



HOUSE OF COMMONS

Tuesday 8 January 2019

Votes and Proceedings

The House met at 11.30 am.

Prayers

- 1 **Questions to the Secretary of State for Business, Energy and Industrial Strategy**
- 2 **Speaker's Statement: Policing (Westminster)**
- 3 **Urgent Questions: (1) Universal Credit: managed migration (Alok Sharma)
(2) Seaborne Freight (Secretary Chris Grayling)**
- 4 **International Development Assistance (Palestinian National Authority Schools): Motion for leave to bring in a Bill (Standing Order No. 23)**

Motion made and Question proposed, That leave be given to bring in a Bill to prohibit international development assistance to schools operated by the Palestinian National Authority that do not promote values endorsed by the United Nations Educational, Scientific and Cultural Organization; to require the Secretary of State to publish an annual report on the extent to which such development assistance for schools operated by the Palestinian National Authority supported the promotion of those values; and for connected purposes.—(*Dame Louise Ellman.*)

Motion opposed (Standing Order No. 23(1)).

Question put, and agreed to.

Ordered, That Dame Louise Ellman, Joan Ryan, Ian Austin, Theresa Villiers, Stephen Crabb, Jim Shannon, Rachel Reeves, John Howell, John Spellar, Andrew Percy, Guto Bebb and Bob Blackman present the Bill.

Dame Louise Ellman accordingly presented the Bill.

Bill read the first time; to be read a second time on Friday 8 March, and to be printed (Bill 311).

- 5 **Finance (No. 3) Bill: Programme (No. 2)**

Ordered, That the Order of 12 November 2018 (Finance (No. 3) Bill (Programme)) be varied as follows:

1. Paragraphs 10 and 11 of the Order shall be omitted.
2. Proceedings on Consideration shall be taken in the order shown in the first column of the following Table.
3. Each part of the proceedings shall (so far as not previously concluded) be brought to a conclusion at the times specified in the second column of the Table.

TABLE

Proceedings	Time for conclusion of proceedings
New Clauses, new Schedules and amendments relating to the effect of any provision of the Bill on child poverty or equality	Two hours after the commencement of proceedings on the Motion for this Order
New Clauses, new Schedules and amendments relating to the subject matter of any of Clauses 68 to 78, 89 and 90	Three and a half hours after the commencement of proceedings on the Motion for this Order
New Clauses, new Schedules and amendments relating to tax thresholds or reliefs; new Clauses, new Schedules and amendments relating to tax avoidance or evasion; remaining new Clauses, new Schedules and amendments to Clauses and Schedules; remaining proceedings on Consideration	Five hours after the commencement of proceedings on the Motion for this Order

4. Proceedings in legislative grand committee shall (so far as not previously concluded) be brought to a conclusion five hours after the commencement of proceedings on the Motion for this Order.

5. Proceedings on Third Reading shall (so far as not previously concluded) be brought to a conclusion six hours after the commencement of proceedings on the Motion for this Order.—(*Mel Stride*.)

6 Finance (No. 3) Bill (Report Stage): Consideration of the Bill, as amended in Committee and the Public Bill Committee

New Clause NC1—(*Peter Dowd*)—brought up, and read the first time.

Question put, That the Clause be read a second time.

The House divided.

Division No. 285

Ayes: 294 (Tellers: Colleen Fletcher, Thangam Debbonaire)

Noes: 312 (Tellers: Wendy Morton, Iain Stewart)

Question accordingly negatived.

New Clause NC3—(*Jonathan Reynolds*)—brought up, and read the first time.

Question proposed, That the Clause be read a second time.

Since it was three and a half hours after the commencement of proceedings on the Motion for the Finance (No. 3) Bill: Programme (No. 2) Order, the Speaker put the Questions necessary to bring proceedings on new Clauses, new Schedules and amendments relating to the subject matter of any of Clauses 68 to 78, 89 and 90 to a conclusion (Programme Order, today).

The following Questions were put forthwith (Standing Order No. 83E):

(1) That new Clause NC3 be read a second time (Question already proposed from the Chair).

The House divided.

Division No. 286

Ayes: 292 (Tellers: Thangam Debbonaire, Colleen Fletcher)

Noes: 314 (Tellers: Wendy Morton, Iain Stewart)

Question accordingly negated.

(2) That Amendment 7 be made (Question on Amendment selected by the Speaker for separate decision).—(*Yvette Cooper.*)

The House divided.

Division No. 287

Ayes: 303 (Tellers: Thangam Debbonaire, Colleen Fletcher)

Noes: 296 (Tellers: Wendy Morton, Iain Stewart)

Question agreed to.

(3) That Amendment 8 be made (Question on Amendment selected by the Speaker for separate decision).—(*Mr Chris Leslie.*)

The House divided.

Division No. 288

Ayes: 292 (Tellers: Thangam Debbonaire, Colleen Fletcher)

Noes: 303 (Tellers: Wendy Morton, Iain Stewart)

Question accordingly negated.

New Clause NC2—(*Anneliese Dodds*)—brought up, and read the first time.

Question proposed, That the Clause be read a second time.

Since it was five hours after the commencement of proceedings on the Motion for the Finance (No. 3) Bill: Programme (No. 2) Order, the Deputy Speaker put the Questions necessary to bring proceedings on new Clauses, new Schedules and amendments relating to tax thresholds or reliefs, new Clauses, new Schedules and amendments relating to tax avoidance or evasion, remaining new Clauses, new Schedules and amendments to Clauses and Schedules and remaining proceedings on Consideration to a conclusion (Programme Order, today).

The following Questions were put forthwith (Standing Order No. 83E):

(1) That new Clause NC2 be read a second time (Question already proposed from the Chair).

The House divided.

Division No. 289

Ayes: 289 (Tellers: Colleen Fletcher, Thangam Debbonaire)

Noes: 312 (Tellers: Iain Stewart, Wendy Morton)

Question accordingly negated.

(2) That Amendments 2 and 3 be made (single Question on successive Amendments moved by a Minister of the Crown).—(*Mel Stride.*)

Question agreed to.

(3) That new Clause NC6 be added to the Bill (Question on Motion made by a Minister of the Crown).—(*Mel Stride.*)

Question agreed to.

(4) That new Clause NC18 be added to the Bill (Question selected by the Speaker for separate decision).—(*Kirsty Blackman.*)

The House divided.

Division No. 290.

Ayes: 288 (Tellers: Patrick Grady, Marion Fellows)

Noes: 311 (Tellers: Iain Stewart, Wendy Morton)

Question accordingly negated.

(4) That new Clause NC26 be added to the Bill (Question selected by the Speaker for separate decision).—(*Sir Edward Davey.*)

Question agreed to.

(5) That new Schedule NS1 be added to the Bill (Question on Motion made by a Minister of the Crown).—(*Mel Stride.*)

Question agreed to.

(6) That Amendments 4 to 6 be made (single Question on successive Amendments moved by a Minister of the Crown).—(*Mel Stride.*)

Question agreed to.

7 Suspension of sitting

The Deputy Speaker suspended the sitting for consideration of certification under Standing Order No. 83L.

8 Deputy Speaker's certification (Standing Order No. 83L(6))

The Deputy Speaker announced the certification in accordance with Standing Orders Nos. 83L(2) (as modified by Standing Order No. 83S(4)) and 83L(4) in relation to the Finance (No. 3) Bill (Speaker's Certificate, today).

9 Finance (No. 3) Bill: Legislative Grand Committee (England, Wales and Northern Ireland)

The House forthwith resolved itself into the Legislative Grand Committee (England, Wales and Northern Ireland) (Standing Order No. 83M(3)).

(In the Legislative Grand Committee (England, Wales and Northern Ireland))

Motion made and Question put forthwith (Programme Order, today), That the Committee consents to the following certified Clause of the Finance (No. 3) Bill:

Clause certified under Standing Order No. 83L(2) (as modified in its application by Standing Order No. 83S(4)) as relating exclusively to England, Wales and Northern Ireland and being within devolved legislative competence

Clause 3 of the Bill, as amended in Committee and the Public Bill Committee and on Report.—(*Mel Stride.*)

The occupant of the Chair left the Chair to report the decision of the Committee (Standing Order No. 83M(6)).

10 Finance (No. 3) Bill: Report of the Legislative Grand Committee (Standing Order No. 83M(6))

The Deputy Speaker resumed the Chair.

Jeremy Quin reported, That the Legislative Grand Committee (England, Wales and Northern Ireland) consents to the certified Clause of the Finance (No. 3) Bill.

11 Finance (No. 3) Bill: Third Reading

Bill read the third time, and passed.

12 Statutory Instruments: Motions for Approval

Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Electronic Communications and Wireless Telegraphy (Amendment etc.) (EU Exit) Regulations 2019, which were laid before this House on 29 November 2018, be approved.—(*Jeremy Quin.*)

Question agreed to.

13 Public petitions

A public petition from residents of Tonbridge and Malling relating to maximum sentences for child cruelty offences was presented and read by Tom Tugendhat.

14 Adjournment

Subject: Congestion on the A40 in West Oxfordshire (Robert Courts)

Resolved, That this House do now adjourn.—(*Jeremy Quin.*)

Adjourned at 9.18 pm until tomorrow.

Other Proceedings

Rules Relating to the Conduct of Members

15 Code of Conduct

Ordered, That the Code of Conduct together with the Guide to the Rules relating to the Conduct of Members be printed (HC 1882).

General Committees: Reports

16 Second Delegated Legislation Committee

Siobhain McDonagh (Chair) reported the draft Money Laundering and Transfer of Funds (Information) (Amendment) (EU Exit) Regulations 2018.

17 Third Delegated Legislation Committee

Mr Nigel Evans (Chair) reported the draft Ship and Port Security (Amendment etc.) (EU Exit) Regulations 2018.

18 Fifth Delegated Legislation Committee

Mr Laurence Robertson (Chair) reported the draft Anti-social Behaviour, Crime and Policing Act 2014 (Amendment) Order 2018.

General Committees: Appointments

The Speaker appoints the Chair of General Committees and members of Programming Sub-Committees, and allocates Statutory Instruments to Delegated Legislation Committees.

The Selection Committee nominates Members to serve on General Committees (and certain Members to serve on Grand Committees).

19 Sixth Delegated Legislation Committee (draft Air Passenger Rights and Air Travel Organisers' Licensing (Amendment) (EU Exit) Regulations 2018)

Members: Bob Blackman discharged and Martin Vickers nominated in substitution.

20 Eighth Delegated Legislation Committee (draft Statutory Auditors and Third Country Auditors (Amendment) (EU Exit) Regulations 2018)

Members: Chi Onwurah and Royston Smith discharged and Bill Esterson and Nigel Mills nominated in substitution.

Reports from Select Committees

21 Backbench Business Committee

Determination of business to be taken on 22 and 29 January in Westminster Hall, with Annex containing a transcript of representations made on 8 January, to be published (Ian Mearns).

22 Defence Committee

(1) *Statute of Limitations – veterans protection*: Oral evidence, to be published (HC 1224);

(2) *Mental Health and the Armed Forces, Part Two: The Provision of Care*: Written evidence, to be published (HC 1481);

(3) *UK response to hybrid threats*: Written evidence, to be published (HC 1816);

(4) *Correspondence with the Secretary of State in relation to the Gatwick drone crisis*: Written evidence, to be published;

(5) *Correspondence with the Secretary of State in relation to fire safety in Service accommodation*: Written evidence, to be published

(Dr Julian Lewis).

23 Education Committee

(1) *Fourth Industrial Revolution*: Oral and written evidence, to be published (HC 1007);

(2) *Accountability hearings*: Written evidence, to be published (HC 341);

(3) *Value for money in higher education*: Written evidence, to be published (HC 343)

(Robert Halfon).

24 Environmental Audit Committee

(1) *Sustainable Development Goals in the UK follow-up: Hunger, malnutrition and food insecurity in the UK*: Thirteenth Report, to be printed, with the formal minutes relating to the Report (HC 1491);

(2) *Sustainable seas*: Fourteenth Report, to be printed, with the formal minutes relating to the Report (HC 980);

(3) *Planetary health*: Written evidence, to be published (HC 1803);

(4) *Sustainability of the fashion industry*: Written evidence, to be published (HC 1148);

(5) *UK export finance*: Written evidence, to be published (HC 1804)

(Mary Creagh).

25 European Statutory Instruments Committee

(1) Thirteenth Report, to be printed, with the formal minutes relating to the Report (HC 1838), and including the following recommendation:

That the affirmative procedure should apply to the instruments titled:

(i) Law Applicable to Contractual Obligations and Non-Contractual Obligations (Amendment etc.) (EU Exit) Regulations 2018, the proposal for which was laid before this House on 10 December 2018;

(ii) Road Vehicles and Non-Road Mobile Machinery (Type-Approval) (Amendment) (EU Exit) Regulations 2018, the proposal for which was laid before this House on 11 December 2018;

(2) *Ministerial correspondence*: Written evidence, to be published

(Sir Patrick McLoughlin).

26 Foreign Affairs Committee

(1) *China and the international rules-based system*: Oral evidence, to be published (HC 612);

(2) *The future of the UK Overseas Territories*: Written evidence, to be published (HC 1464)

(Tom Tugendhat).

27 Housing, Communities and Local Government Committee

(1) *High streets and town centres in 2030*: Oral and written evidence, to be published (HC 1010);

(2) *Independent review of building regulations and fire safety*: Written evidence, to be published (HC 555);

(3) *Leasehold reform*: Written evidence, to be published (HC 1468);

(4) *Private rented sector*: Written evidence, to be published (HC 440);

(Mr Clive Betts).

28 Justice Committee

(1) *Criminal Legal Aid: Government Response to the Twelfth Report of the Committee*: Sixth Special Report, to be printed (HC 1858);

(2) *Correspondence with HM Chief Inspector of Probation relating to the Inspectorate's plan of work*: Written evidence, to be published;

(3) *Correspondence with the Minister of State for Justice relating to a protocol with the Prisons and Probation Ombudsman*: Written evidence, to be published;

(4) *Correspondence with the National Police Chiefs Council and the Crown Prosecution Service relating to the disclosure of evidence in criminal cases*: Written evidence, to be published (HC 859);

(5) *Correspondence with the Parliamentary Under-Secretary of State for Justice relating to a review of the Criminal Injuries Compensation Scheme*: Written evidence, to be published;

(6) *Correspondence with Rt Hon Lord Keen of Elie QC, Ministry of Justice, relating to the Guardianship (Missing Persons) Act 2017*: Written evidence, to be published

(Robert Neill).

29 Petitions Committee

(1) *Online abuse and the experience of disabled people*:

(i) First Report, to be printed, with the formal minutes relating to the Report (HC 759);

(ii) Written evidence, to be published (HC 759);

(2) Record of the Committee's decisions relating to e-petitions, to be published;

(3) List of closed e-petitions presented to the House, to be published

(Helen Jones).

30 Public Administration and Constitutional Affairs Committee

(1) *Parliamentary and Health Service Ombudsman Annual Scrutiny 2017-18*: Oral and written evidence, to be published (HC 1565);

(2) *Electoral intimidation and voter identification*: Written evidence, to be published (HC 1366);

(3) *The work of the Cabinet Secretary*: Written evidence, to be published (HC 1250)

(Sir Bernard Jenkin).

31 Science and Technology Committee

(1) *Digital government*: Oral and written evidence, to be published (HC 1455);

(2) *Balance and effectiveness of research and innovation spending*: Written evidence, to be published (HC 1453);

(3) *Biometrics strategy and forensic services*: Written evidence, to be published (HC 800);

(4) *Correspondence with the Chief Executive, Food Standards Agency, relating to the provision of food safety advice for vulnerable people*: Written evidence, to be published;

(5) *E-cigarettes*: Written evidence, to be published (HC 505);

(6) *Energy drinks*: Written evidence, to be published (HC 821);

(7) *Evidence-based early years intervention*: Written evidence, to be published (HC 506);

(8) *Japanese knotweed and the built environment*: Written evidence, to be published (HC 1702);

(9) *My Science Inquiry*: Part of the written evidence, to be published (HC 1716);

(10) *Technologies for meeting clean growth emissions reductions targets*: Written evidence, to be published (HC 1454)

(Norman Lamb).

32 Scottish Affairs Committee

Scotland and Brexit: trade and foreign investment: Written evidence, to be published (HC 903) (Pete Wishart).

33 Treasury Committee

(1) *Government and Financial Conduct Authority Responses to the Committee's Twenty-fourth Report*: Ninth Special Report, to be printed (HC 1873);

(2) *Economic crime*: Oral evidence, to be published (HC 940);

(3) *Correspondence with the Chancellor of the Exchequer relating to Financial Policy Committee appointments*: Written evidence, to be published;

(4) *Correspondence with the Chief Executive of the Financial Conduct Authority relating to private polling*: Written evidence, to be published;

(5) *The UK's economic relationship with the European Union*: Written evidence, to be published (HC 473)

(Nicky Morgan).

34 Welsh Affairs Committee

(1) *Devolution of Air Passenger Duty to Wales*: Oral and written evidence, to be published (HC 1575);

(2) *S4C review*: Written evidence, to be published (HC 1207)

(David T. C. Davies).

John Bercow

Speaker

Westminster Hall

The sitting began at 9.30 am.

Business appointed by the Chairman of Ways and Means (Standing Order No. 10(6))

1 Early diagnosis and the cancer workforce in the NHS long term plan

Motion made and Question proposed, That this House has considered early diagnosis and the cancer workforce in the NHS long term plan.—(*Jim Fitzpatrick.*)

At 11.00 am, the Motion lapsed (Standing Order No. 10(6)).

2 Human rights in Togo

Resolved, That this House has considered human rights in Togo.—(*Teresa Pearce.*)

The sitting was suspended between 11.26 am and 2.30 pm (Standing Order No. 10(1)(b)).

3 Apprenticeships and skills policy

Motion made and Question proposed, That this House has considered apprenticeships and skills policy.—(*Judith Cummins.*)

At 4.00 pm, the Motion lapsed (Standing Order No. 10(6)).

4 Future of the armed forces in Angus

Resolved, That this House has considered the future of the armed forces in Angus.—
(*Kirstene Hair*.)

5 Democracy in Uganda

Motion made and Question proposed, That this House has considered democracy in Uganda.—(*Dr Paul Williams*.)

The sitting was suspended between 4.53 pm and 5.06 pm for a division in the House (Standing Order No. 10(3)).

The Chair announced a time limit on backbench speeches (under the authority of the Chairman of Ways and Means and Standing Order No. 47(1)).

At 5.43 pm the Motion lapsed (Standing Order No. 10(14)).

Sitting adjourned without Question put (Standing Order No. 10(14)).

Adjourned at 5.43 pm until tomorrow.

Lindsay Hoyle

Chairman of Ways and Means

Papers Laid

Papers subject to Affirmative Resolution

1 Environmental Protection

Draft Air Quality (Taxis and Private Hire Vehicles Database) (England and Wales) Regulations 2019 (by Act), with an Explanatory Memorandum (by Command) (Secretary Michael Gove)

2 Exiting the European Union (Environmental Protection)

Draft Environment and Wildlife (Legislative Functions) (EU Exit) Regulations 2019 (by Act), with an Explanatory Memorandum (by Command) (Secretary Michael Gove)

3 Exiting the European Union (Financial Services)

Draft Solvency 2 and Insurance (Amendment, etc.) (EU Exit) Regulations 2019 (by Act), with an Explanatory Memorandum and an Impact Assessment (by Act) (John Glen)

Other papers

4 Exchequer and Audit Departments

Statement of the Home Office Trust for 2017–18, with the Report of the Comptroller and Auditor General (by Act), to be printed (HC 1832) (Mel Stride)

5 Mental Health

Report of the Care Quality Commission: Monitoring the Mental Health Act in 2016–17 (by Act) (Secretary Matt Hancock)

6 National Audit

Report by the Comptroller and Auditor General on Cross-government: Local auditor reporting in England 2018 (by Act), to be printed (HC 1864) (Clerk of the House)

Withdrawn papers

7 Mental Health

Report of the Care Quality Commission: Monitoring the Mental Health Act in 2016–17 (laid 26 February 2018)

SPEAKER'S CERTIFICATE**Finance (No. 3) Bill**

The Deputy Speaker has certified, for the purposes of Standing Order No. 83L as modified by Standing Order No. 83S, and on the basis of material put before her, that in her opinion Clause 3 of the Finance (No. 3) Bill relates exclusively to England, Wales and Northern Ireland on matters within devolved legislative competence, as defined in Standing Order No. 83J as modified by Standing Order No. 83S.

CORRECTION

Monday 7 January 2019

The following headings and item should have appeared after item 9 in Papers Laid:

Withdrawn papers

Friday 21 December 2018

Proposal for an instrument titled Animal By-Products and Transmissible Spongiform Encephalopathies (Amendment etc.) (EU Exit) Regulations 2018 (laid 22 November)