

# Medicines and Medical Devices Bill

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## EXPLANATORY NOTES

Explanatory notes to the Bill, prepared by the Department of Health and Social Care, are published separately as Bill 90—EN.

## EUROPEAN CONVENTION ON HUMAN RIGHTS

Secretary Matt Hancock has made the following statement under section 19(1)(a) of the Human Rights Act 1998:

In my view the provisions of the Medicines and Medical Devices Bill are compatible with the Convention rights.



# Medicines and Medical Devices Bill

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## CONTENTS

### PART 1

#### HUMAN MEDICINES

- 1 Power to make regulations about human medicines
- 2 Manufacture, marketing and supply
- 3 Falsified medicines
- 4 Clinical trials
- 5 Fees, offences, powers of inspectors
- 6 Emergencies
- 7 Interpretation of Part 1

### PART 2

#### VETERINARY MEDICINES

- 8 Power to make regulations about veterinary medicines
- 9 Manufacture, marketing, supply and field trials
- 10 Fees, offences, powers of inspectors, costs
- 11 Interpretation of Part 2 and supplementary provision

### PART 3

#### MEDICAL DEVICES

##### CHAPTER 1

#### REGULATIONS

- 12 Power to make regulations about medical devices
- 13 Manufacture, marketing and supply
- 14 Fees, information, offences
- 15 Emergencies

**CHAPTER 2**

## ENFORCEMENT

*Enforcement notices*

- 16 Compliance notices
- 17 Suspension notices
- 18 Safety notices
- 19 Information notices
- 20 Applications to set notices aside etc
- 21 Compensation
- 22 Further appeals

*Offences*

- 23 Offences
- 24 Defence of due diligence
- 25 Offences by bodies corporate

*Civil sanctions*

- 26 Civil sanctions

*Forfeiture*

- 27 Forfeiture of medical devices
- 28 Appeals against forfeiture decisions

*Recovery of expenses of enforcement*

- 29 Recovery of expenses of enforcement

*Recall of medical device by enforcement authority*

- 30 Recall of medical device by enforcement authority

*Power of officer of Revenue and Customs to detain medical device*

- 31 Power of officer of Revenue and Customs to detain medical device
- 32 Offence of obstructing an officer of Revenue and Customs

*Civil proceedings*

- 33 Civil proceedings

**CHAPTER 3**

## DISCLOSURE OF INFORMATION AND CONSEQUENTIAL ETC PROVISION

*Disclosure of information*

- 34 Disclosure of information
- 35 Offence relating to information

*Consequential etc provision*

- 36 Consequential and supplementary provision

**CHAPTER 4**

## INTERPRETATION OF PART 3

- 37 Interpretation of Part 3

**PART 4**

## REGULATIONS UNDER PARTS 1, 2 AND 3

- 38 Power to make consequential etc provision  
39 Scope of powers of Northern Ireland departments  
40 Consultation  
41 Procedure

**PART 5**

## EXTENT, COMMENCEMENT AND SHORT TITLE

- 42 Extent  
43 Commencement  
44 Transitional etc provision in connection with commencement  
45 Short title

- 
- Schedule 1 – Medical devices: civil sanctions  
Part 1 – Monetary penalties  
Part 2 – Enforcement undertakings  
Part 3 – Enforcement costs recovery notices  
Part 4 – Power to make supplementary provision etc by regulations  
Part 5 – General and supplemental  
Part 6 – Interpretation  
Schedule 2 – Offence of breaching provisions in the Medical Devices  
Regulations 2002  
Part 1 – Offence  
Part 2 – Provisions



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**B I L L**

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Confer power to amend or supplement the law relating to human medicines, veterinary medicines and medical devices; make provision about the enforcement of regulations, and the protection of health and safety, in relation to medical devices; and for connected purposes.

**B**E IT ENACTED by the Queen’s most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows: –

**PART 1**

HUMAN MEDICINES

**1 Power to make regulations about human medicines**

- (1) *The appropriate authority may by regulations make provision specified in sections 2 to 6 amending or supplementing the law relating to human medicines.* 5
- (2) In making regulations under subsection (1), the appropriate authority must have regard to –
- (a) the safety of human medicines;
  - (b) the availability of human medicines;
  - (c) the attractiveness of the relevant part of the United Kingdom as a place in which to conduct clinical trials or supply human medicines. 10
- (3) In subsection (2)(c), “relevant part of the United Kingdom” means –
- (a) so far as the regulations relate to England and Wales and Scotland, those parts of the United Kingdom, and
  - (b) so far as the regulations relate to Northern Ireland, that part of the United Kingdom. 15
- (4) In this Part, “appropriate authority” means –
- (a) in relation to England and Wales and Scotland, the Secretary of State, and
  - (b) in relation to Northern Ireland – 20

- (i) the Department of Health in Northern Ireland, or
- (ii) the Department of Health in Northern Ireland and the Secretary of State acting jointly.

## 2 Manufacture, marketing and supply

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|--|----|
| (1) Regulations under section 1(1) may make provision about—   | 5  |
| (a) authorisations to manufacture human medicines,   |    |
| (b) authorisations to import human medicines,  |    |
| (c) authorisations to distribute human medicines by way of wholesale dealing,  |    |
| (d) marketing authorisations,  | 10 |
| (e) manufacturing, importing or distributing active substances,  |    |
| (f) brokering in relation to human medicines,  |    |
| (g) the registration of the premises of pharmacy businesses,   |    |
| (h) the recording of information about the supply of human medicines,  |    |
| (i) notification and reporting requirements in relation to human medicines that have been placed on the market,                              | 15 |
| (j) the labelling and packaging of human medicines or the information that must be supplied with them or made available in relation to them, |    |
| (k) advertising with regard to human medicines,  |    |
| (l) the registration of persons who supply or offer to supply human medicines by means of the internet,                                      | 20 |
| (m) the requirements that must be met in relation to a prescription, or  |    |
| (n) prohibitions in the provisions mentioned in subsection (2).  |    |
| (2) Subsection (1)(n) refers to the following provisions in the Human Medicines Regulations 2012 (S.I. 2012/1916)—                           | 25 |
| (a) regulation 214 and Schedule 13 (sale or supply of prescription only medicines),  |    |
| (b) regulation 215 and Schedule 14 (prescribing and administration by supplementary prescribers),  |    |
| (c) regulation 220 (sale or supply of human medicines not subject to general sale),  | 30 |
| (d) regulation 221 and Schedule 15 (sale or supply of medicinal products subject to general sale), and                                       |    |
| (e) regulation 249 and Schedule 22 (restrictions on persons to be supplied with medicinal products).   | 35 |

## 3 Falsified medicines

- |  |    |
|--|----|
| (1) Regulations under section 1(1) may make provision about—   |    |
| (a) the prevention of the supply of falsified human medicines, or  |    |
| (b) the use, retention and disclosure, for any purpose to do with human medicines, of information collected for the purpose of preventing the supply of falsified human medicines. | 40 |
| (2) Provision made in reliance on subsection (1)(a) may (among other things) make provision—   |    |
| (a) for human medicines that are subjects of a marketing authorisation to be supplied in packs that—   | 45 |



- (i) carry unique identifiers associated with the products, and
    - (ii) are protected with anti-tamper devices,
  - (b) for checks to be carried out in relation to packs that have or should have such a unique identifier,
  - (c) about the infrastructure, systems and processes required for the allocation and checking of unique identifiers, including provision about –
    - (i) who is to set up the infrastructure, systems and processes,
    - (ii) who is to maintain them, and
    - (iii) who is to pay for them.
- (3) In making regulations in reliance on subsection (1), the appropriate authority must have regard to the importance of ensuring that information is retained securely.

#### 4 Clinical trials

- (1) Regulations under section 1(1) may make provision –
  - (a) corresponding or similar to provision in the EU Clinical Trials Regulation,
  - (b) about authorisations concerning clinical trials in the United Kingdom, including applications for an assessment of the ethics of a proposed clinical trial,
  - (c) about notification and reporting requirements in relation to clinical trials,
  - (d) about requirements that must be met before a clinical trial may be carried out, or
  - (e) relating to the conduct of clinical trials.
- (2) In subsection (1)(a), “EU Clinical Trials Regulation” means Regulation (EU) No 536/2014 of the European Parliament and of the Council of 16 April 2014 on clinical trials on medicinal products for human use, and repealing Directive 2001/20/EC.

#### 5 Fees, offences, powers of inspectors

- (1) Regulations under section 1(1) may make provision –
  - (a) about the charging of fees in connection with the exercise of a function conferred by a human medicines provision,
  - (b) creating a criminal offence of failing to comply with a provision made in the regulations, but not one punishable with a sentence of imprisonment of more than two years, or
  - (c) applying relevant powers of entry or other powers of inspectors with or without modification in relation to a prohibition or requirement in provision made in the regulations.
- (2) In subsection (1), “relevant powers of entry or other powers of inspectors” means powers of entry or powers of inspectors in –
  - (a) Part 8 of the Medicines Act 1968;
  - (b) the Medicines for Human Use (Clinical Trials) Regulations 2004 (S.I. 2004/1031);
  - (c) Part 16 of the Human Medicines Regulations 2012 (S.I. 2012/1916).

- (3) In this Part, “human medicines provision” means a provision in –
- (a) regulations under section 1(1),
  - (b) the Human Medicines Regulations 2012, or
  - (c) the Medicines for Human Use (Clinical Trials) Regulations 2004.

## 6 Emergencies

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- (1) Regulations under section 1(1) may make provision about the disapplication of a human medicines provision in circumstances which give rise to a need to protect the public from a risk of serious harm to health.
- (2) Regulations made in reliance on subsection (1) may provide for the disapplication to be subject to –
  - (a) conditions set out in the regulations;
  - (b) conditions set out in a protocol published by the appropriate authority.
- (3) Where regulations made in reliance on subsection (1) provide that the appropriate authority may publish a protocol setting out conditions, the regulations must provide –
  - (a) that the appropriate authority may withdraw or amend the protocol, and
  - (b) that the protocol is to have effect only for a period of time specified in the protocol.

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## 7 Interpretation of Part 1

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In this Part –

“active substance” has the meaning given by regulation 8 of the Human Medicines Regulations 2012 (S.I. 2012/1916);

“appropriate authority” has the meaning given by section 1(4);

“clinical trial” has the meaning given by regulation 2(1) of the Medicines for Human Use (Clinical Trials) Regulations 2004 (S.I. 2004/1031);

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“EU Clinical Trials Regulation” has the meaning given by section 4(2);

“falsified human medicine” means a falsified medicinal product within the meaning given by regulation 8 of the Human Medicines Regulations 2012;

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“human medicine” means a medicinal product within the meaning given by regulation 2 of the Human Medicines Regulations 2012;

“human medicines provision” has the meaning given by section 5(3);

“law relating to human medicines” means –

- (a) sections 10 and 15, and Part 4, and section 131 of the Medicines Act 1968 (which make provision relating to pharmacies),
- (b) the Human Medicines Regulations 2012,
- (c) the Medicines for Human Use (Clinical Trials) Regulations 2004, and
- (d) the Medicines (Products for Human Use) (Fees) Regulations 2016 (S.I. 2016/190);

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“manufacture” includes assembly;

“marketing authorisation” means an authorisation to market a human medicine in the United Kingdom;

“pharmacy business” means a business (other than a professional practice carried on by a doctor or dentist) which consists of or includes the sale of medicinal products that are not subject to general sale;

“supplying” includes administering within the meaning given by regulation 8 of the Human Medicines Regulations 2012 (and related expressions are to be read accordingly).

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## PART 2

### VETERINARY MEDICINES

#### 8 Power to make regulations about veterinary medicines

- (1) *The appropriate authority may by regulations make provision specified in sections 9 and 10 amending or supplementing the Veterinary Medicines Regulations 2013 (S.I. 2013/2033).* 10
- (2) In making regulations under subsection (1), the appropriate authority must have regard to—
- (a) the safety of veterinary medicines in relation to animals, humans and the environment; 15
  - (b) the availability of veterinary medicines;
  - (c) the attractiveness of the relevant part of the United Kingdom as a place in which to develop or supply veterinary medicines.
- (3) In subsection (2)(c), “relevant part of the United Kingdom” means— 20
- (a) so far as the regulations relate to England and Wales and Scotland, those parts of the United Kingdom, and
  - (b) so far as the regulations relate to Northern Ireland, that part of the United Kingdom.
- (4) In this Part, “appropriate authority” means— 25
- (a) in relation to England and Wales and Scotland, the Secretary of State, and
  - (b) in relation to Northern Ireland— 30
    - (i) the Department of Agriculture, Environment and Rural Affairs in Northern Ireland, or
    - (ii) the Department of Agriculture, Environment and Rural Affairs in Northern Ireland and the Secretary of State acting jointly.

#### 9 Manufacture, marketing, supply and field trials

- (1) Regulations under section 8(1) may make provision about— 35
- (a) authorisations to manufacture veterinary medicines,
  - (b) authorisations to import veterinary medicines,
  - (c) authorisations to distribute veterinary medicines by way of wholesale dealing,
  - (d) marketing authorisations,
  - (e) marketing, importing or distributing active substances, 40
  - (f) the categories of person who may supply veterinary medicines,
  - (g) requirements that must be met in relation to the supply of veterinary medicines,

- (h) the registration of persons who supply or offer to supply veterinary medicines by means of the internet,
  - (i) the circumstances in which veterinary medicines may be administered,
  - (j) notification and reporting requirements in relation to veterinary medicines (or things purporting to be veterinary medicines) that have been placed on the market, 5
  - (k) the labelling and packaging of veterinary medicines or the information that must be supplied with them or made available in relation to them,
  - (l) advertising with regard to veterinary medicines, or
  - (m) animal test certificates granted under the Veterinary Medicines Regulations 2013 (S.I. 2013/2033) for research purposes. 10
- (2) Regulations under section 8(1) may make provision corresponding or similar to provision in the following EU Regulations –
- (a) Regulation (EU) 2019/4 of the European Parliament and of the Council of 11 December 2018 on the manufacture, placing on the market and use of medicated feed, amending Regulation (EC) No 183/2005 of the European Parliament and of the Council and repealing Council Directive 90/167/EEC; 15
  - (b) Regulation (EU) 2019/6 of the European Parliament and of the Council of 11 December 2018 on veterinary medicinal products and repealing Directive 2001/82/EC. 20

## 10 Fees, offences, powers of inspectors, costs

- (1) Regulations under section 8(1) may make provision –
- (a) about the charging of fees in connection with the exercise of a function conferred by a veterinary medicines provision, 25
  - (b) creating a criminal offence of failing to comply with a provision made in the regulations, but not one punishable with a sentence of imprisonment of more than two years,
  - (c) applying powers of entry or other powers of an inspector in the Veterinary Medicines Regulations 2013 (S.I. 2013/2033) with or without modification in relation to a prohibition or requirement in provision made in regulations under section 8(1), or 30
  - (d) about the recovery of costs incurred in the administration of improvement notices or seizure notices under the Veterinary Medicines Regulations 2013 (see regulations 38 and 41). 35
- (2) Regulations applying powers of entry in reliance on subsection (1)(c) may not confer a power of entry in respect of premises used wholly or mainly as a private dwelling unless those premises, or any part of them, are approved, registered or authorised for the sale or supply of veterinary medicines under a veterinary medicines provision. 40
- (3) In this section, “veterinary medicines provision” means a provision in –
- (a) regulations under section 8(1), or
  - (b) the Veterinary Medicines Regulations 2013.

## 11 Interpretation of Part 2 and supplementary provision

- (1) In this Part – 45

- “active substance” means any substance or mixture of substances intended to be used in the manufacture of a veterinary medicine that, when used in its production, becomes an active ingredient of that medicine;
- “appropriate authority” has the meaning given by section 8(4); 5
- “manufacture” includes assembly;
- “marketing authorisation” means an authorisation to market a veterinary medicine in the United Kingdom;
- “veterinary medicine” means a veterinary medicinal product within the meaning given by regulation 2 of the Veterinary Medicines Regulations 2013 (S.I. 2013/2033). 10
- (2) In the Animals (Scientific Procedures) Act 1986, in section 2 (regulated procedures), in subsection (8)(d), after “the Veterinary Medicines Regulations 2011” insert “or the Veterinary Medicines Regulations 2013”.

### PART 3 15

#### MEDICAL DEVICES

#### CHAPTER 1

#### REGULATIONS

### 12 Power to make regulations about medical devices

- (1) *The Secretary of State may by regulations make provision specified in sections 13 to 15 amending or supplementing the Medical Devices Regulations 2002 (S.I. 2002/618).* 20
- (2) In making regulations under subsection (1), the Secretary of State must have regard to—
- (a) the safety of medical devices;
  - (b) the availability of medical devices; 25
  - (c) the attractiveness of the United Kingdom as a place in which to develop or supply medical devices.

### 13 Manufacture, marketing and supply

- (1) Regulations under section 12(1) may make provision about—
- (a) requirements that must be met in relation to medical devices in order for them to be marketed, put into service or otherwise supplied (“relevant requirements”), including—
    - (i) requirements in terms of design, manufacture, composition or other characteristics of the devices, or 30
    - (ii) requirements imposed on persons involved in marketing or supplying the devices, 35
  - (b) assessments of whether relevant requirements are met in relation to medical devices,
  - (c) who may carry out such assessments, including provision about the appointment of one or more persons (whether or not established in the United Kingdom) who meet criteria set out in the regulations—
    - (i) to assess whether relevant requirements are met, and 40
    - (ii) if appropriate, to confirm that they are,

- 
- (d) treating confirmation that relevant requirements are met given by one or more persons who are not appointed under provision made in reliance on paragraph (c) in the same way as confirmation given by a person who is so appointed,
  - (e) the making of declarations confirming that relevant requirements are met, 5
  - (f) requirements that medical devices carry evidence that relevant requirements are met, including evidence that confirmation has been given as mentioned in paragraph (c) or (d),
  - (g) the packaging of medical devices, and information, labelling or instructions to be supplied on, with or in relation to them, 10
  - (h) one or more registers of medical devices, their manufacturers or their suppliers, including provision –
    - (i) conferring functions relating to establishing and maintaining a register, 15
    - (ii) requiring information in relation to a medical device to be entered in a register, and
    - (iii) permitting or requiring some or all of the information entered in a register to be made publicly available,
  - (i) investigations into or evaluations of the safety or performance, including the clinical effectiveness, of medical devices, or 20
  - (j) surveillance of the market in medical devices.
- (2) Provision made in reliance on subsection (1)(a) may (among other things) identify relevant requirements by reference to international agreements or standards relating to the marketing or supply of medical devices, including agreements or standards as they have effect from time to time. 25

#### **14 Fees, information, offences**

- (1) Regulations under section 12(1) may make provision –
  - (a) about the charging of fees in connection with the exercise of a function conferred by a medical devices provision, including the charging of fees by a person appointed under provision made in reliance on section 13(1)(c), 30
  - (b) about the recording of information regarding the safety and efficacy of medical devices, including the extent to which relevant requirements that apply in relation to the devices are met, 35
  - (c) permitting or requiring such information to be disclosed to the Secretary of State or to a person appointed under provision made in reliance on section 13(1)(c), or
  - (d) amending the Schedule to the Medical Devices Regulations 2002 (S.I. 2002/618) inserted by Schedule 2 to this Act (list of regulations breach of which is an offence under regulation 60A). 40
- (2) In this Part, “medical devices provision” means a provision in –
  - (a) regulations under section 12(1), or
  - (b) the Medical Devices Regulations 2002.

## 15 Emergencies

- (1) Regulations under section 12(1) may make provision about the disapplication of a medical devices provision in circumstances which give rise to a need to protect the public from a risk of serious harm to health.
- (2) Regulations made in reliance on subsection (1) may provide for the disapplication to be subject to—
  - (a) conditions set out in the regulations;
  - (b) conditions set out in a protocol published by the Secretary of State.
- (3) Where regulations made in reliance on subsection (1) provide that the Secretary of State may publish a protocol setting out conditions, the regulations must provide—
  - (a) that the Secretary of State may withdraw or amend the protocol, and
  - (b) that the protocol is to have effect only for a period of time specified in the protocol.

## CHAPTER 2

### ENFORCEMENT

#### *Enforcement notices*

## 16 Compliance notices

- (1) This section applies where the enforcement authority has reasonable grounds to suspect that a person involved in marketing or supplying a medical device is not complying with a medical devices provision.
- (2) The enforcement authority may serve a notice (“a compliance notice”) on the person—
  - (a) identifying the medical devices provision with which the person is suspected not to be complying,
  - (b) setting out the enforcement authority’s grounds for suspecting that the person is not complying with the provision,
  - (c) requiring the person to comply with the provision within a specified period,
  - (d) requiring the person within a specified period to provide evidence to the satisfaction of the enforcement authority that the person is complying with the provision, and
  - (e) requiring the person within a specified period to take any other measures that may be specified in order to comply with the provision.
- (3) A period specified in reliance on subsection (2)(c), (d) or (e) must be a period of at least 28 days beginning with the day on which the notice is served.
- (4) The enforcement authority may vary or revoke a compliance notice.
- (5) Where the person mentioned in subsection (1) is a manufacturer, a notice under subsection (2) may be served on the manufacturer or on another person who has been designated by the manufacturer to act as the manufacturer’s representative (or both).
- (6) In this section, “specified” means specified in the compliance notice.

## 17 Suspension notices

- (1) This section applies where the enforcement authority considers that it may be necessary to restrict the availability of a medical device in order to protect health or safety.
- (2) The enforcement authority may serve on a person a notice (“a suspension notice”) prohibiting the person from doing the following except with the consent of the enforcement authority –
  - (a) supplying the medical device;
  - (b) offering to supply it;
  - (c) agreeing to supply it;
  - (d) exposing it for supply;
  - (e) possessing it for supply.
- (3) A suspension notice must –
  - (a) set out the enforcement authority’s grounds for considering that it may be necessary to restrict the availability of the medical device to which the notice relates, and
  - (b) specify the period for which the notice has effect.
- (4) The period may not end more than 6 months after the day on which the suspension notice is served.
- (5) The enforcement authority may –
  - (a) reduce the period for which a suspension notice has effect, or
  - (b) revoke a suspension notice.

## 18 Safety notices

- (1) The enforcement authority may serve on a person a notice (“a safety notice”) imposing on the person prohibitions or requirements that the enforcement authority considers necessary to restrict the availability of a medical device in order to protect health or safety.
- (2) The prohibitions that may be imposed include prohibitions on doing any of the following except with the consent of the enforcement authority –
  - (a) supplying the medical device;
  - (b) offering to supply it;
  - (c) agreeing to supply it;
  - (d) exposing it for supply;
  - (e) possessing it for supply.
- (3) The requirements that may be imposed include requirements to –
  - (a) publish, at the person’s expense, one or more warnings, in such form and manner and on such occasions as may be specified in the notice, about a medical device which the person supplies or has supplied;
  - (b) organise or cooperate with the enforcement authority in organising in such manner as may be specified in the notice, so far as reasonably practicable, the recall of the device to the person or to any other person identified in the notice.
- (4) But a requirement to organise or cooperate in the recall of a device may be imposed on a person in reliance on subsection (3)(b) only if the enforcement



authority is satisfied that no alternative requirement would sufficiently protect health or safety as mentioned in subsection (1).

- (5) A safety notice must set out the grounds on which the enforcement authority considers it necessary to restrict the availability of the medical device to which the notice relates. 5
- (6) The enforcement authority may vary or revoke a safety notice.
- (7) Subject to subsection (8), the enforcement authority may not serve a safety notice on a person or vary a safety notice unless the enforcement authority has given the person a reasonable opportunity to make representations about the need for, and the contents of, the proposed safety notice or, as the case may be, proposed variation. 10
- (8) Subsection (7) does not apply where the enforcement authority considers that there is an urgent need to make the proposed safety notice or variation in order to restrict the availability of the medical device to which the proposed safety notice or variation relates. 15

## 19 Information notices

- (1) This section applies where the enforcement authority considers that a person has information which the enforcement authority needs for the purpose of deciding whether to –
  - (a) serve or revoke a compliance notice, 20
  - (b) serve or revoke a suspension notice, or
  - (c) serve, vary or revoke a safety notice.
- (2) The enforcement authority may serve on the person a notice (an “information notice”) requiring the person –
  - (a) to disclose to the enforcement authority information specified in the notice, within a period specified in the notice, or 25
  - (b) to produce records specified in the notice at a time and place specified in the notice, and to permit a person appointed by the enforcement authority to take copies of the records at that time and place.
- (3) A period specified in reliance on subsection (2)(a) must be a period of at least 28 days beginning with the day on which the notice is served. 30
- (4) A time specified in reliance on subsection (2)(b) must be at least 28 days after the notice is served.
- (5) The enforcement authority may vary or revoke an information notice.

## 20 Applications to set notices aside etc 35

- (1) A person affected by a compliance, suspension or safety notice may apply to the appropriate lower court (see section 37) –
  - (a) to set the notice aside, or
  - (b) to vary it.
- (2) A person on whom an information notice has been served may apply to the appropriate lower court – 40
  - (a) to set the notice aside, or
  - (b) to vary it as mentioned in subsection (8).

- 
- (3) An application under subsection (1) or (2) must be made within the period of 28 days beginning with the day on which the notice to which it relates is –
- (a) served, or
  - (b) varied by the enforcement authority.
- (4) The appropriate lower court may set aside a compliance, suspension, safety or information notice only if satisfied –
- (a) in respect of a compliance notice, that the person on whom the notice was served is complying with each medical devices provision with which the person was suspected not to be complying,
  - (b) in respect of a suspension notice, that the notice is not necessary to protect health or safety,
  - (c) in respect of a safety notice, that the prohibitions or requirements in the notice are not necessary to protect health or safety, or
  - (d) in respect of an information notice, that the person on whom it has been served does not have the information or records specified in the notice.
- (5) The appropriate lower court may vary a compliance notice so that it does not apply in relation to a medical devices provision specified in the notice if satisfied that the person on whom the notice was served is complying with that provision.
- (6) The appropriate lower court may vary a suspension notice by reducing the period for which it is to have effect if satisfied that the period for which it would otherwise have had effect was too long.
- (7) The appropriate lower court may vary a safety notice by removing a prohibition or requirement if satisfied that the prohibition or requirement is not necessary to protect health or safety.
- (8) The appropriate lower court may vary an information notice so that it does not apply in relation to some of the information or records specified in the notice if satisfied that the person on whom it was served does not have that information or those records.
- (9) An order of the appropriate lower court varying or setting aside a compliance, suspension, safety or information notice may contain provision delaying the coming into force of the order pending the making and determination of an appeal under section 22.
- 21 Compensation**
- (1) A person affected by a compliance, suspension or safety notice which the appropriate lower court varies or sets aside may apply to the appropriate lower court for an order requiring the enforcement authority to pay compensation in respect of loss or damage caused by reason of the notice.
- (2) An application under subsection (1) may be made at the same time as an application under section 20(1).
- 22 Further appeals**
- (1) A person aggrieved by a decision of the appropriate lower court on an application under section 20(1) or (2) or section 21(1) may appeal against that decision to the appropriate appeals court (see section 37).

- (2) An appeal under subsection (1) must be made before the end of the period of 28 days beginning with the day on which the decision to which it relates is made.
- (3) The appropriate appeals court may make any order the court thinks appropriate. 5

### *Offences*

## **23 Offences**

- (1) A person commits an offence if the person breaches –
  - (a) a compliance notice,
  - (b) a suspension notice, 10
  - (c) a safety notice, or
  - (d) an information notice.
- (2) A person guilty of an offence under subsection (1) is liable –
  - (a) on summary conviction in England and Wales, to imprisonment for a term not exceeding 51 weeks, to a fine or to both; 15
  - (b) on summary conviction in Scotland or Northern Ireland, to imprisonment for a term not exceeding 6 months, to a fine not exceeding level 5 on the standard scale or to both.
- (3) In relation to an offence committed before the coming into force of section 281(5) of the Criminal Justice Act 2003, the reference in subsection (2)(a) to 51 weeks is to be read as a reference to 6 months. 20

## **24 Defence of due diligence**

- (1) It is a defence for a person charged with an offence under section 23(1) to show that the person took all reasonable steps and exercised all due diligence to avoid commission of the offence. 25
- (2) If in any case the defence provided by subsection (1) involves an allegation that the commission of the offence was due to –
  - (a) an act or default of another person, or
  - (b) reliance on information given by another person,the defendant is not, without leave of the court, entitled to rely on that defence unless the requirement in subsection (3) is satisfied. 30
- (3) The requirement is that at least 7 clear days before the hearing the defendant has served on the prosecutor a notice giving such information identifying or assisting in the identification of that other person as was then in the defendant's possession. 35
- (4) A defendant is not entitled to rely on the defence provided by subsection (1) by reason of the defendant's reliance on information supplied by another person unless the defendant shows that it was reasonable in all the circumstances to rely on the information, having regard in particular to –
  - (a) the steps which the defendant took or might reasonably have taken to verify the information, and
  - (b) whether the defendant had any reason to disbelieve the information. 40

- (5) In the application of this section to Scotland, references to the defendant are to be read as references to the accused.

## **25 Offences by bodies corporate**

- (1) Where an offence under section 23 committed by a body corporate or a Scottish partnership is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of, an officer, the officer (as well as the body corporate or partnership) commits the offence and is liable to be proceeded against and punished accordingly. 5
- (2) In relation to a body corporate, “officer” means – 10
- (a) a director, manager, secretary or other similar officer of the body, or
  - (b) a person purporting to act in any such capacity.
- (3) In subsection (2)(a), “director”, in relation to a body corporate whose affairs are managed by its members, means a member of the body corporate.
- (4) In relation to a Scottish partnership, “officer” means – 15
- (a) a partner, or
  - (b) a person purporting to act as a partner.

### *Civil sanctions*

## **26 Civil sanctions**

- Schedule 1 makes provision for and relating to civil sanctions in relation to the commission of offences to do with medical devices. 20

### *Forfeiture*

## **27 Forfeiture of medical devices**

- (1) The enforcement authority may apply to the appropriate lower court (see section 37) for an order for the forfeiture of a medical device (a “forfeiture order”) on the grounds that there has been a contravention of a medical devices provision in relation to the device. 25
- (2) The appropriate lower court may make a forfeiture order if satisfied that there has been such a contravention.
- (3) The enforcement authority must make reasonable efforts to give notice of the application to every person who the enforcement authority thinks is or may be entitled to the device to which the application relates. 30
- (4) Each person claiming to be entitled to the device may – 35
- (a) appear at the hearing of the application, or
  - (b) make written representations to the appropriate lower court in relation to the application.
- (5) If the appropriate lower court decides to make a forfeiture order, the court may include in the order provision that the device to which the order relates is not to be forfeited before the appropriate time.

- (6) The enforcement authority may dispose of a forfeited device in whatever way the enforcement authority thinks appropriate.
  - (7) But the enforcement authority may not dispose of a forfeited device before the appropriate time.
  - (8) In this section, the “appropriate time” is – 5
    - (a) the end of the period within which an appeal under section 28 may be made against the order, or
    - (b) if such an appeal is made, the end of the day on which the appeal is finally determined or otherwise disposed of.
  - (9) In this section, persons “entitled to a device” are – 10
    - (a) if the device has not been seized by the enforcement authority, the person in possession of the device,
    - (b) if the device has been seized, the person from whom it was seized, or
    - (c) if different, any person to whom it belongs.
- 28 Appeals against forfeiture decisions** 15
- (1) A person claiming to be entitled to a medical device which is subject to a forfeiture order may appeal against the decision to make the order.
  - (2) The enforcement authority may appeal against a decision of the appropriate lower court to refuse an application for a forfeiture order.
  - (3) An appeal under this section is to the appropriate appeals court (see section 37). 20
  - (4) An appeal under this section must be made before the end of the period of 28 days beginning with the day on which – 25
    - (a) the forfeiture order is made, or
    - (b) the application for a forfeiture order is refused.
  - (5) Subject to subsection (6), the court hearing the appeal may make any order the court thinks appropriate.
  - (6) If an appeal against a decision to make a forfeiture order is allowed, the court must, if the device to which the order relates has already been forfeited, order it to be returned to a person entitled to it. 30
  - (7) In this section, persons “entitled to a device” are – 35
    - (a) if the device has not been seized by the enforcement authority, the person in possession of the device,
    - (b) if the device has been seized, the person from whom it was seized, or
    - (c) if different, any person to whom it belongs.

*Recovery of expenses of enforcement*

**29 Recovery of expenses of enforcement**

- (1) This section applies where a court – 40
  - (a) convicts a person of an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002 (S.I. 2002/618) (offence of breaching certain provisions in the Regulations) in relation to a medical device, or

- (b) makes a forfeiture order under section 27 or 28(5) in relation to a medical device.
- (2) The court may (in addition to any other order it may make as to costs or expenses) order the person convicted or, as the case may be, a person from whom a device is seized or to whom it belongs to reimburse an enforcement authority for any expenditure which the authority has incurred or may incur – 5
- (a) in connection with any seizure or detention of the device by or on behalf of the authority, or
- (b) in connection with giving effect to the forfeiture order.

*Recall of medical device by enforcement authority* 10

**30 Recall of medical device by enforcement authority**

- (1) This section applies where the enforcement authority considers that –
- (a) it is necessary to restrict the availability of a medical device in order to protect health or safety, and
- (b) the device has already been supplied or made available to members of the public. 15
- (2) The authority may take such steps as it considers necessary to organise the return of the device to the authority or to another person (whether or not it issues a safety notice under section 18 requiring another person to organise or cooperate in organising the recall of the device). 20
- (3) The authority may take steps in reliance on subsection (2) only if satisfied that no alternative steps that did not involve recalling the device would sufficiently protect health or safety as mentioned in subsection (1).

*Power of officer of Revenue and Customs to detain medical device*

**31 Power of officer of Revenue and Customs to detain medical device** 25

- (1) An officer of Revenue and Customs may seize an imported medical device and detain it for not more than two working days in order to facilitate the exercise by an enforcement authority or an officer of an enforcement authority of a function under –
- (a) this Part, 30
- (b) a medical devices provision, or
- (c) Schedule 5 to the Consumer Rights Act 2015.
- (2) A device seized and detained under this section must be dealt with during the period of its detention in such manner as the Commissioners for Her Majesty's Revenue and Customs may direct. 35
- (3) In subsection (1), the reference to two working days is a reference to a period of 48 hours calculated from the time when the device in question is seized but disregarding so much of any period as falls on a Saturday or Sunday or on Christmas Day, Good Friday or a day which is a bank holiday under the Banking and Financial Dealings Act 1971 in the part of the United Kingdom where the device is seized. 40

### **32 Offence of obstructing an officer of Revenue and Customs**

- (1) A person commits an offence if the person intentionally obstructs an officer of Revenue and Customs who is acting under section 31.
- (2) A person guilty of an offence under subsection (1) is liable—
  - (a) on summary conviction in England and Wales, to imprisonment for a term not exceeding 51 weeks, to a fine or to both; 5
  - (b) on summary conviction in Scotland or Northern Ireland, to imprisonment for a term not exceeding 6 months, to a fine not exceeding level 5 on the standard scale or to both.
- (3) In relation to an offence committed before the coming into force of section 281(5) of the Criminal Justice Act 2003, the reference in subsection (2)(a) to 51 weeks is to be read as a reference to 6 months. 10

#### *Civil proceedings*

### **33 Civil proceedings**

- (1) An obligation imposed by a medical devices provision is to be treated as a duty owed to any person who may be affected by a breach of the obligation. 15
- (2) Accordingly, a breach of such an obligation gives rise to a right of action for breach of statutory duty.
- (3) Subsections (1) and (2) are subject to—
  - (a) a provision to the contrary in a medical devices provision, and 20
  - (b) the defences and other incidents applying to actions for breach of statutory duty.

## **CHAPTER 3**

### **DISCLOSURE OF INFORMATION AND CONSEQUENTIAL ETC PROVISION**

#### *Disclosure of information* 25

### **34 Disclosure of information**

- (1) This section applies in relation to information which the Secretary of State holds in connection with medical devices.
- (2) The Secretary of State may disclose information for the purpose of warning members of the public about concerns that the Secretary of State has in relation to the safety of a medical device. 30
- (3) The Secretary of State may disclose information to a person who provides services or exercises functions relating to medical devices for the purposes of—
  - (a) enabling or facilitating the exercise by the Secretary of State of a function relating to medical devices; 35
  - (b) enabling or facilitating the exercise by another person of a function relating to medical devices;
  - (c) enabling or facilitating the provision of a service relating to medical devices by another person.

- 
- (4) The Secretary of State may disclose information for the purposes of –
- (a) civil proceedings;
  - (b) criminal investigations or proceedings.
- (5) But the Secretary of State may not disclose commercially sensitive information in reliance on subsection (2), (3) or (4) unless the Secretary of State – 5
- (a) considers that it is necessary to do so for one or more of the purposes mentioned in subsection (2), (3) or (4), and
  - (b) is satisfied that the making of the disclosure is proportionate to what is sought to be achieved by it.
- (6) Where information to which this section applies is disclosed to a person in reliance on subsection (3) or (4), the person may not use or further disclose the information except – 10
- (a) with the agreement of the Secretary of State and for a purpose mentioned in subsection (3) or (4), or
  - (b) in accordance with an enactment or order of a court or tribunal. 15
- (7) Except as provided by subsection (8), the disclosure of information in accordance with this section does not breach –
- (a) an obligation of confidence owed by the person making the disclosure, or
  - (b) any other restriction on the disclosure of the information (however imposed). 20
- (8) Nothing in this section authorises a disclosure of information which –
- (a) contravenes the data protection legislation (but in determining whether a disclosure would do so, take into account the powers conferred by this section), or 25
  - (b) is prohibited by any of Parts 1 to 7 or Chapter 1 of Part 9 of the Investigatory Powers Act 2016.
- (9) In this section –
- “commercially sensitive information” means commercial information whose disclosure the Secretary of State thinks might significantly harm the legitimate business interests of the undertaking to which it relates; 30
  - “function” means power or duty.

### 35 Offence relating to information

- (1) A person to whom information is disclosed under section 34 commits an offence if the person uses or discloses that information in contravention of subsection (6) of that section. 35
- (2) A person guilty of an offence under subsection (1) is liable –
- (a) on summary conviction in England and Wales, to imprisonment for a term not exceeding 51 weeks, to a fine or to both;
  - (b) on summary conviction in Scotland or Northern Ireland, to imprisonment for a term not exceeding 6 months, to a fine not exceeding level 5 of the standard scale or to both. 40
- (3) In relation to an offence committed before the coming into force of section 281(5) of the Criminal Justice Act 2003, the reference in subsection (2)(a) to 51 weeks is to be read as a reference to 6 months. 45



*Consequential etc provision*

**36 Consequential and supplementary provision**

- (1) In the Consumer Protection Act 1987 –
- (a) in section 11 (safety regulations), in subsection (7), at the end insert –  
“*(e) medical devices.*”; 5
  - (b) in section 19 (interpretation of Part 2), in subsection (1), at the appropriate place insert –  
“*“medical device” has the same meaning as in Part 3 of the Medicines and Medical Devices Act 2020;*”.
- (2) In the Consumer Rights Act 2015, in Schedule 5 (investigatory powers etc) – 10
- (a) in paragraph 10 (enforcer’s legislation: duties and powers mentioned in paragraph 9(1)(a)), at the appropriate place insert “*regulation 61 of the Medical Devices Regulations 2002 (S.I. 2002/618)*”;
  - (b) in the table in paragraph 11 (enforcer’s legislation), at the end insert –
- |  |  |    |
|--|--|----|
| “The Secretary of State, a local weights and measures authority in Great Britain or a district council in Northern Ireland | Regulations made under section 12(1) of the Medicines and Medical Devices Act 2020 | 15 |
| The Secretary of State, a local weights and measures authority in Great Britain or a district council in Northern Ireland  | Chapter 2 of Part 3 of the Medicines and Medical Devices Act 2020”                 | 20 |
- (c) in paragraph 19 (exercise of powers in Part 4), after sub-paragraph (7) insert – 25
- “(7A) A domestic enforcer may exercise the power in paragraph 30A (power to decommission or switch off fixed medical devices) –
  - (a) if an officer of the enforcer reasonably suspects a breach of the Medical Devices Regulations 2002 (S.I. 2002/618) or of regulations made under section 12(1) of the Medicines and Medical Devices Act 2020, and 30
  - (b) for the purpose of ascertaining (by means of testing or otherwise) whether there has been such a breach.”; 35
- (d) after paragraph 30 insert –
- “30A(1) The power in sub-paragraph (2) is available to an officer of a domestic enforcer acting pursuant to the duty in regulation 61(1A) or (1B) of the Medical Devices Regulations 2002 (S.I. 2002/618) or to a duty in regulations made under section 12(1) of the Medicines and Medical Devices Act 2020. 40
  - (2) The officer may decommission or switch off any medical device to which the Medical Devices Regulations 2002 apply which is installed at a given location.”;
- (e) in paragraph 31 (power to break open container etc) – 45

- (i) in sub-paragraph (1), for “30” substitute “30A”;
  - (ii) in sub-paragraph (2), for “30” substitute “30A”.
- (3) The Medical Devices Regulations 2002 (S.I. 2002/618) are amended in accordance with subsections (4) to (7).
- (4) In regulation 2 (interpretation), in paragraph (1) omit the definition of “the 1987 Act”. 5
- (5) Omit regulation 3B (confidentiality).
- (6) In regulation 61 (enforcement and the Consumer Protection Act 1987 etc), for paragraphs (1) to (8) substitute –
- “(1A) It is the duty of the Secretary of State to enforce these regulations in relation to relevant devices and devices for performance evaluation. 10
- (1B) It is the duty of each weights and measures authority in Great Britain and each district council in Northern Ireland to enforce these regulations within its area (concurrently with the Secretary of State) in relation to relevant devices that are ordinarily intended for private use or consumption. 15
- (1C) Nothing in this regulation authorises a weights and measures authority to bring proceedings in Scotland for an offence.”
- (7) Omit –
- (a) regulation 62 (compliance notices), 20
  - (b) regulation 63 (restriction notices), and
  - (c) regulation 64 (notification of decisions etc).
- (8) As a result of the amendments made by subsections (1), (4), (6) and (7), the Medical Devices Regulations 2002 are not to be recognised as safety regulations for the purposes of the Consumer Protection Act 1987, but those amendments do not otherwise affect the continued operation of those regulations. 25
- (9) Schedule 2 makes it an offence to breach various provisions in the Medical Devices Regulations 2002.

## CHAPTER 4 30

### INTERPRETATION OF PART 3

#### 37 Interpretation of Part 3

- (1) In this Part, apart from in sections 27, 28 and 29 (provisions relating to forfeiture or seizure of medical devices), references to a medical device include references to a type of medical device. 35
- (2) In this Part –
- the “appropriate appeals court” means –
  - (a) in England and Wales, the Crown Court;
  - (b) in Scotland, the Sheriff Appeal Court;
  - (c) in Northern Ireland, a county court; 40
  - the “appropriate lower court” means –

- (a) in England and Wales, a magistrates’ court;
  - (b) in Scotland, the sheriff;
  - (c) in Northern Ireland, a court of summary jurisdiction;
- “compliance notice” has the meaning given by section 16(2);
- “data protection legislation” has the meaning given by section 3(9) of the Data Protection Act 2018; 5
- the “enforcement authority” means –
- (a) in relation to medical devices which are ordinarily intended for private use or consumption –
    - (i) a local weights and measures authority in Great Britain or a district council in Northern Ireland, or
    - (ii) the Secretary of State, or
  - (b) in relation to other medical devices, the Secretary of State;
- “EU Medical Devices Regulations” means –
- (a) Regulation (EU) 2017/745 of the European Parliament and of the Council of 5 April 2017 on medical devices, amending Directive 2001/83/EC, Regulation (EC) No 178/2002 and Regulation (EC) No 1223/2009 and repealing Council Directives 90/385/EEC and 93/42/EEC, and 15
  - (b) Regulation (EU) 2017/746 of the European Parliament and of the Council of 5 April 2017 on in vitro diagnostic medical devices and repealing Directive 98/79/EC and Commission Decision 2010/227/EU; 20
- “forfeiture order” has the meaning given by section 27(1);
- “information notice” has the meaning given by section 19(2); 25
- “manufacture” includes assembly;
- “manufacturer” means any person who is a manufacturer for the purposes of any provision in the Medical Devices Regulations 2002 (S.I. 2002/618);
- “medical device” includes – 30
- (a) medical devices to which the Medical Devices Regulations 2002 apply, and
  - (b) devices to which the EU Medical Devices Regulations apply;
- “medical devices provision” has the meaning given by section 14(2);
- “relevant requirements” has the meaning given by section 13(1)(a); 35
- “safety notice” has the meaning given by section 18(1);
- “suspension notice” has the meaning given by section 17(2).

#### PART 4

##### REGULATIONS UNDER PARTS 1, 2 AND 3

- 38 Power to make consequential etc provision 40**
- Regulations under sections 1(1), 8(1) and 12(1) may –
- (a) make consequential, supplementary, incidental, transitional, transitory or saving provision;
  - (b) make different provision for different purposes;
  - (c) make different provision for different areas; 45

- (d) make provision for all cases to which the power applies or for those cases subject to specified exceptions or for any specified cases or descriptions of case.

### 39 Scope of powers of Northern Ireland departments

No provision may be made by a Northern Ireland department acting alone in regulations under section 1(1) or 8(1) unless the provision, if it were contained in an Act of the Northern Ireland Assembly –

- (a) would be within the legislative competence of the Assembly, and  
(b) would not require the consent of the Secretary of State.

### 40 Consultation

- (1) Before making regulations under sections 1(1), 8(1) or 12(1), or paragraph 9 of Schedule 1, the relevant authority must consult such persons as the authority considers appropriate.
- (2) The duty to consult imposed by subsection (1) does not apply in relation to regulations that contain only provision made in reliance on –
- (a) section 6 (disapplication of provisions relating to human medicines where there is a risk of serious harm to health), or  
(b) section 15 (disapplication of provisions relating to medical devices where there is a risk of serious harm to health),
- where the regulations contain a declaration that the person making them considers that they need to be made urgently to protect the public from an imminent risk of serious harm to health.
- (3) The duty to consult imposed by subsection (1) may be satisfied by consultation carried out before this Act was passed.
- (4) In this section, “the relevant authority” means –
- (a) in relation to regulations made under section 1(1) or 8(1), the appropriate authority within the meaning given by section 1(4) or 8(4) as the case may be, and  
(b) in relation to regulations made under section 12(1) or paragraph 9 of Schedule 1, the Secretary of State.

### 41 Procedure

- (1) Any power to make regulations under section 1(1), 8(1) or 12(1), or paragraph 9 of Schedule 1, so far as exercisable by the Secretary of State, or by the Secretary of State acting jointly with a Northern Ireland department, is exercisable by statutory instrument.
- (2) Any power to make regulations under section 1(1) or 8(1) so far as exercisable by a Northern Ireland department (other than when acting jointly with the Secretary of State) is exercisable by statutory rule for the purposes of the Statutory Rules (Northern Ireland) Order 1979 (S.I. 1979/1573 (N.I. 12)) (and not by statutory instrument).
- (3) Subject to subsection (6), a statutory instrument containing regulations of the Secretary of State acting alone under section 1(1), 8(1) or 12(1) may not be made unless a draft of the instrument has been laid before and approved by a resolution of each House of Parliament.

- (4) Subject to subsection (7), regulations of a Northern Ireland department acting alone under section 1(1) or 8(1) may not be made unless a draft of the regulations has been laid before and approved by a resolution of the Northern Ireland Assembly.
- (5) Subject to subsection (8), a statutory instrument containing regulations of the Secretary of State and a Northern Ireland department acting jointly under section 1(1) or 8(1) may not be made unless a draft of the instrument has been laid before and approved by a resolution of –
- (a) each House of Parliament, and
  - (b) the Northern Ireland Assembly.
- (6) A statutory instrument containing regulations of the Secretary of State acting alone to which subsection (9) applies is subject to annulment in pursuance of a resolution of either House of Parliament.
- (7) Regulations of a Northern Ireland department acting alone to which subsection (9) applies are subject to negative resolution within the meaning given by section 41(6) of the Interpretation Act (Northern Ireland) 1954.
- (8) A statutory instrument containing regulations of the Secretary of State and a Northern Ireland department acting jointly to which subsection (9) applies is subject to –
- (a) annulment in pursuance of a resolution of either House of Parliament, and
  - (b) negative resolution within the meaning given by section 41(6) of the Interpretation Act (Northern Ireland) 1954.
- (9) This subsection applies to regulations that contain only provision made in reliance on –
- (a) section 2(1)(j), (k) or (n),
  - (b) section 5(1)(a),
  - (c) section 6, where the regulations contain a declaration that the person making them considers that they need to be made urgently to protect the public from an imminent risk of serious harm to health,
  - (d) section 9(1)(f), (k) or (l),
  - (e) section 10(1)(a),
  - (f) section 14(1)(a), or
  - (g) section 15, where the regulations contain a declaration that the Secretary of State considers that they need to be made urgently to protect the public from an imminent risk of serious harm to health.
- (10) A statutory instrument containing regulations under paragraph 9 of Schedule 1 is subject to annulment in pursuance of a resolution of either House of Parliament.

## PART 5

### EXTENT, COMMENCEMENT AND SHORT TITLE

#### 42 Extent

This Act extends to England and Wales, Scotland and Northern Ireland.

**43 Commencement**

- (1) The following come into force on the day on which this Act is passed –
- (a) this Part,
  - (b) section 1,
  - (c) section 6, 5
  - (d) section 7,
  - (e) section 12,
  - (f) section 15,
  - (g) section 37, and
  - (h) Part 4. 10
- (2) The following come into force at the end of the period of two months beginning with the day on which this Act is passed –
- (a) the remaining provisions of Part 1,
  - (b) Part 2, and
  - (c) the remaining provisions of Chapter 1 of Part 3. 15
- (3) Chapters 2 and 3 of Part 3 (medical devices: enforcement and disclosure of information) come into force on such day or days as the Secretary of State may by regulations made by statutory instrument appoint.
- (4) Regulations may not be made in reliance on section 6 or 15 that come into force before the end of the period of two months beginning with the day on which this Act is passed unless they contain a declaration that the person making them considers that they need to be made urgently to protect the public from an imminent risk of serious harm to health. 20

**44 Transitional etc provision in connection with commencement**

- (1) The Secretary of State may by regulations made by statutory instrument make transitional, transitory or saving provision in connection with the coming into force of any provision of this Act (subject to subsection (4)). 25
- (2) The relevant Northern Ireland department may by regulations make transitional, transitory or saving provision in connection with the coming into force of Part 1 or, as the case may be, Part 2 so far as relating to Northern Ireland. 30
- (3) No provision may be made by the relevant Northern Ireland department in regulations under subsection (2) unless the provision, if it were contained in an Act of the Northern Ireland Assembly –
- (a) would be within the legislative competence of the Assembly, and
  - (b) would not require the consent of the Secretary of State. 35
- (4) Regulations of the Secretary of State under this section may not contain provision that could be made by regulations of the relevant Northern Ireland department under this section.
- (5) The power to make regulations under subsection (2) is exercisable by statutory rule for the purposes of the Statutory Rules (Northern Ireland) Order 1979 (S.I. 1979/1573 (N.I. 12)). 40
- (6) In this section, the “relevant Northern Ireland department” means –
- (a) in relation to Part 1, the Department of Health in Northern Ireland, and

- (b) in relation to Part 2, the Department of Agriculture, Environment and Rural Affairs in Northern Ireland.

**45 Short title**

This Act may be cited as the Medicines and Medical Devices Act 2020.

## SCHEDULES

## SCHEDULE 1

Section 26

## MEDICAL DEVICES: CIVIL SANCTIONS

## PART 1

## MONETARY PENALTIES

5

*Imposition of monetary penalty*

- 1 (1) The Secretary of State may impose a monetary penalty on a person if satisfied beyond reasonable doubt that the person has committed an offence under –
- (a) section 23 (offence of breaching enforcement notice), or 10
  - (b) regulation 60A of the Medical Devices Regulations 2002 (S.I. 2002/618) (offence of breaching certain provisions in the Regulations).
- (2) In this Schedule “monetary penalty” means a requirement to pay to the Secretary of State a penalty of an amount determined by the Secretary of State. 15

*Notices, representations and appeals etc*

- 2 (1) Where the Secretary of State proposes to impose a monetary penalty on a person, the Secretary of State must serve on the person a notice of what is proposed.
- (2) A notice under sub-paragraph (1) must offer the person the opportunity to avoid liability in relation to a monetary penalty by payment of a sum specified in the notice (which must be less than or equal to the amount of the penalty). 20
- (3) The person may make written representations and objections to the Secretary of State in relation to the proposed imposition of the monetary penalty. 25
- (4) After the end of the period for making such representations and objections (see paragraph 3(2)) the Secretary of State must decide whether to serve on the person a notice imposing the monetary penalty.
- (5) The Secretary of State may not impose a monetary penalty on a person if the Secretary of State is no longer satisfied as mentioned in paragraph 1(1). 30
- (6) A person on whom a monetary penalty is imposed may appeal against the decision to impose the penalty on the ground –
- (a) that the decision was based on an error of fact,
  - (b) that the decision was wrong in law, 35



- (c) that the amount of the penalty is unreasonable, or
  - (d) that the decision is unfair, unreasonable or wrong for any other reason.
- (7) An appeal under sub-paragraph (6) is to the First-tier Tribunal.
- (8) Where an appeal is on the ground that the appellant did not commit an offence as mentioned in paragraph 1(1), the Tribunal must allow the appeal unless satisfied beyond reasonable doubt that the appellant committed the offence in question, according to the same burden of proof as would apply if the Secretary of State were seeking to prove the matter in a criminal prosecution.

*Information to be included in notices under paragraph 2*

- 3 (1) A notice under paragraph 2(1) must include information as to—
- (a) the grounds for the proposal to impose the monetary penalty;
  - (b) the effect of payment of the sum referred to in paragraph 2(2);
  - (c) the right to make representations and objections;
  - (d) the circumstances in which the Secretary of State may not impose the monetary penalty.
- (2) A notice under paragraph 2(1) must also specify—
- (a) the period within which payment may be made so as to avoid liability for a monetary penalty, and
  - (b) the period within which representations and objections may be made.
- Neither period may be more than 28 days beginning with the day on which the notice is served.
- (3) A notice under paragraph 2(4) imposing a monetary penalty must include information as to—
- (a) the grounds for imposing the monetary penalty;
  - (b) how payment may be made;
  - (c) the period within which payment is to be made;
  - (d) any early payment discounts or late payment penalties (including interest on payments);
  - (e) rights of appeal;
  - (f) the consequences of non-payment.
- The period referred to in paragraph (c) must be at least 28 days beginning with the day on which the notice is served.

*Monetary penalties: criminal proceedings and conviction*

- 4 (1) Where a notice under paragraph 2(1) is served on a person—
- (a) no criminal proceedings for an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002 may be instituted against the person in respect of the act or omission to which the notice relates before the end of the period within which the person's liability may be discharged as mentioned in paragraph 2(2) (see paragraph 3(2)(a));
  - (b) if the liability is so discharged, the person may not at any time be convicted of an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002 in relation to that act or omission.

- (2) A person on whom a monetary penalty is imposed may not at any time be convicted of an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002 in respect of the act or omission giving rise to the penalty.

PART 2

5

ENFORCEMENT UNDERTAKINGS

- 5 (1) This paragraph applies where –
- (a) the Secretary of State has reasonable grounds to suspect that a person has committed an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002, 10
  - (b) the person offers an undertaking (an “enforcement undertaking”) to take specified action within a specified period,
  - (c) the action specified is –
    - (i) action to secure that the offence does not continue or recur, or
    - (ii) action of a description set out in supplementary regulations (see Part 4 of this Schedule), and 15
  - (d) the Secretary of State accepts the undertaking.
- (2) Unless the person fails to comply with the undertaking or any part of it –
- (a) the person may not at any time be convicted of an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002 in respect of the act or omission to which the undertaking relates; 20
  - (b) the Secretary of State may not impose on the person any monetary penalty that the Secretary of State would otherwise have power to impose by virtue of paragraph 1 in respect of that act or omission.

PART 3

25

ENFORCEMENT COSTS RECOVERY NOTICES

*Imposition of enforcement costs recovery notices*

- 6 (1) The Secretary of State may serve an enforcement costs recovery notice on a person on whom a monetary penalty has been imposed.
- (2) For the purposes of this Schedule an “enforcement costs recovery notice” is a notice requiring the person to pay to the Secretary of State the costs incurred by the Secretary of State in relation to the monetary penalty up to the time when it was imposed. 30
- (3) In sub-paragraph (2), “costs” includes (in particular) – 35
- (a) investigations costs;
  - (b) administration costs;
  - (c) costs of obtaining expert advice (including legal advice).

*Information to be included in enforcement costs recovery notices*

- 7 (1) An enforcement costs recovery notice must specify the amount to be paid and must include information as to – 40
- (a) the grounds for serving the notice;
  - (b) how payment may be made;

- (c) the period within which payment is to be made;
- (d) any early payment discounts or late payment penalties;
- (e) rights to make written representations and objections in relation to the enforcement costs recovery notice;
- (f) rights of appeal; 5
- (g) the consequences of non-payment.

The period referred to in paragraph (c) must be at least 28 days beginning with the day on which the enforcement costs recovery notice is served.

- (2) A person required by an enforcement costs recovery notice to pay an amount to the Secretary of State may require the Secretary of State to provide a detailed breakdown of that amount. 10

### Appeals

- 8 (1) A person served with an enforcement costs recovery notice may appeal against the decision to serve it on the ground – 15
- (a) that the decision was based on an error of fact,
  - (b) that the decision was wrong in law,
  - (c) that the decision was unreasonable, or
  - (d) that any of the costs to which the notice relates were unreasonably incurred or unreasonable in amount,

or on any other grounds that are set out in supplementary regulations (see Part 4 of this Schedule). 20

- (2) An appeal under sub-paragraph (1) is to the First-tier Tribunal.

## PART 4

### POWER TO MAKE SUPPLEMENTARY PROVISION ETC BY REGULATIONS

#### *Supplementary regulations: general* 25

- 9 (1) The Secretary of State may by regulations (“supplementary regulations”) –
- (a) make provision specified in paragraphs 10 to 12 supplementing that made by this Schedule;
  - (b) make provision that is consequential on or incidental to that made by this Schedule; 30
  - (c) make transitional, transitory or saving provision in relation to earlier supplementary regulations.

- (2) Regulations made under sub-paragraph (1) may –
- (a) make different provision for different purposes;
  - (b) make different provision for different areas; 35
  - (c) make provision for all cases to which the power applies or for those cases subject to specified exceptions or for any specified cases or descriptions of case.

#### *Monetary penalties and costs*

- 10 (1) Supplementary regulations may make provision of any of the following sorts in relation to the power of the Secretary of State to impose a monetary penalty under paragraph 1 or costs under paragraph 6 – 40

- (a) provision for early payment discounts;
  - (b) provision for the payment of interest or other financial penalties for late payment;
  - (c) provision for enforcement.
- (2) Provision made by virtue of sub-paragraph (1)(b) must secure that the interest or other financial penalties for late payment do not in total exceed the amount of the penalty or costs to which the interest or other financial penalties relate. 5
- (3) Provision made by virtue of sub-paragraph (1)(c) may include –
- (a) provision for the Secretary of State to recover the penalty or costs, and any interest or other financial penalty for late payment, as a civil debt; 10
  - (b) provision for the penalty or costs, and any interest or other financial penalty for late payment, to be recoverable, on the order of a court, as if payable under a court order. 15

#### *Enforcement undertakings*

- 11 Supplementary regulations may make provision of any of the following sorts in relation to an enforcement undertaking –
- (a) provision as to the procedure for entering into an undertaking;
  - (b) provision as to the terms of an undertaking; 20
  - (c) provision as to publication of an undertaking by the Secretary of State;
  - (d) provision as to variation of an undertaking;
  - (e) provision as to circumstances in which a person may be regarded as having complied with an undertaking; 25
  - (f) provision as to monitoring by the Secretary of State of compliance with an undertaking;
  - (g) provision as to certification by the Secretary of State that an undertaking has been complied with;
  - (h) provision for appeals against refusal to give such certification; 30
  - (i) in a case where a person has given inaccurate, misleading or incomplete information in relation to an undertaking, provision for the person to be regarded as not having complied with it;
  - (j) in a case where a person has complied partly but not fully with an undertaking, provision for that part-compliance to be taken into account in the imposition of any criminal or other sanction on the person. 35

#### *Appeals*

- 12 (1) Supplementary regulations may make provision of any of the following sorts in relation to an appeal in respect of the imposition of a requirement or the service of a notice under this Schedule – 40
- (a) provision suspending the requirement or notice pending determination of the appeal (and providing for time during which the requirement or notice is suspended not to be taken into account in calculating any period of time relating to the requirement or notice); 45

- (b) provision as to the powers of the tribunal to which the appeal is made.
- (2) Provision made by virtue of sub-paragraph (1)(b) may (among other things) include provision conferring on the tribunal to which the appeal is made –
  - (a) power to withdraw the requirement or notice; 5
  - (b) power to confirm the requirement or notice;
  - (c) power to take any steps that the Secretary of State could take in relation to the act or omission giving rise to the requirement or notice;
  - (d) power to remit the decision whether to confirm the requirement or notice, or any matter relating to that decision, to the Secretary of State. 10

## PART 5

### GENERAL AND SUPPLEMENTAL

#### *Guidance as to enforcement* 15

- 13 (1) The Secretary of State must prepare and publish guidance as to –
  - (a) the sanctions that may be imposed on a person who commits an offence under section 23 or regulation 60A of the Medical Devices Regulations 2002;
  - (b) the action that the Secretary of State may take in relation to such a person; 20
  - (c) the circumstances in which the Secretary of State is likely to take any such action.
- (2) The guidance must include guidance about the Secretary of State’s use of the power to impose a monetary penalty, with information as to – 25
  - (a) the circumstances in which such a penalty may not be imposed;
  - (b) the amount of such a penalty;
  - (c) the matters likely to be taken into account by the Secretary of State in determining that amount (including, where relevant, any discounts for voluntary reporting of non-compliance); 30
  - (d) how liability for such a penalty may be discharged and the effect of discharge;
  - (e) rights to make representations and objections and rights of appeal in relation to such a penalty.
- (3) The guidance must include guidance about the Secretary of State’s use of the power to serve an enforcement costs recovery notice, with information as to – 35
  - (a) the circumstances in which such a notice may not be served;
  - (b) the amount that a person may be required to pay;
  - (c) the matters likely to be taken into account by the Secretary of State in determining that amount; 40
  - (d) how liability for the costs to which the notice relates may be discharged and the effect of discharge;
  - (e) rights to make representations and objections and rights of appeal in relation to those costs. 45

- 
- (4) The guidance must include guidance about the Secretary of State’s use of the power to accept an enforcement undertaking.
- (5) Where appropriate, the Secretary of State must revise guidance published under this paragraph and publish the revised guidance.
- (6) Before publishing guidance or revised guidance under this paragraph, the Secretary of State must consult – 5
- (a) the Welsh Ministers, the Scottish Ministers and the Department of Health in Northern Ireland, and
- (b) any other persons the Secretary of State considers appropriate.
- (7) The Secretary of State must have regard to the guidance or revised guidance published under this paragraph in exercising functions under this Schedule. 10

*Pre-commencement consultation*

- 14 If, before the day on which this Schedule comes into force, any consultation was undertaken which, had it been undertaken after that day, would to any extent have satisfied the requirements of section 40 or paragraph 13, those requirements are to that extent to be taken to have been satisfied. 15

*Reports on use of civil sanctions*

- 15 (1) The Secretary of State must from time to time publish reports about the use made by the Secretary of State of powers under this Schedule.
- (2) Each report must, in particular, specify – 20
- (a) the cases in which a monetary penalty was imposed, or an enforcement costs recovery notice was served, during the period to which the report relates (other than cases in which the penalty or notice was overturned on appeal);
- (b) the cases in which liability for a monetary penalty was discharged as mentioned in paragraph 2(2); 25
- (c) the cases in which an enforcement undertaking was accepted.
- (3) This paragraph does not require the Secretary of State to include in a report any information which, in the Secretary of State’s opinion, it would be inappropriate to include on the ground that doing so – 30
- (a) would or might be unlawful, or
- (b) might adversely affect any current investigation or proceedings.

*Disclosure of information*

- 16 (1) Information may be disclosed to the Secretary of State for the purpose of the exercise by the Secretary of State of any powers conferred on the Secretary of State under or by virtue of this Schedule if the information is held by or on behalf of – 35
- (a) a police officer or an officer of Revenue and Customs,
- (b) the Crown Prosecution Service,
- (c) a procurator fiscal, or 40
- (d) the Public Prosecution Service for Northern Ireland.
- (2) It does not matter for the purposes of sub-paragraph (1) whether the information was obtained before or after this Schedule comes into force.

- (3) Subject to sub-paragraphs (4) and (5), the disclosure of information under this paragraph is not to be taken to breach any restriction on the disclosure of information (however imposed).
- (4) Nothing in this paragraph authorises a disclosure of information which would contravene the data protection legislation (but in determining whether a disclosure would do so, take into account the power conferred by this paragraph). 5
- (5) Nothing in this paragraph authorises a disclosure of information which would contravene Parts 1 to 7 or Chapter 1 of Part 9 of the Investigatory Powers Act 2016. 10
- (6) This paragraph does not affect a power to disclose information that exists apart from this paragraph.

## PART 6

### INTERPRETATION

- 17 In this Schedule – 15
- “enforcement costs recovery notice” has the meaning given by paragraph 6(2);
  - “enforcement undertaking” has the meaning given by paragraph 5(1)(b);
  - “monetary penalty” has the meaning given by paragraph 1(2); 20
  - “supplementary regulations” has the meaning given by paragraph 9.

## SCHEDULE 2

Section 36

### OFFENCE OF BREACHING PROVISIONS IN THE MEDICAL DEVICES REGULATIONS 2002

#### PART 1

#### OFFENCE 25

- 1 In the Medical Devices Regulations 2002 (S.I. 2002/618), after regulation 60 insert –

#### “60A Offence of breaching certain provisions

- (1) A person commits an offence if the person contravenes a prohibition or fails to comply with a requirement in a provision of the regulations listed in the Schedule to these Regulations inserted by Schedule 2 to the Medicines and Medical Devices Act 2020. 30
- (2) A person guilty of an offence under paragraph (1) is liable –
- (a) on summary conviction in England and Wales, to imprisonment for a term not exceeding 51 weeks, to a fine or to both; 35
  - (b) on summary conviction in Scotland or Northern Ireland, to imprisonment for a term not exceeding 6 months, to a fine not exceeding level 5 on the standard scale or to both.

- (3) In relation to an offence committed before the coming into force of section 281(5) of the Criminal Justice Act 2003, the reference in paragraph (2)(a) to 51 weeks is to be read as a reference to 6 months.

#### **60B Defence of due diligence**

- (1) It is a defence for a person charged with an offence under regulation 60A(1) to show that the person took all reasonable steps and exercised all due diligence to avoid commission of the offence. 5
- (2) If in any case the defence provided by paragraph (1) involves an allegation that the commission of the offence was due to – 10
- (a) an act or default of another person, or
- (b) reliance on information given by another person,
- the defendant is not, without leave of the court, entitled to rely on that defence unless the requirement in paragraph (3) is satisfied.
- (3) The requirement is that at least 7 clear days before the hearing the defendant has served on the prosecutor a notice giving such information identifying or assisting in the identification of that other person as was then in the defendant’s possession. 15
- (4) A defendant is not entitled to rely on the defence provided by paragraph (1) by reason of the defendant’s reliance on information supplied by another person unless the defendant shows that it was reasonable in all the circumstances to rely on the information, having regard in particular to – 20
- (a) the steps which the defendant took or might reasonably have taken to verify the information, and
- (b) whether the defendant had any reason to disbelieve the information. 25
- (5) In the application of this regulation to Scotland, references to the defendant are to be read as references to the accused.

#### **60C Offences by bodies corporate**

- (1) Where an offence under regulation 60A(1) committed by a body corporate or a Scottish partnership is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of, an officer, the officer (as well as the body corporate or partnership) commits the offence and is liable to be proceeded against and punished accordingly. 30
- (2) In relation to a body corporate, “officer” means – 35
- (a) a director, manager, secretary or other similar officer of the body, or
- (b) a person purporting to act in any such capacity.
- (3) In paragraph (2)(a), “director”, in relation to a body corporate whose affairs are managed by its members, means a member of the body corporate. 40
- (4) In relation to a Scottish partnership, “officer” means –
- (a) a partner, or
- (b) a person purporting to act as a partner.” 45



PART 2

PROVISIONS

2 In the Medical Devices Regulations 2002 (S.I. 2002/618), after the last Schedule insert, with the appropriate number, the following Schedule –

“SCHEDULE Regulation 60A 5

PROVISIONS BREACH OF WHICH IS AN OFFENCE UNDER REGULATION 60A

The regulations referred to in regulation 60A(1) are –

<i>Regulation</i>	<i>Description</i>	
8(1), (2)	Essential requirements for general medical devices	
10(1) to (5)	CE marking of general medical devices	10
11	CE marking of general medical devices within scope of more than one Directive	
13(1) to (4)	Procedures for affixing a CE marking to general medical devices	
14(1), (2), (5)	Procedures for systems and procedure packs, and for devices to be sterilised before use	15
15	Procedures for custom-made general medical devices	
16(1), (4), (7), (10)	Procedures for general medical devices for clinical investigation	
17(1), (2)	Manufacturers etc and conformity assessment procedures for general medical devices	20
19	Registration of persons placing general medical devices on the market	
22	Essential requirements for active implantable medical devices	
24	CE marking of active implantable medical devices	
25	CE marking of active implantable medical devices within scope of more than one Directive	25
27	Procedures for affixing a CE marking to active implantable medical devices	
28	Procedures for custom-made active implantable medical devices	
29(1), (3), (6), (7), (9)	Procedures for active implantable medical devices for clinical investigations	30
30(1)	Manufacturers etc and conformity assessment procedures for active implantable medical devices	
34	Essential requirements for in vitro diagnostic medical devices	

<i>Regulation</i>	<i>Description</i>	
36(1) to (5)	CE marking of in vitro diagnostic medical devices	
37	CE marking of in vitro diagnostic medical devices within scope of more than one Directive	
38	In vitro diagnostic medical devices not ready for use	5
40	Procedures for affixing a CE marking to in vitro diagnostic medical devices	
41(1), (2), (3)	Manufacturers etc and conformity assessment procedures for in vitro diagnostic medical devices	
43	Devices for performance evaluation	10
44	Registration of manufacturers etc of in vitro diagnostic medical devices and devices for performance evaluation	
50(1)(a) and (b), (2), (3)	Products incorrectly marked with a notified body or conformity assessment body number	
51(1), (2)	Products incorrectly marked with a CE marking”	15



# Medicines and Medical Devices Bill

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A

## B I L L

To confer power to amend or supplement the law relating to human medicines, veterinary medicines and medical devices; make provision about the enforcement of regulations, and the protection of health and safety, in relation to medical devices; and for connected purposes.

*Presented by Secretary Matt Hancock  
supported by  
The Prime Minister,  
Michael Gove, the Chancellor of the Exchequer,  
Secretary Andrea Leadsom,  
Secretary Theresa Villiers and Jo Churchill.*

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*Ordered, by The House of Commons,  
to be Printed, 13th February 2020.*

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