

National Health Service Bill

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TO

Re-establish the Secretary of State’s legal duty as to the National Health Service in England and to make provision about the other duties of the Secretary of State in that regard; to make provision for establishing Integrated Health Boards and about the administration and accountability of the National Health Service in England; to make provision about ending private finance initiatives in the National Health Service in England; to exclude the National Health Service from international trade agreements; to repeal sections 38 and 39 of the Immigration Act 2014; and for connected purposes.

BE IT ENACTED by the Queen’s most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

PART 1

SERVICE, ADMINISTRATION AND ACCOUNTABILITY

Duties of the Secretary of State

1 Secretary of State’s duties as to the health service

For section 1 of the National Health Service Act 2006 (Secretary of State’s duty to promote comprehensive health service) substitute— 5

“1 Secretary of State’s duty as to the health service

- (1) It shall be the duty of the Secretary of State to promote in England a comprehensive health service designed to secure improvement— 10
- (a) in the physical and mental health of the people of England, and
 - (b) in the prevention, diagnosis and treatment of illness,
- and for that purpose to provide or secure the effective provision of services in accordance with this Act.
- (2) The services so provided must be free of charge except in so far as the making and recovery of charges is expressly provided for, by or under any enactment, whenever passed. 15

- (3) The Secretary of State shall exercise the functions in subsection (1) with a view to promoting the integration of health services with care and support service provisions where such integration would –
- (a) promote the well-being of adults with needs for care and support and the well-being of carers; and 5
 - (b) improve the quality of care and support for adults, and of support for carers, (including the outcomes that are achieved from such provision).
- (4) The comprehensive health service referred to in subsection (1) is for the purposes of – 10
- (a) Protocol (No 26) to the Treaty on European Union (Services of General Interest), a non-economic service of general interest; and
 - (b) the World Trade Organization’s General Agreement on Trade in Services, a service supplied in the exercise of governmental authority as a service supplied neither on a commercial basis, nor in competition with one or more suppliers.” 15
- 2 Abolition of the duties of autonomy**
- Sections 1D and 13F of the National Health Service Act 2006 (duties as to promoting autonomy) are repealed. 20

Duties as to certain services

- 3 Secretary of State’s duty to provide certain services**
- (1) For section 3 of the National Health Service Act 2006 (Duties of clinical commissioning groups as to commissioning certain health services) substitute – 25
- “3 Secretary of State’s duty to provide certain services**
- (1) The duty of the Secretary of State under section 1(1) to provide or secure the effective provision of services includes –
- (a) the duty of the Secretary of State imposed by subsection (2) below; 30
 - (b) the functions in relation to high security psychiatric services in accordance with section 4 below;
 - (c) the functions in Part 4 (medical services), Part 5 (dental services), Part 6 (Ophthalmic services) and Part 7 (Pharmaceutical services and local pharmaceutical services) below; 35
 - (d) the functions in relation to other services in accordance with section 5 below;
 - (e) the functions in relation to public health under section 6 below; and 40
 - (f) the functions in relation to information services in accordance with section 7(2).
- (2) It is the Secretary of State’s duty to provide throughout England, to such extent as the Secretary of State considers necessary to meet all reasonable requirements – 45

- (a) hospital accommodation;
 - (b) other accommodation for the purpose of any service provided under this Act;
 - (c) medical, dental, nursing, ambulance and mental health services; 5
 - (d) such other facilities for the care of expectant and nursing mothers and young children as the Secretary of State considers are appropriate as part of the health service;
 - (e) such facilities for the prevention of illness, the care of persons suffering from illness and the after-care of persons who have suffered from illness as the Secretary of State considers are appropriate as part of the health service; and 10
 - (f) such other services as are required for the diagnosis and treatment of illness.
- (3) The Secretary of State may provide or secure the provision of anything mentioned in subsection (2) above outside England. 15
- (4) Subsection (2) does not affect the provisions of Parts 4 to 7 (which relate to arrangements with practitioners for the provision of medical, dental, ophthalmic and pharmaceutical services).”
- (2) Section 3 (Duties of clinical commissioning groups as to commissioning certain health services) and section 3A (Power of clinical commissioning groups to commission certain health services) of the National Health Service Act 2006 are repealed. 20
- 4 High security psychiatric services**
In section 4(1) of the National Health Service Act 2006, for the words “The Board must arrange for the provision of” substitute the words “The Secretary of State’s duty under section 1(1) includes a duty to provide and maintain”. 25
- 5 Other services**
Schedule 1 to the National Health Service Act 2006 is repealed and substituted by Schedule 1 to this Act. 30
- 6 Public health functions**
 - (1) The Secretary of State must throughout England –
 - (a) protect the public from disease or other dangers to health;
 - (b) improve the health of the people; and
 - (c) reduce health inequalities, 35as an integral part of the comprehensive health service referred to in section 1(1) of the National Health Service Act 2006.
 - (2) For the purposes of the duty under subsection 1(a) above, the Secretary of State shall –
 - (a) conduct research or such other steps as the Secretary of State considers appropriate for advancing knowledge and understanding; 40
 - (b) provide microbiological or other technical services (whether in laboratories or otherwise);
 - (c) provide vaccination, immunisation or screening services;

- (d) provide other services or facilities for the prevention, diagnosis or treatment of physical and mental illness;
 - (e) provide training;
 - (f) provide evidence-based information and advice; and
 - (g) make available the services of any person or any facilities. 5
- (3) For the purposes of the duty under subsection 1(b) above, the Secretary of State shall –
- (a) provide evidence-based information and advice;
 - (b) provide services or facilities designed to promote healthy living (whether by helping individuals to address behaviour that is detrimental to health or in any other way); 10
 - (c) provide services or facilities for the prevention, diagnosis or treatment of physical and mental illness;
 - (d) provide assistance (including financial assistance) to help individuals to minimise any risks to health arising from their accommodation or environment; 15
 - (e) provide or participate in the provision of training for persons working or seeking to work in the field of health improvement;
 - (f) make available the services of any person or any facilities;
 - (g) promote healthy schools, including the appointment of health professionals designated as public health advisers to schools and to the school population and the adoption of standards; 20
 - (h) promote healthy workplaces.
- (4) For the purposes of the Secretary of State’s functions under this Act the Secretary of State shall establish and maintain systems for the collection, monitoring, analysis and publication of information and data about the planning and provision of community, primary care and acute services and about inequalities in – 25
- (a) access to health services;
 - (b) outcomes achieved by the provision of health services; 30
 - (c) social factors (including employment, housing and family circumstances) which may affect health;
 - (d) lifestyle factors (including diet, exercise, use of tobacco, consumption of alcohol, and misuse of drugs or solvents) which may affect health, and in exercising the Secretary of State’s other functions under this Act the Secretary of State shall have regard to such information and data, and to the need to reduce such inequalities. 35
- (5) The Secretary of State shall make regulations requiring any other body or person performing functions under enactments specified in those regulations to have regard to such information and data and to the need to reduce such inequalities. 40
- (6) Regulations under this section shall provide for the Secretary of State to delegate the duties under section 6(1) and Schedule 1 to a Special Health Authority to be known as Public Health England; to NHS England; and, in relation to their area, to a local authority or Health Board under a public health scheme referred to in section 9(1)(b) below. 45

7 Integrated Health Boards and Special Health Authorities

- (1) The Secretary of State must by regulations –

- (a) establish a Strategic Integrated Health Board for each region of England;
 - (b) establish one or more Local Integrated Health Board within each region of England in which a Strategic Integrated Health Board is established.
- (2) The Secretary of State must make regulations under subsection (1)(a) and (1)(b) no later than 1 January 2021. 5
- (3) Regulations under subsection (1) may only be made following consideration of the proposals and draft schemes referred to in section 9, and in accordance with Schedule 2.
- (4) The Boards may be established at different times. 10
- (5) Before making regulations under subsection (1), the Secretary of State must consult—
 - (a) combined local authorities which have entered into agreements under the Cities and Local Government Devolution Act 2016;
 - (b) such other bodies as the Secretary of State may recognise as representing officers who in the opinion of the Secretary of State opinion are likely to be transferred or affected by transfers between employers in pursuance of the regulations; and 15
 - (c) such other bodies as the Secretary of State considers are relevant to the regulations. 20
- (6) The Secretary of State must establish the following Special Health Authorities by order under section 28 of the National Health Service Act 2006—
 - (a) Public Health England, having the functions delegated to it in accordance with regulations under section 6;
 - (b) the Health and Social Care Information Centre, having the functions delegated to it in regulations. 25
- (7) The functions of the Health and Social Care Information Centre shall include—
 - (a) including the collection, analysis, use and dissemination of information about the National Health Service,
 - (b) issuing of administrative identification numbers, 30
 - (c) other functions as may be specified in regulations.
- (8) Part 9 of the Health and Social Care Information Act 2012 (health and social care services: information) is repealed.
- (9) The Secretary of State must make regulations providing for the coming into force of subsection (7) as soon as practicable after the making of the first set of regulations under section (1)(b). 35

8 Primary functions of Integrated Health Boards

- (1) The primary function of a Strategic Integrated Health Board and of a Local Integrated Health Board is to provide, and to ensure and support the provision of, services in its area on behalf of the Secretary of State. 40
- (2) The primary function includes the function of providing, and ensuring and supporting provision of—
 - (a) primary, secondary and tertiary medical services;
 - (b) dental, ophthalmic and pharmaceutical services;
 - (c) community services; 45

-
- (d) mental health and well-being services;
 - (e) and public health services.
- (3) The function of providing, and ensuring and supporting provision of services includes—
- (a) assessing the needs of the public in relation to their physical or mental health, 5
 - (b) planning services to meet those needs,
 - (c) setting clinical standards,
 - (d) matching funding to delivery within the area of the board,
 - (e) collecting and processing information to support the provision of health services, 10
 - (f) ensuring accountability within the provision of health services, and
 - (g) those functions set out in Schedule 3, which may be delegated in accordance with that Schedule.
- (4) A Strategic Integrated Health Board or a Local Integrated Health Board must not— 15
- (a) provide services or facilities (including hospital accommodation) to private patients;
 - (b) permit its employees to use the its facilities (including hospital accommodation), for the purpose of providing services to private patients; 20
 - (c) make arrangements for primary medical services with commercial companies under section 83(2) of the National Health Service Act 2006.
- (5) The Secretary of State shall review the provision of social care services in England, including— 25
- (a) the basis upon which such provision is funded, and
 - (b) whether such services should be the responsibility of Strategic Integrated Health Boards and a Local Integrated Health Boards.
- (6) The Secretary of State must lay before Parliament a report on that review by 31 December 2019. 30
- (7) That report must include any legislative changes needed in the opinion of the Secretary of State to enable effective, transparent and accountable integration of social services with health services.
- 9 Establishing and managing Integrated Health Boards**
- (1) Regulations may specify the processes for producing— 35
- (a) proposals in relation to Strategic Integrated Health Boards; and
 - (b) draft schemes in relation to Local Integrated Health Boards,
- (2) The proposals and draft schemes shall be prepared jointly by—
- (a) the National Health Service Commissioning Board;
 - (b) clinical commissioning groups, 40
 - (c) NHS trusts,
 - (d) NHS foundation trusts,
 - (e) local authorities, including combined authorities and elected mayors, in each region, and in each area.
- (3) Those proposals and draft schemes shall be submitted to the Secretary of State. 45

- (4) Those proposals and draft schemes shall provide for –
- (a) the establishment and management of the Boards,
 - (b) the transfer of functions to them,
 - (c) for the performance of those functions in line with principles of transparency, accountability and integration. 5
- (5) The proposals and draft schemes shall include public health proposals and public health schemes for the purposes of exercising the functions of the Secretary of State under section 6 delegated to them pursuant to regulations made under section 6(6); and
- (6) The membership of the Boards shall be in accordance with Schedule 2. 10
- (7) Regulations under this section shall –
- (a) seek to minimise disruption to the provision of services, and to patients, clinicians and other staff employed in providing services,
 - (b) allow for the employment by a Local Integrated Health Board of individuals qualified to provide primary medical services, 15
 - (c) provide that any person living in a region or area, including
 - (i) patients,
 - (ii) clinicians and other staff employed in providing services,
 - (iii) voluntary organisations,
 - (iv) trade unions, and 20
 - (v) any person holding a post in a university that is related to health,may participate in preparing the proposals and draft schemes.
- (8) Regulations under subsection (1) may –
- (a) set out the procedure for preparation, submission and approval of the proposals and draft schemes, 25
 - (b) include provisions relating to non-submission and re-submission, and
 - (c) require submission of a proposed or draft constitution for the appropriate Board.
- (9) The Secretary of State may also make regulations containing directions to Integrated Health Boards relating to their functions under this section in accordance with section 12. 30
- (10) Any arrangement made by an Integrated Health Board under this section shall not –
- (a) be regarded as giving rise to contractual rights or liabilities, and 35
 - (b) be subject to the Public Contracts Regulations 2015.
- (11) In exercising their functions, Integrated Health Boards shall consult with and have regard to the views of the local Community Health Council established under section 17.

Administration 40

- 10 Administration of medical, dental, ophthalmic and pharmaceutical services**
To the extent not provided by a Local Integrated Health Board in accordance with an approved scheme under section 9, it is the duty of each Local Integrated Health Board –

- (a) to administer the arrangements made under Parts 4 to 7 of the National Health Service Act 2006 for the provision of medical, dental, ophthalmic and pharmaceutical services for the area of the Board, and
(b) to perform such other administrative functions relating to those services as may be prescribed in regulations made by the Secretary of State. 5

11 Special Health Authorities

- (1) If the Secretary of State considers that a special body should be established for the purpose of performing any functions which the Secretary of State may direct the body to perform on behalf of the Secretary of State, or on behalf of NHS England (including on behalf of one or more of its Regional Committees) or of a Health Board the Secretary of State may by order establish a body for that purpose in accordance with section 28 (Special Health Authorities) of the National Health Service Act 2006. 10
- (2) An order under subsection (1) shall be accompanied by a statement explaining how bureaucracy will be reduced as a consequence of such an order. 15
- (3) Section 28A of the National Health Service Act 2006 is repealed.

12 Directions

- (1) Subject to subsections (3) and (6), the Secretary of State may direct any of the bodies mentioned in subsection (2) to exercise any functions relating to the health service which are specified in the directions, and may also give directions to any such body about its exercise of any functions or about its provision of services under arrangements referred to in subsection (2)(f). 20
- (2) These bodies are –
- (a) NHS England, including any or all of its Regional Committees, 25
 - (b) a Health Board,
 - (c) a Special Health Authority,
 - (d) the National Institute for Health and Care Excellence,
 - (e) the Health and Social Care Information Centre, and
 - (f) any other body or person providing services in pursuance of prescribed arrangements. 30
- (3) In exercising the power under subsection (1), the Secretary of State must have regard to the desirability, so far as consistent with the interests of the health service and relevant to the exercise of the power in all circumstances –
- (a) of protecting and promoting the health of patients and the public, 35
 - (b) of any bodies mentioned in subsection (2) being free, in exercising its functions or providing services in accordance with its duties and powers, to do so in the manner that it considers best calculated to promote the comprehensive service referred to in section 1 (1) of the National Health Service Act 2006, and 40
 - (c) of ensuring co-operation between the bodies mentioned in subsection (2) in the exercise of their functions or provision of services.
- (4) If, in having regard to the desirability of the matters referred to in subsection (3) the Secretary of State considers that there is a conflict between those matters and the discharge of duties under section 1 of the National Health Service Act 2006, the Secretary of State must give priority to the duties under that section. 45

- (5) Directions under this section must be contained in regulations, except in an emergency, but cannot as directions modify the terms of any enactment.
- (6) Nothing in this section, or in any other provision of this Act, shall affect the ability of staff in any health service body or local authority to perform their duties other than to the highest standards of professional and scientific independence, rigour and integrity; and their professional autonomy and right to participate in scientific and public debate on matters relating to health and health services is guaranteed. 5

Abolition of bodies following approval of draft schemes

- 13 Abolition of NHS England and clinical commissioning groups** 10
- (1) Subject to section 23(3), the National Health Service Commissioning Board is abolished.
 - (2) Section 1H, and Chapter A1 of the National Health Service Act 2006 (The National Health Service Commissioning Board) (sections 13A to 13Z4), are repealed. 15
 - (3) Subject to section 23(3) below, clinical commissioning groups are abolished.
 - (4) Chapter A2 of the National Health Service Act 2006 (Clinical Commissioning Groups) (sections 14A to 14Z24) is repealed.
 - (5) On the day this section is commenced by order made under section 23 the property, rights and liabilities of clinical commissioning groups shall vest in the Secretary of State or in any other health service body determined by him in accordance with regulations made under this section. 20
- 14 Abolition of NHS trusts**
- (1) Subject to section 23(3) below, the Secretary of State shall exercise the power under paragraph 28(1) of Schedule 4 of the National Health Service Act 2006 to dissolve by order all NHS trusts. 25
 - (2) The following provisions of Part 3 of Schedule 4 of the National Health Service Act 2006 (NHS trusts established under section 25: Dissolution) shall apply to dissolution under subsection (1) –
 - (a) paragraph 28(3) (such prior consultation as may be prescribed), (b) paragraph 29 (transfer by order of properties, liabilities and employed staff to himself or an NHS body), and 30
 - (b) paragraph 30 (responsibility for continued payment of pension, allowances and gratuities).
 - (3) Chapter 3 of Part 2 of the National Health Service Act 2006 (Health Service Bodies: NHS trusts) is repealed, including Schedule 4 except for paragraphs 28, 29 and 30, and including Schedule 5 thereof (Financial provision about NHS trusts). 35
 - (4) Part 4 (NHS foundation trusts and NHS trusts) of the Health and Social Care Act 2012 is repealed. 40

15 Abolition of NHS foundation trusts

- (1) Subject to section 23(3) below, NHS foundations trusts are abolished.
- (2) Chapter 5 of Part 2 of the National Health Service Act 2006 (Health Service Bodies: NHS foundation trusts) is repealed.
- (3) On the day this section is commenced by order under section 23 the property, rights and liabilities of NHS foundation trusts shall vest in the Secretary of State or in any other health service body determined by him in accordance with regulations made under this section. 5

*Accountability***16 Community Health Councils**

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- (1) It shall be the duty of the Secretary of State to establish in accordance with this section a Council for the area of each Health Board or separate Councils for such separate parts of the areas of those Boards as the Secretary of State thinks fit; and such a council shall be called a Community Health Council (and is hereafter referred to as a “Council”). 15
- (2) It shall be the duty of a Council –
 - (a) to represent the interests in the health service of the public in its area; and
 - (b) to perform such other functions as may be conferred on it under Schedule 4. 20
- (3) Schedule 4 (Community Health Councils) shall have effect.

PART 2

REGULATION OF HEALTH AND ADULT SOCIAL SERVICES

17 Abolition of Monitor, competition, licensing, pricing, health special administration etc

25

- (1) Subject to subsection (2), Monitor is abolished.
- (2) Subsection (1) shall come into effect by order made by the Secretary of State.
- (3) An order under subsection (2) shall also repeal the provisions of Part 3 (Regulation of health and adult social care services) of the Health and Social Care Act 2012, including –
 - (a) sections 62 to 71 (Chapter 1, Monitor), including The National Health Service (Procurement, Patient Choice and Competition) (No. 2) Regulations 2013 made under section 75;
 - (b) sections 72 to 80 (Chapter 2, Competition);
 - (c) sections 81 to 114 (Chapter 3, Licensing); 35
 - (d) sections 115 to 127 (Chapter 4, Pricing);
 - (e) sections 128 to 133 (Chapter 5, Health Special Administration);
 - (f) sections 134 to 146 (Chapter 6, Financial assistance in special administration cases); and
 - (g) sections 147 to 150 (Chapter 7, Miscellaneous). 40

18 Continuity of mandatory services

Conditions in a licence issued to an NHS foundation trust by Monitor pursuant to section 87(3) of the Health and Social Care Act 2012 which purport to have the effect by April 2016 of modifying, de-designating or ceasing services which that trust was obliged to provide under its previous authorisation given pursuant to section 35 of the National Health Service Act 2006 shall be void and of no effect. 5

PART 3

NATIONAL TERMS AND CONDITIONS

19 Collective bargaining of terms and conditions

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- (1) It shall be the duty of the Secretary of State to enter into negotiation with trade unions representing NHS workers to agree provisions to establish and maintain joint machinery for subsequent negotiations over the terms and conditions of the employment of those workers.
- (2) In this section –
 “NHS employer” is an NHS body, and includes, if any, a person or entity contracted to provide services to an NHS body in accordance with this Act or to another entity providing services to an NHS body;
 an “NHS worker” is an employee of an NHS employer or a worker employed by, or supplied to an NHS employer by an employment agency. 15
- (3) In carrying out his or her duties under subsection (1) the Secretary of State shall negotiate with representative bodies for each category of workers he or she judges is distinct.
- (4) Committees or sub-committees of the joint machinery shall provide for – 25
 - (a) equal representation of –
 - (i) trade unions that represent NHS workers, and
 - (ii) NHS employers, and
 - (b) the participation of a representative of the Secretary of State.
- (5) The joint machinery shall make provision for the settlement by negotiation of – 30
 - (a) the terms of engagement to work of all categories of NHS workers,
 - (b) the termination of such engagement,
 - (c) the conditions of their work, including, for the avoidance of doubt –
 - (i) procedures for the protection of whistle-blowers,
 - (ii) procedures for disciplining NHS workers, 35
 - (iii) matters relating to pensions, training, health, safety and welfare at work, and
 - (iv) all other matters for which the parties wish to provide.
 - (d) provision for reference to binding arbitration in default of agreement on the matters referred to above and in such cases as may be determined by or under the agreements reached; and 40
 - (e) consultation on the organisation and conduct of NHS services and other matters of mutual interest to NHS employers and NHS workers arising out of or relating to the organisation and conduct of NHS services. 45

- (6) To the extent that NHS employers and the relevant trade unions are satisfied that the arrangements –
- (a) of the NHS Staff Council and the Agenda for Change system;
 - (b) of the Doctors’ and Dentists’ Review Body; and
 - (c) applying to other NHS workers not covered by that system or Body,
- fulfil the requirements of the joint machinery, no further negotiation for the establishment of such joint machinery for NHS workers suitably covered by those arrangements shall be necessary. 5
- (7) The Secretary of State shall be provided with a copy of –
- (a) every agreement establishing the joint machinery,
 - (b) any instrument varying the terms of such joint machinery, and
 - (c) every agreement reached by such joint machinery.
- 10
- (8) In the event the parties fail to agreement on an aspect of joint machinery, the matters in question shall be referred to the Chair of the Central Arbitration Committee. 15

PART 4

PRIVATE FINANCE INITIATIVE

20 PFI in the NHS

- (1) It shall be the duty of the Treasury to minimise, and if possible to end, the expenditure of public money on private finance initiatives in the comprehensive health service which must be continued under section 1(1) of the National Health Service Act 2006. 20
- (2) The Chancellor of the Exchequer shall lay a report Parliament by 31 December 2019 which –
- (a) assesses and explains the relevant financial obligations;
 - (b) sets out proposals for fulfilling his or her duty under subsection (1); and
 - (c) outlines the legislation required for facilitating implementation of those proposals.
- 25
- (3) The Chancellor of the Exchequer shall include in the report its assessment and explanation of the extent to which its duty under subsection (1) may be fulfilled by one or more of –
- (a) those obligations becoming the obligations of the Treasury;
 - (b) through public ownership of the special purpose vehicles to which those obligations are owed;
 - (c) by any other mechanism.
- 30 35
- (4) Until such time as the duty in subsection (1) is fulfilled the relevant financial obligations shall become the obligations of the Treasury in accordance with regulations made under this section, without prejudice to any or all of those obligations continuing to be the obligations of the Treasury after such time.
- (5) Each agreement under which the relevant financial obligations arise shall be published by the NHS organisation or other body which is party to the agreement as referred to in subsection (6), as the case may be. 40
- (6) In this section –

- (a) “private finance initiatives” means the procurement initiatives, whenever begun, implemented through externally financed development agreements and associated or similar agreements as referred to in the provisions referred to in paragraph (b)(ii) and in subsection (7), as the case may be, and 5
- (b) “relevant financial obligations” means the financial obligations of –
- (i) an NHS trust, an NHS foundation trust and a clinical commissioning group under externally financed development agreements and associated or similar agreements in so much as they relate to private finance initiatives; and 10
 - (ii) any body to which the financial obligations of a Primary Care Trust were transferred under such agreements which were entered into pursuant to paragraph 17 of Schedule 3 of the National Health Service Act 2006 (Powers of Primary Care Trusts to enter into externally financed development agreements). 15
- (7) The following provisions are repealed –
- (a) paragraph 23 of Schedule 4 of the National Health Service Act 2006 (Powers of NHS trusts to enter into externally financed development agreements); 20
 - (b) subsections (3) and (4) of section 40 of the National Health Service Act 2006 (Power of the Secretary of State to guarantee payments of NHS foundation trusts under externally financed development agreements);
 - (c) paragraph 16 of Schedule 1A of the National Health Service Act 2006 (Power of clinical commissioning groups to enter into externally financed development agreements). 25

PART 5

TREATIES

21 Exclusion of the NHS from trade deals and other treaties

- (1) Her Majesty’s Government must not enter into any international trade agreement or sign any treaty which includes part or all of the health service 30
- (2) The Secretary of State shall review the United Kingdom’s international legal obligations with a view to establishing whether any of them impose requirements or conditions that relate to the health service.
- (3) If, whilst conducting that review, the Secretary of State is of the view that there are such obligations the report referred to in subsection (5) shall include – 35
- (a) an explanation of each such obligation and its operation in practice; and
 - (b) an evaluation of how, if at all, such obligations have affected the provision and organisation of the health service.
- (4) Whilst conducting the review the Secretary of State shall consult with the devolved authorities. 40
- (5) The Secretary of State shall lay before Parliament no later than 31st December in any year an annual report setting out the results of the review, the matters referred to in subsection (3) above, the results of consultations under subsection (4) above and any statements requested by the devolved authorities to be included in the report in relation to such matters. 45

- (6) In this section –
- (a) “to change” means to amend, repeal, introduce or otherwise to change;
 - (b) “devolved authorities” means the Scottish Ministers, the Welsh Ministers and a Minister within the meaning of the Northern Ireland Act 1998 or a Northern Ireland department; 5
 - (c) “devolved legislatures” means the Scottish Parliament, the National Assembly for Wales and the Northern Ireland Assembly;
 - (d) “health service” means –
 - (i) as regards England, the comprehensive health service which must be continued under section 1(1) of the National Health Service Act 2006; 10
 - (ii) as regards Scotland, the comprehensive and integrated health service that must be continued under section 1(1) of the National Health Service (Scotland) Act 1978;
 - (iii) as regards Wales, the comprehensive health service that must be continued under section 1(1) of the National Health Service (Wales) Act 2006; and 15
 - (iv) as regards Northern Ireland, the integrated health services and personal social services that must be provided or secured under Article 4 of the Health and Personal Social Services (Northern Ireland) Order 1972; 20
 - (e) “NHS legislation” means any primary legislation passed by Parliament or the devolved legislatures, and any secondary legislation enacted by the Secretary of State or the devolved authorities relating to the health service; 25
 - (f) “treaty” means a written agreement between States or between States and international organisations which is binding under international law and includes any protocol, annex or schedule to or an amendment or replacement of such an agreement and includes a regulation, rule, measure, decision or similar instrument made under a treaty, which has the effect mentioned in subsection (1). 30

PART 6

CHARGING IMMIGRANTS FOR NHS SERVICES

22 Abolition of the Immigration Health Charge

- (1) Sections 38 and 39 of the Immigration Act 2014 are repealed. 35
- (2) Article 4(c) of the Immigration Act 2014 (Commencement No. 3, Transitional and Saving Provisions) Order 2014 is revoked.

PART 7

TECHNICAL PROVISIONS

23 Commencement and transitional arrangements

40

- (1) Section 1 of this Act shall come into force on the day on which this Act is passed.
- (2) Subject to subsection (3) below and section 7(8), the other provisions of this Act shall be brought into force on such day as the Secretary of State may by

regulations appoint that is not later than twelve months from the day on which this Act is passed; and different days may be appointed for different provisions and for different purposes (including different areas).

- (3) Section 8(1) (abolition of The National Health Service Commissioning Board), section 13(1) (abolition of clinical commissioning groups), section 14(1) (abolition of NHS trusts) and section 15 (abolition of NHS foundation trusts) shall not be brought into force until approval or adoption of a scheme by the Secretary of State pursuant to regulations made under section 9(8) above. 5

24 Further and consequential amendments etc

In consequence of this Act the Secretary of State may make regulations containing further amendments, repeals, revocations, transitional and transitory modifications and savings. 10

25 Financial provisions

- (1) *There is to be paid out of money provided by Parliament –*
- (a) *any expenditure incurred under or by virtue of this Act by the Secretary of State, and* 15
 - (b) *any increase attributable to this Act in the sums payable under any other Act out of money so provided.*
 - (c) *There is to be paid into the Consolidated Fund any sums received by the Secretary of State by virtue of this Act.* 20

26 Parliamentary control of delegated legislation

Regulations and orders made under this Act, save as otherwise provided for in any other enactment, –

- (a) shall be made by statutory instrument, and
- (b) except for regulations made under section 23, may not be made unless a draft of the instrument containing them has been laid before, and approved by a resolution of, each House of Parliament. 25

27 Interpretation

Expressions used in this Act which are also in the National Health Service Act 2006 and in the Health and Social Care Act 2012 shall have the same meanings as the meanings given to those expressions under those Acts. 30

28 Short title and extent

- (1) This Act may be cited as the National Health Service Act 2018.
- (2) Section 21 of this Act extends to England and Wales, Scotland and Northern Ireland. 35
- (3) The other provisions of this Act extend to England and Wales only.

SCHEDULES

SCHEDULE 1

Section 5

FURTHER PROVISIONS ABOUT THE SECRETARY OF STATE AND SERVICES

Medical inspection of pupils

- | | | |
|---|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------|
| 1 | The Secretary of State must provide for the medical inspection at appropriate intervals of pupils in attendance at schools maintained by local education authorities and for the medical treatment of such pupils. | 5 |
| 2 | <p>(1) The Secretary of State may, by arrangement with any local education authority, provide for any medical inspection or treatment of—</p> <p style="margin-left: 20px;">(a) senior pupils in attendance at any educational establishment, other than a school, which is maintained by the authority and at which full-time further education is provided, or</p> <p style="margin-left: 20px;">(b) any child or young person who, in pursuance of section 19 or 319 of the Education Act 1996 (c. 56), is receiving primary or secondary education otherwise than at a school.</p> <p>(2) The Secretary of State may, by arrangement with the proprietor of any educational establishment which is not maintained by a local education authority, provide for any medical inspection or treatment of junior or senior pupils in attendance at the establishment.</p> <p>(3) Sub-paragraphs (1) and (2) do not affect the Secretary of State’s powers apart from those sub-paragraphs.</p> | <p>10</p> <p>15</p> <p>20</p> |
| 3 | An arrangement under paragraph 2(1)(b) may provide for payments by the proprietor in question. | |
| 4 | A local education authority may not make an arrangement under paragraph 2(1)(a) unless the governing body of the educational establishment agrees to the arrangement. | 25 |
| 5 | <p>(1) Sub-paragraph (2) applies to—</p> <p style="margin-left: 20px;">(a) each local education authority, in respect of the schools which it maintains (other than foundation, voluntary or foundation special schools), and</p> <p style="margin-left: 20px;">(b) each governing body of a foundation, voluntary or foundation special school, in respect of the school.</p> <p>(2) The local education authority or governing body must make available to the Secretary of State such accommodation as is appropriate for the purpose of assisting him to make provision under paragraph 1 in relation to the pupils in attendance at the schools or school in question.</p> | <p>30</p> <p>35</p> |

- 6 In paragraphs 1 to 5 any expression to which a meaning is given for the purposes of the Education Act 1996 (c. 56) or the School Standards and Framework Act 1998 (c. 31) has that meaning.
- 7 Any charge made under regulations under this Act in respect of the supply of drugs, medicines or appliances must be disregarded for the purposes of paragraphs 1 and 2. 5

Supply of blood and other human tissues

- 8 The Secretary of State must for the purposes of the health service –
(a) collect, screen, analyse, process and supply blood or other tissues,
(b) prepare blood components and reagents, and 10
(c) facilitate tissue and organ transplantation.

Weighing and measuring of children

- 9 The Secretary of State may, by arrangement with any local education authority, provide for the weighing and measuring of junior pupils in attendance at any school which is maintained by the authority. 15
- 10 The Secretary of State may, by arrangement with the proprietor of any school which is not maintained by a local education authority, provide for the weighing and measuring of junior pupils in attendance at that school.
- 11 The Secretary of State may, by arrangement with any person who is registered under Chapter 2 of Part 3 of the Childcare Act 2006 in respect of early years provision, provide for the weighing and measuring of young children for whom childcare is provided by that person. 20
- 12 In paragraphs 9 and 10 any expression to which a meaning is given for the purposes of the Education Act 1996 or the School Standards and Framework Act 1998 has the same meaning as in that Act; and paragraph 11 any expression to which a meaning is given for the purposes of Part 3 of the Childcare Act 2006 has the same meaning as in that Part. 25
- 13 The Secretary of State may by regulations –
(a) authorise the disclosure by any person with whom arrangements under paragraphs 9 to 11 made, to any person carrying out the weighing or measuring, of prescribed information relating to the children concerned, 30
(b) require any weighing and measuring provided for by the Secretary of State under paragraphs 9 to 11 to be carried out in a prescribed manner and after compliance with any prescribed requirements, 35
(c) make provision authorising any resulting information relating to a child, together with any advisory material authorised by or under the regulations, to be communicated in a prescribed manner to a person who is, or is treated by the regulations as being, a parent of the child, and 40
(d) make other provision regulating the processing of information resulting from any weighing or measuring provided for by the Secretary of State under paragraphs 9 to 11.
- 14 Regulations made under paragraph 13 may require any person exercising functions in relation to any weighing or measuring to which the regulations apply or in relation to information resulting from such weighing or 45

measuring to have regard to any guidance given from time to time by the Secretary of State.

15 In paragraph 13(d), “processing”, in relation to information, has the same meaning as in the Data Protection Act 1998.

16 Regulations under paragraph 13 cannot include provision by virtue of section 272(8)(a) of the National Health Service Act 2006 amending or repealing an Act. 5

Contraceptive services

17 The Secretary of State must arrange, to such extent as the Secretary of State considers necessary to meet all reasonable requirements, for – 10

- (a) the giving of advice on contraception,
- (b) the medical examination of persons seeking advice on contraception,
- (c) the treatment of such persons, and
- (d) the supply of contraceptive substances and appliances.

Provision of vehicles for disabled persons 15

18 The Secretary of State may provide vehicles (including wheelchairs) for persons appearing to him to be persons who have a physical impairment which has a substantial and long-term adverse effect on their ability to carry out normal day-to-day activities.

19 (1) Sub-paragraphs (2) and (3) apply in respect of – 20

- (a) a vehicle provided under paragraph 18, and
- (b) a vehicle belonging to a person mentioned in that paragraph.

(2) The Secretary of State may –

- (a) adapt the vehicle to make it suitable for the circumstances of the person in question, 25
- (b) maintain and repair the vehicle,
- (c) take out insurance policies relating to the vehicle and pay any duty with which the vehicle is chargeable under the Vehicle Excise and Registration Act 1994 (c. 22),
- (d) provide a structure in which the vehicle may be kept, and provide all material and execute all works necessary to erect the structure. 30

(3) The Secretary of State may make payments by way of grant towards costs incurred by a person mentioned in paragraph 18 in respect of any matter mentioned in sub-paragraph (4) in relation to the vehicle.

(4) The matters are – 35

- (a) the taking of action referred to in sub-paragraph (2),
- (b) the purchase of fuel for the purposes of the vehicle, so far as the cost of the purchase is attributable to duties of excise payable in respect of the fuel, and
- (c) the taking of instruction in the driving of the vehicle. 40

20 Regulations may provide for any incidental or supplementary matter for which it appears to the Secretary of State necessary or expedient to provide in connection with –

- (a) the taking of action under paragraph 19(2), or

- (b) the making of any payment under paragraph 19(3).

SCHEDULE 2

Section 7

MEMBERSHIP OF HEALTH BOARDS

Strategic Integrated Health Boards

- 1 A Strategic Integrated Health Board shall consist of a chair appointed by the Secretary of State, and of such number of other members as prescribed in regulations. 5
- 2 Except in prescribed cases, it is the Secretary of State's duty, before appointing a member other than the chairman, to consult with respect to the appointment – 10
- (a) such of the following bodies of which the areas or parts of them are within the region of the Board, namely, county councils, metropolitan district councils, combined authorities, elected mayors, the Greater London Authority, London borough councils, and the Common Council of the City of London; 15
 - (b) the university or universities with which the provision of health services in that region is, or is to be, associated;
 - (c) such bodies as the Secretary of State may recognise as being, either in that region or generally, representative respectively of medical practitioners, dental practitioners, nurses, midwives, registered pharmacists and ophthalmic and dispensing opticians, or representative of such other professions as appear to him to be concerned; 20
 - (d) any federation of workers' organisations which appears to the Secretary of State to be concerned, and any voluntary organisation; and 25
 - (e) in the case of an appointment of a member falling to be made after the establishment of the Board, that Board.

Local Integrated Health Boards

- 3 The chair of a Local Integrated Health Board shall be appointed by the Secretary of State; and the vice-chair shall be appointed by the chair, officer members and non-officer members. 30
- 4 The officer members referred to in paragraph 7(a) below and the non-officer members referred to in paragraph 8(a) below shall be appointed jointly by the local authority and the Regional Committee of NHS England having considered any nominations made pursuant to paragraph 9 below; and the officer members referred to in paragraph 8(b) below shall be appointed ex officio. 35
- 5 The officer members shall consist of – 40
- (a) a chief officer; a medical officer; a finance officer; a nurse officer; an officer who has responsibility for primary care services, community health services and mental health services; an officer who has responsibility for workforce and organisational development; an officer who has responsibility for the strategic and operational

- planning of the provision of health services; and an officer who has responsibility for therapies and health science; and
- (b) the director of public health for the local authority; the director of adult social services for the local authority and the director of children's services for the local authority. 5
- 6 The non-officer members shall consist of –
- (a) a person with clinical expertise; a local councillor; a voluntary organisation member; a trade union member; and a person who holds a post in a university that is related to health; and
- (b) and such other persons, or representatives of such other persons, appointed by the Health Board up to a limit imposed by regulations. 10
- 7 Any person may make nominations to the local authority and the Regional Committee of NHS England for persons to be appointed officer members or non-officer members.

SCHEDULE 3

Section 8

15

NHS ENGLAND AND HEALTH BOARDS: ADDITIONAL FUNCTIONS

- 1 In relation to their functions, a Strategic Integrated Health Board or a Local Integrated Health Board, as the case may be, shall exercise on behalf of the Secretary of State the duty in section 1(1) by exercising the functions of the Secretary of State under provisions prescribed in regulations which relate to –
- (a) arrangements for the conduct of, or assistance by grants or otherwise to any person for the conduct of, research;
- (b) payment of travelling expenses;
- (c) arrangements with a voluntary organisation, and exceptional and short-term arrangements with any other person or body not being a health service body, for that organisation, person or body to provide or assist in providing any service under the Act, but subject to the provisions of this Act, in particular section 1(4); 25
- (d) making available to certain persons and bodies (including voluntary organisations) facilities and services of persons employed in connection with such facilities; 30
- (e) agreement of terms and the making of payments in respect of facilities or services provided;
- (f) supply of goods, services and other facilities to NHS England, other Health Boards and other public bodies and carrying out maintenance work in connection with any land or building the maintenance of which is a local authority responsibility; 35
- (g) making available to persons providing general medical services, general dental services, general ophthalmic services or pharmaceutical services such goods, materials and other facilities as may be prescribed; 40
- (h) making available any services or other facilities and the services of employed persons to enable NHS England, Health Boards and other public bodies to discharge their functions relating to social services, education and public health; 45

- (i) making available in premises provided under the Act, such facilities as are regarded as required for clinical teaching and for research connected with clinical medicine or clinical dentistry; and
 - (j) other prescribed matters necessary for exercising the functions of NHS England or the Health Board. 5
- 2 In paragraph 1(c), “health service body” means any of the following –
 - (a) a Strategic Integrated Health Board,
 - (b) a Local Integrated Health Board,
 - (c) a Special Health Authority,
 - (d) a Local Health Board, 10
 - (e) a Health Board constituted under section 2 of the National Health Service (Scotland) Act 1978 (c. 29),
 - (f) a Special Health Authority constituted under that section,
 - (g) a Health and Social Services Board constituted under the Health and Personal Social Services (Northern Ireland) Order 1972 (S.I. 1972/1265 (N.I.14)), 15
 - (h) the Common Services Agency for the Scottish Health Service,
 - (i) the Wales Centre for Health,
 - (j) the Care Quality Commission,
 - (k) NICE, 20
 - (l) the Health and Social Care Information Centre,
 - (m) the Scottish Dental Practice Board,
 - (n) the Secretary of State,
 - (o) the Welsh Ministers,
 - (p) the Scottish Ministers, 25
 - (q) Healthcare Improvement Scotland,
 - (r) the Northern Ireland Central Services Agency for the Health and Social Services established under the Health and Personal Social Services (Northern Ireland) Order 1972,
 - (s) a special health and social services agency established under the Health and Personal Social Services (Special Agencies) (Northern Ireland) Order 1990 (S.I. 1990/247 (N.I.3)), 30
 - (t) a Health and Social Services trust established under the Health and Personal Social Services (Northern Ireland) Order 1991 (S.I. 1991/194 (N.I.1)), 35
 - (u) the Department of Health, Social Services and Public Safety.

SCHEDULE 4

Section 16

COMMUNITY HEALTH COUNCILS

- 1 Provision may be made by regulations as to –
 - (a) the membership of Councils (including the election by members of a Council of a chairman of the Council); 40
 - (b) the proceedings of Councils;
 - (c) the staff, premises and expenses of Councils;
 - (d) the consultation of Councils by Health Boards with respect to such matters and on such occasions as may be prescribed; 45

- (e) the furnishing of information to Councils by Health Boards and the rights of members of Councils to enter and inspect premises controlled by Health Boards;
- (f) the consideration by Councils of matters relating to the operation of the health service within their areas and the giving of advice by Councils to Health Boards on such matters; 5
- (g) the preparation and publication of reports by Councils on such matters and the furnishing and publication by Health Boards of comments on the reports; and
- (h) the preparation and publication of reports by Councils on such matters and the furnishing and publication by Health Boards of comments on the reports; and 10
- and the Secretary of State may pay to members of Councils such travelling and other allowances (including compensation for loss of remunerative time) as the Secretary of State may determine with the consent of the Minister for the Civil Service. 15
- 2 It shall be the duty of the Secretary of State to exercise the power to make regulations in pursuance of paragraph 1(a) so as to secure as respects each Council that—
- (a) at least one member of the Council is appointed by each local authority of which the area or part of it is included in the Council's area and at least half of the members of the Council consist of persons appointed by the Health Board; 20
- (b) at least one third of the members of the Council are appointed in a prescribed manner by bodies (other than public bodies) of which the activities are carried on otherwise than for profit; 25
- (c) the other members of the Council are appointed by such bodies, in such manner and after such consultations as may be prescribed; and
- (d) no member of the Council is also a member of a Health Board or Special Health Authority; but nothing in this sub-paragraph shall affect the validity of anything done by or in relation to a Council during any period during which, by reason of a vacancy in the membership of the Council or a defect in the appointment of a member of it, a requirement included in regulations in pursuance of this subsection is not satisfied. 30 35
- 3 The Secretary of State may by regulations—
- (a) provide for the establishment of a body—
- (i) to advise Councils with respect to the performance of their functions and to assist Councils in the performance of their functions, and 40
- (ii) to perform such other functions as may be prescribed; and
- (b) make provision as to the membership, proceedings, staff, premises and expenses of the said body;
- and the Secretary of State may pay to members of the said body such travelling and other allowances (including compensation for loss of remunerative time) as the Secretary of State may determine with the consent of the Minister for the Civil Service. 45
- 4 In this Schedule—
- “local authority” means in England a county council; a district council, other than a council for a district in a county for which there is a 50

county council; a London borough council; the Council of the isles of Scilly; or the Common Council of the City of London; and
“area” in relation to a Council, means the locality for which it is established, whether that locality consists of the area or part of the area of a Health Board or such an area or part together with the areas or parts of the areas of other Health Boards; and the area of a Council must be such that no part of it is separated from the rest of it by territory not included in the area.

National Health Service Bill

A

B I L L

To re-establish the Secretary of State's legal duty as to the National Health Service in England and to make provision about the other duties of the Secretary of State in that regard; to make provision for establishing Integrated Health Boards and about the administration and accountability of the National Health Service in England; to make provision about ending private finance initiatives in the National Health Service in England; to exclude the National Health Service from international trade agreements; to repeal sections 38 and 39 of the Immigration Act 2014; and for connected purposes.

*Ordered to be brought in by Eleanor Smith,
Bambos Charalambous, Mr Jim Cunningham,
Caroline Lucas, Luke Pollard,
Jo Platt, Matt Western,
Laura Smith, Stephen Timms,
Thelma Walker, Mohammed Yasin
and Dr Rupa Huq.*

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