathan Edwards
Ben Lake

Clause 9, page 6, line 45, at end insert “, subject to—

(a) the prior enactment of a statute by Parliament, and

(b) an affirmative resolution passed by the National Assembly for Wales, the Scottish Parliament and the Northern Ireland Assembly, approving the final terms of withdrawal of the United Kingdom from the European Union.”

**Member’s explanatory statement**

This amendment would require the final deal with the EU to be approved by statute passed by both Parliament and by the devolved administrations.
European Union (Withdrawal) Bill, continued

Clause 9, page 6, line 45, at end insert—

“( ) But the power in subsection (1) may not be exercised to make provision for Wales to the extent that that provision would be within the devolved competence of the Welsh Ministers for the purposes of Part 2 of Schedule 2.”

Member’s explanatory statement
This amendment would prevent a Minister of the Crown from making provision to implement the withdrawal agreement to the extent that the provision would be within the devolved competence of the Welsh Ministers.

Caroline Lucas
Tulip Siddiq

Clause 9, page 7, line 1, leave out subsection (2).

Member’s explanatory statement
This amendment seeks to restrict the delegated powers granted to Ministers by Clause 9.

Chris Bryant
Stephen Doughty
Helen Hayes
Mr Ben Bradshaw
Mary Creagh
Stephen Kinnock
Ann Coffey
Jamie Stone
Dr Philippa Whitford
Paul Farrelly
Susan Elan Jones
Mike Gapes
Wera Hobhouse
Norman Lamb
Ian Murray
Mr David Lammy
Martin Whitfield

Clause 9, page 7, line 2, leave out “(including modifying this Act)” and insert “except modifying this Act, the Parliament Acts 1911 and 1949 and any Act granted Royal Assent in the session of Parliament in which this Act is passed”

Member’s explanatory statement
This removes the power of Ministers to amend this Act, the Parliament Acts and any Act granted assent in this session of Parliament. It is necessary so as to safeguard the constitutional provisions in the Parliament Acts, such as the provision that a Parliament cannot last more than five years and the relative powers of the House of Lords.
Clause 9, page 7, line 2, leave out ‘(including modifying this Act)’ and insert “, apart from amending or modifying this Act”

*Member’s explanatory statement*

This amendment would remove the proposed capacity of Ministers in Clause 9 to modify and amend the Act itself via delegated powers.

Clause 9, page 7, line 2, leave out “including” and insert “but not”

*Member’s explanatory statement*

This amendment would prevent the Ministerial order making powers in Clause 9 being used to modify the European Union (Withdrawal) Act itself.

Clause 9, page 7, line 2, at end insert—

“( ) Regulations under this section may, notwithstanding sections 1 and 5(1), make provision to replicate, for such an implementation period as is provided for in the withdrawal agreement, any aspect of the operation of EU law in the United Kingdom.”

*Member’s explanatory statement*

The amendment would make clear that aspects of EU membership, such as the automatic effect of EU law and enforcement and adjudication mechanisms, can be maintained for an implementation period if the Government agrees to do so as part of the withdrawal agreement.
European Union (Withdrawal) Bill, continued

Clause 9, page 7, line 5, at end insert—
“(bc) amend or repeal the Northern Ireland Act 1998 (except with the intention of preserving the effects of the Belfast Agreement of 10 April 1998 after exit day).”

Member’s explanatory statement
This amendment is intended to maintain the provisions of the Good Friday Agreement after the UK leaves the EU.

Clause 9, page 7, line 6, leave out “or”

Member’s explanatory statement
This amendment is preparatory to Amendment 370.

Clause 9, page 7, line 7, after “or revoke”, insert “, or otherwise modify the effect of,”

Member’s explanatory statement
This amendment would ensure that the restriction in this paragraph could not be undermined by the use of legislation which does not amend the text of the Human Rights Act but modifies its effect.
Clause 9, page 7, line 8, at end insert—

“(e) make any provision, unless the Minister considers that the conditions in subsection (3B) where relevant are satisfied in relation to that provision.

(3A) Those conditions are that—

(a) the policy objective intended to be secured by the provision could not be secured by non-legislative means;

(b) the effect of the provision is proportionate to the policy objective;

(c) the provision, taken as a whole, strikes a fair balance between the public interest and the interests of any person adversely affected by it;

(d) the provision does not remove any necessary protection;

(e) the provision does not prevent any person from continuing to exercise any right or freedom which that person might reasonably expect to continue to exercise;

(f) the provision is not of constitutional significance”
European Union (Withdrawal) Bill, continued

(f) prevent any person from continuing to exercise a right that they can currently exercise,

(g) amend, repeal or revoke the Equality Act 2010 or any subordinate legislation made under that Act.”

Member’s explanatory statement

This amendment would prevent the Government’s using delegated powers under Clause 9 to reduce rights or protections.

Kerry McCarthy
Caroline Lucas
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury

Clause 9, page 7, line 8, at end insert—

“(e) limit the scope or weaken standards of environmental protection.”

Member’s explanatory statement

This Amendment ensures that the power to make regulations in Clause 8 may not be exercised to reduce environmental protection.

Caroline Lucas
Mr David Lammy
Wera Hobhouse

Clause 9, page 7, line 8, at end insert—

“(e) amend, repeal or revoke any legal right derived from EU law and operative in UK law immediately before 30 March 2019.”

Member’s explanatory statement

This amendment seeks to prevent the delegated powers granted to Ministers by Clause 9 being used to weaken or abolish existing EU-derived legal rights, such as those on workers’ rights, equality, and environmental protection.

Caroline Lucas
Liz Saville Roberts
Mr David Lammy
Jamie Stone
Wera Hobhouse

Clause 9, page 7, line 8, at end insert—

“(e) remove, reduce or otherwise amend the rights of any citizen of an EU Member State who was lawfully resident in the UK on any day before 30 March 2019.”

Member’s explanatory statement

This amendment seeks to protect the existing rights of EU citizens living in the UK.
Clause 9, page 7, line 8, at end insert—
“(e) make any provision which is not compliant with the United Nations Convention on the Rights of the Child.”

Member’s explanatory statement
This amendment would seek to bar Ministers from making regulations under Clause 9 which are not compliant with the United Nations Convention on the Rights of the Child.

Clause 9, page 7, line 8, at end insert—
“(e) amend, repeal or revoke the Equality Act 2010 or any subordinate legislation made under it.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 9 being used to amend Equality Act 2010 legislation.

Clause 9, page 7, line 8, at end insert—
“(e) remove, reduce or otherwise limit the rights of EU citizens resident in the UK.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 9 being used to remove, reduce or otherwise limit the rights of EU citizens resident in the UK.
European Union (Withdrawal) Bill, continued

Ian Blackford
Patrick Grady
Douglas Chapman
Stewart Malcolm McDonald
Martyn Day
Douglas Chapman

Clause 9, page 7, line 8, at end insert—
“(e) make provision which, in the opinion of the Minister, could pose a threat to national security.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 9 being used to make provision which could pose a threat to national security.

Stephen Kinnock
Hywel Williams

Clause 9, page 7, line 8, at end insert “, or
(e) modify the Government of Wales Act 2006.”

Member’s explanatory statement
This amendment would prevent the Government of Wales Act 2006 from being amended by regulations under Clause 9.

Tom Brake
Peter Grant
Hywel Williams
Dr Philippa Whitford
Stephen Kinnock
Tim Farron

Clause 9, page 7, line 8, at end insert “, or
(e) amend, repeal or revoke, or otherwise modify the effect of, any other law relating to equality or human rights.”.

Member’s explanatory statement
This amendment would broaden the restriction in this subsection to protect all legislation relating to equality and human rights (and not only the Human Rights Act 1998).

Hilary Benn
Yvette Cooper
Caroline Lucas
Paul Farrelly
Ms Harriet Harman
Yvette Cooper

Clause 9, page 7, line 8, at end insert—
“(3A) No regulations may be made under this section unless the terms of the withdrawal agreement have been approved by both Houses of Parliament.”
Clause 9, page 7, line 8, at end insert—

“(3A) No regulations may be made under this section until the requirement of section (Parliamentary vote on withdrawal from European Economic Area) have been met.”

**Member’s explanatory statement**

*This amendment makes the exercise of the power to make regulations implementing the withdrawal agreement contingent on the requirement for separate agreement on withdrawal from the European Economic Area of NC29.*

Clause 9, page 7, line 8, at end insert—

“(3A) The consent of the Scottish Ministers is required before any provision is made in regulations under this section that modifies the Scotland Act 1998.

(3B) The consent of the Welsh Ministers is required before any provision is made in regulations under this section that modifies the Government of Wales Act 2006.”

**Member’s explanatory statement**

*This amendment would prevent a Minister of the Crown from using the power to make regulations under Clause 9 implementing any withdrawal agreement to change the devolution settlements for Scotland and Wales without the consent of the Scottish Ministers or Welsh Ministers.*

Clause 9, page 7, line 8, at end insert—

“(3A) No regulations may be made under this section until a Minister of the Crown has submitted a formal request to the President of the European Council that the UK should continue to be a member of the European Union’s Political and Security Committee after exit day.”

**Member’s explanatory statement**

*This amendment would prevent a Minister of the Crown from using the power to make regulations under Clause 9 implementing any withdrawal agreement to change the devolution settlements for Scotland and Wales without the consent of the Scottish Ministers or Welsh Ministers.*
Clause 9, page 7, line 8, at end insert—
“(3A) No regulations may be made under this section until a Minister of the Crown has submitted a formal request to the President of the European Council that the UK should continue to be a signatory to all agreements signed through the European Union’s Common Foreign and Security Policy.”

Member’s explanatory statement
This amendment would require publication of a Government assessment of the impact of the United Kingdom exiting the EU single market on the UK public finances, before any regulations are made under section 9.
Clause 9, page 7, line 8, at end insert—

“(3A) No regulations may be made under this section until the Chancellor of the Exchequer has laid before Parliament an assessment of the impact of exiting the EU single market on levels of GDP growth.

(3B) Any assessment under subsection (3A) shall set out an assessment of the impact of exiting the EU single market on levels of GDP growth in—

(a) Scotland,

(b) Northern Ireland,

(c) England, and

(d) Wales.”

Member’s explanatory statement
This amendment would require publication of a Government assessment of the impact of the United Kingdom exiting the EU single market on the levels of GDP growth in the UK and in each part of the UK, before any regulations are made under section 9.

Clause 9, page 7, line 8, at end insert—

“(3A) No regulations may be made under this section until the Chancellor of the Exchequer has laid before Parliament an assessment of the impact of ending freedom of movement on the UK’s public finances.”

Member’s explanatory statement
This amendment would require publication of a Government assessment of the impact of the United Kingdom ending freedom of movement on the UK’s public finances, before any regulations are made under section 9.

Clause 9, page 7, line 8, at end insert—

“(3A) No regulations may be made under this section until the Chancellor of the Exchequer has laid before Parliament an assessment of the broadened responsibilities of the UK Treasury following the UK’s withdrawal from the EU.”

Member’s explanatory statement
This amendment would require publication of a Government assessment of the broadened responsibilities of the UK Treasury following the UK’s withdrawal from the EU, before any regulations are made under section 9.
Clause 9, page 7, line 8, at end insert—
“(3A) No regulations may be made under this section until—

(a) the Government has laid before Parliament a strategy for maintaining those protections, safeguards, programmes for participation in nuclear research and development, and trading or other arrangements which will lapse as a result of the UK’s withdrawal from membership of, and participation in, the European Atomic Energy Community (Euratom), and

(b) the strategy has been approved by both Houses of Parliament.”

Member’s explanatory statement

This amendment would prevent the Government using any delegated powers under Clause 9 until it had secured Parliamentary approval for its proposals to replace any provisions that cease to apply as a result of the UK’s withdrawal from membership of Euratom.
Clause 9, page 7, line 9, at end insert “or until the withdrawal agreement has been published and legislation proposed in the 2017 Gracious Speech in relation to customs, trade, immigration, fisheries, agriculture, nuclear safeguards and international sanctions has been published.”

Member’s explanatory statement

This amendment would ensure that powers to Ministers to make regulations implementing the withdrawal agreement cannot be exercised until such time as the withdrawal agreement has been published along with the publication of associated legislative proposals on customs, trade, immigration, fisheries, agriculture, nuclear safeguards and international sanctions.

Clause 9, page 7, line 9, at end insert—

“(5) Regulations under this section will lapse two years after exit day.”

Member’s explanatory statement

Although the power conferred by this clause lapses on exit day, there is no sunset clause for the statutory instruments provided under it. This would make all such statutory instruments lapse two years after exit day and require the Government to introduce primary legislation if it wanted to keep them in force.
Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has signed an agreement with the EU guaranteeing that the UK will remain a permanent member of the EU Single Market.”

Member’s explanatory statement
This amendment seeks to ensure that Ministers cannot make and use secondary legislation for the purposes of implementing the withdrawal agreement until such time as that agreement has been approved by a Ratification Referendum.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until such time as the Government has signed an agreement with the EU that maintains and guarantees the existing rights of EU citizens living in the UK, and UK citizens living elsewhere in the EU, as of 29 March 2019.”

Member’s explanatory statement

This amendment seeks to protect the existing rights of both EU citizens living in the UK, and UK citizens living elsewhere in the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section unless the requirement in section [Provisions of the Good Friday Agreement] has been satisfied.”

Clause 9, page 7, line 9, at end insert—

“(5) The consent of the Scottish Ministers is required before any provision is made in regulations under this section so far as the provision would be within the devolved competence of the Scottish Ministers within the meaning given in paragraph 18 of Schedule 2.
European Union (Withdrawal) Bill, continued

(6) The consent of the Welsh Ministers is required before any provision is made in regulations under this section so far as the provision would be within the devolved competence of the Welsh Ministers within the meaning given in paragraph 19 of Schedule 2.”

Member’s explanatory statement
This amendment would require a Minister of the Crown to first seek the consent of the Scottish Ministers or the Welsh Ministers before making any regulations under Clause 9 on Scottish or Welsh devolved matters.

Ian Blackford
Patrick Grady
Kirsty Blackman
Alan Brown
Stewart Malcolm McDonald
Martyn Day

Douglas Chapman

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for the UK to retain access to the EU’s Emissions Trading System markets after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to publish a strategy to retain access to the EU’s Emissions Trading System markets after withdrawal.

Ian Blackford
Patrick Grady
Kirsty Blackman
Martyn Day
Douglas Chapman

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for the UK’s continued participation in the North Seas Countries’ Offshore Grid Initiative after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for the UK to continue participation in the North Seas Countries’ Offshore Grid Initiative after withdrawal from the EU.”

Ian Blackford
Patrick Grady
Kirsty Blackman
Martyn Day
Douglas Chapman

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Chancellor of the Exchequer has published a statement setting out a strategy for retaining access to the European Investment Bank.”

Member’s explanatory statement
This amendment would require the Government to publish a strategy for retaining access to the European Investment Bank.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Chancellor of the Exchequer has published a statement setting out a strategy for retaining membership of the European Investment Fund.”

Member’s explanatory statement
This amendment would require the Government to publish a strategy for retaining access to the European Investment Fund.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking the maintenance of UK membership of the European Food Safety Authority on existing terms after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Government to publish a strategy for continuing to be a member of the European Food Safety Authority.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking the preservation of reciprocal healthcare agreements on existing terms as under social security coordination regulations 883/2004 and 987/2009 after the UK’s withdrawal from the EU.

(6) Any changes to regulations in subsection (5) shall only be made after—

(a) the House of Commons has passed a resolution approving changes to regulations mentioned in subsection (5),

(b) the Scottish Parliament has passed a resolution approving changes to regulations mentioned in subsection (5),

(c) the National Assembly of Wales has passed a resolution approving changes to regulations mentioned in subsection (5), and
European Union (Withdrawal) Bill, continued

(d) the Northern Ireland Assembly has passed a resolution approving changes to regulations mentioned in subsection (5).

Member’s explanatory statement
This amendment would require the Secretary of State to publish a strategy for seeking to ensure that reciprocal healthcare arrangements continue after the UK leaves the EU.

Dr Philippa Whitford
Ian Blackford
Patrick Grady
Deidre Brock
Wera Hobhouse
Martyn Day

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to maintain UK membership of the European Medicines Agency on existing terms after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Government to publish a strategy for continuing to be a member of the European Medicines Agency.

Patrick Grady
Chris Stephens
Deidre Brock
Ronnie Cowan
Dr Philippa Whitford
Wera Hobhouse

Martyn Day
Douglas Chapman

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to maintain UK membership of the European Agency for Safety and Health at Work after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Government to publish a strategy for continuing to be a member of the European Agency for Safety and Health at Work.

Dr Philippa Whitford
Patrick Grady
Carol Monaghan
Wera Hobhouse
Martyn Day
Douglas Chapman

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to maintain UK membership of the European Chemicals Agency after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Government to publish a strategy for continuing to be a member of the European Chemicals Agency.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to maintain UK membership of the European Single Sky Agreement on existing terms after withdrawal from the EU.”

Member’s explanatory statement

This amendment would require the Government to publish a strategy for continuing to be a member of the European Single Sky Agreement.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to ensure that the UK continues to be a member of the European Aviation Safety Agency after withdrawal from the EU.”

Member’s explanatory statement

This amendment would require the Government to set out a strategy for seeking to ensure that the UK continues to be a member of the European Aviation Safety Agency after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to retain UK membership of the European Maritime Safety Agency on existing terms after withdrawal from the EU.”

Member’s explanatory statement

This amendment would require the Secretary of State to set out a strategy for seeking to ensure that the UK continues to be a member of the European Maritime Safety Agency after withdrawal from the EU.
Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to retain UK membership of ERASMUS on existing terms after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for seeking to ensure that the UK continued to be a member of the ERASMUS scheme after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to maintain access for the UK to reciprocal roaming charge agreements on existing terms as under Regulation 2017/920, after withdrawal from the EU.”

Member’s explanatory statement
This amendment would seek to ensure that roaming charges do not come into effect after exit day for UK citizens in the EU and vice versa.

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid a report before Parliament setting out a strategy for seeking to retain UK membership of Creative Europe on existing terms after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for seeking to ensure that the UK continued to be a member of Creative Europe after withdrawal from the EU.
European Union (Withdrawal) Bill, continued

Ian Blackford
Patrick Grady
Stuart C. McDonald
Joanna Cherry
Peter Grant
Dr Philippa Whitford

Wera Hobhouse  Martyn Day  Douglas Chapman  251

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has made a formal request to President of the European Council that the UK continues membership of the European Union Agency for Fundamental Rights after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the UK to make a request to the President of the European Council for continued UK membership of the European Agency for Fundamental Rights after withdrawal from the EU.

Ian Blackford
Patrick Grady
Stuart C. McDonald
Joanna Cherry
Martyn Day
Douglas Chapman  252

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has published a strategy for reaching an agreement with the EU to enable the UK to have continued access to Passenger Name Records after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for seeking to ensure that the UK continued to have access to Passenger Name Records after withdrawal from the EU.

Ian Blackford
Patrick Grady
Stuart C. McDonald
Joanna Cherry
Martyn Day
Douglas Chapman  253

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have access to the Schengen Information System after withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have access to the Schengen Information System after withdrawal from the EU.
Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have access to the European Arrest Warrant.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have access to the European Arrest Warrant after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have membership of EUROPOL.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have membership of EUROPOL after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—
“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have membership of EUROJUST.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have membership of EUROJUST after withdrawal from the EU.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have access to the European Criminal Records Information system with the EU.”

Member’s explanatory statement

This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have access to the European Criminal Records Information system with the EU after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have access to the Prüm Council decisions relating to fingerprint and DNA exchange with the EU.”

Member’s explanatory statement

This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have access to the Prüm Council decisions relating to fingerprint and DNA exchange with the EU, after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have access to the False and Authentic Documents Online (“FADO”) internet-based image archiving system.”

Member’s explanatory statement

This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have access to the False and Authentic Documents Online (“FADO”) internet-based image archiving system after withdrawal from the EU.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to participate in the Convention on Mutual Assistance and Cooperation between Customs Administrations of 1997 ("Naples II Convention")."

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to participate in the Convention on Mutual Assistance and Cooperation between Customs Administrations of 1997 ("Naples II Convention"), after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for reaching agreement with the EU to enable the UK to continue to have access to the EU Intelligence Analysis Centre.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to enable the UK to continue to have access to the EU Intelligence Analysis Centre after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before both Houses of Parliament setting out a strategy for ensuring that lawyers registered to practise in England, Wales, Northern Ireland and Scotland shall not lose their right of audience at the European Court after the UK’s withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for ensuring that lawyers registered to practise in England, Wales, Northern Ireland and Scotland shall not lose their right of audience at the European Court after the UK’s withdrawal from the EU.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before both Houses of Parliament setting out a strategy for ensuring that lawyers from England, Wales, Northern Ireland and Scotland shall not lose their status of legal profession privilege concerning communications with regard to proceedings before the European Court, after the UK’s withdrawal from the EU.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for reaching agreement with the EU to ensure that communications from British-registered lawyers with regard to proceedings before the European Court continue to be covered by legal profession privilege, after withdrawal from the EU.

Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid a report before both Houses of Parliament setting out a strategy for continued participation by the United Kingdom in the common European Asylum System.”

Member’s explanatory statement
This amendment would require the Secretary of State to set out a strategy for continued participation by the United Kingdom in the common European Asylum System, after withdrawal from the EU.
Clause 9, page 7, line 9, at end insert—

“(5) No regulations may be made under this section until the Secretary of State has laid before Parliament a strategy for a food standards framework after withdrawal from the EU.”

Member’s explanatory statement

This amendment would require the Secretary of State to set out a strategy for a food standards framework after withdrawal from the EU, before making any regulations implementing the withdrawal agreement.

Member’s explanatory statement

This amendment would ensure harmonisation of clinical trials across the EU Member States will continue in the UK after the UK leaves the EU.

Member’s explanatory statement

This amendment would ensure that the withdrawal agreement is implemented through primary legislation.
To move the following Clause—

“Scrutiny Committee

(1) For the purposes of this Act ‘a scrutiny committee’ refers to either—

(a) the House of Lords Secondary Legislation Scrutiny Committee, or

(b) a Committee of the House of Commons which is established to perform
the specific functions assigned to a scrutiny committee in this Act.

(2) The scrutiny committee referred to in subsection (1)(b) shall be chaired by a
Member who is—

(a) of the same Party as the Official Opposition, and

(b) elected by the whole House.”

Member’s explanatory statement

This new clause establishes the principle that there shall be a Commons triage committee which
works alongside the Lords Secondary Legislation Scrutiny Committee to determine the level of
scrutiny each statutory instrument shall receive.
“Government proposals for Parliamentary scrutiny
Within one month of Royal Assent of this Act the Leader of the House of Commons shall publish proposals for improved scrutiny of delegated legislation and regulations that result from this Act.”

*Member’s explanatory statement*
This new clause would require the Government to bring forward early proposals for the House of Commons to consider as changes to Standing Orders to reflect the scrutiny required as a result of changes to regulation and delegated legislation made by this Act.

“Consultation
The Government shall follow the principles set out in the Cabinet Office Code of Practice in respect of public consultation in advance of regulations being made under powers granted by this Act.”

*Member’s explanatory statement*
This new clause would commit Ministers to abiding by the existing Cabinet Office code of practice on consultations in respect of regulations to be made under the Bill.
To move the following Clause—

“Social, employment and environmental protection

Any rights, protections, liabilities, obligations, powers, remedies and procedures which exist immediately before exit day in the fields of—

(a) social and employment law, and
(b) environmental law

will not be amended through any regulations made to deal with deficiencies or withdrawal unless approved by a resolution of each House of Parliament or by Act of Parliament”

Member’s explanatory statement

This new Clause would ensure that social, employment and environmental laws cannot be changed by the order-making powers delegated to Ministers without a vote in Parliament.

To move the following Clause—

“Scrutiny of statutory instruments

(1) A Parliamentary Committee shall determine the form and duration of parliamentary and public scrutiny for every statutory instrument proposed to be made under this Act.
European Union (Withdrawal) Bill, continued

(2) Where the relevant Committee decides that the statutory instrument will be subject to enhanced parliamentary scrutiny the Committee shall have the power—

(a) to require a draft of the proposed statutory instrument be laid before Parliament;

(b) to require the relevant Minister to provide further evidence or explanation as to the purpose and necessity of the proposed instrument;

(c) to make recommendations to the relevant Minister in relation to the text of the draft statutory instrument;

(d) to recommend to the House that “no further proceedings be taken” in relation to the draft statutory instrument.

(3) Where an instrument is subject to enhanced scrutiny, the relevant Minister must have regard to any recommendations made by the Parliamentary Committee pursuant to subparagraph (c) above before laying a revised draft instrument before each House of Parliament.

(4) Where an instrument is subject to public consultation, the relevant Minister must have regard to the results of the consultation before laying a revised draft instrument before each House of Parliament or making a Written Statement explaining why no revision is necessary.”

Member’s explanatory statement

This new clause seeks to ensure that a Parliamentary Committee rather than ministers should decide what is the appropriate level of scrutiny for regulations made under the Act and that the Parliamentary Committee has the power to require enhanced scrutiny in relation to regulations that it considers to be particularly significant or contentious.

Mr Chris Leslie
Ian Murray
Helen Hayes
Mr Ben Bradshaw
Angela Smith
Mr David Lammy

Mr George Howarth
Chris Bryant
Martin Whitfield
Stephen Timms
Ann Coffey
Mike Gapes
Paul Farrelly

Schedule 7, page 39, line 13, leave out sub-paragraphs (1) to (3) and insert—

“(1) If a Minister considers it appropriate to proceed with the making of regulations under section 7, the Minister shall lay before Parliament—

(a) draft regulations,

(b) an explanatory document and

(c) a declaration under sub-paragraph (3).

(2) The explanatory document must—

(a) introduce and explain the amendment made to retained EU law by each proposed regulation, and

(b) set out the reason why each such amendment is necessary (or, in the case where the Minister is unable to make a statement of necessity under sub-paragraph (3)(a), the reason why each such amendment is nevertheless considered appropriate).
The declaration required in sub-paragraph (1) must either—

(a) state that, in the Minister’s view, the provisions of the draft regulations do not exceed what is necessary to prevent, remedy or mitigate any deficiency in retained EU law arising from the withdrawal of the United Kingdom from the EU (a “statement of necessity”); or

(b) include a statement to the effect that although the Minister is unable to make a statement of necessity the Government nevertheless proposes to exercise the power to make the regulations in the form of the draft.

Subject as follows, if after the expiry of the 21-day period a joint committee of both Houses of Parliament appointed to consider draft regulations under this Schedule (“the joint committee”) has not reported to both Houses a resolution in respect of the draft regulations laid under sub-paragraph (1), the Minister may proceed to make a statutory instrument in the form of the draft regulations.

A statutory instrument containing regulations under sub-paragraph (4) shall be subject to annulment in pursuance of a resolution of either House of Parliament.

The procedure in sub-paragraphs (7) to (9) shall apply to the proposal for the draft regulations instead of the procedure in sub-paragraph (4) if—

(a) either House of Parliament so resolves within the 21-day period,

(b) the joint committee so recommends within the 21-day period and neither House by resolution rejects the recommendation within that period, or

(c) the draft regulations contain provision to—

(i) establish a public authority in the United Kingdom,

(ii) provide for any function of an EU entity or public authority in a member State to be exercisable instead by a public authority in the United Kingdom established by regulations under section 7, 8 or 9 or Schedule 2,

(iii) provides for any function of an EU entity or public authority in a member State of making an instrument of a legislative character to be exercisable instead by a public authority in the United Kingdom,

(iv) imposes, or otherwise relates to, a fee in respect of a function exercisable by a public authority in the United Kingdom,

(v) creates, or widens the scope of, a criminal offence, or

(vi) creates or amends a power to legislate.

The Minister must have regard to—

(a) any representations,

(b) any resolution of either House of Parliament, and

(c) any recommendations of a committee of either House of Parliament charged with reporting on the proposal for the draft regulations, made during the 60-day period with regard to the draft regulations.

If after the expiry of the 60-day period the draft regulations are approved by a resolution of each House of Parliament, the Minister may make regulations in the form of the draft.

If after the expiry of the 60-day period the Minister wishes to proceed with the draft regulations but with material changes, the Minister may lay before Parliament—

(a) revised draft regulations, and

(b) a statement giving a summary of the changes proposed.

If the revised draft regulations are approved by a resolution of each House of Parliament, the Minister may make regulations in the terms of the revised draft.
European Union (Withdrawal) Bill, continued

(11) For the purposes of sub-paragraphs (1) to (10) regulations are made in the terms of draft regulations or revised draft regulations if they contain no material change to their provisions.

(12) In sub-paragraphs (1) to (10), references to the “21-day” and “60-day” periods in relation to any draft regulations are to the periods of 21 and 60 days beginning with the day on which the draft regulations were laid before Parliament.

(13) For the purposes of sub-paragraph (12), no account is to be taken of any time during which Parliament is dissolved or prorogued or during which either House is adjourned for more than four days.”

Member’s explanatory statement

This amendment would require the Minister to provide an explanatory statement on whether the regulations simply transpose EU law or make further changes, subject to a check by a committee of the House, and require that if the regulations involve more than simple transposition the super affirmative procedure must be used.

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Caroline Lucas
Tim Farron
Wera Hobhouse
Jo Swinson
Jamie Stone
Layla Moran

Schedule 7, page 39, line 13, leave out paragraphs 1 to 3 and insert—

“Scrutiny procedure: introductory

1 A statutory instrument containing regulations under section 7 may not be made by a Minister of the Crown unless it complies with the procedures in this Part.

Determination of scrutiny procedure

2 (1) The explanatory document laid with a statutory instrument or draft statutory instrument containing regulations under section 7 must contain a recommendation by the Minister as to which of the following should apply in relation to the making of an order pursuant to the draft order—

(a) the negative resolution procedure;
(b) the affirmative resolution procedure;
(c) the super-affirmative procedure.

(2) The explanatory document must give reasons for the Minister’s recommendation.

(3) Where the Minister’s recommendation is that the negative resolution procedure should apply, that procedure shall apply unless, within the 30-day period—

(a) either House of Parliament requires that the super-affirmative procedure shall apply, in which case that procedure shall apply; or

(b) in a case not falling within paragraph (a), either House of Parliament requires that the affirmative resolution procedure shall apply, in which case that procedure shall apply.

(4) Where the Minister’s recommendation is that the affirmative resolution should apply, that procedure shall apply unless, within the 30-day period, either House of Parliament requires that the super-affirmative resolution procedure
shall apply, in which case the super-affirmative resolution procedure shall apply.

(5) Where the Minister’s recommendation is that the super-affirmative procedure should apply, that procedure shall apply.

(6) For the purposes of this paragraph a House of Parliament shall be taken to have required a procedure within the 30-day period if—
(a) that House resolves within that period that that procedure shall apply; or
(b) in a case not falling within paragraph (a), a committee of that House charged with reporting on the draft order has recommended within that period that that procedure shall apply and the House has not by resolution rejected that recommendation within that period.

Super-affirmative procedure

3 (1) for the purposes of this Part of this Schedule, the “super-affirmative resolution procedure” is as follows.

(2) The Minister must have regard to—
(a) any representations,
(b) any resolution of either House of Parliament, and
(c) any recommendations of a committee of either House of Parliament charged with reporting on the draft order, made during the 60-day period with regard to the draft order.

(3) If, after the expiry of the 60-day period, the Minister wishes to make an order in the terms of the draft, he or she must lay before Parliament a statement—
(a) stating whether any representations were made; and
(b) if any representations were so made, giving details of them.

(4) The Minister may after the laying of such a statement make an order in the terms of the draft if it is approved by a resolution of each House of Parliament.

(5) However, a committee of either House charged with reporting on the draft order may, at any time after the laying of a statement under sub-paragraph (3) and before the draft order is approved by that House under sub-paragraph (4), recommend under this subparagraph that no further proceedings be taken in relation to the draft order.

(6) Where a recommendation is made by a committee of either House under sub-paragraph (5) in relation to a draft statutory instrument, no proceedings may be taken in relation to the draft statutory instrument in that House unless the recommendation is, in the same Session, rejected by resolution of that House.

(7) If, after the expiry of the 60-day period, the Minister wishes to make an order consisting of a version of the draft statutory instrument with material changes, he or she must lay before Parliament—
(a) a revised draft statutory instrument; and
(b) a statement giving details of—
(i) any representations made; and
(ii) the revisions proposed.

(8) The Minister may after laying a revised draft statutory instrument and statement under sub-paragraph (7) make regulations in the terms of the revised statutory instrument if it is approved by a resolution of each House of Parliament.

(9) However, a committee of either House charged with reporting on the revised draft statutory instrument may, at any time after the revised draft statutory is laid under sub-paragraph (7) and before it is approved by that House under
sub-paragraph (8), recommend under this sub-paragraph that no further proceedings be taken in relation to the revised draft statutory instrument.

(10) Where a recommendation is made by a committee of either House under sub-paragraph (9) in relation to a revised draft statutory instrument, no proceedings may be taken in relation to the revised draft statutory instrument in that House under subsection (8) unless the recommendation is, in the same Session, rejected by resolution of that House.

(11) In this Part—

(a) the “30-day period” means the period of 30 days beginning with the day on which the draft statutory instrument was laid before Parliament;

(b) the “60-day period” means the period of 60 days beginning with the day on which the draft statutory instrument was laid before Parliament;

(c) the “affirmative resolution procedure” has the same meaning as in section 17 of the Legislative and Regulatory Reform Act 2006;

(d) the “negative resolution procedure” has the same meaning as in section 16 of the Legislative and Regulatory Reform Act 2006.”

**Member’s explanatory statement**

This amendment would ensure Parliament has the power to determine, following recommendations by the Minister, which parliamentary procedure should be used to scrutinise statutory instruments containing regulations that deal with deficiencies arising from EU withdrawal. It also provides for use of the “super-affirmative resolution procedure” whereby a committee of either House can recommend that no further proceedings be taken in relation to a draft order, which can only be over-turned by a resolution of that House.

Chris Bryant
Ian Murray
Helen Hayes
Mr Ben Bradshaw
Mr David Lammy
Ann Coffey
Jamie Stone
Mike Gapes
Wera Hobhouse
Martin Whitfield

**Schedule 7, page 39, line 13**

leave out “which contain provisions falling with sub-paragraph (2).”

**Member’s explanatory statement**

This amendment is linked to Amendment 21 and removes the provision that certain statutory instruments can be introduced under the negative resolution and requires all SIs made under Clause 7 to go through the affirmative route with a vote in both Houses. It means that the Government could not bypass Parliament by refusing to grant time for a debate on annulling an SI.

Ian Blackford
Peter Grant
Joanna Cherry
Patrick Grady
Martyn Day
Douglas Chapman

**Schedule 7, page 39, line 14**

after “unless” insert—

“(a) the Minister laying the instrument has made a declaration that the instrument does no more than necessary to prevent, remedy or mitigate—

(i) any failure of retained EU law to operate effectively, or
European Union (Withdrawal) Bill, continued

(ii) any other deficiency in retained EU law arising from the withdrawal of the United Kingdom from the EU, and

(b) “.

Schedule 7, page 39, line 17, leave out paragraphs (2) and (3)

Member’s explanatory statement
This amendment is linked to Amendment 20 and removes the provision that certain statutory instruments can be introduced under the negative resolution and requires all SIs made under Clause 7 to go through the affirmative route with a vote in both Houses. It means that the Government could not bypass Parliament by refusing to grant time for a debate on annulling an SI.

Schedule 7, page 39, line 17, after “if” insert “A scrutiny committee determines that”

Member’s explanatory statement
This amendment together with Amendments 34 and 35 would establish that it is for Parliament to decide which level of scrutiny a Statutory Instrument shall receive under Clause 7 of this Act, and that matters of policy interest will be subject to the approval of both Houses and to amendment.
Schedule 7, page 39, line 29, at end insert—
“(g) is otherwise of sufficient policy interest to merit the application of sub-
paragraph (1).”

**Member’s explanatory statement**

This amendment together with Amendments 33 and 35 would establish that it is for Parliament to
decide which level of scrutiny a Statutory Instrument shall receive under Clause 7 of this Act, and
that matters of policy interest will be subject to the approval of both Houses and to amendment.

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Schedule 7, page 39, line 29, at end insert—
“(g) makes changes to the application of the 2012 Energy Efficiency
Directive in the UK.”

**Member’s explanatory statement**

This amendment would make any changes to the application of the 2012 Energy Efficiency
Directive in the UK subject to approval by resolution of each House of Parliament.

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Schedule 7, page 39, line 29, at end insert—
“(g) makes changes to EU-derived domestic legislation concerning the rights
of workers in the UK.”

**Member’s explanatory statement**

This amendment would require that the rights of workers currently afforded by EU law that are
being transposed into UK law can be changed only through affirmative procedure.
Schedule 7, page 39, line 29, at end insert—
“(g) makes changes to EU-derived domestic legislation concerning rights for disabled people in the UK.”

**Member’s explanatory statement**

This amendment would require that the rights of disabled people currently afforded by EU law that are being transposed into UK law can be changed only through affirmative procedure.

Schedule 7, page 39, line 29, at end insert—
“(g) makes changes to EU-derived domestic legislation concerning annual leave rights,
(h) makes changes to EU-derived domestic legislation concerning agency worker rights,
(i) makes changes to EU-derived domestic legislation concerning part-time worker rights,
(j) makes changes to EU-derived domestic legislation concerning fixed-term worker rights,
(k) makes changes to EU-derived domestic legislation concerning work-based health and safety obligations,
(l) makes changes to EU-derived legislation concerning state-guaranteed payments upon an employer’s insolvency,
(m) makes changes to EU-derived domestic legislation concerning collective redundancy rights,
(n) makes changes to EU-derived domestic legislation concerning terms and conditions of employment rights,
(o) makes changes to EU-derived domestic legislation concerning posted worker rights,
(p) makes changes to EU-derived domestic legislation concerning paternity, maternity and parental leave rights,
(q) makes changes to EU-derived domestic legislation concerning protection of employment upon the transfer of a business, or
European Union (Withdrawal) Bill, continued

(r) makes changes to EU-derived domestic legislation concerning anti-discrimination.”

Member’s explanatory statement

This amendment would list areas regarding workers’ rights where changes to EU-derived law could be made only through affirmative procedure.

Ian Blackford
Patrick Grady
Stuart C. McDonald
Joanna Cherry
Martyn Day
Douglas Chapman

Schedule 7, page 39, line 29, at end insert—

“(g) defines “failure to operate efficiently” under section 7(1A).”

Member’s explanatory statement

This amendment, linked to Amendment 264, would ensure that any regulations to define “failure to operate efficiently” under section 7(1A) would be subject to affirmative procedure.

Mr Dominic Grieve
John Penrose
Mr Kenneth Clarke
Nicky Morgan
Anna Soubry

Antoinette Sandbach
Vicky Ford
Chuka Umunna
John Stevenson
Stephen Doughty
Heidi Allen
Angela Smith
Mr George Howarth
Jo Swinson
Susan Elan Jones
Stephen Twigg
Catherine West
John Grogan
Layla Moran
Norman Lamb
Angus Brendan MacNeil
Martyn Day

Robert Neill
Dr Sarah Wollaston
Caroline Lucas
Ian Murray
Kerry McCarthy
Helen Hayes
Mr David Lammy
Mr Barry Sheerman
Jamie Stone
Mike Gapes
Lady Hermon
Kate Green
Martin Whitfield
Paul Farrelly

Jeremy Lefroy
Tom Tugendhat
Paul Masterton
Liz Kendall
Catherine McKinnell
Mr Ben Bradshaw
Stella Creasy
Sir Ben Bradshaw
Sir Vince Cable
Seema Malhotra
Tommy Sheppard
Rushanara Ali
Ruth Cadbury
Seema Malhotra
Wera Hobhouse
Albert Owen
Darren Jones

Schedule 7, page 39, line 30, leave out sub-paragraphs (3) to (10) and insert—

“(3) A Minister of the Crown must not make an Order under (1) and (2) above or any other Order to which this Schedule applies, unless—

(a) a draft Order and explanatory document has been laid before Parliament in accordance with paragraph 1A; and

(b) in the case of any Order which can be made other than solely by a resolution of each House of Parliament, the Order is made as determined under paragraph 1B in accordance with—

(i) the negative resolution procedure (see paragraph 1C); or

(ii) the affirmative resolution procedure (see paragraph 1D); or
Draft Order and Explanatory document laid before Parliament

1A (1) If the minister considers it appropriate to proceed with the making of an Order under this Part, he must lay before Parliament—
   (a) a draft of the Order, together with
   (b) an explanatory document.

   (2) The explanatory document must—
   (a) explain under which power or powers in this Part the provision contained in the Order is made;
   (b) introduce and give reasons for the provision;
   (c) explain why the Minister considers that—
      (i) in the case of an Order under section 7, include, so far as appropriate, an assessment of the extent to which the provision made by the Order would prevent, remedy or mitigate—
          (a) any failure of retained EU law to operate effectively; or
          (b) any other deficiency in retained EU law arising from the withdrawal of the United Kingdom from the EU,
      (ii) in the case of an Order under section 8, include, so far as appropriate, an assessment of the extent to which the provision made by the Order would prevent or remedy any breach, arising from the withdrawal of the United Kingdom from the EU, of the international obligations of the United Kingdom,
      (iii) in the case of an Order under section 9, include, so far as appropriate, an assessment of the extent to which implementation of the withdrawal agreement should be in force on or before exit day.
   (d) identify and give reasons for—
      (i) any functions of legislating conferred by the Order; and
      (ii) the procedural requirements attaching to the exercise of those functions.

Determination of Parliamentary procedure

1B (1) The explanatory document laid with a draft Order under paragraph 1A must contain a recommendation by the Minister as to which of the following should apply in relation to the making of an Order pursuant to the draft Order—
   (a) the negative resolution procedure (see paragraph 1C); or
   (b) the affirmative resolution procedure (see paragraph 1D).

   (2) The explanatory document must give reasons for the Minister’s recommendation.

   (3) Where the Minister’s recommendation is that the negative resolution procedure should apply, that procedure shall apply unless, within the 20-day period either House of Parliament requires that the affirmative resolution procedure shall apply, in which case that procedure shall apply.
(4) For the purposes of this paragraph a House of Parliament shall be taken to have required a procedure within the 20-day period if—
(a) that House resolves within that period that that procedure shall apply; or
(b) in a case not falling within sub-paragraph (4)(a), a committee of that House charged with reporting on the draft Order has recommended within that period that that procedure should apply and the House has not by resolution rejected that recommendation within that period.

(5) In this section the “20-day period” means the period of 20 days beginning with the day on which the draft Order was laid before Parliament under paragraph 1A.

Negative resolution procedure

1C (1) For the purposes of this Part, the “negative resolution procedure” in relation to the making of an Order pursuant to a draft order laid under paragraph 1A is as follows.
(2) The Minister may make an order in the terms of the draft Order subject to the following provisions of this paragraph.
(3) The Minister may not make an order in the terms of the draft Order if either House of Parliament so resolves within the 40-day period.
(4) For the purposes of this paragraph an Order is made in the terms of a draft Order if it contains no material changes to the provisions of the draft Order.
(5) In this paragraph the “40-day period” means the period of 40 days beginning with the day on which the draft Order was laid before Parliament under paragraph 1A.

Affirmative resolution procedure

1D (1) For the purposes of this Part the “affirmative resolution procedure” in relation to the making of an Order pursuant to a draft Order laid under paragraph 1A is as follows.
(2) The Minister must have regard to—
(a) any representations,
(b) any resolution of either House of Parliament, and
(c) any recommendations of a committee of either House of Parliament charged with reporting on the draft Order, made during the 40-day period with regard to the draft Order.
(3) If, after the expiry of the 40-day period, the minister wishes to make an Order in the terms of the draft, he must lay before Parliament a statement—
(a) stating whether any representations were made under sub-paragraph (2)(a); and
(b) if any representations were so made, giving details of them.
(4) The Minister may after the laying of such a statement make an Order in the terms of the draft if it is approved by a resolution of each House of Parliament.
(5) If, after the expiry of the 40-day period, the Minister wishes to make an Order consisting of a version of the draft Order with material changes, he must lay before Parliament—
(a) a revised draft Order; and
(b) a statement giving details of—
(i) any representations made under sub-paragraph (2)(a); and
(ii) the revisions proposed.
European Union (Withdrawal) Bill, continued

(6) The Minister may after laying a revised draft Order and statement under sub-paragraph (5) make an Order in the terms of the revised draft if it is approved by a resolution of each House of Parliament.

(7) For the purposes of sub-paragraphs (4) an Order is made in the terms of a draft Order if it contains no material changes to the provisions of the draft Order.

(8) In this paragraph the “40-day period” has the meaning given by paragraph 4(5)(a).

Procedure in urgent cases

1E (1) If an Order is made without being approved in draft, the person making it must lay it before Parliament, accompanied by the required information, after it is made.

(2) If, at the end of the period of one month beginning with the day on which the original Order was made, a resolution has not been passed by each House approving the original or replacement Order, the Order ceases to have effect.

(3) For the purposes of sub-paragraph (1), “required information” means—
   (a) a statement of the reasons for proceeding under paragraph 1E; and
   (b) an explanatory document, as set out in paragraph 1A (2).”

Member’s explanatory statement
To set up a triage and scrutiny system under the control of Parliament for determining how Statutory Instruments under Clause 7 of the Bill will be dealt with.

Mr Chris Leslie
Mr Ben Bradshaw
Ian Murray
Jamie Stone
Mike Gapes
Wera Hobhouse

Schedule 7, page 39, line 30, leave out sub-paragraph (3).

Member’s explanatory statement
This amendment would facilitate the use of affirmative and super-affirmative procedures, other than for the transfer of functions of EU public bodies.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Valerie Vaz
Mr David Lammy
Kerry McCarthy
Stephen Kinnock
Jamie Stone
Wera Hobhouse
Paul Farrelly

Caroline Lucas
Ms Harriet Harman
Catherine McKinnell
Ann Coffey
Mike Gapes
Martin Whitfield

Paul Farrelly
Ian Murray
Helen Hayes
Seema Malhotra
Angela Smith
Vernon Coaker

Schedule 7, page 39, line 33, at end insert “, unless a scrutiny committee determines that the instrument is of such significant policy interest that it ought to be
subject to approval of each House with a procedure that allows for amendment.”

**Member’s explanatory statement**

This amendment together with Amendments 33 and 34 would establish that it is for Parliament to decide which level of scrutiny a Statutory Instrument shall receive under Clause 7 of this Act, and that matters of policy interest will be subject to the approval of both Houses and to amendment.

Mary Creagh
Mike Gapes
Mr David Lammy
Wera Hobhouse
Kerry McCarthy

Schedule 7, page 39, line 33, at end insert—

“(3A) Regulations appointing any exit day may not be made unless a draft has been laid before, and approved by a resolution of, each House of Parliament.”

**Member’s explanatory statement**

This amendment would require regulations appointing an exit day to be subject to the affirmative procedure.

Stephen Kinnock
Hywel Williams

Schedule 7, page 39, line 42, leave out sub-paragraphs (6) and (7).

**Member’s explanatory statement**

This amendment, and Amendments 329 and 331, would remove provisions in the Bill that prescribe scrutiny procedures for the National Assembly for Wales. These amendments, coupled with Amendment 330, would allow the National Assembly for Wales to set the scrutiny procedures it considers appropriate for the control of powers proposed for the Welsh Ministers under the Bill.

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Tim Farron
Wera Hobhouse
Layla Moran
Jo Swinson
Jamie Stone

Schedule 7, page 40, line 23, leave out sub-paragraphs (2) to (4) and insert—

“(2) The procedure provided for in paragraphs 1 to 3 of this Part in respect of the Houses of Parliament applies in relation to regulations to which this paragraph applies as well as any other procedure provided for by this paragraph which is applicable to the regulations concerned.”

**Member’s explanatory statement**

This amendment applies the procedures set out in Amendment 129 in respect of the UK Parliament for regulations made jointly by a Minister of the Crown acting jointly with a devolved authority.
Schedule 7, page 40, line 32, leave out from “is” to end of line 34 and insert “subject to the rules set out in paragraphs 1 to 1E above.”

**Member’s explanatory statement**

Consequential amendment to Amendment 3.

Schedule 7, page 41, line 15, leave out sub-paragraphs (10) and (11).

**Member’s explanatory statement**

This amendment, and Amendments 328 and 331, would remove provisions in the Bill that prescribe scrutiny procedures for the National Assembly for Wales. These amendments, coupled with Amendment 330, would allow the National Assembly for Wales to set the scrutiny procedures it considers appropriate for the control of powers proposed for the Welsh Ministers under the Bill.

Schedule 7, page 42, line 17, at end insert—

“(3A) A Minister cannot make a declaration under sub-paragraph (2) unless they have satisfied themselves that they have sufficiently consulted—

(a) relevant public authorities,

(b) businesses,

(c) people, and

(d) other organisations.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

who are likely to be affected by the instrument.”

**Member’s explanatory statement**

This amendment would require that, when using the urgent cases provision in the Bill, the Minister must first consult with businesses and other relevant organisations.

Stephen Timms
Mr George Howarth
Daniel Zeichner
Tom Brake
Sir Vince Cable
Jo Swinson

Sir Edward Davey        Ann Coffey        Mike Gapes
Mr David Lammy         Layla Moran       Norman Lamb
Wera Hobhouse           Paul Farrelly

Schedule 7, page 42, line 31, at end insert—

“(7) For the purposes of this paragraph “urgent” has the same meaning as “emergency” in Section 1 of the Civil Contingencies Act 2004.”

**Member’s explanatory statement**

This amendment would limit the circumstances in which Ministers can use procedures for urgent cases to circumstances in which there is a serious threat of damage to human welfare, the environment or the security of the United Kingdom.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Valerie Vaz            Caroline Lucas        Paul Farrelly
Ms Harriet Harman      Ian Murray          Catherine McKinnell
Helen Hayes            Stephen Kinnock      Mr David Lammy
Ann Coffey             Seema Malhotra      Jamie Stone
Mike Gapes             Wera Hobhouse       Martin Whitfield
Vernon Coaker          Stephen Timms

Schedule 7, page 43, line 3, after “if” insert “a scrutiny committee determines that”

**Member’s explanatory statement**

This amendment together with Amendments 37 and 38 would establish that it is for Parliament to decide which level of scrutiny a Statutory Instrument shall receive under Clause 8 of this Bill, and that matters of policy interest will be subject to the approval of both Houses and to amendment.
European Union (Withdrawal) Bill, continued

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Valerie Vaz  Caroline Lucas  Paul Farrelly
Mr David Lammy  Ms Harriet Harman  Ian Murray
Catherine McKinnell  Helen Hayes  Stephen Kinnock
Ann Coffey  Seema Malhotra  Jamie Stone
Mike Gapes  Wera Hobhouse  Martin Whitfield
Vernon Coaker  Stephen Timms

Schedule 7, page 43, line 15, at end insert—
“(g) is otherwise of sufficient policy interest to merit the application of sub-
paragraph (1)”

Member’s explanatory statement
This amendment together with Amendments 36 and 38 would establish that it is for Parliament to
decide which level of scrutiny a Statutory Instrument shall receive under Clause 8 of this Bill, and
that matters of policy interest will be subject to the approval of both Houses and to amendment.

Chris Bryant
Mr David Lammy
Ian Murray
Stephen Doughty
Helen Hayes
Mr Ben Bradshaw

Stephen Kinnock  Ann Coffey  Catherine West
Jamie Stone  Mike Gapes  Dr Philippa Whitford
Wera Hobhouse  Martin Whitfield  Tulip Siddiq

Schedule 7, page 43, line 19, at end insert “or if the Government has not provided
time on the floor of the House for a debate and vote on a prayer against the statutory
instrument signed by the Leader of the Opposition or 80 Members of the House of
Commons.”

Member’s explanatory statement
This would mean that if the Leader of the Opposition or 80 members of the House of Commons
were to sign a prayer against an SI that was subject under Schedule 7 to the negative procedure,
the Government would have to provide time for a debate and a vote on the floor of the House or
lose the SI. At present there is no such provision in the House of Commons.
Schedule 7, page 43, line 19, at end insert “, unless a scrutiny committee determines that the instrument is of such significant policy interest that it ought to be subject to approval of each House with a procedure that allows for amendment.”

**Member’s explanatory statement**

This amendment together with Amendments 36 and 37 would establish that it is for Parliament to decide which level of scrutiny a Statutory Instrument shall receive under Clause 8 of this Bill, and that matters of policy interest will be subject to the approval of both Houses and to amendment.

Schedule 7, page 43, line 26, leave out paragraph 6

**Member’s explanatory statement**

This amendment is linked to New Clause 3 to require the Government to implement the withdrawal agreement through separate primary and secondary legislation rather than through this Bill.
European Union (Withdrawal) Bill, continued

sub-paragraph (2).”

Member’s explanatory statement

This amendment is linked to Amendment 24 and removes the provision that certain statutory instruments can be introduced under the negative resolution and requires all SIs under Clause 9 to go through the affirmative route with a vote in both Houses. It means that the Government could not bypass Parliament by refusing to grant time for a debate on annulling an SI.

Chris Bryant
Mr David Lammy
Helen Hayes
Ann Coffey
Ian Murray
Jamie Stone

Schedule 7, page 43, line 30, leave out sub-paragraph (2)

Member’s explanatory statement

This amendment is linked to Amendment 23 and removes the provision that certain statutory instruments can be introduced under the negative resolution and requires all SIs under Clause 9 to go through the affirmative route with a vote in both Houses. It means that the Government could not bypass Parliament by refusing to grant time for a debate on annulling an SI.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Valerie Vaz
Mr David Lammy
Helen Hayes
Jamie Stone
Martin Whitfield

Caroline Lucas
Ms Harriet Harman
Stephen Kinnock
Mike Gapes
Vernon Coaker

Paul Farrelly
Ian Murray
Ann Coffey
Wera Hobhouse
Stephen Timms

Schedule 7, page 43, line 30, after “if” insert “a scrutiny committee determines that”

Member’s explanatory statement

This amendment together with Amendments 40 and 41 would establish that it is for Parliament to decide which level of scrutiny a Statutory Instrument shall receive under Clause 9 of this Bill, and that matters of policy interest will be subject to the approval of both Houses and to amendment.
Schedule 7, page 43, line 43, at end insert—
“(h) is otherwise of sufficient policy interest to merit the application of sub-
paragraph (1).”

Member’s explanatory statement
This amendment together with Amendments 39 and 41 would establish that it is for Parliament to
decide which level of scrutiny a Statutory Instrument shall receive under Clause 9 of this Bill, and
that matters of policy interest will be subject to the approval of both Houses and to amendment.

Schedule 7, page 43, line 47, at end insert “, unless a scrutiny committee
determines that the instrument if of such significant policy interest that it ought to be
subject to approval of each House with a procedure that allows for amendment.”

Member’s explanatory statement
This amendment together with Amendments 39 and 40 would establish that it is for Parliament to
decide which level of scrutiny a Statutory Instrument shall receive under Clause 9 of this Bill, and
that matters of policy interest will be subject to the approval of both Houses and to amendment.
Schedule 7, page 44, line 5, at end insert—

“Amendment of definition of “law relating to equality or human rights”

6A A statutory instrument containing regulations of a Minister of the Crown under section 14(7) may not be made unless a draft of the instrument has been laid before, and approved by resolution of, each House of Parliament.”

Member’s explanatory statement
This amendment provides for draft affirmative resolution scrutiny for the power to the definition of “law relating to equality or human rights”, inserted by Amendment 371.

Schedule 7, page 44, line 37, after “section 17(5)” insert “, other than regulations to appoint an exit day,”

Member’s explanatory statement
Consequential to amendment 293.

Schedule 7, page 45, line 5, after “section 17(5)” insert “, other than regulations to appoint an exit day,”

Member’s explanatory statement
Consequential to amendment 293.

Schedule 7, page 45, line 11, at end insert—

“10A Any regulations made by virtue of this Act by an entity other than a Minister of the Crown are subject to the same scrutiny (affirmative or negative) procedure as would be applied to those regulations if they were made by a Minister of the Crown.”

Member’s explanatory statement
The intention of this amendment is that tertiary legislation under the Act should be subject to the same parliamentary control and time-limits as are applicable to secondary legislation.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

Mr Chris Leslie
Chuka Umunna
Neil Coyle
Peter Kyle
Mr Ben Bradshaw
Stephen Doughty

Caroline Lucas
Ian Murray
Angela Smith
Jamie Stone
Tulip Siddiq
Paul Farrelly
Catherine McKinnell
Stella Creasy
Mike Gapes
Martin Whitfield
Mr David Lammy
Helen Hayes
Ann Coffey
Wera Hobhouse
Stephen Timms

Schedule 7, page 45, line 23, leave out “urgency” and insert “emergency”

Member’s explanatory statement
This amendment would remove the wider latitude currently allowing Ministers to make regulations without Parliamentary approval “by reason of urgency” and instead only allow such executive action “by reason of emergency”. An emergency is a situation that poses an immediate risk to human health, life, property, or environment.

Stephen Kinnock
Hywel Williams

Schedule 7, page 45, line 40, at end insert—

“Scrutiny of regulations made by Welsh Ministers

11A (1) A statutory instrument containing regulations under this Act of the Welsh Ministers must be made in accordance with the procedures from time to time set out in the Standing Orders of the National Assembly for Wales for the scrutiny of regulations under this Act.

(2) Sub-paragraph (1) applies to statutory instruments made by the Welsh Ministers acting alone and to statutory instruments made by the Welsh Ministers acting jointly with a Minister of the Crown.

(3) The Standing Orders of the National Assembly for Wales may set out different procedures for the making of different statutory instruments or for different categories of statutory instruments under this Act and, for the avoidance of doubt, may empower the Assembly or a committee of the Assembly to decide which of those procedures is to apply to an instrument or category of instruments.

(4) For the purposes of section 11A of the Statutory Instruments Act 1946, and any other provisions of that Act referred to in that section, the provisions set out from time to time in the Standing Orders of the National Assembly for Wales for the scrutiny of regulations under this Act shall be deemed to be provisions of an Act.”

Member’s explanatory statement
This amendment would allow the National Assembly for Wales to set the scrutiny procedures it considers appropriate for the control of powers proposed for the Welsh Ministers under the Bill.
European Union (Withdrawal) Bill, continued

Schedule 7, page 46, line 18, at end insert—

“12A Any power to make regulations under this Act may not be exercised by a Minister of the Crown until 14 days after the Minister has circulated a draft of the regulations to the citizens’ jury appointed under section [Citizens’ jury on Brexit negotiations].

Member’s explanatory statement

The intention of this amendment is to provide for a citizens’ jury to be consulted before regulations are made under this Act.

Schedule 7, page 46, line 29, at end insert—

“14A Any power to make regulations in this Act relating to the oil and gas sector may not be made without —

(a) consultation, and

(b) an impact assessment, a copy of which must be laid before Parliament.”

Member’s explanatory statement

This amendment would require consultation and an impact assessment before legislation affecting the relating to the oil and gas sector is changed by regulations made under the Act.

Schedule 7, page 48, line 14, leave out sub-paragraph (4).

Member’s explanatory statement

This amendment, and Amendments 328 and 329, would remove provisions in the Bill that prescribe scrutiny procedures for the National Assembly for Wales. These amendments, coupled with Amendment 330, would allow the National Assembly for Wales to set the scrutiny procedures it considers appropriate for the control of powers proposed for the Welsh Ministers under the Bill.
Clause 17, page 13, line 34, leave out subsections (1) to (3)

Member’s explanatory statement

This amendment would remove a widely drawn delegated power, which covers anything that happens as a consequence of the Act.

Clause 17, page 13, line 35, leave out “appropriate” and insert “necessary”

Clause 17, page 14, line 4, at end insert “or the Government of Wales Act 2006.”

Member’s explanatory statement

This amendment would prevent the Government of Wales Act 2006 from being amended by regulations under Clause 17.

Clause 17, page 14, line 7, leave out “appropriate” and insert “necessary”

Clause 17, page 14, line 8, leave out “or the appointment of” and insert “(including its operation in connection with)”

Member’s explanatory statement

This amendment is consequential on amendment 381 and highlights that transitional, transitory or saving provision under the Bill may relate to exit day.
Clause 17, page 14, line 9, at end insert—

“( ) But the power in subsections (1) and (3) may not be exercised to make provision for Wales to the extent that that provision would be within the devolved competence of the Welsh Ministers for the purposes of Part 2 of Schedule 2.”

Member’s explanatory statement

This amendment would prevent a Minister of the Crown from making transitional, transitory or saving provision to the extent that the provision would be within the devolved competence of the Welsh Ministers.

Kerry McCarthy
Caroline Lucas
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury

Clause 17, page 14, line 13, at end insert—

“(8) Regulations under this section may not limit the scope or weaken standards of environmental protection.”

Member’s explanatory statement

This amendment ensures that the power to make regulations in Clause 17 may not be exercised to reduce environmental protection.

Kerry McCarthy
Caroline Lucas
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury
Clause 17, page 14, line 13, at end insert—

“(8) No regulations may be made under this section after the end of the period of two years beginning with exit day.

(9) Regulations made under this section may not amend or repeal retained EU law.”

Member’s explanatory statement
This amendment would place restrictions on the power to make consequential and transitional provision.

Clause 17, page 14, line 13, at end insert—

“(8) Regulations under subsection (1) or (5) may not amend, repeal or revoke, or otherwise modify the effect of, any law relating to equality or human rights.”

Member’s explanatory statement
This amendment would replicate, for the powers in clause 17, the equality and human rights restrictions on other powers in this Bill (as modified by other amendments).

Page 13, line 33, leave out Clause 17

Member’s explanatory statement
This amendment would remove the powers granted to Ministers by Clause 17, including the power to amend provisions in this Bill, once enacted, by means of delegated legislation only.

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 8, CLAUSE 8

To move the following Clause—

“International treaties and agreements

The Secretary of State shall, within one month of Royal Assent of this Act, publish an assessment of each of the international treaties, agreements and
obligations that will be affected, require amendment or require renegotiation as a result of this Act, including an assessment of where the powers in section 8 may need to be used.”

*Member’s explanatory statement*

This new clause would require Ministers to publish a full list and assessment of the implications of this Act on the many international treaties and agreements that the United Kingdom is party to and which may be impacted as a result of this Bill. The assessment would also have to set out those areas where Ministers anticipate the powers in Clause 8 of this Bill may need to be used.

Heidi Alexander  
Stephen Doughty  
Chuka Umunna  
Paul Farrelly  
Mr David Lammy  
Ian Murray  

Caroline Lucas  
Stella Creasy  
Mr Ben Bradshaw  
Darren Jones  
Ruth Cadbury  
Liz Kendall  
Ms Karen Buck  
Meg Hillier  
Stephen Timms  
Daniel Zeichner  
Dame Margaret Hodge  
Mr Barry Sheerman  
Jo Swinson  
Seema Malhotra  
Mr Gavin Shuker  
Lady Hermon  

Kerry McCarthy  
Ian Murray  
Peter Kyle  
Stephen Kinnock  
Angela Smith  
Ms Angela Eagle  
Kate Green  
Meg Hillier  
Phil Wilson  
Neil Coyle  
Rushanara Ali  
Angela Smith  
Tom Brake  
Sir Edward Davey  
Mike Gapes  
Martin Whitfield  

Catherine McKinnell  
Alison McGovern  
Wes Streeting  
Chris Bryant  
Maria Eagle  
Tulip Siddiq  
Ann Coffey  
Mary Creagh  
Helen Hayes  
John Woodcock  
Mrs Madeleine Moon  
Sir Vince Cable  
Susan Elan Jones  
Layla Moran  
Gareth Thomas  

To move the following Clause—

“**EEA Agreement**

(1) No Minister may, under this Act, notify the withdrawal of the United Kingdom from the EEA Agreement, whether under Article 127 of that Agreement or otherwise.

(2) Regulations under this Act may not make any provision that would constitute a breach of the United Kingdom’s obligations under the EEA Agreement.

(3) Regulations under this Act may not amend or repeal subsection (1) or (2).”

(1) On exit day and on any day afterwards, a public authority must act in a way which is compatible with—
(a) Part I of the United Nations Convention on the Rights of the Child, and
(b) the Optional Protocols of the UNCRC to which the UK is a signatory state.

(2) So far as it is possible to do so, on exit day and on any day afterwards, primary legislation and subordinate legislation must be read and given effect in a way which is compatible with—
(a) Part I of the United Nations Convention on the Rights of the Child, and
(b) the Optional Protocols of the UNCRC to which the UK is a signatory state.

(3) On exit day and on any day afterwards, a Minister of the Crown must, when exercising any function relating to children, have due regard to the requirements of—
(a) Part I of the United Nations Convention on the Rights of the Child, and
(b) the Optional Protocols of the UNCRC to which the UK is a signatory state.

(4) A Minister of Crown shall undertake and publish a Child Rights Impact Assessment if the function relating to children under subsection (3) entails any of the following—
(a) formulation of a provision to be included in an enactment,
(b) formulation of a new policy, guidance or statement of practice, or
(c) change or review of an existing policy guidance or statement of practice.”

Member’s explanatory statement
This new clause would require Ministers and public authorities, from exit day onwards, to act in such a way as to comply with the United Nations Convention on the Rights of the Child, and the optional protocols to which the UK is a signatory state.
“United Nations Convention on the Rights of the Child (No. 2)

(1) On exit day and on any day afterwards, a public authority must act in a way which is compatible with—
   (a) Part I of the United Nations Convention on the Rights of the Child, and
   (b) the Optional Protocols of the UNCRC to which the UK is a signatory state.

(2) So far as it is possible to do so, on exit day and on any day afterwards, primary legislation and subordinate legislation must be read and given effect in a way which is compatible with—
   (a) Part I of the United Nations Convention on the Rights of the Child, and
   (b) the Optional Protocols of the UNCRC to which the UK is a signatory state.

(3) On exit day and on any day afterwards, a Minister of the Crown must, when exercising any function relating to children, have due regard to the requirements of—
   (a) Part I of the United Nations Convention on the Rights of the Child, and
   (b) the Optional Protocols of the UNCRC to which the UK is a signatory state.”

Member’s explanatory statement
This new clause would require Ministers and public authorities, from exit day onwards, to act in such a way as to comply with the United Nations Convention on the Rights of the Child, and the optional protocols to which the UK is a signatory state.
European Union (Withdrawal) Bill, continued

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Angela Smith
Mary Creagh
Jamie Stone
Layla Moran
Wera Hobhouse
Tim Farron

Clause 8, page 6, line 30, at end insert “including the Belfast Agreement of 10 April 1998.”

*Member’s explanatory statement*

This amendment is intended to maintain the provisions of the Good Friday Agreement after the UK leaves the EU.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Owen Smith
Jenny Chapman
Matthew Pennycook
Paul Blomfield
Ms Harriet Harman

Clause 8, page 6, line 30, at end insert “including those arising under the British-Irish Agreement 1998”

*Member’s explanatory statement*

This amendment would allow Ministers to make regulations to fulfil obligations arising out of the British-Irish Agreement (which commits to implementation of the Multi-Party Agreement).

Stephen Kinnock
Hywel Williams

Clause 8, page 6, line 30, at end insert—

“( ) But the power in subsection (1) may not be exercised to make provision for Wales to the extent that that provision would be within the devolved competence of the Welsh Ministers for the purposes of Part 2 of Schedule 2.”

*Member’s explanatory statement*

This amendment would prevent a Minister of the Crown from making provision to prevent or remedy any breach of international obligations to the extent that the provision would be within the devolved competence of the Welsh Ministers.

Caroline Lucas

Clause 8, page 6, line 31, leave out subsection (2)

*Member’s explanatory statement*

This amendment seeks to restrict the delegated powers granted to Ministers by Clause 8.
Clause 8, page 6, line 32, at end insert—

“(2A) Regulations under subsection (1) may, in particular, include regulations to match or exceed World Health Organisation air quality standards.”

*Member’s explanatory statement*

This amendment is intended to ensure that the UK continues to meet international air quality standards after withdrawal from the EU.
Clause 8, page 6, line 36, leave out “or”

**Member’s explanatory statement**
This amendment is preparatory to Amendment 367.

Clause 8, page 6, line 37, after “or revoke”, insert “, or otherwise modify the effect of,”

**Member’s explanatory statement**
This amendment would ensure that the restriction in this paragraph could not be undermined by the use of legislation which does not amend the text of the Human Rights Act but modifies its effect.

Clause 8, page 6, line 38, at end insert “, or
(e) modify the Scotland Act 1998 or the Government of Wales Act 2006.”

**Member’s explanatory statement**
This amendment would prevent the powers of a Minister of the Crown under Clause 8 of the Bill to ensure compliance with international obligations from being exercised to amend the Scotland Act 1998 or the Government of Wales Act 2006.

Clause 8, page 6, line 38, at end insert “, or
(e) modify the Government of Wales Act 2006.”

**Member’s explanatory statement**
This amendment would prevent the Government of Wales Act 2006 from being amended by regulations under Clause 8.
Clause 8, page 6, line 38, at end insert—

“(e) make any provision, unless the Minister considers that the conditions in subsection (3A) where relevant are satisfied in relation to that provision.

(3A) Those conditions are that—

(a) the policy objective intended to be secured by the provision could not be secured by non-legislative means;

(b) the effect of the provision is proportionate to the policy objective;

(c) the provision, taken as a whole, strikes a fair balance between the public interest and the interests of any person adversely affected by it;

(d) the provision does not remove any necessary protection;

(e) the provision does not prevent any person from exercising any right or freedom which that person might reasonably expect to continue to exercise;

(f) the provision is not of constitutional significance”
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

(g) amend, repeal or revoke the Equality Act 2010 or any subordinate legislation made under that Act.”

Member’s explanatory statement
This amendment would prevent the Government’s using delegated powers under Clause 8 to reduce rights or protections.

Kerry McCarthy
Caroline Lucas
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury
Catherine McKinnell
Stella Creasy
Ms Karen Buck
Ms Angela Eagle
Ian Murray
Stephen Doughty
Mrs Madeleine Moon
Helen Hayes
Mr David Lammy
Ann Coffey
Jamie Stone
Mike Gapes
Wera Hobhouse
Martin Whitfield
Paul Farrelly
Patrick Grady
Tulip Siddiq
Stephen Timms

Clause 8, page 6, line 38, at end insert—
“(e) limit the scope or weaken standards of environmental protection.”

Member’s explanatory statement
This Amendment ensures that the power to make regulations in Clause 8 may not be exercised to reduce environmental protection.

Caroline Lucas
Mr David Lammy
Wera Hobhouse
Paul Farrelly

Clause 8, page 6, line 38, at end insert—
“(e) amend, repeal or revoke any legal right derived from EU law and operative in UK law immediately before 30 March 2019.”

Member’s explanatory statement
This amendment seeks to prevent the delegated powers granted to Ministers by clause 8 being used to weaken or abolish existing EU-derived legal rights, such as those on workers’ rights, equality, and environmental protection.

Ian Blackford
Patrick Grady
Stuart C. McDonald
Joanna Cherry
Angela Crawley
Hywel Williams
Martyn Day
Douglas Chapman

Clause 8, page 6, line 38, at end insert—
“(e) amend, repeal or revoke the Equality Act 2010 or any subordinate legislation made under it.”

Member’s explanatory statement
This amendment would prevent the powers in Clause 8 being used to amend Equality Act 2010 legislation.
Clause 8, page 6, line 38, at end insert—
“(e) remove, reduce or otherwise limit the rights of EU citizens resident in the UK.”

**Member’s explanatory statement**
This amendment would prevent the powers in Clause 8 being used to remove, reduce or otherwise limit the rights of EU citizens resident in the UK.

Clause 8, page 6, line 38, at end insert—
“(e) make provision which, in the opinion of the Minister, could pose a threat to national security.”

**Member’s explanatory statement**
This amendment would prevent the powers in Clause 8 being used to make provision which could pose a threat to national security.

Clause 8, page 6, line 38, at end insert—
“(e) impose or increase taxation”

**Member’s explanatory statement**
This amendment would prevent the imposition or increase of a tax by regulations made under Clause 8 to comply with international obligations.
Clause 8, page 6, line 38, at end insert—
“(e) be incompatible with the British-Irish Agreement 1998 and the Multi-party agreement (the Belfast / Good Friday Agreement) to which it gives effect, including—

(i) the preservation of institutions set up relating to strands 1, 2 and 3 of the Good Friday Agreement,
(ii) human rights and equality,
(iii) the principle of consent, and
(iv) citizenship rights.”

Member’s explanatory statement
This amendment is intended to ensure that the power to make regulations to fulfil obligations arising out of the British-Irish Agreement could not be used in a manner incompatible with those obligations.

Clause 8, page 6, line 38, at end insert “, or

(e) amend, repeal or revoke, or otherwise modify the effect of, any other law relating to equality or human rights.”.

Member’s explanatory statement
This amendment would broaden the restriction in this subsection to protect all legislation relating to equality and human rights (and not only the Human Rights Act 1998).

Clause 8, page 6, line 40, at end insert—
“(5) The consent of the Scottish Ministers is required before any provision is made in regulations under this section so far as the provision would be within the devolved
European Union (Withdrawal) Bill, continued

competence of the Scottish Ministers within the meaning given in paragraph 18 of Schedule 2.

(6) The consent of the Welsh Ministers is required before any provision is made in regulations under this section so far as the provision would be within the devolved competence of the Welsh Ministers within the meaning given in paragraph 19 of Schedule 2.”

Member’s explanatory statement

This amendment would require a Minister of the Crown to first seek the consent of the Scottish Ministers or the Welsh Ministers before making any regulations under Clause 8 on Scottish or Welsh devolved matters.

Geraint Davies
Grahame Morris
Mohammad Yasin
Daniel Zeichner
Angus Brendan MacNeil
Mr David Lammy

Hugh Gaffney
Mr Roger Godsiff

Clause 8, page 6, line 40, at end insert—

“(5) Any power to make, confirm or approve subordinate legislation conferred or modified under this Act and its schedules must be used, and may only be used, insofar as is necessary to ensure that standards of equalities, environmental protection and employment protection, and consumer standards will continue to remain in all respects equivalent to those extant in the EU.

(6) In particular, no agreement relating to international trade or investment with the EU or with a third-party state or states shall be made that permits or requires standards of equalities, environmental protection and employment protection, and consumer standards to fall below those extant in the EU at the time.”

Member’s explanatory statement

This amendment would ensure that in exercising the powers under this provision, the Government maintains equivalent standards to the EU, and in particular, in making trade agreements.

NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 13 OR SCHEDULE 5,
CLAUSE 13, SCHEDULE 5

Mr Chris Leslie
Mr David Lammy
Ian Murray
Catherine McKinnell
Helen Hayes
Mr Ben Bradshaw

Angela Smith
Mr George Howarth
Mary Creagh
Tom Brake
Sir Vince Cable
Jo Swinson
Committee of the whole House: 4 December 2017 131

European Union (Withdrawal) Bill, continued

Sir Edward Davey    Ann Coffey    Mike Gapes
Layla Moran    Martin Whitfield    Paul Farrelly
Neil Coyle    Stephen Timms

To move the following Clause—

“Plain English summary of retained direct EU legislation

HM Government shall ensure that the publication of copies of retained direct EU legislation as set out in the provisions of section 13 and schedule 5 is accompanied wherever possible by a summarising explanatory document setting out in terms that are readily understandable the purpose and effect of that retained direct EU legislation.”

Member’s explanatory statement

This new clause would require Ministers to publish copies of retained direct EU legislation accompanied by ‘plain English’ and readily understandable summarising explanatory documents.

Ian Blackford
Patrick Grady
Stephen Gethins
Kirsty Blackman
Peter Grant
Martyn Day

Douglas Chapman

Clause 13, page 9, line 9, at end insert—

“(3) A Minister of the Crown may by regulations—

(a) make provision enabling or requiring judicial notice to be taken of a relevant matter, or

(b) provide for the admissibility in any legal proceedings of specified evidence of—

(i) a relevant matter, or

(ii) instruments or documents issued by or in the custody of an EU entity.”
Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Schedule 5, page 36, line 9, at end insert—
“(c) any impact assessment conducted by Her Majesty’s Government that in any way concerns the economic and financial impact of in anyway altering, modifying or abolishing any relevant instrument.”

**Member’s explanatory statement**

This amendment would require the Government to publish its economic impact assessments of the policy options for withdrawal from the EU.

Ian Blackford
Patrick Grady
Stephen Gethins
Kirsty Blackman
Peter Grant
Joanna Cherry

Martyn Day

Schedule 5, page 37, leave out paragraph 4

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**NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 14 OR SCHEDULE 6, CLAUSE 14, SCHEDULE 6, REMAINING NEW CLAUSES, REMAINING NEW SCHEDULES, CLAUSE 15, SCHEDULES 8 AND 9, CLAUSES 18 AND 19, REMAINING PROCEEDINGS ON THE BILL**

**NEW CLAUSES AND NEW SCHEDULES RELATING TO CLAUSE 14 OR SCHEDULE 6, CLAUSE 14, SCHEDULE 6**

Mr Chris Leslie
Mike Gapes
Chuka Umunna
Neil Coyle
Peter Kyle
Mr Ben Bradshaw

Stephen Doughty
Ian Murray

Paul Farrelly
Catherine McKinnell

Mr David Lammy
Helen Hayes
To move the following Clause—

“New EU-UK Treaty to be ratified prior to exit day

Ministers shall not bring forward regulations to appoint ‘exit day’ unless both Houses of Parliament have ratified, by Act of Parliament, a new Treaty between the United Kingdom and the European Union which is due to take effect immediately upon the United Kingdom’s repeal of the European Communities Act 1972.”

Member’s explanatory statement
This new clause would ensure that Parliament has ratified successor arrangements for a future relationship and Treaty between the EU and UK before ‘exit day’ can be appointed by Ministers.

To move the following Clause—

“Customs duties

A Minister of the Crown may not make regulations to appoint exit day until Royal Assent is granted to an Act of Parliament making provision for the substitution of section 5 (customs duties) of the European Communities Act 1972 with provisions that shall allow the United Kingdom to remain a member of the EU common customs tariff and common commercial policy.”

Member’s explanatory statement
This new clause would ensure that provisions allowing the UK to remain a member of the Customs Union, as currently set out in section 5 of the European Communities Act 1972 but set to be repealed by section 1 of this Act, will be enacted ahead of exit day.
European Union (Withdrawal) Bill, continued

“29 March 2019 at 11.00 p.m.”

*Member's explanatory statement*

This amendment removes the power for a Minister of the Crown to appoint exit day by regulations and ensures that exit day is fixed at 29 March 2019 at 11.00 p.m. for all purposes.

Yvette Cooper
Ms Harriet Harman
Norman Lamb
Caroline Lucas
Anna Soubry
Helen Hayes

Mr David Lammy

Clause 14, page 10, line 25, leave out from “means” to “(and” in line 26 and insert “the time specified by an Act of Parliament approving the final terms of withdrawal of the United Kingdom from the EU”.

*Member's explanatory statement*

This amendment would require ‘exit day’ to be specified, for all purposes, in a separate bill seeking approval for the final terms of the withdrawal of the UK from the EU. It would therefore have the effect of requiring a statute on the withdrawal terms - whatever they might be - to be passed by Parliament before ‘exit day’.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Valerie Vaz
Mr David Lammy
Helen Hayes
Ann Coffey
Wera Hobhouse
Mike Gapes
Ms Harriet Harman

Caroline Lucas
Ian Murray
Stephen Kinnock
Seema Malhotra
Hugh Gaffney
Tulip Siddiq

Paul Farrelly
Catherine McKinnell
Mr George Howarth
Jamie Stone
Martin Whitfield
Stephen Timms

Clause 14, page 10, line 25, leave out “a Minister of the Crown may by regulations’ and insert ‘Parliament may by a majority approval in both Houses”

*Member's explanatory statement*

This amendment together with Amendments 44 and 45 would empower Parliament to control the length and basic terms of transitional arrangements, and would allow Parliament to start the clock on the sunset clauses within the Bill.
Clause 14, page 10, line 26, at end insert “but exit day must be the same day for the purposes of every provision of this Act.”

Member’s explanatory statement
To prevent the creation of different exit days for different parts of the Act by SI.

Clause 14, page 10, line 26, at end insert—

““law relating to equality or human rights” means—
(a) the Equality Acts 2006 and 2010;
(b) the Human Rights Act 1998; and
(c) other enactments relating to equality or human rights.”

Member’s explanatory statement
This amendment defines “law relating to equality or human rights” for the purposes of other amendments which would broaden protection provided by the Bill from interference with the Human Rights Act to include other provisions about human rights and equality.

Clause 14, page 10, line 36, at end insert—

“pending matter” means any litigation which has been commenced in any court or tribunal in the United Kingdom and which is not finally determined at exit day”.

Member’s explanatory statement
This amendment provides a definition of pending cases for the purposes of Clause 6.
Clause 14, page 10, line 46, leave out “for a term of more than 2 years”

Member’s explanatory statement

This amendment would prevent Ministers using delegated powers to create criminal offences which carry custodial sentences.

Clause 14, page 10, line 48, at end insert—

“‘retained case law’ means—

(a) retained domestic case law, and
(b) retained EU case law;”

Clause 14, page 11, line 2, at end insert—

“‘retained domestic case law’ means any principles laid down by, and any decisions of, a court or tribunal in the United Kingdom, as they have effect immediately before exit day and so far as they—

(a) relate to anything to which section 2, 3 or 4 applies, and
(b) are not excluded by section 5 or Schedule 1,
(as those principles and decisions are modified by or under this Act or by other domestic law from time to time);

“retained EU case law” means any principles laid down by, and any decisions of, the European Court, as they have effect in EU law immediately before exit day and so far as they—

(a) relate to anything to which section 2, 3 or 4 applies, and
(b) are not excluded by section 5 or Schedule 1,
(as those principles and decisions are modified by or under this Act or by other domestic law from time to time);

“retained EU law” means anything which, on or after exit day, continues to be, or forms part of, domestic law by virtue of section 2, 3 or 4 or subsection (3) or (6) above (as that body of law is added to or otherwise modified by or under this Act or by other domestic law from time to time);
“retained general principles of EU law” means the general principles of EU law, as they have effect in EU law immediately before exit day and so far as they—

(a) relate to anything to which section 2, 3 or 4 applies, and
(b) are not excluded by section 5 or Schedule 1,

(as those principles are modified by or under this Act or by other domestic law from time to time).”

Secretary David Davis

Clause 14, page 11, line 24, leave out from “Act” to end of line 32 and insert “references to before, after or on exit day, or to beginning with exit day, are to be read as references to before, after or at 11.00 p.m. on 29 March 2019 or (as the case may be) to beginning with 11.00 p.m. on that day.”

Member’s explanatory statement
This amendment is consequential on amendment 381 and ensures that references to exit day in the Bill and other legislation operate correctly in relation to the time as well as the date of the United Kingdom’s withdrawal from the EU.

Yvette Cooper
Ms Harriet Harman
Norman Lamb
Caroline Lucas
Anna Soubry
Helen Hayes

Clause 14, page 11, line 24, leave out from “Act” to end of line 32 and insert “references to before, after or on exit day, or to beginning with the time specified by an Act of Parliament approving the final terms of withdrawal of the United Kingdom from the EU”.

Member’s explanatory statement
This amendment is consequential on Amendment 386 and ensures that references to exit day in the Bill and other legislation operate correctly in relation to the time as well as the date of the United Kingdom’s withdrawal from the EU.

Jeremy Corbyn
Mr Nicholas Brown
Keir Starmer
Jenny Chapman
Matthew Pennycook
Paul Blomfield

Valerie Vaz
Mr David Lammy
Helen Hayes
Steve McCabe
Mike Gapes
Martin Whitfield
Ms Harriet Harman

Caroline Lucas
Ian Murray
Stephen Kinnock
Seema Malhotra
Wera Hobhouse
Vernon Coaker

Paul Farrelly
Catherine McKinnell
Ann Coffey
Jamie Stone
Hugh Gaffney
Stephen Timms

Clause 14, page 11, line 25, leave out “a Minister of the Crown” and insert “Parliament”

Member’s explanatory statement
This amendment together with Amendments 43 and 45 would empower Parliament to control the length and basic terms of transitional arrangements, and would allow Parliament to start the clock on the sunset clauses within the Bill.
Clause 14, page 11, line 30, leave out “a Minister of the Crown” and insert “Parliament”

**Member’s explanatory statement**

This amendment together with Amendments 43 and 44 would empower Parliament to control the length and basic terms of transitional arrangements, and would allow Parliament to start the clock on the sunset clauses within the Bill.

Clause 14, page 11, line 48, at end insert—

“(7) The Secretary of State may by regulations amend or modify the definition of “law relating to equality or human rights” in subsection (1).”

**Member’s explanatory statement**

This amendment would allow Ministers to amend the definition of “law relating to equality or human rights” inserted by Amendment 371.
Committee of the whole House: 4 December 2017

### European Union (Withdrawal) Bill, continued

| Angela Smith | Mr George Howarth | Mary Creagh |
| Ann Coffey | Mike Gapes | Martin Whitfield |
| Tulip Siddiq |

**NC8**

To move the following Clause—

**“Committee of the Regions**

Her Majesty’s Government shall—

(a) maintain a full consultative role for local authorities throughout the process of withdrawal from the European Union, in due time and in an appropriate way in the planning and decision-making processes for all matters which concern them, and

(b) provide for a formal mechanism in domestic law fully to replicate the advisory role conferred on local authorities via membership of the European Union Committee of the Regions.”

*Member’s explanatory statement*

This new clause would ensure that the current consultative role that UK local government currently have via the EU Committee of the Regions would be replicated in the UK after exit day.

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| Mr Chris Leslie | Stephen Timms | Mike Gapes |
| Chuka Umunna | Neil Coyle | Peter Kyle |
| Mr Ben Bradshaw | Stephen Doughty | Caroline Lucas |
| Paul Farrelly | Mr David Lammy | Ian Murray |
| Kerry McCarthy | Helen Hayes | Angela Smith |
| Stephen Kinnock | Stella Creasy | Mary Creagh |
| Daniel Zeichner | Ann Coffey | Martin Whitfield |
| Tulip Siddiq |

**NC9**

To move the following Clause—

**“European Economic Area**

The United Kingdom shall, after exit day, remain a member of the European Economic Area as set out in the European Economic Area Act 1993, and the provisions in Part 2 of Schedule 8 relating to the United Kingdom’s membership of the EEA shall not take effect until such time as Ministers have published a White Paper assessing the costs and benefits for the UK economy of remaining a member of the European Economic Area after exit day.”

*Member’s explanatory statement*

This new Clause would ensure that the UK can remain a member of the European Economic Area until such time as Ministers publish a specific assessment in the form of a White Paper setting out the costs and benefits for the UK of remaining a member after exit day.
To move the following Clause—

“Transitional arrangements

Her Majesty’s Government shall, in pursuit of a new relationship between the United Kingdom and European Union after exit day, seek to negotiate and agree transitional arrangements with the European Union of sufficient duration to allow—

(a) the conclusion and coming into force of new trade agreements replicating as closely as possible all those trade agreements currently applying to the UK by virtue of its membership of the EU before exit day;

(b) an associate membership of the EU Single Market so that the regulatory settlement existing between the UK and EU before exit day can continue for the duration of transitional arrangements, which shall be not less than two years after exit day.”

Member’s explanatory statement

This new Clause would require the UK Government to seek transitional arrangements that would allow existing trade agreements which currently apply to the UK to be negotiated and continued for the circumstances applying after the UK has exited the EU, and would seek transitional arrangements including an associate membership of the EU Single Market for not less than two years following exit day.
To move the following Clause—

“Ongoing regulatory requirements

After exit day the Secretary of State shall continue to assess all EU regulations, decisions and tertiary legislation and publish a report to both Houses of Parliament assessing the costs and benefits of each regulation and directive and whether HM Government should consider it expedient to propose a similar reform to UK domestic legislation in order to secure an ongoing regulatory alignment between the UK and the EU going forward.”

Member’s explanatory statement

After exit day the European Union is likely to continue to produce legislation, regulations and decisions that would have applied to the United Kingdom if we had remained a member of the EU. This new clause would require Ministers to publish an assessment of new and developing EU laws and regulations and whether there would be benefits or costs for the UK in adopting similar legal changes to UK domestic legislation with a view to maintaining regulatory alignment with the EU as far as possible.
To move the following Clause—

“General Environmental Principles

(1) In carrying out their duties and functions arising by virtue of this Act, public authorities must have regard to and apply the principles set out in this section.

(2) Any duty or function conferred on a public authority must be construed and have effect in a way that is compatible with the principles in this section and the aim of achieving a high level of environmental protection and improvement of the quality of the environment.

(3) The principles in this section are—

(a) the need to promote sustainable development in the UK and overseas;
(b) the need to contribute to preserving, protecting and improving the environment;
(c) the need to contribute to prudent and rational utilisation of natural resources;
(d) the need to promote measures at international level to deal with regional or worldwide environmental problems, and in particular combating climate change;
(e) the precautionary principle as it relates to the environment;
(f) the principle that preventive action should be taken to avert environmental damage;
(g) the principle that environmental damage should as a priority be rectified at source;
(h) the polluter pays principle;
(i) the principle that environmental protection requirements must be integrated into the definition and implementation of policies and activities, in particular with a view to promoting sustainable development.
(j) the need to guarantee participatory rights including access to information, public participation in decision making and access to justice in relation to environmental matters.

(together the “environmental principles”).

(4) In carrying out their duties and functions, public authorities shall take account of—

(a) available scientific and technical data;
(b) environmental benefits and costs of action or lack of action; and
(c) economic and social development.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

(5) Public authorities, shall when making proposals concerning health, safety, environmental protection and consumer protection policy, take as a base a high level of protection, taking account in particular of any new development based on scientific facts.

(6) Subsection (7) applies in any proceedings in which a court or tribunal determines whether a provision of primary or subordinate legislation is compatible with the environmental principles.

(7) If the court is satisfied that the provision is incompatible with the environmental principles, it may make a declaration of that incompatibility.

(8) In formulating and implementing agriculture, fisheries, transport, research and technological development and space policies, public authorities shall pay full regard to the welfare requirements of animals as sentient beings, while respecting the administrative provisions and customs relating in particular to religious rites, cultural traditions and regional heritage.”

Member’s explanatory statement
This new clause ensures that public authorities carrying out their duties arising by virtue of this act, must have regard to environmental principles currently enshrined in EU law.

Kate Green
Ann Coffey
Rushanara Ali
Mr Chris Leslie
Stella Creasy
Mrs Madeleine Moon

Angela Smith Heidi Alexander Stephen Doughty
Tuğip Siddiq Helen Hayes Chuka Umunna
Catherine McKinnell Mike Gapes Mr George Howarth
Jo Swinson Caroline Lucas Mr Barry Sheerman
Lisa Nandy Stephen Kinnock Ian Murray
Mr David Lammy Layla Moran Neil Coyle
Martin Whitfield Vernon Coaker Paul Farrelly
Stephen Timms

To move the following Clause—

“Promotion of the safety and welfare of children and young people following withdrawal of the United Kingdom from the European Union

(1) The Secretary of State shall make the arrangements specified in this section for the purposes of safeguarding children and promoting their welfare from exit day onwards.

(2) The Secretary of State shall lay before Parliament a strategy for seeking continued co-operation with—

(a) the European Union Agency for Law Enforcement Cooperation (Europol),
(b) Eurojust, and
(c) the European Criminal Records Information System

on matters relating to the safety and welfare of children and young people.
(3) The Secretary of State shall lay before Parliament a strategy for seeking continued participation in the European Arrest Warrant, in relation to the promotion of the safety and welfare of children and young people.”

Member’s explanatory statement

This new clause would require the Government to lay before Parliament a strategy for maintaining co-operation with certain EU bodies and structures after exit day for the purposes of promoting the safety and welfare of children and young people.

Kate Green
Ann Coffey
Rushanara Ali
Mr Chris Leslie
Stella Creasy
Mrs Madeleine Moon

Angela Smith   Heidi Alexander   Stephen Doughty
Tulip Siddiq   Helen Hayes   Chuka Umunna
Catherine McKinnell   Mike Gapes   Mr George Howarth
Jo Swinson   Caroline Lucas   Mr Barry Sheerman
Lisa Nandy   Stephen Kinnock   Ian Murray
Seema Malhotra   Mr David Lammy   Layla Moran
Martin Whitfield   Paul Farrelly   Neil Coyle
Stephen Timms

NC32

To move the following Clause—

“Programmes eligible until exit day for support from the European Social Fund

The Secretary of State shall bring forward proposals for a fund to support, on and after exit day, programmes and projects which—

(a) relate to

(i) the promotion of social inclusion amongst children and young people,

(ii) efforts to combat poverty and discrimination amongst children and young people, and

(iii) investment in education, training and vocational training or skills and lifelong learning for children and young people, and

(b) would have been eligible for funding up until exit day by the European Social Fund.”

Member's explanatory statement

This new clause seeks to maintain financial support after exit day for projects and programmes which would have been eligible for funding from the European Social Fund.
To move the following Clause—

“Mitigating any inflationary risks after exit day

(1) The Secretary of State shall lay before Parliament a strategy for mitigating any risks which withdrawal from the EU may present to low income families with children.

(2) The strategy set out in subsection (1) must include a commitment to assess each year whether rates of benefits and tax credits are maintaining value in real terms relative to costs of living as defined by the Consumer Prices Index.”

Member’s explanatory statement
This new clause would require the Secretary of State to lay before Parliament a strategy for mitigating any potential risks which withdrawal from the EU might present to low income families with children.

NC33

To move the following Clause—

“European Neighbourhood Policy

The Secretary of State shall, by 30 September 2018, lay before Parliament a strategy for seeking to maintain a role for the UK in the EU’s European Neighbourhood Policy after exit day.”

NC40
To move the following Clause—

**“European Development Fund**

The Secretary of State shall, by 30 September 2018, lay before Parliament a report on the Government’s policy on future payments into the European Development Fund.”

To move the following Clause—

**“EU Citizens’ Severance Payments**

The Secretary of State shall, by 30 September 2018, lay before Parliament a report on the Government’s policy on EU citizens’ rights to severance payments at EU agencies based in the UK.”

To move the following Clause—

**“Diplomatic Staff**

The Secretary of State shall, by 30 September 2018, lay before Parliament a report on the Government’s policy on future arrangements for the UK to second diplomatic staff members to the European Union External Action Service.”
To move the following Clause—

“Duty to make arrangements for an independent evaluation: health and social care

(1) No later than 1 year after this Act is passed, the Secretary of State must make arrangements for the independent evaluation of the impact of this Act on the health and social care sector.

(2) The evaluation carried out by an independent person to be appointed by the Secretary of State, after consulting the Scottish Ministers, the Welsh Ministers and the relevant Northern Ireland departments, must analyse and assess—

(a) the effects of this Act on the funding of the health and social care sector;
(b) the effects of this Act on the health and social care workforce;
(c) the impact of this Act on the economy, efficiency and effectiveness of the health and social care sector; and
(d) any other such matters relevant to the impact of this Act upon the health and care sector.

(3) The person undertaking an evaluation under subsection (1) above must, in preparing an evaluation report, consult—

(a) the Scottish Ministers, the Welsh Ministers and the relevant Northern Ireland department;
(b) providers of health and social care services;
(c) individuals requiring health and social care services;
(d) organisations working for and on behalf of individuals requiring health and social care services; and
(e) any persons whom the Secretary of State deems relevant.

(4) The Secretary of State must, as soon as reasonably practicable after receiving a report of the evaluation, lay a copy of the report before Parliament.”

Member’s explanatory statement
This new clause would require an independent evaluation of the impact of the Act upon the health and social care sector to be made after consulting the Scottish Ministers, the Welsh Ministers and the relevant Northern Ireland department, service providers, those requiring health and social care services, and others.
To move the following Clause—

“European Economic Area (No. 2)

Nothing in this Act authorises the Prime Minister to give notice under Article 127 of the EEA Agreement of the United Kingdom’s intention to opt out of the EEA.”

To move the following Clause—

“Consultation assessing impact of no agreement with the EU for workers on withdrawal

Within six months of the passing of this Act, the Secretary of State must carry out a public consultation assessing the impact on—

(a) workers in the EU who are UK citizens, and
(b) workers in the UK who are EU citizens

if no agreement is reached with the European Union on the UK’s withdrawal.”

*Member’s explanatory statement*

This new clause would require the Secretary of State to carry out a public consultation within six months of the passing of the Act, assessing the impact of not having an EU withdrawal deal on workers in the EU who are UK citizens, and on workers in the UK who are EU citizens.
To move the following Clause—

“Assessing the impact of leaving the EU on social and medical care provision for disabled people

Within six months of the passing of this Act, the Secretary of State must publish an assessment of the impact of leaving the EU on social and medical care provision for disabled people living in the UK.”

Member’s explanatory statement
This new clause would require the Secretary of State to publish within six months of the passing of this Act an assessment of the impact of leaving the EU on social and medical care provision for disabled people living in the UK.

To move the following Clause—

“Mutual Recognition Agreements

(1) In the course of negotiating a withdrawal agreement, Her Majesty’s Government shall seek to maintain after exit day the full range of mutual recognition agreements with which the United Kingdom has obtained rights of product conformity assessments and standards by virtue of its membership of the European Union.

(2) In respect of mutual recognition agreements relating to the safeguarding of public health, within one month of this Act being passed, the Secretary of State must publish a strategy for ensuring that existing UK notified bodies, in accordance with provisions laid out in the EU Medical Devices Regulation, may continue to conduct conformity assessment certification for both UK and EU medical devices to ensure continuity within and beyond the European Union.”

Member’s explanatory statement
This new clause would require the UK Government to seek to maintain existing mutual recognition agreements and to publish a plan for UK notified bodies (such as the British Standards Institute) to continue to perform conformity assessments for medical devices and public health-related products deriving both within the UK and from across the EU.
European Union (Withdrawal) Bill, continued

To move the following Clause—

“Duty to secure safe harbour

(1) It shall be the duty of the Prime Minister to seek to secure the United Kingdom’s continued membership of the Single Market and of the Customs Union until such time as the Prime Minister is satisfied that the conditions in subsections (2) and (3) are met.

(2) The condition in this subsection is that the United Kingdom and the European Union have reached an agreement on the future trading relationship between the United Kingdom and the European Union.

(3) The condition in this subsection is that the United Kingdom has developed a satisfactory framework for immigration controls in respect of nationals of European Union Member States not resident in the United Kingdom on the date on which the United Kingdom ceases to belong to the European Union.”

To move the following Clause—

“Implementation and transition

(1) Her Majesty’s Government shall seek to secure a transition period prior to the implementation of the withdrawal agreement of not less than two years in duration, during which—

(a) access between EU and UK markets should continue on the terms existing prior to exit day,

(b) the structures of EU rules and regulations existing prior to exit day shall be maintained,

(c) the UK and EU shall continue to take part in the level of security cooperation existing prior to exit day,

(d) new processes and systems to underpin the future partnership between the EU and UK can be satisfactorily implemented, including a new immigration system and new regulatory arrangements,
European Union (Withdrawal) Bill, continued

(e) financial commitments made by the United Kingdom during the course of UK membership of the EU shall be honoured.

(2) No Minister of the Crown shall appoint exit day if the implementation and transition period set out in subsection (1) does not feature in the withdrawal arrangements between the UK and the European Union.”

Member’s explanatory statement
This new clause would ensure that the objectives set out by the Prime Minister in her Florence speech are given the force of law and, if no implementation and transition period is achieved in negotiations, then exit day may not be triggered by a Minister of the Crown. The appointment of an ‘exit day’ would therefore require a fresh Act of Parliament in such circumstances.

To move the following Clause—

“Saving of acquired rights: Gibraltar

(1) Nothing in this Act is to be construed as removing, replacing, altering or prejudicing the exercise of an acquired right.

(2) Any power, howsoever expressed, contained in this Act may not be exercised if the exercise of that power is likely to or will remove, replace or alter or prejudice the exercise of an acquired right.

(3) In subsection (2) a reference to a power includes a power to make regulations.

(4) In this section an acquired right means a right that existed immediately before exit day—

(a) whereby a person from or established in Gibraltar could exercise that right (either absolutely or subject to any qualification) in the United Kingdom; and

(b) the right arose in the context of the United Kingdom’s membership of the European Union and Gibraltar’s status as a European territory for whose external relations the United Kingdom is responsible within the meaning of Article 355(3) TFEU and to which the provisions of the EU Treaties apply, subject to the exceptions specified in the 1972 Act of Accession.

(5) Nothing in this section prevents the use of the powers conferred by this Act to the extent that acquired rights are not altered or otherwise affected to the detriment of persons enjoying such rights.”

Member’s explanatory statement
The purpose of this new clause is to ensure that the Bill does not remove or prejudice rights (for instance in the financial services field) which, as a result of the UK’s (and Gibraltar’s) common
European Union (Withdrawal) Bill, continued

membership of the EU, could be exercised in the UK by a person from or established in Gibraltar, where that right existed immediately before exit day.

Stephen Doughty
Stella Creasy
Kate Green
Daniel Zeichner
Ann Coffey
Mike Gapes
Mr David Lammy
Gareth Thomas
Tulip Siddiq
Helen Hayes
NC57

To move the following Clause—

“Citizens’ Jury on Brexit Negotiations

(1) A citizens’ jury shall be established to enable UK citizens to be consulted on the progress of negotiations between the UK and the EU on the withdrawal of the UK from the EU, and the approach outlined in UK Government White Papers.

(2) The citizens’ jury shall in total be composed of exactly 1501 persons.

(3) Members of the citizens’ jury shall be randomly selected by means of eligibility from UK citizens on the current electoral register as registered on the date of this Act receiving Royal Assent, with allocation across the nine UK Government Regions, Scotland, Wales and Northern Ireland weighted by population, and a stratification plan, with the aim of securing a group of people who are broadly representative demographically of the UK electorate across characteristics including whether they voted Leave or Remain.

(4) The jury will be broken down into individual sittings for each of the nine UK Government Regions in England, as well as Scotland, Wales and Northern Ireland.

(5) The sittings will be for no more than 72 hours at a time, facilitated by independent facilitators, and if required, by electing fore-people from within their number.

(6) Membership of the jury will be subject to the same regulations and exceptions as a regular jury, but membership can be declined without penalty.

(7) The citizens’ jury will be able to require Ministerial and official representatives of the UK Government and the Devolved Administrations to give testimony to them to inform their work, and to have the power to invite other witnesses to give evidence as required.

(8) The citizens’ jury shall publish reports setting out their conclusions on the negotiations and UK Government White Papers.

(9) The first report from the citizens’ jury shall be published within two months of this Act receiving Royal Assent, and subsequent reports shall be published at intervals of no more than two months.

(10) Costs incurred by the citizens’ jury shall be met by the Exchequer.”
Mr Chris Leslie
Dr Philippa Whitford
Martyn Day
Neil Coyle
Stephen Timms
Helen Hayes

Mr David Lammy

To move the following Clause—

“Mutual recognition of professional qualifications

(1) In the course of negotiating a withdrawal agreement, Her Majesty’s Government shall seek to maintain after exit day the mutual recognition of professional qualifications which the United Kingdom has obtained under Directives 2005/36/EC and 2013/55/EU by virtue of its membership of the European Union.

(2) HM Government shall ensure that competent authorities for the purpose of the European Union (Recognition of Professional Qualifications) Regulations 2015 may continue to recognise professional qualifications obtained in the European Union as equivalent to qualifications obtained in the UK after exit day to ensure continuity.”

Member’s explanatory statement
This new clause would (a) commit the Government to seeking to replicate in the withdrawal agreement the framework for mutual recognition of professional qualifications the UK has at present and (b) allow competent UK authorities to continue to recognise EU qualifications as equivalent to their UK counterparts.

Mary Creagh
Caroline Lucas
Martyn Day
Kerry McCarthy
Helen Hayes

To move the following Clause—

“Regulation for the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH)

(1) The Secretary of State must take all reasonable steps to ensure that the United Kingdom participates in the standards and procedures established by the Regulation for the Registration, Evaluation, Authorisation and Restriction of Chemicals (“REACH”) (Regulation (EC) No 1907/2006) after exit day.

(2) Subject to the provisions of the withdrawal agreement, steps under subsection (1) may include regulations under section 17, or another provision of this Act, providing for full or partial participation of the United Kingdom in REACH.”

Member’s explanatory statement
This new clause would ensure that after withdrawal from the EU, the UK continued to participate in the Regulation for the Registration, Evaluation, Authorisation and Restriction of Chemicals.
To move the following Clause—

“Mutual market access for financial and professional services
(1) Before exit day, a Minister of the Crown must lay before Parliament a report assessing the progress made by Her Majesty’s Government in negotiating continued mutual access to markets in the EU and the United Kingdom for businesses providing financial or professional services.
(2) “Mutual access to markets” means the ability for a business established in any member State to provide services in or into the United Kingdom and vice versa.”

Member’s explanatory statement
This new clause would require a Minister to report before exit day on the Government’s progress in negotiating mutual market access for financial and professional services

To move the following Clause—

“Importation of food and feed: port health etc.
(1) Before exit day, a Minister of the Crown must lay before Parliament a report assessing the progress made by Her Majesty’s Government in negotiating—
(a) continued mutual recognition of standards, inspections, certifications and other official controls, and
(b) a continued basis for co-operation among public authorities, as between the United Kingdom and the EU in relation to food or animal feed—
(i) produced in, or imported from a third country into, the United Kingdom or a member State, and
(ii) subsequently exported from the United Kingdom to a member State, or vice versa.
(2) Any power of the Secretary of State or a Minister of the Crown (including a power under retained EU law) to make regulations requiring or authorising the charging of a fee or other charge in respect of the inspection of food or animal feed on its importation into the United Kingdom must, so far as reasonably practicable, be exercised so as to allow public authorities conducting such inspections fully to recover any costs incurred in the carrying out of such inspections.”

Member’s explanatory statement
This new clause would require a Minister to report before exit day on the Government’s progress in negotiating mutual recognition of controls on food and feed imports. It would also require the Government to permit, so far as possible, full cost recovery for authorities carrying out border inspections of food or feed.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

To move the following Clause—

“Non-regression of equality law

(1) Any EU withdrawal related legislation must be accompanied by a statement made by a Minister of the Crown certifying that in the Minister’s opinion the legislation does not remove or reduce protection under or by virtue of the Equality Acts 2006 and 2010.

(2) In subsection (1) “EU withdrawal related legislation” means—

(a) any statutory instrument under this Act;

(b) any statutory instrument made by a Minister of the Crown wholly or partly in connection with the United Kingdom’s withdrawal from the EU; and

(c) any Bill presented to Parliament by a Minister of the Crown which is wholly or partly connected to the United Kingdom’s withdrawal from the EU.”

Member’s explanatory statement

This new clause would ensure that legislation in connection with withdrawal from the EU does not reduce protections provided by equality law.

To move the following Clause—

“Co-operation with the European Union on violence against women and girls

(1) Within one month of Royal Assent to this Act, and then once in every subsequent calendar year, the Secretary of State shall lay before Parliament a report on continued co-operation with the European Union on matters relating to violence against women and girls.

(2) That report must include, in particular, an assessment of how, following exit day, co-operation with the European Union will replicate mechanisms which exist within the European Union before exit day to—

(a) maintain common rights for victims of domestic and sexual abuse when moving across borders,
European Union (Withdrawal) Bill, continued

(b) reduce female genital mutilation (FGM),
(c) reduce human trafficking,
(d) reduce child sexual exploitation, and
(e) enable data sharing relating to any of (a) to (d).

(3) The first report made under subsection (1) following Royal Assent must—

(a) include an assessment of the amount and nature of funding provided by European Union institutions to organisations based in the United Kingdom for the purposes of research, service provision, and other activity relating to ending violence against women and girls, and;
(b) outline plans to provide comparable resources for research, service provision, and other activity relating to ending violence against women and girls in the United Kingdom."

Member’s explanatory statement
This new clause calls for the Government to lay a report before Parliament laying out how cross-border action to end violence against women and girls will continue after exit day, assessing the extent of current European Union funding for work to end violence against women and girls, and setting out the Government’s plans to provide comparable resources.

Frank Field
To move the following Clause—

“Date of exit from the European Union (No. 2)
The United Kingdom ceases to belong to the European Union at 11 pm on 29 March 2019.”

Robert Neill
Stephen Hammond
Wes Streeting

Schedule 8, page 49, line 4, after “document” insert “(not including a contract)”.  
Member’s explanatory statement
The amendment would make clear that the Bill does not modify the interpretation of contracts relating to EU law.
European Union (Withdrawal) Bill, continued

Kerry McCarthy
Caroline Lucas
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury

Catherine McKinnell  Stella Creasy  Ms Karen Buck
Ms Angela Eagle  Ian Murray  Stephen Doughty
Mrs Madeleine Moon  Helen Hayes  Mr David Lammy
Ann Coffey  Mr Dominic Grieve  Mike Gapes
Wera Hobhouse  Martin Whitfield  Paul Farrelly
Patrick Grady  Angus Brendan MacNeil  Tim Farron
Layla Moran

Schedule 8, page 50, line 2, leave out paragraph 3

Member’s explanatory statement
This amendment would remove the additional power provided in paragraph 3.

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford  Tom Brake  Mr Alistair Carmichael
Stephen Kinnock  Ann Coffey  Susan Elan Jones
Mike Gapes  Mr David Lammy  Mrs Madeleine Moon
Wera Hobhouse  Martin Whitfield  Albert Owen
Martyn Day

Schedule 8, page 50, line 19, leave out “section 57(4) of the Scotland Act 1998, section 80(8) of the Government of Wales Act 2006 or”

Member’s explanatory statement
This amendment and Amendment 190 are in consequence of Amendment 165 as no restriction relating to retained EU law on the making of subordinate legislation by the Scottish Ministers and the Welsh Ministers would apply.

Kerry McCarthy
Caroline Lucas
Mary Creagh
Mr Ben Bradshaw
Darren Jones
Ruth Cadbury

Catherine McKinnell  Stella Creasy  Ms Karen Buck
Ms Angela Eagle  Ian Murray  Stephen Doughty
Mrs Madeleine Moon  Helen Hayes  Mr David Lammy
Ann Coffey  Mr Dominic Grieve  Mike Gapes
Wera Hobhouse  Martin Whitfield  Paul Farrelly
Patrick Grady  Angus Brendan MacNeil  Tim Farron
Layla Moran

Schedule 8, page 50, line 41, leave out paragraph 5

Member’s explanatory statement
This amendment would remove the future powers to make subordinate legislation in paragraph 5.
Schedule 8, page 51, line 1, leave out “section 57(4) of the Scotland Act 1998, section 80(8) of the Government of Wales Act 2006 or”

Member’s explanatory statement
This amendment and Amendment 189 are in consequence of Amendment 165 to Schedule 3 as no restriction relating to retained EU law on the making of subordinate legislation by the Scottish Ministers and the Welsh Ministers will apply.

Schedule 8, page 54, leave out paragraphs 12 to 17

Member’s explanatory statement
This amendment would retain the provisions of the European Economic Area Act 1993 as part of domestic legislation beyond exit day.

Schedule 8, page 55, leave out lines 8 to 13 and insert—

“(a) in paragraph (a), omit sub-paragraph (ii), and
European Union (Withdrawal) Bill, continued

(b) in paragraph (b), omit “or with EU law”.

**Member’s explanatory statement**

This amendment would amend the Criminal Procedure (Scotland) Act 1995 on the right of the Advocate General to take part in proceedings in consequence of removing the restriction on the competence of the Scottish Parliament and Scottish Government by Amendments 164 and 165 to Clause 11 and Schedule 3.

Stephen Kinnock

Schedule 8, page 55, line 16, leave out sub-paragraph (1) and insert—

“(1) For the purposes of the Human Rights Act 1998, any retained EU legislation is to be treated as subordinate legislation and not primary legislation.”

**Member’s explanatory statement**

This amendment would amend the status of EU-derived domestic legislation to subordinate legislation for the purposes of the Human Rights Act 1998.

Mr Dominic Grieve
Mr Kenneth Clarke
Nicky Morgan
Anna Soubry
Antoinette Sandbach
Stephen Hammond

Dr Sarah Wollaston  Jeremy Leffoy  Robert Neill
Chuka Umunna  Caroline Lucas  Paul Farrelly
Ian Murray  Mike Gapes  Catherine McKinnell
Stephen Doughty  Heidi Allen  Helen Hayes
Mr Ben Bradshaw  Angela Smith  Mr David Lammy
Stella Creasy  Mr George Howarth  Stephen Kinnock
Ann Coffey  Steve McCabe  Seema Malhotra
Jamie Stone  Lady Hermon  Mr Gavin Shuker
Kate Green  Dr Philippa Whitford  Wera Hobhouse
Martin Whitfield  Martyn Day  Darren Jones
Tulip Siddiq  Kerry McCarthy

Schedule 8, page 55, line 17, leave out “primary legislation and not”

**Member’s explanatory statement**

This amendment would remove the proposal to allow secondary legislation to be treated as primary for the purposes of the Human Rights Act 1998.

Mary Creagh
Mike Gapes
Neil Coyle
Maria Eagle
Helen Hayes
Mr David Lammy

Ann Coffey  Paul Farrelly  Kerry McCarthy

Schedule 8, page 58, line 16, leave out “4” and insert “3”

**Member’s explanatory statement**

This amendment, together with Amendments 139 and 141, would restore the right to obtain damages after exit day in respect of governmental failures before exit day to comply with European Union obligations.
European Union (Withdrawal) Bill, continued

Mary Creagh
Mike Gapes
Neil Coyle
Maria Eagle
Helen Hayes
Mr David Lammy

Ann Coffey
Paul Farrelly
Kerry McCarthy

Schedule 8, page 58, line 24, leave out “4” and insert “3”

**Member’s explanatory statement**

This amendment, together with Amendments 139 and 140, would restore the right to obtain damages after exit day in respect of governmental failures before exit day to comply with European Union obligations.

Mary Creagh
Kerry McCarthy
Helen Hayes

Schedule 8, page 58, line 31, leave out paragraph 28 and insert—

“(1) The prohibition on making regulations under section 7, 8, or Schedule 2 after a particular time does not affect the continuation in force of regulations made at or before that time, except where subparagraphs (2) and (3) apply.

(2) Regulations may not be made under powers conferred by regulations made under section 7, 8, or Schedule 2 after the end of the period of two years beginning with exit day.

(3) Regulations made under powers conferred by regulations made under section 7, 8, or Schedule 2 may not be made during the two year period in subparagraph (2) unless a draft has been laid before, and approved by a resolution of, each House of Parliament.”

**Member’s explanatory statement**

This amendment would require all tertiary legislation made under powers conferred by regulations to be subject to Parliamentary control.

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Schedule 8, page 59, leave out lines 10 to 16

**Member’s explanatory statement**

This amendment, with Amendments 193, 194 and 195, is in consequence of Amendments 164 and 165 to Clause 11 and Schedule 3 which would remove the powers to make an Order in Council to adjust the new restriction on the legislative competence of the Scottish Parliament and the National Assembly for Wales.
Committee of the whole House: 4 December 2017

European Union (Withdrawal) Bill, continued

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford Tom Brake Mr Alistair Carmichael
Stephen Kinnock Ann Coffey Susan Elan Jones
Mike Gapes Mrs Madeleine Moon Wera Hobhouse
Martin Whitfield Albert Owen Martyn Day

Schedule 8, page 59, leave out lines 23 to 29

Member’s explanatory statement
This amendment, with Amendments 192, 194 and 195, is in consequence of Amendments 164 and 165 to Clause 11 and Schedule 3 which would remove the powers to make an Order in Council to adjust the new restriction on the legislative competence of the Scottish Parliament and the National Assembly for Wales.

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford Tom Brake Mr Alistair Carmichael
Stephen Kinnock Ann Coffey Susan Elan Jones
Mike Gapes Mrs Madeleine Moon Wera Hobhouse
Martin Whitfield Albert Owen Martyn Day

Schedule 8, page 59, line 47, leave out from beginning to end of line 8 on page 60

Member’s explanatory statement
This amendment, with Amendments 192, 193 and 195, is in consequence of Amendments 164 and 165 to Clause 11 and Schedule 3 which would remove the powers to make an Order in Council to adjust the new restriction on the legislative competence of the Scottish Parliament and the National Assembly for Wales.

Ian Murray
Stephen Doughty
Stephen Gethins
Hywel Williams
Jo Swinson
Caroline Lucas

Ian Blackford Tom Brake Mr Alistair Carmichael
Stephen Kinnock Ann Coffey Susan Elan Jones
Mike Gapes Mrs Madeleine Moon Wera Hobhouse
Martin Whitfield Albert Owen Martyn Day

Schedule 8, page 60, leave out lines 13 to 23

Member’s explanatory statement
This amendment, with Amendments 192, 193 and 194, is in consequence of Amendments 164 and 165 to Clause 11 and Schedule 3 which would remove the powers to make an Order in Council to
Hywel Williams
Liz Saville Roberts
Jonathan Edwards
Ben Lake
Joanna Cherry
Wera Hobhouse

Martyn Day

Clause 19, page 14, line 32, at end insert—
“(a) section 1(2);”

Member’s explanatory statement
This amendment is a consequential amendment resulting from Amendments 78, 79 and 80 to Clause 1 requiring the Prime Minister to reach an agreement on EEA and Customs Union membership, to gain the consent of the devolved legislatures and to report on the effect leaving the EU will have on the block grant before implementing section 1 of this Act.

Tom Brake
Sir Vince Cable
Mr Alistair Carmichael
Caroline Lucas
Tim Farron
Wera Hobhouse

Layla Moran  Jamie Stone  Norman Lamb
Mr Roger Godsiff

Clause 19, page 14, line 40, leave out subsection (2) and insert—
“(2) The remaining provisions of this Act come into force once following a referendum on whether the United Kingdom should approve the United Kingdom and Gibraltar exit package proposed by HM Government at conclusion of the negotiations triggered by Article 50(2) for withdrawal from the European Union or remain a member of the European Union.

(2A) The Secretary of State must, by regulations, appoint the day on which the referendum is to be held.

(2B) The question that is to appear on the ballot papers is—“Do you support the Government’s proposed new agreement between the United Kingdom and Gibraltar and the European Union or Should the United Kingdom remain a member of the European Union?”

(2C) The Secretary of State may make regulations by statutory instrument on the conduct of the referendum.”

Member’s explanatory statement
This amendment is intended to ensure that before March 2019 (or the end of any extension to the two-year negotiation period) a referendum on the terms of the deal has to be held and provides the text of the referendum question.
Clause 19, page 14, line 40, at beginning insert “Subject to subsection (2A)”

**Member’s explanatory statement**

This amendment is a consequential amendment resulting from Amendments 78, 79 and 80 to Clause 1 requiring the Prime Minister to reach an agreement on EEA and Customs Union membership, gain the consent of the devolved legislatures and report on the effect leaving the EU will have on the block grant before implementing section 1 of this Act.

Clause 19, page 14, line 42, at end insert—

“(2A) But regulations bringing into force section 1 may not be made until the Prime Minister is satisfied that an agreement has been reached for the United Kingdom to remain a member of the EEA and of the Customs Union.”

**Member’s explanatory statement**

This amendment would make the repeal of the European Communities Act 1972 on exit day conditional on the Prime Minister reaching an agreement for the United Kingdom to remain a member of the EEA and Customs Union.

Clause 19, page 14, line 42, at end insert—

“(2A) But regulations bringing into force section 1 may not be made until the Prime Minister is satisfied that resolutions have been passed by the Scottish Parliament, the National Assembly for Wales and the Northern Ireland Assembly signifying consent to the commencement of section 1.”

**Member’s explanatory statement**

This amendment makes the repeal of the European Communities Act 1972 on exit day conditional on the Prime Minister gaining consent from the devolved legislatures.
Clause 19, page 14, line 42, at end insert—

“(2A) But regulations bringing into force section 1 may not be made until the Secretary of State lays a report before—

(a) Parliament, and

(b) the National Assembly for Wales

outlining the effect of the United Kingdom’s withdrawal from the EU on the National Assembly for Wales’s block grant.”

**Member’s explanatory statement**

*This amendment would require the UK Government to lay a report before the National Assembly for Wales outlining the effect of the UK’s withdrawal from the EU on Welsh finances, before exercising the power under section 1. This would allow for scrutiny of the Leave Campaign’s promise to maintain current levels of EU funding for Wales.*

Clause 19, page 14, line 42, at end insert—

“(2A) But regulations bringing into force section 1 may not be made until the Secretary of State lays a report before—

(a) Parliament, and

(b) the National Assembly for Wales

outlining the effect of the United Kingdom’s withdrawal from the Single Market and Customs Union on the Welsh economy.”

**Member’s explanatory statement**

*This amendment would require the UK Government to lay a report before Parliament and the National Assembly for Wales outlining the effect of the UK’s withdrawal from the EU Single Market and Customs Union before exercising the powers in section 1.*

Clause 19, page 14, line 42, at end insert—

“(2A) A Minister of the Crown may not appoint a day for any provision of this Act to come into force until the Secretary of State has published a report on which Scottish products will be identified with geographical indications in any future trade deal that Her Majesty’s Government seeks to negotiate after the United Kingdom’s withdrawal from the European Union, and has laid a copy of the report before Parliament.”

**Member’s explanatory statement**

*This amendment would require publication of a Government report on which Scottish products will be identified with geographical indications in any future trade deal that Her Majesty’s Government negotiates after the United Kingdom’s withdrawal from the European Union.*
Clause 19, page 14, line 42, at end insert—

“(2A) A Minister of the Crown may not appoint a day for any provision of this Act to come into force until a Minister of the Crown has published an assessment of the effect of the United Kingdom’s withdrawal from the EU on Scottish businesses and laid a copy of the assessment before Parliament.”

Member’s explanatory statement
This amendment would require publication of a Government assessment of the impact of the United Kingdom’s withdrawal from the EU on Scottish businesses.

Clause 19, page 14, line 42, at end insert—

“(2A) A Minister of the Crown may not appoint a day for any provision of this Act to come into force until a Minister of the Crown has published an assessment of the effect of the United Kingdom’s withdrawal from the EU on food and drink safety and quality standards, and has laid a copy of the assessment before Parliament.”

Member’s explanatory statement
This amendment would require publication of a Government assessment of the impact of the United Kingdom’s withdrawal from the EU on food and drink safety and quality standards.

ORDER OF THE HOUSE [11 SEPTEMBER 2017]

That the following provisions shall apply to the European Union (Withdrawal) Bill:

Committal

1. The Bill shall be committed to a Committee of the whole House.

Proceedings in Committee

2. Proceedings in Committee of the whole House shall be completed in eight days.
3. The proceedings shall be taken on each of those days as shown in the first column of the following Table and in the order so shown.
4. The proceedings shall (so far as not previously concluded) be brought to a conclusion at the times specified in the second column of the Table.
**European Union (Withdrawal) Bill, continued**

<table>
<thead>
<tr>
<th><strong>Proceedings</strong></th>
<th><strong>Time for conclusion of proceedings</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>First day</strong></td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 1, Clause 1</td>
<td>Four hours from the commencement of proceedings on the Bill on the first day</td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 6, Clause 6</td>
<td>Eight hours from the commencement of proceedings on the Bill on the first day</td>
</tr>
<tr>
<td><strong>Second day</strong></td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 2, Clause 2, new Clauses and new Schedules relating to Clause 3, Clause 3, new Clauses and new Schedules relating to Clause 4, Clause 4</td>
<td>Eight hours from the commencement of proceedings on the Bill on the second day</td>
</tr>
<tr>
<td><strong>Third day</strong></td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 5 or Schedule 1, Clause 5, Schedule 1</td>
<td>Eight hours from the commencement of proceedings on the Bill on the third day</td>
</tr>
<tr>
<td><strong>Fourth day</strong></td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 11 or Schedule 3, Clause 11, Schedule 3</td>
<td>Eight hours from the commencement of proceedings on the Bill on the fourth day</td>
</tr>
<tr>
<td><strong>Fifth day</strong></td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 10 or Schedule 2, Clause 10, Schedule 2</td>
<td>Four hours from the commencement of proceedings on the Bill on the fifth day</td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 12 or Schedule 4, Clause 12, Schedule 4</td>
<td>Eight hours from the commencement of proceedings on the Bill on the fifth day</td>
</tr>
<tr>
<td><strong>Sixth day</strong></td>
<td></td>
</tr>
<tr>
<td>New Clauses and New Schedules relating to Clause 7, Clause 7</td>
<td>Eight hours from the commencement of proceedings on the Bill on the sixth day</td>
</tr>
</tbody>
</table>
European Union (Withdrawal) Bill, continued

<table>
<thead>
<tr>
<th>Proceedings</th>
<th>Time for conclusion of proceedings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Seventh day</td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 9, Clause 9, new Clauses and new Schedules relating to Clause 16 or Schedule 7, Clause 16, Schedule 7, Clause 17</td>
<td>Six hours from the commencement of proceedings on the Bill on the seventh day</td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 8, Clause 8</td>
<td>Eight hours from the commencement of proceedings on the Bill on the seventh day</td>
</tr>
<tr>
<td>Eighth day</td>
<td></td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 13 or Schedule 5, Clause 13, Schedule 5</td>
<td>Four hours from the commencement of proceedings on the Bill on the eighth day</td>
</tr>
<tr>
<td>New Clauses and new Schedules relating to Clause 14 or Schedule 6, Clause 14, Schedule 6, remaining new Clauses, remaining new Schedules, Clause 15, Schedules 8 and 9, Clauses 18 and 19, remaining proceedings on the Bill</td>
<td>Eight hours from the commencement of proceedings on the Bill on the eighth day</td>
</tr>
</tbody>
</table>

Proceedings on Consideration and up to and including Third Reading

5. Any proceedings on Consideration, any proceedings in legislative grand committee and proceedings on Third Reading shall be taken in two days in accordance with the following provisions of this Order.

6. Any proceedings on Consideration and any proceedings in legislative grand committee shall (so far as not previously concluded) be brought to a conclusion two hours before the moment of interruption on the second day.

7. Proceedings on Third Reading shall (so far as not previously concluded) be brought to a conclusion at the moment of interruption on the second day.

Programming committee

8. Standing Order No. 83B (Programming committees) shall not apply to proceedings in Committee of the whole House, to any proceedings on Consideration or to other proceedings up to and including Third Reading.

Other proceedings

9. Any other proceedings on the Bill may be programmed.
NOTICES WITHDRAWN

The following Notices were withdrawn on 12 September 2017:

14 (duplicate of 10) and 125 (duplicate of 62)

The following Notices were withdrawn on 27 October 2017:

341

The following Notices were withdrawn on 6 November 2017:

204

The following Notices were withdrawn on 9 November 2017:

375, 377, 378, 379, NC73, NC74,

The following Notices were withdrawn on 13 November 2017:

117

The following Notices were withdrawn on 14 November 2017:

112, 119