NOTICES OF AMENDMENTS
given up to and including
Wednesday 20 June 2018

New Amendments handed in are marked thus ★
★ Amendments which will comply with the required notice period at their next appearance

CONSIDERATION OF BILL (REPORT STAGE)

TRADE BILL

NOTE
This document includes all amendments tabled to date and includes any withdrawn amendments at the end. The amendments have been arranged in the order in which they relate to the Bill.

Anna Soubry
Mr Kenneth Clarke
Mr Chris Leslie
Kate Green
Rushanara Ali
Chuka Umunna

Mr Ben Bradshaw
Caroline Lucas
Ian Murray
Martin Whitfield
Darren Jones
Stella Creasy
Peter Kyle
Mike Gapes
Stephen Timms
Mary Creagh
Dame Louise Ellman
Daniel Zeichner

Stephen Doughty
Mr David Lammy
Liz Kendall
Maria Eagle
Alison McGovern
Angela Smith
Phil Wilson
Stephen Kinnock
Mrs Madeleine Moon
Catherine McKinnell
Tom Brake
Dame Margaret Hodge

Wes Streeting
Wera Hobhouse
Gareth Thomas
Ruth Cadbury
Tulip Siddiq
Ann Coffey
Seema Malhotra
Geraint Davies
Neil Coyle
Anna Turley
Kerry McCarthy
Catherine West
To move the following Clause—

"EU customs union"

(1) It shall be the objective of an appropriate authority to take all necessary steps to implement an international trade agreement which enables the UK to participate after exit day in a customs union with the EU in the same terms as existed before exit day.

(2) Exit day shall have the meaning set out in section 14 of the European Union (Withdrawal) Act 2018.”

To move the following Clause—

“Review of the impact on the UK economy"

(1) Before the end of the initial five year period, the Secretary of State must publish and lay before both Houses of Parliament an assessment of the impact of all international trade agreements implemented under section 2 of this Act on—

(a) the economy of the United Kingdom,

(b) the economy of the different parts of the United Kingdom and different regions of England, and

(c) individual economic sectors.

(2) The assessment in subsection (1) must so far as practicable analyse the expected difference in outcomes between the international trade agreements implemented under section 2 of this Act and those international trade agreements to which the United Kingdom would have been a signatory had it continued to participate in the EU Customs Union.

(3) In this section—

“the initial five year period” has the same meaning as in section 2(8)(a),

“parts of the United Kingdom” means—

(a) England,

(b) Scotland,

(c) Wales, and

(d) Northern Ireland

“regions of England” has the same meaning as that used by the Office for National Statistics.”
To move the following Clause—

“Free trade agreements: Parliamentary scrutiny and consent

(1) The Secretary of State shall not commence negotiations relating to a free trade agreement unless—

(a) a Minister of the Crown has laid before Parliament a sustainability impact assessment conducted by a credible body independent of government following consultation with—

(i) each devolved authority,
(ii) public bodies, businesses, trade unions and non-governmental organisations which, in the opinion of the Minister, have a relevant interest, and
(iii) the public,

and the assessment shall include both qualitative and quantitative assessments of the potential impacts of the proposed trade agreement, including social, economic, environmental, gender, human rights, labour, development and regional impacts,

(b) a Minister of the Crown has laid before Parliament a draft of a negotiating mandate relating to the proposed trade agreement, setting out—

(i) all fields and sectors to be included in the proposed negotiations,
(ii) the principles to underpin the proposed negotiations,
(iii) any limits on the proposed negotiations, and
(iv) the desired outcomes from the proposed negotiations, and

(c) the House of Commons has approved by resolution a motion, drafted in terms which permit amendment, setting out a proposed negotiating mandate and authorising the Secretary of State to enter negotiations on the proposed trade agreement on the basis of that mandate, and the House of Lords has approved a resolution in the same terms as that approved by the House of Commons.
(2) The United Kingdom may not become a signatory to a free trade agreement unless—

(a) during the course of the negotiations, the text of the trade agreement as so far agreed or consolidated has been made publicly available within ten working days of the close of each negotiating round,

(b) between each round of negotiations, all documents relating to the negotiations have been made available for scrutiny by select committees in both Houses of Parliament,

(c) upon conclusion of the negotiations, the House of Commons has approved by resolution a motion, drafted in terms which permit amendment, setting out the text of the trade agreement as negotiated and authorising the Secretary of State to sign the proposed agreement, and the House of Lords has approved a resolution in the same terms as that approved by the House of Commons, and

(d) the text of the trade agreement includes provision for a review of the operation and impacts of the agreement no later than ten years after the day on which the agreement comes into force.”

Member’s explanatory statement
This new clause would ensure that all new free trade agreements are subject to parliamentary scrutiny and consent.

Jeremy Corbyn
Barry Gardiner
Mr Nicholas Brown
Christina Rees
Lesley Laird
Owen Smith

Bill Esterson
Judith Cummins
Stephanie Peacock

Ian Murray
David Hanson

NC4

To move the following Clause—

“Convention about Parliament legislating on devolved matters

(1) Regulations made under section 1(1) by a Minister of the Crown, may not normally make provision which would be within the devolved competence of a devolved authority unless—

(a) so far as they contain provision which would be within the devolved competence of the Scottish Ministers (within the meaning given in paragraph 7 of Schedule 1), the Scottish Ministers consent, or

(b) so far as they contain provision which would be within the devolved competence of the Welsh Ministers (within the meaning given in paragraph 8 of Schedule 1), the Welsh Ministers consent, or

(c) so far as they contain provision which would be within the devolved competence of a Northern Ireland department (within the meaning of paragraph 9 of Schedule 1), unless the Northern Ireland department has given consent.

(2) Regulations made under section 2(1) by a Minister of the Crown, may not normally make provision which would be within the devolved competence of a devolved authority unless—
Trade Bill, continued

(a) so far as they contain provision which would be within the devolved competence of the Scottish Ministers (within the meaning given in paragraph 7 of Schedule 1), the Scottish Ministers consent, or

(b) so far as they contain provision which would be within the devolved competence of the Welsh Ministers (within the meaning given in paragraph 8 of Schedule 1), the Welsh Ministers consent, or

(c) so far as they contain provision which would be within the devolved competence of a Northern Ireland department (within the meaning given in paragraph 9 of Schedule 1), unless the Northern Ireland department has given consent.

(3) This paragraph does not apply to regulations made by the Secretary of State under—

(a) section 35 or 58 of the Scotland Act 1998 (as amended),

(b) section 82 or 114 of the Government of Wales Act 2006 (as amended), or

(c) section 25 or 26 of the Northern Ireland Act 1998 (as amended).”

Member’s explanatory statement

This new clause would ensure that regulations made by a Minister of the Crown within devolved competence require the consent of Ministers in devolved authorities in accordance with the convention about Parliament legislating on devolved matters while making clear that this does not alter the current powers of Ministers of the Crown in respect of international agreements.

Anna Soubry
Chuka Umunna
Nicky Morgan
Dr Sarah Wollaston
Mr Jonathan Djanogly
Stephen Hammond
Jo Swinson  Heidi Allen  Mr Chris Leslie
Stephen Doughty  Robert Neill  Stephen Kinnock
Kerry McCarthy  Tulip Siddiq  Dame Margaret Hodge
Dr Rupa Huq  Mr Kenneth Clarke  Antoinette Sandbach
Helen Hayes  Susan Elan Jones  Peter Kyle
Matt Western  Layla Moran

NC5

To move the following Clause—

“Implementation of a customs union with the EU

(1) It shall be the objective of an appropriate authority to take all necessary steps to implement an international trade agreement which enables the UK to participate after exit day in a customs union with the EU.

(2) Exit day shall have the meaning set out in section 14 of the European Union (Withdrawal) Act 2018.”

NC5
Mr Jonathan Djanogly
Mr Dominic Grieve
Anna Soubry
Antoinette Sandbach
Robert Neill
Stephen Hammond

Mr Chris Leslie
Heidi Allen
Stephen Doughty
Matt Western
Tom Brake

To move the following Clause—

**“Regulations: Parliamentary procedure”**

(1) If the Secretary of State considers it appropriate to proceed with the making of regulations of a type which fall under section 2(4A)(a) or (b), he or she must lay before Parliament—
   (a) a draft of the regulations, and
   (b) an explanatory document.

(2) The explanatory document must—
   (a) explain under which power or powers in this Act the provision contained in the regulations is made;
   (b) introduce and give reasons for the provision;
   (c) identify and give reasons for—
      (i) any functions of legislating conferred by the regulations; and
      (ii) the procedural requirements attaching to the exercise of those functions;
   (d) contain a recommendation by the Secretary of State as to which of the following should apply in relation to the making of regulations pursuant to the draft regulations—
      (i) the negative resolution procedure (see subsection (6)) or
      (ii) the affirmative resolution procedure (see subsection (7)); and
   (e) give a reason for the Secretary of State’s recommendation.

(3) Where the Secretary of State’s recommendation under subsection (2)(d) is that the negative resolution procedure should apply, that procedure shall apply unless, within the 20-day period, either House of Parliament requires that the affirmative resolution procedure shall apply, in which case that procedure shall apply.

(4) For the purposes of this paragraph a House of Parliament shall be taken to have required a procedure within the 20-day period if—
   (a) that House resolves within that period that that procedure shall apply; or
   (b) in a case not falling within subsection (4)(a), a committee of that House charged with reporting on the draft regulations has recommended within that period that that procedure should apply and the House has not by resolution rejected that recommendation within that period.

(5) In this section the “20-day period” means, for each House of Parliament, the period of 20 days on which that House sits, beginning with the day on which the draft regulations were laid before Parliament under subsection (1).

(6) For the purposes of this section, the “negative resolution procedure” in relation to the making of regulations pursuant to a draft of the regulations laid under subsection (1) is as follows—
   (a) the Secretary of State may make regulations in the terms of the draft regulations subject to the following provisions of this subsection;
(b) the Secretary of State may not make regulations in the terms of the draft regulations if either House of Parliament so resolves within the 40-day period;

(c) for the purposes of this paragraph regulations are made in the terms of the draft regulations if they contain no material changes to the provisions of the draft regulations; and

(d) in this subsection the “40-day period” means, for each House of Parliament, the period of 40 days on which that House sits, beginning with the day on which the draft regulations were laid before Parliament under subsection (1).

(7) For the purposes of this section the “affirmative resolution procedure” in relation to the making of regulations pursuant to a draft of the regulations being laid under subsection (1) is as follows—

(a) the Secretary of State must have regard to—

(i) any representations;

(ii) any resolution of either House of Parliament; and

(iii) any recommendations of a committee of either House of Parliament charged with reporting on the draft regulations, made during the 40-day period with regard to the draft regulations;

(b) if, after the expiry of the 40-day period, the Secretary of State wishes to make regulations in the terms of the draft, he must lay before Parliament a statement—

(i) stating whether any representations were made under subsection (7)(a)(i); and

(ii) if any representations were so made, giving details of them;

(c) the Secretary of State may after the laying of such a statement make regulations in the terms of the draft if they are approved by a resolution of each House of Parliament;

(d) if, after the expiry of the 40-day period, the Secretary of State wishes to make regulations consisting of a version of the draft regulations with material changes, he must lay before Parliament—

(i) revised draft regulations; and

(ii) a statement giving details of—

(a) any representations made under subsection (7)(a)(i); and

(b) the revisions proposed;

(e) the Secretary of State may, after laying revised draft regulations and a statement under sub-paragraph (d), make regulations in the terms of the revised draft if they are approved by a resolution of each House of Parliament;

(f) for the purposes of sub-paragraph (e) regulations are made in the terms of the draft regulations if they contain no material changes to the provisions of the draft regulations; and

(g) in this paragraph the “40-day period” has the meaning given by subsection (6)(d).

(8) The provisions of this section shall apply to all agreements for which regulations would be of a type which falls under section 2(4A)(a) or (b), notwithstanding that they constitute retained EU law and may be governed by the provisions of the European Union (Withdrawal) Act 2018 or any other legislation with regard to Parliamentary scrutiny of regulations under this Act.
Member’s explanatory statement
This new clause would set up a triage and scrutiny system under the control of Parliament for determining how Orders under Clause 2 will be dealt with, in circumstances when the new UK FTA or international trade agreement is not in the same terms as the existing EU FTA or international trade agreement.

To move the following Clause—

“Trade status of Gibraltar
(1) It shall be the objective of an appropriate authority to take all necessary steps to implement international trade agreements which, after exit day—
   (a) preserve the existing arrangements between Gibraltar and the EU on frontier workers,
   (b) grant Gibraltar continued market access for goods and services into the United Kingdom in the same terms as existed before exit day, and
   (c) grant Gibraltar continued market access for goods and services into the European Union in the same terms as existed before exit day.
(2) The United Kingdom may not become a signatory to an international trade agreement unless—
   (a) the Secretary of State has certified it as an agreement to which the Government of Gibraltar has given its consent,
   (b) the agreement does not extend to Gibraltar and the Government of Gibraltar has not requested that the agreement extend to Gibraltar, or
   (c) the agreement does not extend to Gibraltar and the Secretary of State has laid a statement before Parliament explaining why the request of the Government of Gibraltar that the agreement extend to Gibraltar has been refused.
(3) “Exit day” shall have the meaning set out in section 14 of the European Union (Withdrawal Act) 2018.”

To move the following Clause—

“Internal Market Negotiating Objective
It shall be a negotiating objective of Her Majesty’s Government to ensure the United Kingdom has full access to the internal market of the European Union,
Trade Bill, continued

underpinned by shared institutions and regulations, with no new impediments to trade and common rights, standards and protections as a minimum.”

Stephen Hammond
Mr Dominic Grieve
Nicky Morgan
Antoinette Sandbach
Robert Neill
Anna Soubry

Dame Caroline Spelman  Mr Jonathan Djanogly  Mr Kenneth Clarke
Heidi Allen  Paul Masterton  Dr Sarah Wollaston
Caroline Lucas  John Stevenson

To move the following Clause—

“UK membership of EFTA and the European Economic Area
(1) It shall be the objective of an appropriate authority to achieve before exit day the implementation of an international agreement to enable the UK to become a member of the European Free Trade Association and continue as a signatory to the EEA Agreement.
(2) “Exit day” shall have the meaning set out in section 14 of the European Union (Withdrawal) Act 2018.”

Mr Chris Leslie
Matt Western

Clause 2, page 2, line 12, at end insert—
“or (c) a regulatory cooperation agreement.”

Member’s explanatory statement
This amendment would ensure that HM Government is able to efficiently replicate existing regulatory cooperation agreements that may be required for continuity of business arrangements if the UK exits the European Union.
Clause 2, page 2, line 20, at end insert “, and
the free trade agreement in respect of which regulations are to be made makes the
same provision, subject only to necessary changes in terminology, as a free trade
agreement referred to in subsection (3)(a) or (b)”.

**Member’s explanatory statement**
This amendment would provide that the Henry VIII provisions in Clause 2 may only be used when
a new UK free trade agreement is in the same terms as an existing EU free trade agreement.

Clause 2, page 2, line 29, at end insert “, and
the international trade agreement in respect of which regulations are to be made makes the
same provision, subject only to necessary changes in terminology, as an international trade agreement referred to in subsection (4)(a) or (b)”.

**Member’s explanatory statement**
This amendment would provide that the Henry VIII provisions in Clause 2 may only be used when
a new UK international trade agreement is in the same terms as an existing EU international trade agreement.

“(4A) Regulations under subsection (1) may make provision for the purpose of
implementing an international trade agreement only if:

(a) the provisions of that international trade agreement do not conflict with,
and are consistent with—

(i) the provisions of the Sustainable Development Goals adopted by
the United Nations General Assembly on 25 September 2015,

(ii) international human rights law and international humanitarian
law,

(iii) the United Kingdom’s obligations on workers’ rights and labour
standards as established by but not limited to the commitments
under the International Labour Organisation’s Declaration on
Fundamental Rights at Work and its Follow-up Conventions,
Trade Bill, continued

(iv) the United Kingdom’s environmental obligations in international law and as established by, but not limited to, the Paris Agreement adopted under the United Nations Framework Convention on Climate Change, the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES), and the Convention on Biological Diversity, including the Cartagena Protocol on Biosafety;

(v) existing standards for food safety and quality as set and administered by the Department of Health, the Food Standards Agency and any other public authority specified in regulations made by the Secretary of State,

(vi) the United Kingdom’s obligations as established by the Convention on the Elimination of All Forms of Discrimination Against Women and by the Convention on the Rights of the Child, and

(vii) the sovereignty of Parliament, the legal authority of UK courts, the rule of law and the principle of equality before the law.

(b) the provisions of that international trade agreement do not in any way restrict the ability to determine whether public services at a national or local level are delivered by public sector employees, and

(c) the Secretary of State has laid before Parliament an assessment that considers the potential economic, social, human rights and environmental impacts of the international trade agreement on the contracting parties.”

Mr Jonathan Djanogly
Mr Dominic Grieve
Anna Soubry
Antoinette Sandbach
Robert Neill
Stephen Hammond

Mr Chris Leslie

Clause 2, page 2, line 29, at end insert—

“(4A) In circumstances where—

(a) a free trade agreement in respect of which regulations are to be made does not make the same provision, subject only to necessary changes in terminology, as a free trade agreement referred to in subsection (3)(a) or (b); or

(b) an international trade agreement in respect of which regulations are to be made does not make the same provision, subject only to necessary changes in terminology, as an international trade agreement referred to in subsection (4)(a) or (b);

an appropriate authority must not make regulations under subsection (1) unless the requirements of section [Regulations: Parliamentary procedure] have been met.”
Clause 2, page 2, line 40, at end insert—

“(7A) No regulations made under subsection (1) shall preclude the United Kingdom from participating in a customs union with the European Union following exit day.”

Member’s explanatory statement
This amendment allows for the implementation of international trade agreements while leaving open the possibility of negotiating a customs union with the EU.
Trade Bill, continued

(v) any other person or organisation which appears to the Secretary of State to be representative of interests affected by the proposed free trade agreement, including local authorities.”

Member’s explanatory statement
This amendment would require the Government to have published the text of each UK free trade agreement and opened it to consultation with business, trade unions, the devolved administrations and other parties prior to its ratification.

Clause 6, page 4, line 10, at end insert—
“(aa) the conduct of trade within a customs union within the meaning of section 31 of the Taxation (Cross-border Trade) Act 2018,“

Member’s explanatory statement
This amendment would place a duty on the TRA to give advice to the Secretary of State on the consequences of membership of EFTA.

Schedule 2, page 12, line 5, leave out “or 2(1)”

Wera Hobhouse
Tim Farron
Jamie Stone
Layla Moran
Trade Bill, continued

Schedule 2, page 12, line 5, after “2(1)” insert “(unless the regulations are of a type which fall under section 2(4A)(a) or (b))”

Member’s explanatory statement
This amendment is consequential on NC6.

Schedule 2, page 12, line 6, at end insert—
“(1A) A statutory instrument containing regulations of a Minister of the Crown under section 2(1) may not be made unless a draft of the instrument has been laid before, and approved by a resolution of, each House of Parliament.”

Member’s explanatory statement
This amendment is consequential on NC6.

Schedule 4, page 14, line 34, at end insert—
“with the consent of the International Trade Committee of the House of Commons.”

Member’s explanatory statement
This amendment would give the International Trade Select Committee scrutiny and consent powers for the appointment of Chairs of the Trade Remedies Authority.
Mr Chris Leslie
Matt Western
Caroline Lucas

Schedule 4, page 14, line 35, at end insert—
“with the consent of the International Trade Committee of the House of Commons,”

**Member’s explanatory statement**
This amendment would give the International Trade Select Committee scrutiny and consent powers for the appointment of other non-executive members of the Trade Remedies Authority.

Jeremy Lefroy

Schedule 4, page 14, line 35, at end insert—
“including representatives of UK manufacturing sectors and trade unions in manufacturing”

**Member’s explanatory statement**
This amendment would ensure that UK producers including manufacturers, and their employees, are included in the corporate governance of the new Trade Remedies Authority.

Mr Chris Leslie
Matt Western
Caroline Lucas

Schedule 4, page 14, line 37, after “Secretary of State” insert—
“, and with the consent of the International Trade Committee of the House of Commons,”

**Member’s explanatory statement**
This amendment would give the International Trade Select Committee scrutiny and consent powers for the appointment of the chief executive of the Trade Remedies Authority.

Mr Chris Leslie
Matt Western
Caroline Lucas

Schedule 4, page 14, line 38, after “Secretary of State” insert—
“with the consent of the International Trade Committee of the House of Commons,”

**Member’s explanatory statement**
This amendment would give the International Trade Select Committee scrutiny and consent powers for the appointment of the inaugural chief executive of the Trade Remedies Authority.

Jeremy Lefroy

Schedule 4, page 15, line 2, leave out from “must” to end of line 3 and insert “; before appointing the other non-executive members, consult
(a) the Chair,
(b) organisations representing UK manufacturing sectors, and
(c) trade unions in manufacturing.”

**Member’s explanatory statement**
This amendment would ensure that UK producers including manufacturers, and their employees, are included in the corporate governance of the new Trade Remedies Authority.
Consideration of Bill (Report Stage): 20 June 2018

Trade Bill, continued

Mr Chris Leslie
Matt Western
Caroline Lucas

Schedule 4, page 15, line 12, at end insert—

“4A It must be publicly disclosed if any candidate for appointment as a non-
executive member of the TRA has, in the last five years, been employed by a political party, held a significant office in a political party, has stood as a candidate for a political party in an election, has publicly spoken on behalf of a political party, or has made significant donations or loans to a political party.”

Member’s explanatory statement
This amendment would require candidates for appointment as non-executive members of the TRA to disclose political activity, consistent with guidelines set out in the Cabinet Office Governance Code on Public Appointments.

Mr Chris Leslie
Matt Western
Caroline Lucas

Schedule 4, page 15, line 16, at end insert—

“5A It must be publicly disclosed if any candidate for appointment as an executive member of the TRA has, in the last five years, been employed by a political party, held a significant office in a political party, has stood as a candidate for a political party in an election, has publicly spoken on behalf of a political party, or has made significant donations or loans to a political party.”

Member’s explanatory statement
This amendment would require candidates for appointment as executive members of the TRA to disclose political activity, consistent with guidelines set out in the Cabinet Office Governance Code on Public Appointments.

Mr Chris Leslie
Matt Western
Caroline Lucas

Schedule 4, page 15, line 31, at end insert—

“11 A member of the TRA, whether executive or non-executive, shall not actively engage in any business, vocation or employment which may give rise to a potential conflict of interest, for the duration of their service on the TRA.”

Member’s explanatory statement
This amendment would militate against conflicts of interest by precluding TRA members from engaging in any commercial activity for the duration of their time on the TRA.

ORDER OF THE HOUSE [9 JANUARY 2018, AS AMENDED 17 JANUARY 2018]

That the following provisions shall apply to the Trade Bill:

Committal

1. The Bill shall be committed to a Public Bill Committee.

Proceedings in Public Bill Committee

2. Proceedings in the Public Bill Committee shall (so far as not previously concluded) be brought to a conclusion on Thursday 1 February 2018.
Trade Bill, continued

3. The Public Bill Committee shall have leave to sit twice on the first day on which it meets.

Proceedings on Consideration and up to and including Third Reading

4. Proceedings on Consideration and any proceedings in legislative grand committee shall (so far as not previously concluded) be brought to a conclusion one hour before the moment of interruption on the day on which proceedings on Consideration are commenced.

5. Proceedings on Third Reading shall (so far as not previously concluded) be brought to a conclusion at the moment of interruption on that day.

6. Standing Order No. 83B (Programming committees) shall not apply to proceedings on Consideration and up to and including Third Reading.

Other proceedings

7. Any other proceedings on the Bill may be programmed.