



SUPPLEMENT TO THE VOTES AND PROCEEDINGS

Tuesday 1 May 2018

REPORT STAGE PROCEEDINGS

SANCTIONS AND ANTI-MONEY LAUNDERING BILL
[LORDS], AS AMENDED

GLOSSARY

This document shows the fate of each clause, schedule, amendment and new clause.

The following terms are used:

Agreed to: agreed without a vote.

Agreed to on division: agreed following a vote.

Negated: rejected without a vote.

Negated on division: rejected following a vote.

Not called: debated in a group of amendments, but not put to a decision.

Not moved: not debated or put to a decision.

Question proposed: debate underway but not concluded.

Withdrawn after debate: moved and debated but then withdrawn, so not put to a decision.

Not selected: not chosen for debate by the Speaker.

NEW CLAUSES, NEW SCHEDULES AND AMENDMENTS RELATING TO GROSS VIOLATIONS
OF HUMAN RIGHTS, TO PUBLIC REGISTERS IN CROWN DEPENDENCIES AND BRITISH
OVERSEAS TERRITORIES OF BENEFICIAL OWNERSHIP OF COMPANIES, OR TO
SCOTTISH LIMITED PARTNERSHIPS

Sir Alan Duncan
Helen Goodman
Anneliese Dodds

Added NC3

To move the following Clause—

“Periodic reports on exercise of power to make regulations under section 1

- (1) The Secretary of State must as soon as reasonably practicable after the end of each reporting period lay before Parliament a report which—

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- (a) specifies the regulations under section 1, if any, that were made in that reporting period,
 - (b) identifies which, if any, of those regulations—
 - (i) stated a relevant human rights purpose, or
 - (ii) amended or revoked regulations stating such a purpose,
 - (c) specifies any recommendations which in that reporting period were made by a Parliamentary Committee in connection with a relevant independent review, and
 - (d) includes a copy of any response to those recommendations which was made by the government to that Committee in that reporting period.
- (2) Nothing in subsection (1)(d) requires a report under this section to contain anything the disclosure of which may, in the opinion of the Secretary of State, damage national security or international relations.
- (3) For the purposes of this section the following are reporting periods—
- (a) the period of 12 months beginning with the day on which this Act is passed (“the first reporting period”), and
 - (b) each period of 12 months that ends with an anniversary of the date when the first reporting period ends.
- (4) For the purposes of this section—
- (a) regulations “state” a purpose if the purpose is stated under section 1(3) in the regulations;
 - (b) a purpose is a “relevant human rights purpose” if, in the opinion of the Secretary of State, carrying out that purpose would provide accountability for or be a deterrent to gross violations of human rights.
- (5) In this section—
- “the government” means the government of the United Kingdom;
 - “gross violation of human rights” has the meaning given by section 1(6A);
 - a “Parliamentary Committee” means a committee of the House of Commons or a committee of the House of Lords or a joint committee of both Houses;
 - a “relevant independent review”, in relation to a Parliamentary Committee, means a consideration by that Committee of whether the power to make regulations under section 1 should be exercised in connection with a gross violation of human rights.”
-

Sir Alan Duncan

Not selected NC21

- ★ To move the following Clause—

“Reports on public registration of beneficial ownership in certain territories

- (1) The Secretary of State must, after the end of each reporting period, publish a report—
- (a) explaining in respect of each relevant territory what engagement took place in that reporting period between—
 - (i) the government of the United Kingdom, and
 - (ii) the government of that territory,
 on the subject of introducing in that territory a system of public registers of beneficial ownership of companies, and

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- (b) noting any international standards (including in particular Standards published by the Financial Action Task Force) to which the government of the United Kingdom has had regard in any such engagement.
- (2) Where a system of public registers of beneficial ownership of companies has been introduced in a relevant territory—
 - (a) the report under subsection (1) relating to the reporting period in which the system was introduced must note that it has been introduced, and
 - (b) the duty in that subsection does not subsequently apply in respect of that territory.
- (3) Where a report is published under subsection (1) the Secretary of State must lay a copy of it before Parliament.
- (4) For the purposes of this section the following are reporting periods—
 - (a) the period of 12 months beginning with the day on which this Act is passed (“the first reporting period”), and
 - (b) each period of 12 months that ends with an anniversary of the date when the first reporting period ends.
- (5) For the purposes of this section the following are relevant territories—
 - any of the Channel Islands;
 - the Isle of Man;
 - Anguilla;
 - Bermuda;
 - Cayman Islands;
 - Gibraltar;
 - Montserrat;
 - Turks and Caicos Islands;
 - Virgin Islands.
- (6) For the purposes of this section, a system of public registers of beneficial ownership of companies has been introduced in a relevant territory when the law of that territory includes public registration provision which is in force.
- (7) In this section “public registration provision” means provision which in the opinion of the Secretary of State broadly corresponds to Part 21A of the Companies Act 2006 (information about people with significant control).
- (8) The reference in subsection (7) to Part 21A of the Companies Act 2006 includes any regulations made under that Part.”

Sir Alan Duncan

Not selected NC22

- ★ To move the following Clause—

“Provision about introducing public registration of beneficial ownership in certain territories

- (1) Her Majesty may by Order in Council—
 - (a) provide for any provisions of or made under Part 21A of the Companies Act 2006 (information about people with significant control) to extend to a relevant overseas territory, with or without modifications, or

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- (b) make public registration provision for a relevant overseas territory, if the territory is one in which a system of public registers of beneficial ownership of companies has not been introduced before the date the Order in Council is made.
- (2) No recommendation may be made to Her Majesty in Council to make an Order under this section unless a draft of the Order has been laid before, and approved by a resolution of, each House of Parliament.
- (3) If—
- (a) the Financial Action Task Force publishes a Standard which recommends that its members have publicly accessible registers of beneficial ownership of companies, and
 - (b) a system of public registers of beneficial ownership of companies has not been introduced in a particular relevant overseas territory by the relevant time,
- the Secretary of State must prepare a draft of an Order in Council under this section which relates to that territory.
- (4) In subsection (3) “the relevant time”, in relation to a territory, means the earliest time following the publication of the Standard by which, in the opinion of the Secretary of State, it would have been practicable for a system of public registers of beneficial ownership of companies to have been introduced in that territory.
- (5) An Order in Council under subsection (1)—
- (a) may include supplemental, incidental, consequential and transitional provision, and
 - (b) in particular, may provide for relevant provisions to prevail in the case of any inconsistency between such provisions and any other provision in the law of the territory to which they relate.
- (6) In subsection (5) “relevant provision” means a provision of or made under the Order, or a provision as extended by the Order to a territory.
- (7) In this section “relevant overseas territory” means a British overseas territory which is mentioned in section (*Reports on public registration of beneficial ownership in certain territories*)(5).
- (8) In this section the following have the same meaning as they have in section (*Reports on public registration of beneficial ownership in certain territories*) (see subsections (6) to (8) of that section)—
- (a) “public registration provision”;
 - (b) references to introducing a system of public registers of beneficial ownership of companies.
- (9) Nothing in section 56(1) (provision about extent) is to be taken to limit the extent of any power in this section.
- (10) Nothing in this section affects any power to make an Order in Council in relation to a relevant overseas territory that Her Majesty has apart from this section.”
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Sir Alan Duncan

Not selected NC23

★ To move the following Clause—

“Independent review relating to certain territories

- (1) The Secretary of State must appoint an independent person to carry out a review of what the likely effects would be if provision broadly corresponding to UK public registration law were in force in each of the relevant territories.
- (2) A review under this section must in particular include a consideration of the likely effects of such provision on the prevention, detection and investigation of money laundering.
- (3) The person who conducts a review under this section must as soon as reasonably practicable after completing the review send a report on its outcome to the Secretary of State.
- (4) On receiving a report under this section the Secretary of State must lay a copy of it before Parliament.
- (5) The Secretary of State may pay the expenses of a person who conducts a review under this section and also such allowances as the Secretary of State may determine.
- (6) In this section—
 - “relevant territory” has the same meaning as in section (*Reports on public registration of beneficial ownership in certain territories*);
 - “UK public registration law” means Part 21A of the Companies Act 2006 (information about people with significant control), including any regulations made under that Part.”

Sir Alan Duncan

Not selected NC24

★ To move the following Clause—

“Sharing of beneficial ownership information

In section 445A(3)(a) of the Proceeds of Crime Act 2002 (report on sharing of beneficial ownership information), for “July” substitute “March”.”

Alison Thewliss
Dame Margaret Hodge*Not called* NC1

To move the following Clause—

“Scottish Limited Partnerships: partner requirement

- (1) For the purposes of preventing money laundering, where a limited partnership registered in Scotland has general partners at least one of those must be a British citizen.
- (2) Where a limited partnership registered in Scotland has limited partners at least one of those must be a British citizen.

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(3) In this section—

a “limited partnership registered in Scotland” means a partnership registered under the Limited Partnerships Act 1907;

“British citizen” has the meaning given in part 1 of the British Nationality Act 1981.

“general partner” has the meaning given in section 4(2) of the Limited Partnership Act 1907;

“limited partner” has the meaning given in section 4(2A) of the Limited Partnership Act 1907”

Dame Margaret Hodge
Mr Andrew Mitchell
Richard Benyon
Tom Tugendhat
Helen Goodman
Nick Herbert

Ms Harriet Harman
Mr Kenneth Clarke
Nick Boles
Jo Swinson [R]
Mr Dominic Grieve
Stephen Crabb
John Mann
Bob Stewart
Chris Bryant
Alison Thewliss
Jeremy Lefroy
Anneliese Dodds
Stephen Kinnock
Tim Farron
Mr Mark Prisk
Lloyd Russell-Moyle

Nicky Morgan
Frank Field
Hilary Benn
Crispin Blunt
Yvette Cooper
Edward Miliband
Heidi Allen
Rachel Reeves
Nigel Mills
Anna Soubry
Caroline Lucas
Catherine McKinnell
Catherine West
Layla Moran
Mr Bob Seely
Joanna Cherry

Sir Vince Cable
Ian Blackford
Dr Sarah Wollaston
Meg Hillier
Margaret Beckett
Adam Holloway
Caroline Flint
Dame Caroline Spelman
Dr Rupa Huq
Rushanara Ali
Grant Shapps
Wes Streeting
Jamie Stone
Tom Brake
Wera Hobhouse

Added NC6

To move the following Clause—

“Public registers of beneficial ownership of companies registered in British Overseas Territories

- (1) For the purposes of the detection, investigation or prevention of money laundering, the Secretary of State must provide all reasonable assistance to the governments of the British Overseas Territories to enable each of those governments to establish a publicly accessible register of the beneficial ownership of companies registered in each government’s jurisdiction.
- (2) The Secretary of State must, no later than 31 December 2020, prepare a draft Order in Council requiring the government of any British Overseas Territory that has not introduced a publicly accessible register of the beneficial ownership of companies within its jurisdiction to do so.
- (3) The draft Order in Council under subsection (2) must set out the form that the register must take.
- (4) If an Order in Council contains requirements of a kind mentioned in subsection (2)—

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- (a) it must be laid before Parliament after being made, and
 - (b) if not approved by a resolution of each House of Parliament before the end of 28 days beginning with the day on which it is made, it ceases to have effect at the end of that period (but without that affecting the power to make a new Order under this section).
- (5) In calculating a period of 28 days for the purposes of subsection (4), no account is to be taken of any time during which Parliament is dissolved or prorogued or during which both Houses are adjourned for more than four days.
- (6) For the purposes of this section, “British Overseas Territories” means a territory listed in Schedule 6 of the British Nationality Act 1981.
- (7) For the purposes of this section, “a publicly accessible register of the beneficial ownership of companies” means a register which, in the opinion of the Secretary of State, provides information broadly equivalent to that available in accordance with the provisions of Part 21A of the Companies Act 2006.”

Helen Goodman
Anneliese Dodds
Catherine West
Lloyd Russell-Moyle

Not called NC14

To move the following Clause—

“Public registers of beneficial ownership of companies in the Crown Dependencies

- (1) For the purpose of preventing money laundering, the Secretary of State must provide all reasonable assistance to the governments of the Crown Dependencies to enable each of those governments to establish a publicly accessible register of the beneficial ownership of companies registered in that government’s jurisdiction.
- (2) The Secretary of State must, by the deadline set for the implementation of the European Union’s 5th Anti-Money Laundering Directive, prepare a draft Order in Council requiring the government of any Crown Dependency that has not introduced a publicly accessible register of beneficial ownership of companies within their jurisdiction to do so.
- (3) The draft Order in Council under subsection (2)—
 - (a) must be laid before Parliament after being made, and
 - (b) if not approved by a resolution of each House of Parliament before the end of the 28 days beginning with the day on which it is made, ceases to have effect at the end of that period (but without that affecting the power to make a new Order).
- (4) In calculating a period of 28 days for the purposes of subsection (4), no account is to be taken of any time during which Parliament is dissolved or prorogued or during which both Houses are adjourned for more than 4 days.
- (5) For the purposes of this section, a “publicly accessible register of beneficial ownership of companies” means a register which, in the opinion of the Secretary of State, provides information broadly equivalent to that available in accordance with the provisions of Part 21A of the Companies Act 2006 (information about people with significant control).
- (6) For the purposes of this section, “Crown Dependency” means—
 - (a) any of the Channel Islands;

 Sanctions and Anti-Money Laundering Bill [*Lords*], *continued*

(b) the Isle of Man.”

Alison Thewliss

Negated on division NC19

To move the following Clause—

“Scottish Limited Partnerships: UK bank account requirement

- (1) For the purposes of preventing money laundering, where a limited partnership registered in Scotland has general partners at least one of those must have an active UK bank account.
 - (2) Where a limited partnership registered in Scotland has limited partners at least one of those must have an active UK bank account.
 - (3) In this section—
 - a “limited partnership registered in Scotland” means a partnership registered under the Limited Partnerships Act 1907;
 - “general partner” has the meaning given in section 4(2) of the Limited Partnership Act 1907;
 - “limited partner” has the meaning given in section 4(2A) of the Limited Partnership Act 1907.”
-

Sir Alan Duncan
Helen Goodman
Anneliese Dodds
Stephen Kinnock

Agreed to 10

Clause 1, page 2, line 11, at end insert—

- “(ea) provide accountability for or be a deterrent to gross violations of human rights, or otherwise promote—
- (i) compliance with international human rights law, or
 - (ii) respect for human rights,”

Sir Alan Duncan
Helen Goodman
Anneliese Dodds

Agreed to 11

Clause 1, page 2, line 12, leave out “and human rights”

Sir Alan Duncan
Helen Goodman
Anneliese Dodds

Agreed to 12

Clause 1, page 2, line 16, leave out “human rights,”

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Alison Thewliss

Not called 32

Clause 1, page 2, line 17, at end insert—

- “(i) further accountability for, or act as a deterrent to, the commission of a gross human rights abuse or violation.”

Alison Thewliss

Not called 33

Clause 1, page 2, line 35, at end insert—

“(5A) In this section, conduct constitutes “the commission of a gross human rights abuse or violation” if each of the following three conditions is met.

(5B) The first condition is that—

(a) the conduct constitutes the torture of a person who has sought—

(i) to expose illegal activity carried out by a public official or a person acting in an official capacity, or

(ii) to obtain, exercise, defend or promote human rights and fundamental freedoms, or

(b) the conduct otherwise involves the cruel, inhuman or degrading treatment or punishment of such a person.

(5C) The second condition is that the conduct is carried out in consequence of that person having sought to do anything falling within subsection (2)(a)(i) or (ii).

(5D) The third condition is that the conduct is carried out—

(a) by a public official, or a person acting in an official capacity, in the performance or purported performance of his or her official duties, or

(b) by a person not falling within paragraph (a) at the instigation or with the consent or acquiescence—

(i) of a public official, or

(ii) of a person acting in an official capacity, who in instigating the conduct, or in consenting to or acquiescing in it, is acting in the performance or purported performance of his or her official duties.

(5E) Conduct that involves the intentional infliction of severe pain or suffering on another person is conduct that constitutes torture for the purposes of subsection (2)(a).

(5F) It is immaterial whether the pain or suffering is physical or mental and whether it is caused by an act or omission”.

Sir Alan Duncan
Helen Goodman
Anneliese Dodds
Stephen Kinnock

Agreed to 13

Clause 1, page 2, line 38, at end insert—

“(6A) In this Act any reference to a gross violation of human rights is to conduct which—

(a) constitutes, or

(b) is connected with,

the commission of a gross human rights abuse or violation; and whether conduct constitutes or is connected with the commission of such an abuse or violation is to be determined in accordance with section 241A of the Proceeds of Crime Act 2002.”

Sanctions and Anti-Money Laundering Bill [Lords], continued

Sir Alan Duncan

Agreed to **14**

Clause 1, page 3, line 3, after first “to” insert “(e), (ea) and (f) to”

Sir Alan Duncan

Agreed to **15**

Clause 2, page 3, line 26, after “to” insert “(e), (ea) and (f) to”

Sir Alan Duncan

Agreed to **16**

Clause 28, page 22, line 25, after “to” insert “(e), (ea) and (f) to”

Sir Alan Duncan

Agreed to **17**

Clause 40, page 31, line 39, after “to” insert “(e), (ea) and (f) to”

Dame Margaret Hodge
 Mr Andrew Mitchell
 Richard Benyon
 Tom Tugendhat
 Helen Goodman
 Nick Herbert

Ms Harriet Harman
 Mr Kenneth Clarke
 Nick Boles
 Jo Swinson [R]
 Mr Dominic Grieve
 Stephen Crabb
 John Mann
 Bob Stewart
 Chris Bryant
 Alison Thewliss
 Jeremy Lefroy

Nicky Morgan
 Frank Field
 Hilary Benn
 Crispin Blunt
 Yvette Cooper
 Edward Miliband
 Heidi Allen
 Rachel Reeves
 Nigel Mills
 Anna Soubry
 Caroline Lucas

Sir Vince Cable
 Ian Blackford
 Dr Sarah Wollaston
 Meg Hillier
 Margaret Beckett
 Adam Holloway
 Caroline Flint
 Dame Caroline Spelman
 Dr Rupa Huq
 Rushanara Ali
 Grant Shapps

Sanctions and Anti-Money Laundering Bill [Lords], continued

Anneliese Dodds
Layla Moran
Wera Hobhouse

Jamie Stone
Tom Brake
Lloyd Russell-Moyle

Tim Farron
Mr Bob Seely
Joanna Cherry

Agreed to **20**

Clause **56**, page **43**, line **7**, after first “1”, insert “, section (Public registers of beneficial ownership of companies registered in British Overseas Territories)”

Sir Alan Duncan

Agreed to **18**

Clause **57**, page **43**, line **31**, at end insert—
“() section (*Periodic reports on exercise of power to make regulations under section 1*);”

Sir Alan Duncan

Not selected **34**

★ Clause **57**, page **43**, line **32**, leave out “section 45;” and insert “sections 45, (*Reports on public registration of beneficial ownership in certain territories*), (*Independent review relating to certain territories*) and (*Sharing of beneficial ownership information*);”

Alison Thewliss

Not called **31**

Title, line **5**, after “objectives”, insert “or to further accountability for, or act as a deterrent to, the commission of a gross human rights abuse or violation”

REMAINING PROCEEDINGS ON CONSIDERATION

Sir Alan Duncan

Added **NC4**

To move the following Clause—

“Independent review of regulations with counter-terrorism purpose

- (1) The Secretary of State must appoint a person to review the operation of such asset-freeze provisions of relevant regulations made by the Secretary of State as the Secretary of State may from time to time refer to that person.
- (2) The Treasury must appoint a person to review the operation of such asset-freeze provisions of relevant regulations made by the Treasury as the Treasury may from time to time refer to that person.
- (3) The persons appointed under subsection (1) and (2) may be the same person.
- (4) In each calendar year, by 31 January—
 - (a) the person appointed under subsection (1) must notify the Secretary of State of what (if any) reviews under that subsection that person intends to carry out in that year, and

Sanctions and Anti-Money Laundering Bill [*Lords*], *continued*

- (b) the person appointed under subsection (2) must notify the Treasury of what (if any) reviews under that subsection that person intends to carry out in that year.
- (5) Reviews of which notice is given under subsection (4) in a particular year—
 - (a) may not relate to any provisions that have not been referred before the giving of the notice, and
 - (b) must be completed during that year or as soon as reasonably practicable after the end of it.
- (6) The person who conducts a review under this section must as soon as reasonably practicable after completing the review send a report on its outcome to—
 - (a) the Secretary of State, if the review is under subsection (1), or
 - (b) the Treasury, if the review is under subsection (2).
- (7) On receiving a report under this section the Secretary of State or (as the case may be) the Treasury must lay a copy of it before Parliament.
- (8) The Secretary of State may pay the expenses of a person who conducts a review under subsection (1) and also such allowances as the Secretary of State may determine.
- (9) The Treasury may pay the expenses of a person who conducts a review under subsection (2) and also such allowances as the Treasury may determine.
- (10) For the purposes of this section, regulations are “relevant regulations” if—
 - (a) they are regulations under section 1, and
 - (b) they state under section 1(3) at least one purpose which—
 - (i) is not compliance with a UN obligation or other international obligation, and
 - (ii) relates to counter-terrorism.
- (11) A purpose “relates to counter-terrorism” if the report under section 2 in respect of the regulations indicated that, in the opinion of the appropriate Minister making them, the carrying out of that purpose would further the prevention of terrorism in the United Kingdom or elsewhere.
- (12) For the purposes of this section a provision of relevant regulations is an “asset-freeze provision” if and to the extent that it—
 - (a) imposes a prohibition or requirement for a purpose mentioned in section 3(1)(a), (b) or (d), or
 - (b) makes provision in connection with such a prohibition or requirement.
- (13) If a provision is referred under this section which contains a designation power, any review under this section of the operation of that provision may not include a review of any decisions to designate under that power.”

Sir Alan Duncan

Added NC5

To move the following Clause—

“Retained EU rights

- (1) If and to the extent that anything in the European Union (Withdrawal) Act 2018 would, in the absence of this section, prevent any power within subsection (2) from being exercised so as to modify anything which is retained EU law by virtue of section 4 of that Act (saving for certain rights etc), it does not prevent that power from being so exercised.

Sanctions and Anti-Money Laundering Bill [Lords], continued

- (2) The following powers fall within this subsection—
 - (a) any power conferred by this Act, or by regulations under this Act, on a Minister of the Crown within the meaning of the Ministers of the Crown Act 1975 (however that power is expressed);
 - (b) any power conferred by regulations under Schedule 2 on a supervisory authority.
 - (3) In this section “modify” has the same meaning as in the European Union (Withdrawal) Act 2018.”
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Sir Alan Duncan

Added NC15

To move the following Clause—

“Enforcement: goods etc on ships

- (1) The provision that may be made by virtue of section 17(2) (enforcement of prohibitions or requirements) includes provision as to the powers and duties of prescribed persons in relation to—
 - (a) British ships in foreign waters or international waters,
 - (b) ships without nationality in international waters, and
 - (c) foreign ships in international waters.
- (2) Regulations may make provision by virtue of this section only for the purpose of enforcing relevant prohibitions or requirements.
- (3) A prohibition or requirement is a “relevant prohibition or requirement” for the purposes of this section if it is—
 - (a) a prohibition or requirement specified by the regulations which is imposed by regulations for a purpose mentioned in any of paragraphs 2 to 7, 15(a), (b) or (c) or 16(a) of Schedule 1, or
 - (b) a prohibition or requirement imposed by a condition of a licence or direction issued by virtue of section 15 in relation to a prohibition or requirement mentioned in paragraph (a).
- (4) The powers that may be conferred by virtue of this section include powers to—
 - (a) stop a ship;
 - (b) board a ship;
 - (c) require any person found on a ship boarded by virtue of this section to provide information or produce documents;
 - (d) inspect and copy such documents or information;
 - (e) stop any person found on such a ship and search that person for—
 - (i) prohibited goods, or
 - (ii) any thing that might be used to cause physical injury or damage to property or to endanger the safety of any ship;
 - (f) search a ship boarded by virtue of this section, or any thing found on such a ship (including cargo), for prohibited goods;
 - (g) seize goods found on a ship, in any thing found on a ship, or on any person found on a ship (but see subsection (8));
 - (h) for the purpose of exercising a power mentioned in paragraph (e), (f) or (g), require a ship to be taken to, and remain in, a port or anchorage in the United Kingdom or any other country willing to receive it.

Sanctions and Anti-Money Laundering Bill [*Lords*], *continued*

- (5) Regulations that confer a power mentioned in subsection (4)(a) to (f) or (h) must provide that a person may not exercise the power in relation to a ship unless the person has reasonable grounds to suspect that the ship is carrying prohibited goods (and the regulations need not require the person to have reasonable grounds to suspect that an offence is being or has been committed).
- (6) Regulations that confer a power mentioned in subsection (4)(e)(i) or (f) must provide that the power may be exercised only to the extent reasonably required for the purpose of discovering prohibited goods.
- (7) Regulations that confer a power mentioned in subsection (4)(e)(ii) on a person (“the officer”) may permit the search of a person only where the officer has reasonable grounds to believe that that person might use a thing in a way mentioned in subsection (4)(e)(ii).
- (8) Regulations that confer a power mentioned in subsection (4)(g) on a person—
 - (a) must provide for the power to be exercisable on a ship only where that person is lawfully on the ship (whether in exercise of powers conferred by virtue of this section or otherwise), and
 - (b) may permit the seizure only of—
 - (i) goods which that person has reasonable grounds to suspect are prohibited goods, or
 - (ii) things within subsection (4)(e)(ii).
- (9) Regulations that confer a power on a person by virtue of this section may authorise that person to use reasonable force, if necessary, in the exercise of the power.
- (10) Regulations that confer a power by virtue of this section must provide that—
 - (a) the power may be exercised in relation to a British ship in foreign waters only with the authority of the Secretary of State, and
 - (b) in relation to foreign waters other than the sea and other waters within the seaward limits of the territorial sea adjacent to any relevant British possession, the Secretary of State may give authority only if the State in whose waters the power would be exercised consents to the exercise of the power.
- (11) Regulations that confer a power by virtue of this section must provide that—
 - (a) the power may be exercised in relation to a foreign ship only with the authority of the Secretary of State, and
 - (b) the Secretary of State may give authority only if—
 - (i) the home state has requested the assistance of the United Kingdom for the purpose of enforcing relevant prohibitions or requirements,
 - (ii) the home state has authorised the United Kingdom to act for that purpose, or
 - (iii) the United Nations Convention on the Law of the Sea 1982 (Cmnd 8941) or a UN Security Council Resolution otherwise permits the exercise of the powers in relation to the ship.
- (12) The reference in subsection (11) to the United Nations Convention on the Law of the Sea includes a reference to any modifications of that Convention agreed after the passing of this Act that have entered into force in relation to the United Kingdom.
- (13) In this section—

“arrangements” includes any agreement, understanding, scheme, transaction or series of transactions (whether or not legally enforceable);

“British ship” means a ship falling within paragraph (a), (c), (d) or (e) of section 7(12);

“foreign ship” means a ship which—

Sanctions and Anti-Money Laundering Bill [Lords], continued

- (a) is registered in a State other than the United Kingdom, or
 - (b) is not so registered but is entitled to fly the flag of a State other than the United Kingdom;
- “foreign waters” means the sea and other waters within the seaward limits of the territorial sea adjacent to any relevant British possession or State other than the United Kingdom;
- “goods” includes technology within the meaning of Schedule 1 (see paragraph 36 of that Schedule);
- “home state”, in relation to a foreign ship, means—
- (a) the State in which the ship is registered, or
 - (b) the State whose flag the ship is otherwise entitled to fly;
- “international waters” means waters beyond the territorial sea of the United Kingdom or of any other State or relevant British possession;
- “prohibited goods” means goods which have been, or are being, dealt with in contravention of a relevant prohibition or requirement (see subsection (3));
- “regulations” means regulations under section 1;
- “relevant British possession” has the same meaning as in section 7 (see subsection (14) of that section);
- “ship” has the same meaning as in section 7 (see subsection (14) of that section);
- “ship without nationality” means a ship which—
- (a) is not registered in, or otherwise entitled to fly the flag of, any State or relevant British possession, or
 - (b) sails under the flags of two or more States or relevant British possessions, or under the flags of a State and relevant British possession, using them according to convenience.
- (14) In the definition of “prohibited goods” in subsection (13), the reference to goods dealt with in contravention of a relevant prohibition or requirement includes a reference to a case where—
- (a) arrangements relating to goods have been entered into that have not been fully implemented, and
 - (b) if those arrangements were to be fully implemented, the goods would be dealt with in contravention of that prohibition or requirement.”

Sir Alan Duncan

Added **NC16**

To move the following Clause—

“Goods etc on ships: non-UK conduct

- (1) Regulations may make provision conferring on prescribed persons powers exercisable—
- (a) in relation to—
 - (i) British ships in foreign waters or international waters,
 - (ii) ships without nationality in international waters, and
 - (iii) foreign ships in international waters,
 - (b) for the purpose of—

Sanctions and Anti-Money Laundering Bill [Lords], *continued*

- (i) investigating the suspected carriage of relevant goods on such ships, or
 - (ii) preventing the continued carriage on such ships of goods suspected to be relevant goods.
- (2) The powers that may be conferred by virtue of this section include powers to—
 - (a) stop a ship;
 - (b) board a ship;
 - (c) require any person found on a ship boarded by virtue of this section to provide information or produce documents;
 - (d) inspect and copy such documents or information;
 - (e) stop any person found on such a ship and search that person for—
 - (i) relevant goods, or
 - (ii) any thing that might be used to cause physical injury or damage to property or to endanger the safety of any ship;
 - (f) search a ship boarded by virtue of this section, or any thing found on such a ship (including cargo), for relevant goods;
 - (g) seize goods found on a ship, in any thing found on a ship, or on any person found on a ship (but see subsection (6));
 - (h) for the purpose of exercising a power mentioned in paragraph (e), (f) or (g), require a ship to be taken to, and remain in, a port or anchorage in the United Kingdom or any other country willing to receive it.
- (3) Regulations that confer a power mentioned in subsection (2)(a) to (f) or (h) must provide that a person may not exercise the power in relation to a ship unless the person has reasonable grounds to suspect that the ship is carrying relevant goods.
- (4) Regulations that confer a power mentioned in subsection (2)(e)(i) or (f) must provide that the power may be exercised only to the extent reasonably required for the purpose of discovering relevant goods.
- (5) Regulations that confer a power mentioned in subsection (2)(e)(ii) on a person (“the officer”) may permit the search of a person only where the officer has reasonable grounds to believe that that person might use a thing in a way mentioned in subsection (2)(e)(ii).
- (6) Regulations that confer a power mentioned in subsection (2)(g) on a person—
 - (a) must provide for the power to be exercisable on a ship only where that person is lawfully on the ship (whether in exercise of powers conferred by virtue of this section or otherwise), and
 - (b) may permit the seizure only of—
 - (i) goods which that person has reasonable grounds to suspect are relevant goods, or
 - (ii) things within subsection (2)(e)(ii).
- (7) Regulations that confer a power on a person by virtue of this section may authorise that person to use reasonable force, if necessary, in the exercise of the power.
- (8) Regulations that confer a power by virtue of this section must provide that—
 - (a) the power may be exercised in relation to a British ship in foreign waters only with the authority of the Secretary of State, and
 - (b) in relation to foreign waters other than the sea and other waters within the seaward limits of the territorial sea adjacent to any relevant British possession, the Secretary of State may give authority only if the State in whose waters the power would be exercised consents to the exercise of the power.
- (9) Regulations that confer a power by virtue of this section must provide that—

Sanctions and Anti-Money Laundering Bill [Lords], continued

- (a) the power may be exercised in relation to a foreign ship only with the authority of the Secretary of State, and
 - (b) the Secretary of State may give authority only if—
 - (i) the home state has requested the assistance of the United Kingdom for a purpose mentioned in subsection (1)(b),
 - (ii) the home state has authorised the United Kingdom to act for such a purpose, or
 - (iii) the United Nations Convention on the Law of the Sea 1982 (Cmnd 8941) or a UN Security Council Resolution otherwise permits the exercise of the powers in relation to the ship.
- (10) The reference in subsection (9) to the United Nations Convention on the Law of the Sea includes a reference to any modifications of that Convention agreed after the passing of this Act that have entered into force in relation to the United Kingdom.
- (11) In this section—
- “regulations” means regulations under section 1;
 - “relevant goods” means goods in relation to which relevant non-UK conduct is occurring or has occurred;
 - “relevant non-UK conduct” means conduct outside the United Kingdom by a person other than a United Kingdom person that would constitute a contravention of a relevant prohibition or requirement if the conduct had been—
 - (a) in the United Kingdom, or
 - (b) by a United Kingdom person;
 - “relevant prohibition or requirement” has the same meaning as in section (*Enforcement: goods etc on ships*) (see subsection (3) of that section);
 - “United Kingdom person” has the same meaning as in section 19 (see subsection (2) of that section).
- (12) In the definition of “relevant non-UK conduct” in subsection (11), the reference to conduct that would constitute a contravention of a relevant prohibition or requirement if the conduct had been in the United Kingdom or by a United Kingdom person includes a reference to a case where—
- (a) arrangements relating to goods have been entered into that have not been fully implemented, and
 - (b) if those arrangements were to be fully implemented (and if the conduct had been in the United Kingdom or by a United Kingdom person) the goods would be dealt with in contravention of that prohibition or requirement.
- (13) In this section, the following expressions have the same meaning as in section (*Enforcement: goods etc on ships*)—
- “arrangements”,
 - “British ship”,
 - “foreign ship”,
 - “foreign waters”,
 - “goods”,
 - “home state”,
 - “international waters”,
 - “relevant British possession”,

 Sanctions and Anti-Money Laundering Bill [*Lords*], *continued*

“ship”, and
 “ship without nationality”.”

Sir Alan Duncan

Added NC17

To move the following Clause—

“Procedure for dealing with goods etc seized from ships

- (1) The Secretary of State may by regulations make provision about the procedure to be followed in connection with goods seized under a power conferred by regulations under section 1 by virtue of section (*Enforcement: goods etc on ships*) or (*Goods etc on ships: non-UK conduct*).
 - (2) Regulations under this section relating to goods seized on suspicion of being prohibited goods or relevant goods may include provision—
 - (a) requiring prescribed persons to be notified of the seizure of the goods;
 - (b) requiring the Secretary of State to determine whether the seized goods were, at the time of their seizure, prohibited goods (where the goods were seized under a power conferred by virtue of section (*Enforcement: goods etc on ships*)) or relevant goods (where the goods were seized under a power conferred by virtue of section (*Goods etc on ships: non-UK conduct*));
 - (c) enabling the making of a claim by prescribed persons in relation to the seized goods;
 - (d) about the determination by a prescribed court of any such claim;
 - (e) about the publicity to be given to any such determination by a court;
 - (f) for and about the return of seized goods to prescribed persons before or after any such determination of a claim by a court;
 - (g) about the treatment of seized goods not so returned (including, in prescribed circumstances, their destruction or sale);
 - (h) for and about the payment of compensation by the Secretary of State following a determination by a court that the goods were not, at the time of their seizure, prohibited goods (where the goods were seized under a power conferred by virtue of section (*Enforcement: goods etc on ships*)) or relevant goods (where the goods were seized under a power conferred by virtue of section (*Goods etc on ships: non-UK conduct*)).
 - (3) In this section—
 - “goods” has the same meaning as in sections (*Enforcement: goods etc on ships*) and (*Goods etc on ships: non-UK conduct*) (see subsections (13) of those sections);
 - “prohibited goods” has the same meaning as in section (*Enforcement: goods etc on ships*) (see subsection (13) of that section);
 - “relevant goods” has the same meaning as in section (*Goods etc on ships: non-UK conduct*) (see subsection (11) of that section).”
-

Sanctions and Anti-Money Laundering Bill [Lords], continued

Alison Thewliss

Not called NC2

To move the following Clause—

“Companies House: due diligence and resources

- (1) For the purposes of preventing money laundering, the Companies Act 2006 is amended as follows.
- (2) In section 1061 (the registrar’s functions) after subsection (1) insert—
 - “(1A) Functions directed by the Secretary of State under subsection (1)(b) must include due diligence on a person wishing to register a company.
 - (1B) In this section “due diligence” has the same meaning as “customer due diligence measures” in regulation 3 of the Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017 (S.I. 692/2017).”
- (3) In section 1063 (Fees payable to the registrar), in subsection (2)(a) after “Secretary of State” insert “including the duty of due diligence under section 1061(1A).”

 Helen Goodman
 Anneliese Dodds
Not called NC7

To move the following Clause—

“Money laundering exemptions

The Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017 (S.I. 2017/692) are exempted from amendment or revocation under the Legislative and Regulatory Reform Act 2006 and under the European Union (Withdrawal) Act 2018.”

 Helen Goodman
 Anneliese Dodds
 Frank Field
 Dame Margaret Hodge
 Catherine West
 Lloyd Russell-Moyle
Negated on division NC8

To move the following Clause—

“Public register of beneficial owners of overseas entities

- (1) The Secretary of State must, in addition to the provisions made under paragraph 6 of Schedule 2, create a public register of beneficial ownership information for companies and other legal entities registered outside of the UK that own or buy UK property, or bid for UK government contracts.
- (2) The register must be implemented within 12 months of the day on which this Act is passed.

Sanctions and Anti-Money Laundering Bill [Lords], continued

- (3) For the purposes of this section “a register of beneficial ownership for companies and other legal entities registered outside of the UK” means a public register—
- (a) which contains information about overseas entities and persons with significant control over them, and
 - (b) which in the opinion of the Secretary of State will assist in the prevention of money laundering.”

Helen Goodman
Anneliese Dodds

Not called NC10

To move the following Clause—

“Parliamentary committee to scrutinise regulations

- (1) A Minister may not lay before Parliament a statutory instrument under section 49(5) unless a Committee of the House of Commons charged with scrutinising statutory instruments made under this Act has recommended that the instrument be laid.
- (2) The committee of the House of Commons so charged under subsection (1) may scrutinise any reviews carried out under section 28 of this Act.”

Helen Goodman
Anneliese Dodds

Not called NC11

To move the following Clause—

“Failure to prevent money laundering

- (1) A relevant body (B) is guilty of an offence if a person commits a money laundering facilitation offence when acting in the capacity of a person associated with B.
- (2) For the purposes of this section “money laundering facilitation offence” means—
 - (a) concealing, disguising, converting, transferring or removing criminal property under section 327 of the Proceeds of Crime Act 2002 (concealing etc);
 - (b) entering into an arrangement which the person knows, or suspects, facilitates (by whatever means) the acquisition, retention, use, or control of criminal property under section 328 of the Proceeds of Crime Act 2002 (arrangements); or
 - (c) the acquisition, use or possession of criminal property, under section 329 of the Proceeds of Crime Act 2002 (acquisition, use and possession).
- (3) It is a defence for B to prove that, when the money laundering facilitation offence was committed, B had in place adequate procedures designed to prevent persons acting in the capacity of a person associated with B from committing such an offence.
- (4) A relevant body guilty of an offence under this section is liable—
 - (a) on conviction on indictment, to a fine;
 - (b) on summary conviction in England and Wales, to a fine; or

Sanctions and Anti-Money Laundering Bill [Lords], continued

- (c) on summary conviction in Scotland or Northern Ireland, to a fine not exceeding the statutory maximum.
- (5) It is immaterial for the purposes of this section whether—
- (a) any relevant conduct of a relevant body, or
 - (b) any conduct which constitutes part of a relevant criminal offence, takes place in the United Kingdom or elsewhere.
- (6) In this section, “relevant body” and “acting in the capacity of a person associated with B” have the same meaning as in section 44 of the Criminal Finances Act 2017 (meaning of relevant body and acting in the capacity of an associated person).”

Helen Goodman
Anneliese Dodds

Not called NC12

To move the following Clause—

“Public register of beneficial ownership of trusts and similar legal arrangements

The Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017 are amended by leaving out paragraph (12) of regulation 45 (Register of beneficial ownership) and inserting—

“(12) The Commissioners must ensure that the register is published.”.”

Helen Goodman
Anneliese Dodds

Negated on division NC13

To move the following Clause—

“Due diligence

- (1) For the purposes of preventing money laundering, when a company is formed, any company formation agent providing formation services must ensure that the identity and business risk profile of all beneficial owners of the company are established in accordance with—
- (a) the customer due diligence measures under the Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017 (S.I. 2017/692),
 - (b) regulations made under section 44 of this Act, or
 - (c) the Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on anti-money laundering measures.
- (2) For the purposes of subsection (1), Companies House is to be treated as a “company formation agent”.”

Sanctions and Anti-Money Laundering Bill [Lords], continued

Lloyd Russell-Moyle
 Graham P Jones
 Chris Law
 Caroline Lucas
 Stephen Twigg
 Catherine West

Alex Norris
 Alison Thewliss

Alex Sobel

Sandy Martin

Not called **NC18**

To move the following Clause—

“Winding up companies of designated persons

- (1) The Secretary of State may, in respect of a designated person subject to sanctions regulations under this Act—
 - (a) present a petition under section 124A of the Insolvency Act 1986 to wind up a company owned or controlled by a designated person; and
 - (b) make a disqualification order under section 8 of the Company Directors Disqualification Act 1986 against a designated person who is or has been a director or shadow director of a company or an overseas company.
- (2) In this section, “company” means a company registered under the Companies Act 2006 in the United Kingdom or a company that may be wound up under Part 5 of the Insolvency Act 1986 (unregistered companies).
- (3) In this section, “overseas company” means a company incorporated or formed outside the United Kingdom”.

Alison Thewliss
 Joanna Cherry

Not called **NC20**

To move the following Clause—

“Periodic review of exercise of powers and operation of Act

- (1) As soon as reasonably practicable after the end of—
 - (a) the period of six months beginning with the day this Act is passed, and
 - (b) every 12 month period which ends with the first or subsequent anniversary of the end of the period mentioned in the preceding paragraph,
 the Secretary of State must prepare a report about the exercise of the powers conferred by this Act and lay a copy of that report before Parliament.
 - (2) Subject to issues of confidentiality the said report shall include a summary of any representations made in relation to the exercise or proposed exercise of the powers and the response of the appropriate Minister to the same.
 - (3) The Independent Reviewer appointed pursuant to section 20 of the Terrorism Prevention and Investigation Measures Act 2011 (“the 2011 Act”) shall include a review of the operation of this Act in the reports by the Independent Reviewer produced pursuant to the 2011 Act.”
-

Sanctions and Anti-Money Laundering Bill [Lords], continued

Alison Thewliss

Not called 1

Clause 1, page 1, line 8, leave out “appropriate” and insert “necessary”

Alison Thewliss

Not called 2

Clause 1, page 2, line 17, at end insert—
 “(i) further the prevention of organised crime, or
 (j) further the prevention of human trafficking.”

Sir Alan Duncan

Agreed to 23

Clause 1, page 2, line 38, after “to” insert “17, (*Enforcement: goods etc on ships*), (*Goods etc on ships: non-UK conduct*) and”

Alison Thewliss

Not called 29

Clause 15, page 15, line 4, at end insert—
 “(i) provide for the procedure to be followed for an application for an exception or licence”

Sir Alan Duncan

Agreed to 24

Clause 19, page 18, line 34, at end insert—
 “() Nothing in this section limits the provision that may be made in regulations under section 1 by virtue of section (*Enforcement: goods etc on ships*) or (*Goods etc on ships: non-UK conduct*).”

Alison Thewliss

Not called 3

Clause 22, page 20, line 12, leave out “3 years” and insert “12 months”

Alison Thewliss

Not called 4

Clause 22, page 20, line 14, leave out “3 years” and insert “12 months”

Sanctions and Anti-Money Laundering Bill [Lords], continued

Alison Thewliss

Not called 5

Clause 26, page 21, line 36, leave out “3 years” and insert “12 months”

Alison Thewliss

Not called 6

Clause 26, page 21, line 38, leave out “3 years” and insert “12 months”

Alison Thewliss

Not called 7

Clause 38, page 31, line 12, leave out “may include guidance about—” and insert “must include, but is not limited to, guidance about—”

Alison Thewliss

Not called 8

Clause 38, page 31, line 15, at end insert—
“(3) The appropriate Minister must review the guidance issued under this section and lay a report before Parliament every 12 months.”

Sir Alan Duncan

Agreed to 25

Clause 47, page 35, line 39, at end insert—
“() Nothing in this Act affects any power exercisable in relation to ships by virtue of the prerogative of the Crown.”

Helen Goodman
Anneliese Dodds

Negated on division 21

Clause 48, page 36, line 8, leave out paragraph (a)

Alison Thewliss

Not called 9

Clause 49, page 37, line 27, at end insert—
“(5A) A statutory instrument containing regulations under section 1 that repeals, revokes or amends—
(a) an Act of the Scottish Parliament,
(b) a Measure or Act of the National Assembly for Wales, or
(c) Northern Ireland legislation,

Sanctions and Anti-Money Laundering Bill [Lords], continued

must receive the consent of the Scottish Parliament, the National Assembly for Wales and the Northern Ireland Assembly, respectively.”

Helen Goodman
Anneliese Dodds

Clause 51, page 39, line 4, leave out subsection (3)

Not called 22

Sir Alan Duncan

Schedule 1, page 51, line 14, at end insert—

“27A(1) For the purpose of the enforcement of any relevant prohibition or requirement, regulations under this paragraph may modify any provision of CEMA which—

- (a) determines whether any thing is liable to forfeiture under CEMA by virtue of a contravention of the prohibition or requirement,
 - (b) provides for the treatment of any thing which is so liable by virtue of such a contravention, or
 - (c) confers any power exercisable in relation to a ship, aircraft or vehicle.
- (2) In sub-paragraph (1) a “relevant prohibition or requirement” means a prohibition or requirement—
- (a) imposed for a purpose mentioned in Part 1, and
 - (b) specified in the regulations under this paragraph.”
-

Agreed to 26

Sir Alan Duncan

Schedule 2, page 57, line 29, leave out paragraphs (a) and (b) and insert—

- “(c) subject to any modifications the appropriate Minister making those regulations considers appropriate, make provision corresponding or similar to any provision of retained money laundering Regulations as those Regulations have effect immediately after being saved by section 2 or 3 of the European Union (Withdrawal) Act 2018;
 - (d) amend or revoke any retained money laundering Regulations.
- (3A) In sub-paragraph (1) “retained money laundering Regulations” means—
- (a) the Money Laundering Regulations 2017;
 - (b) Regulation (EU) 2015/847 of the European Parliament and of the Council of 20 May 2015 on information accompanying transfers of funds;

Agreed to 19

Sanctions and Anti-Money Laundering Bill [Lords], continued

- (c) any provision made under Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing by virtue of Article 290 or 291(2) of the Treaty on the Functioning of the European Union.”
-

Alison Thewliss

Not called 30

Schedule 3, page 59, line 5, at end insert—

“Solicitors (Scotland) Act 1980

- (4) The Solicitors (Scotland) Act 1980 is amended as follows.
 (5) Section 34(1)(d) is repealed.
 (6) In section 35(1), after paragraph (c) insert—
 “(cc) as to the way in which solicitors and incorporated practices are to comply with the Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017”.”

Lloyd Russell-Moyle
 Graham P Jones
 Chris Law
 Caroline Lucas
 Stephen Twigg
 Catherine West

Alex Norris

Alex Sobel

Not called 27

Schedule 3, page 59, line 14, at end insert—

“Insolvency Act 1986 (c. 45)

- (1) In section 124A of the Insolvency Act 1986 (petition for winding up on grounds of public interest), after paragraph (1)(d) insert—
 “(e) any information notified to the Secretary of State pursuant to regulations made under section 1 of the Sanctions and Anti-Money Laundering Act 2018.””

Sanctions and Anti-Money Laundering Bill [*Lords*], *continued*

Lloyd Russell-Moyle
Graham P Jones
Chris Law
Caroline Lucas
Stephen Twigg
Catherine West

Alex Norris

Alex Sobel

Not called 28

Schedule 3, page 59, line 14, at end insert—

“Company Directors Disqualification Act 1986 (c. 46)

(1) In section 8 of the Company Directors Disqualification Act 1986 (Disqualification of director on finding of unfitness), after paragraph (1) insert—

“(1A) The Secretary of State may apply to the court for a disqualification order to disqualify a person who is, or has been, a director or shadow director of a company, if that person is subject to regulations made under section 1 of the Sanctions and Anti-Money Laundering Act 2018.””

Bill read a third time and passed with amendment.
