

UK Borders Bill

EXPLANATORY NOTES

Explanatory notes to the Bill, prepared by the Home Office, are published separately as HL Bill 68 – EN.

EUROPEAN CONVENTION ON HUMAN RIGHTS

Baroness Scotland of Asthal has made the following statement under section 19(1)(a) of the Human Rights Act 1998:

In my view the provisions of the UK Borders Bill are compatible with the Convention rights.

UK Borders Bill

CONTENTS

Detention at ports

- 1 Designated immigration officers
- 2 Detention
- 3 Enforcement
- 4 Interpretation: “port”

Biometric registration

- 5 Registration regulations
- 6 Regulations: supplemental
- 7 Effect of non-compliance
- 8 Use and retention of information
- 9 Penalty
- 10 Penalty: objection
- 11 Penalty: appeal
- 12 Penalty: enforcement
- 13 Penalty: code of practice
- 14 Penalty: prescribed matters
- 15 Interpretation

Treatment of claimants

- 16 Conditional leave to enter or remain
- 17 Support for failed asylum-seekers
- 18 Support for asylum-seekers: enforcement
- 19 Points-based applications: no new evidence on appeal
- 20 Fees

Enforcement

- 21 Assaulting an immigration officer: offence
- 22 Assaulting an immigration officer: powers of arrest, &c.
- 23 Seizure of cash
- 24 Forfeiture of detained property
- 25 Disposal of property
- 26 Employment: arrest
- 27 Employment: search for personnel records
- 28 Facilitation: arrival and entry

- 29 Facilitation: territorial application
- 30 People trafficking

Deportation of criminals

- 31 Automatic deportation
- 32 Exceptions
- 33 Timing
- 34 Appeal
- 35 Detention
- 36 Family
- 37 Interpretation
- 38 Consequential amendments

Information

- 39 Supply of Revenue and Customs information
- 40 Confidentiality
- 41 Wrongful disclosure
- 42 Supply of police information, etc.
- 43 Search for evidence of nationality
- 44 Search for evidence of nationality: other premises
- 45 Seizure of nationality documents
- 46 Police civilians

Border and Immigration Inspectorate

- 47 Establishment
- 48 Chief Inspector: supplemental
- 49 Reports
- 50 Plans
- 51 Relationship with other bodies: general
- 52 Relationship with other bodies: non-interference notices
- 53 Abolition of other bodies
- 54 Prescribed matters
- 55 Senior President of Tribunals

General

- 56 Money
- 57 Repeals
- 58 Commencement
- 59 Extent
- 60 Citation

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Make provision about immigration and asylum; and for connected purposes.

BE IT ENACTED by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

Detention at ports

1 Designated immigration officers

- (1) The Secretary of State may designate immigration officers for the purposes of section 2.
- (2) The Secretary of State may designate only officers who the Secretary of State thinks are— 5
- (a) fit and proper for the purpose, and
 - (b) suitably trained.
- (3) A designation— 10
- (a) may be permanent or for a specified period, and
 - (b) may (in either case) be revoked.

2 Detention

- (1) A designated immigration officer at a port in England, Wales or Northern Ireland may detain an individual if the immigration officer thinks that the individual— 15
- (a) may be liable to arrest by a constable under section 24(1), (2) or (3) of the Police and Criminal Evidence Act 1984 (c. 60) or Article 26(1), (2) or (3) of the Police and Criminal Evidence (Northern Ireland) Order 1989 (S.I. 1989/1341 (N.I. 12)), or
 - (b) is subject to a warrant for arrest. 20
- (2) A designated immigration officer who detains an individual—
- (a) must arrange for a constable to attend as soon as is reasonably practicable,

- (b) may search the individual for, and retain, anything that might be used to assist escape or to cause physical injury to the individual or another person,
- (c) must retain anything found on a search which the immigration officer thinks may be evidence of the commission of an offence, and 5
- (d) must, when the constable arrives, deliver to the constable the individual and anything retained on a search.
- (3) An individual may not be detained under this section for longer than three hours.
- (4) A designated immigration officer may use reasonable force for the purpose of exercising a power under this section. 10
- (5) Where an individual whom a designated immigration officer has detained or attempted to detain under this section leaves the port, a designated immigration officer may –
- (a) pursue the individual, and 15
- (b) return the individual to the port.
- (6) Detention under this section shall be treated as detention under the Immigration Act 1971 (c. 77) for the purposes of Part 8 of the Immigration and Asylum Act 1999 (c. 33) (detained persons).
- 3 Enforcement** 20
- (1) An offence is committed by a person who –
- (a) absconds from detention under section 2,
- (b) assaults an immigration officer exercising a power under section 2, or
- (c) obstructs an immigration officer in the exercise of a power under section 2. 25
- (2) A person guilty of an offence under subsection (1)(a) or (b) shall be liable on summary conviction to –
- (a) imprisonment for a term not exceeding 51 weeks,
- (b) a fine not exceeding level 5 on the standard scale, or
- (c) both. 30
- (3) A person guilty of an offence under subsection (1)(c) shall be liable on summary conviction to –
- (a) imprisonment for a term not exceeding 51 weeks,
- (b) a fine not exceeding level 3 on the standard scale, or
- (c) both. 35
- (4) In the application of this section to Northern Ireland –
- (a) the reference in subsection (2)(a) to 51 weeks shall be treated as a reference to six months, and
- (b) the reference in subsection (3)(a) to 51 weeks shall be treated as a reference to one month. 40
- (5) In relation to an offence committed before the commencement of section 281(5) of the Criminal Justice Act 2003 (c. 44) (51 week maximum term of sentences) –
- (a) the reference in subsection (2)(a) to 51 weeks shall be treated as a reference to six months, and

- (b) the reference in subsection (3)(a) to 51 weeks shall be treated as a reference to one month.

4 Interpretation: “port”

- (1) In section 2 “port” includes an airport and a hoverport.
- (2) A place shall be treated for the purposes of that section as a port in relation to an individual if a designated immigration officer believes that the individual –
- (a) has gone there for the purpose of embarking on a ship or aircraft, or
 - (b) has arrived there on disembarking from a ship or aircraft.

Biometric registration

5 Registration regulations 10

- (1) The Secretary of State may make regulations –
- (a) requiring a person subject to immigration control to apply for the issue of a document recording biometric information (a “biometric immigration document”);
 - (b) requiring a biometric immigration document to be used – 15
 - (i) for specified immigration purposes,
 - (ii) in connection with specified immigration procedures, or
 - (iii) in specified circumstances, where a question arises about a person’s status in relation to nationality or immigration;
 - (c) requiring a person who produces a biometric immigration document by virtue of paragraph (b) to provide information for comparison with information provided in connection with the application for the document. 20
- (2) Regulations under subsection (1)(a) may, in particular –
- (a) apply generally or only to a specified class of persons subject to immigration control (for example, persons making or seeking to make a specified kind of application for immigration purposes); 25
 - (b) specify the period within which an application for a biometric immigration document must be made;
 - (c) make provision about the issue of biometric immigration documents; 30
 - (d) make provision about the content of biometric immigration documents (which may include non-biometric information);
 - (e) make provision permitting a biometric immigration document to be combined with another document;
 - (f) make provision for biometric immigration documents to begin to have effect, and cease to have effect, in accordance with the regulations; 35
 - (g) permit or require the Secretary of State to suspend or cancel a biometric immigration document in specified circumstances;
 - (h) require the holder of a biometric immigration document to notify the Secretary of State in specified circumstances; 40
 - (i) require a person who acquires a biometric immigration document, without the consent of the person to whom it relates or of the Secretary of State, to surrender it to the Secretary of State as soon as is reasonably practicable;

- (j) permit the Secretary of State to require the surrender of a biometric immigration document in other specified circumstances;
- (k) permit the Secretary of State on issuing a biometric immigration document to require the surrender of other documents.
- (3) Regulations under subsection (1)(a) may require a person applying for the issue of a biometric immigration document to provide information (which may include biographical or other non-biometric information) to be recorded in it or retained by the Secretary of State; and, in particular, the regulations may – 5
- (a) require, or permit an authorised person to require, the provision of information in a specified form; 10
- (b) require an individual to submit, or permit an authorised person to require an individual to submit, to a specified process by means of which biometric information is obtained or recorded;
- (c) confer a function (which may include the exercise of a discretion) on an authorised person; 15
- (d) permit the Secretary of State, instead of requiring the provision of information, to use or retain information which is (for whatever reason) already in the Secretary of State’s possession;
- (e) require an authorised person to have regard to a code (with or without modification); 20
- (f) require an authorised person to have regard to such provisions of a code (with or without modification) as may be specified by direction of the Secretary of State.
- (4) Regulations under subsection (1)(b) may, in particular, require the production or other use of a biometric immigration document that is combined with another document; and section 16 of the Identity Cards Act 2006 (c. 15) (prohibition of requirement to produce ID card) is subject to this subsection. 25
- (5) Regulations under subsection (1)(b) may not make provision the effect of which would be to require a person to carry a biometric immigration document at all times. 30
- (6) Regulations under subsection (1)(c) may, in particular, make provision of a kind specified in subsection (3)(a), (b), (e) or (f).
- (7) Rules under section 3 of the Immigration Act 1971 (c. 77) (immigration rules) may require a person applying for the issue of a biometric immigration document to provide non-biometric information to be recorded in it or retained by the Secretary of State. 35
- (8) Subsections (3) to (7) are without prejudice to the generality of section 50 of the Immigration, Asylum and Nationality Act 2006 (c. 13) (procedure).
- 6 Regulations: supplemental**
- (1) This section applies to regulations under section 5(1). 40
- (2) Regulations amending or replacing earlier regulations may require a person who holds a biometric immigration document issued under the earlier regulations to apply under the new regulations.
- (3) In so far as regulations require an individual under the age of 16 to submit to a process for the recording of biometric information, or permit an authorised person to require an individual under the age of 16 to submit to a process of 45

that kind, the regulations must make provision similar to section 141(3) to (5) and (13) of the Immigration and Asylum Act 1999 (c. 33) (fingerprints: children).

- (4) Rules under section 3 of the Immigration Act 1971 (c. 77) (immigration rules) may make provision by reference to compliance or non-compliance with regulations. 5
- (5) Information in the Secretary of State's possession which is used or retained in accordance with regulations under section 5(3)(d) shall be treated, for the purpose of requirements about treatment and destruction, as having been provided in accordance with the regulations at the time at which it is used or retained in accordance with them. 10
- (6) Regulations—
- (a) may make provision having effect generally or only in specified cases or circumstances,
 - (b) may make different provision for different cases or circumstances, 15
 - (c) may include incidental, consequential or transitional provision,
 - (d) shall be made by statutory instrument, and
 - (e) may not be made unless a draft has been laid before and approved by resolution of each House of Parliament.

7 Effect of non-compliance 20

- (1) Regulations under section 5(1) must include provision about the effect of failure to comply with a requirement of the regulations.
- (2) In particular, the regulations may—
- (a) require or permit an application for a biometric immigration document to be refused; 25
 - (b) require or permit an application or claim in connection with immigration to be disregarded or refused;
 - (c) require or permit the cancellation or variation of leave to enter or remain in the United Kingdom;
 - (d) require the Secretary of State to consider giving a notice under section 9; 30
 - (e) provide for the consequence of a failure to be at the discretion of the Secretary of State.

8 Use and retention of information

- (1) Regulations under section 5(1) must make provision about the use and retention by the Secretary of State of biometric information provided in accordance with the regulations. 35
- (2) The regulations may include provision permitting the use of information for specified purposes which do not relate to immigration.
- (3) Regulations under section 5(1)— 40
- (a) must include provision about the destruction of information obtained or recorded by virtue of—
 - (i) the regulations, or
 - (ii) immigration rules made by virtue of section 5(7),

- (b) must, in particular, require the destruction of information if the Secretary of State thinks that it is no longer likely to be of use –
 - (i) in accordance with provision made by virtue of subsection (1) above, or
 - (ii) in connection with a function under the Immigration Acts, and
- (c) must include provision similar to section 143(2) and (10) to (13) of the Immigration and Asylum Act 1999 (c. 33) (fingerprints: destruction of copies and electronic data). 5
- (4) But a requirement to destroy information shall not apply if and in so far as the information is retained in accordance with and for the purposes of another enactment. 10

9 Penalty

- (1) The Secretary of State may by notice require a person to pay a penalty for failing to comply with a requirement of regulations under section 5(1).
- (2) The notice must – 15
 - (a) specify the amount of the penalty,
 - (b) specify a date before which the penalty must be paid to the Secretary of State,
 - (c) specify methods by which the penalty may be paid,
 - (d) explain the grounds on which the Secretary of State thinks the person has failed to comply with a requirement of the regulations, and
 - (e) explain the effect of sections 10 to 12. 20
- (3) The amount specified under subsection (2)(a) may not exceed £1,000.
- (4) The date specified under subsection (2)(b) must be not less than 14 days after the date on which the notice is given. 25
- (5) A person who has been given a notice under subsection (1) for failing to comply with regulations may be given further notices in the case of continued failure; but a person may not be given a new notice –
 - (a) during the time available for objection or appeal against an earlier notice, or
 - (b) while an objection or appeal against an earlier notice has been instituted and is neither withdrawn nor determined. 30
- (6) The Secretary of State may by order amend subsection (3) to reflect a change in the value of money.

10 Penalty: objection

- (1) A person (P) who is given a penalty notice under section 9(1) may by notice to the Secretary of State object on the grounds – 35
 - (a) that P has not failed to comply with a requirement of regulations under section 5(1),
 - (b) that it is unreasonable to require P to pay a penalty, or
 - (c) that the amount of the penalty is excessive. 40
- (2) A notice of objection must –
 - (a) specify the grounds of objection and P's reasons,
 - (b) comply with any prescribed requirements as to form and content, and

- (c) be given within the prescribed period.
- (3) The Secretary of State shall consider a notice of objection and –
 - (a) cancel the penalty notice,
 - (b) reduce the penalty by varying the penalty notice,
 - (c) increase the penalty by issuing a new penalty notice, or
 - (d) confirm the penalty notice.
- (4) The Secretary of State shall act under subsection (3) and notify P –
 - (a) in accordance with any prescribed requirements, and
 - (b) within the prescribed period or such longer period as the Secretary of State and P may agree.

11 Penalty: appeal

- (1) A person (P) who is given a penalty notice under section 9(1) may appeal to –
 - (a) a county court, in England and Wales or Northern Ireland, or
 - (b) the sheriff, in Scotland.
- (2) An appeal may be brought on the grounds –
 - (a) that P has not failed to comply with a requirement of regulations under section 5(1),
 - (b) that it is unreasonable to require P to pay a penalty, or
 - (c) that the amount of the penalty is excessive.
- (3) The court or sheriff may –
 - (a) cancel the penalty notice,
 - (b) reduce the penalty by varying the penalty notice,
 - (c) increase the penalty by varying the penalty notice (whether because the court or sheriff thinks the original amount insufficient or because the court or sheriff thinks that the appeal should not have been brought), or
 - (d) confirm the penalty notice.
- (4) An appeal may be brought –
 - (a) whether or not P has given a notice of objection, and
 - (b) irrespective of the Secretary of State’s decision on any notice of objection.
- (5) The court or sheriff may consider matters of which the Secretary of State was not and could not have been aware before giving the penalty notice.
- (6) Rules of court may make provision about the timing of an appeal under this section.

12 Penalty: enforcement

- (1) Where a penalty has not been paid before the date specified in the penalty notice in accordance with section 9(2)(b), it may be recovered as a debt due to the Secretary of State.
- (2) Where a notice of objection is given in respect of a penalty notice, the Secretary of State may not take steps to enforce the penalty notice before –
 - (a) deciding what to do in response to the notice of objection, and
 - (b) informing the objector.

- (3) The Secretary of State may not take steps to enforce a penalty notice while an appeal under section 11 –
- (a) could be brought (disregarding any possibility of an appeal out of time with permission), or
 - (b) has been brought and has not been determined or abandoned. 5
- (4) In proceedings for the recovery of a penalty no question may be raised as to the matters specified in sections 10 and 11 as grounds for objection or appeal.
- (5) Money received by the Secretary of State in respect of a penalty shall be paid into the Consolidated Fund.
- 13 Penalty: code of practice 10**
- (1) The Secretary of State shall issue a code of practice setting out the matters to be considered in determining –
- (a) whether to give a penalty notice under section 9(1), and
 - (b) the amount of a penalty.
- (2) The code may, in particular, require the Secretary of State to consider any decision taken by virtue of section 7. 15
- (3) A court or the sheriff shall, when considering an appeal under section 11, have regard to the code.
- (4) The Secretary of State may revise and re-issue the code.
- (5) Before issuing or re-issuing the code the Secretary of State must – 20
- (a) publish proposals,
 - (b) consult members of the public, and
 - (c) lay a draft before Parliament.
- (6) The code (or re-issued code) shall come into force at the prescribed time.
- 14 Penalty: prescribed matters 25**
- (1) In sections 10 to 13 “prescribed” means prescribed by the Secretary of State by order.
- (2) An order under subsection (1) or under section 9(6) –
- (a) may make provision generally or only for specified purposes,
 - (b) may make different provision for different purposes, 30
 - (c) shall be made by statutory instrument, and
 - (d) shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- 15 Interpretation**
- (1) For the purposes of section 5 – 35
- (a) “person subject to immigration control” means a person who under the Immigration Act 1971 (c. 77) requires leave to enter or remain in the United Kingdom (whether or not such leave has been given),
 - (b) “biometric information” means information about external physical characteristics, 40
 - (c) “external physical characteristics” includes, in particular –

- (i) fingerprints, and
 - (ii) features of the iris or any other part of the eye,
 - (d) “document” includes a card or sticker and any other method of recording information (whether in writing or by the use of electronic or other technology or by a combination of methods), 5
 - (e) “authorised person” has the meaning given by section 141(5) of the Immigration and Asylum Act 1999 (c. 33) (authority to take fingerprints),
 - (f) “immigration” includes asylum, and
 - (g) regulations permitting something to be done by the Secretary of State may (but need not) permit it to be done only where the Secretary of State is of a specified opinion. 10
- (2) An application for a biometric immigration document is an application in connection with immigration for the purposes of—
- (a) section 50(1) and (2) of the Immigration, Asylum and Nationality Act 2006 (c. 13) (procedure), and 15
 - (b) section 51 of that Act (fees);
- and in the application of either of those sections to an application for a biometric immigration document, the prescribed consequences of non-compliance may include any of the consequences specified in section 7(2) above. 20

Treatment of claimants

16 Conditional leave to enter or remain

- After section 3(1)(c)(iii) of the Immigration Act 1971 (c. 77) (limited leave to enter or remain: conditions) insert— 25
- “(iv) a condition requiring him to report to an immigration officer or the Secretary of State; and
 - (v) a condition about residence.”

17 Support for failed asylum-seekers

- (1) This section applies for the purposes of— 30
- (a) Part 6 (and section 4) of the Immigration and Asylum Act 1999 (support and accommodation for asylum-seekers),
 - (b) Part 2 of the Nationality, Immigration and Asylum Act 2002 (c. 41) (accommodation centres), and
 - (c) Schedule 3 to that Act (withholding and withdrawal of support). 35
- (2) A person (A-S) remains (or again becomes) an asylum-seeker, despite the fact that the claim for asylum made by A-S has been determined, during any period when—
- (a) A-S can bring an in-country appeal against an immigration decision under section 82 of the 2002 Act or section 2 of the Special Immigration Appeals Commission Act 1997 (c. 68), or 40
 - (b) an in-country appeal, brought by A-S under either of those sections against an immigration decision, is pending (within the meaning of section 104 of the 2002 Act).
- (3) For the purposes of subsection (2)— 45

- (a) “in-country” appeal means an appeal brought while the appellant is in the United Kingdom, and
- (b) the possibility of an appeal out of time with permission shall be ignored.
- (4) For the purposes of the provisions mentioned in subsection (1)(a) and (b), a person’s status as an asylum-seeker by virtue of subsection (2)(b) continues for a prescribed period after the appeal ceases to be pending. 5
- (5) In subsection (4) “prescribed” means prescribed by regulations made by the Secretary of State; and the regulations – 10
- (a) may contain incidental or transitional provision,
- (b) may make different provision for different classes of case,
- (c) shall be made by statutory instrument, and
- (d) shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- (6) This section shall be treated as always having had effect. 15

18 Support for asylum-seekers: enforcement

In Part 6 of the Immigration and Asylum Act 1999 (c. 33) (support for asylum-seekers) after section 109 (offences: supplemental) insert –

“109A Arrest

An immigration officer may arrest without warrant a person whom the immigration officer reasonably suspects has committed an offence under section 105 or 106. 20

109B Entry, search and seizure

- (1) An offence under section 105 or 106 shall be treated as – 25
- (a) a relevant offence for the purposes of sections 28B and 28D of the Immigration Act 1971 (c. 77) (search, entry and arrest), and
- (b) an offence under Part 3 of that Act (criminal proceedings) for the purposes of sections 28(4), 28E, 28G and 28H (search after arrest, &c.) of that Act.
- (2) The following provisions of the Immigration Act 1971 shall have effect in connection with an offence under section 105 or 106 of this Act as they have effect in connection with an offence under that Act – 30
- (a) section 28I (seized material: access and copying),
- (b) section 28J (search warrants: safeguards),
- (c) section 28K (execution of warrants), and 35
- (d) section 28L(1) (interpretation).”

19 Points-based applications: no new evidence on appeal

- (1) For section 85(5) of the Nationality, Immigration and Asylum Act 2002 (c. 41) (appeal: new evidence may be considered: exception) substitute –
- “(5) But subsection (4) is subject to the exceptions in section 85A.” 40

(2) After section 85 of that Act insert –

“85A Matters to be considered: new evidence: exceptions

- (1) This section sets out the exceptions mentioned in section 85(5).
- (2) Exception 1 is that in relation to an appeal under section 82(1) against an immigration decision of a kind specified in section 82(2)(b) or (c) the Tribunal may consider only the circumstances appertaining at the time of the decision. 5
- (3) Exception 2 applies to an appeal under section 82(1) if –
- (a) the appeal is against an immigration decision of a kind specified in section 82(2)(a) or (d), 10
- (b) the immigration decision concerned an application of a kind identified in immigration rules as requiring to be considered under a “Points Based System”, and
- (c) the appeal relies wholly or partly on grounds specified in section 84(1)(a), (e) or (f). 15
- (4) Where Exception 2 applies the Tribunal may consider evidence adduced by the appellant only if it –
- (a) was submitted in support of, and at the time of making, the application to which the immigration decision related,
- (b) relates to the appeal in so far as it relies on grounds other than those specified in subsection (3)(c), 20
- (c) is adduced to prove that a document is genuine or valid, or
- (d) is adduced in connection with the Secretary of State’s reliance on a discretion under immigration rules, or compliance with a requirement of immigration rules, to refuse an application on grounds not related to the acquisition of “points” under the “Points Based System”. 25
- (5) Immigration rules may make provision about the circumstances in which evidence is to be treated, or not treated, as submitted in support of, and at the time of making, an application.” 30

20 Fees

- (1) Section 42 of the Asylum and Immigration (Treatment of Claimants, etc.) Act 2004 (c. 19) (fees: power to set amount in excess of costs) is amended as follows.
- (2) In subsection (2) after paragraph (d) insert –
- “(da) an application or process in connection with sponsorship of persons seeking leave to enter or remain in the United Kingdom,”. 35
- (3) After that subsection insert –
- “(2A) Regulations under section 51(3) of the Immigration, Asylum and Nationality Act 2006 (c. 13) (fees), specifying the amount of a fee for a claim, application, service, process or other matter in respect of which an order has been made under section 51(1) or (2), may specify an amount which reflects (in addition to any costs referable to the claim, application, service, process or other matter) costs referable to – 40

- (a) any other claim, application, service, process or matter in respect of which the Secretary of State has made an order under section 51(1) or (2),
 - (b) the determination of applications for entry clearances (within the meaning given by section 33(1) of the Immigration Act 1971 (c. 77) (interpretation), 5
 - (c) the determination of applications for transit visas under section 41 of the Immigration and Asylum Act 1999 (c. 33) (transit passengers), or
 - (d) the determination of applications for certificates of entitlement to the right of abode in the United Kingdom under section 10 of the Nationality, Immigration and Asylum Act 2002 (c. 41).” 10
- (4) After subsection (3) insert –
- “(3A) The amount of a fee under section 1 of the Consular Fees Act 1980 (c. 23) in respect of a matter specified in subsection (2A)(b) to (d) above may be set so as to reflect costs referable to any claim, application, service, process or other matter in respect of which the Secretary of State has made an order under section 51(1) or (2) of the Immigration, Asylum and Nationality Act 2006 (c. 13).” 15

Enforcement

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21 Assaulting an immigration officer: offence

- (1) A person who assaults an immigration officer commits an offence.
- (2) A person guilty of an offence under this section shall be liable on summary conviction to –
 - (a) imprisonment for a period not exceeding 51 weeks, 25
 - (b) a fine not exceeding level 5 on the standard scale, or
 - (c) both.
- (3) In the application of this section to Northern Ireland the reference in subsection (2)(a) to 51 weeks shall be treated as a reference to 6 months.
- (4) In the application of this section to Scotland the reference in subsection (2)(a) to 51 weeks shall be treated as a reference to 12 months. 30
- (5) In relation to an offence committed before the commencement of section 281(5) of the Criminal Justice Act 2003 (c. 44) (51 week maximum term of sentences) the reference in subsection (2)(a) to 51 weeks shall be treated as a reference to 6 months. 35

22 Assaulting an immigration officer: powers of arrest, &c.

- (1) An immigration officer may arrest a person without warrant if the officer reasonably suspects that the person has committed or is about to commit an offence under section 21.
- (2) An offence under section 21 shall be treated as –
 - (a) a relevant offence for the purposes of sections 28B and 28D of the Immigration Act 1971 (search, entry and arrest), and 40

- (b) an offence under Part 3 of that Act (criminal proceedings) for the purposes of sections 28(4), 28E, 28G and 28H (search after arrest, &c.) of that Act.
- (3) The following provisions of the Immigration Act 1971 (c. 77) shall have effect in connection with an offence under section 21 of this Act as they have effect in connection with an offence under that Act—
 - (a) section 28I (seized material: access and copying),
 - (b) section 28J (search warrants: safeguards),
 - (c) section 28K (execution of warrants), and
 - (d) section 28L(1) (interpretation).

23 Seizure of cash

- (1) Chapter 3 of Part 5 of the Proceeds of Crime Act 2002 (c. 29) (recovery of cash) shall apply in relation to an immigration officer as it applies in relation to a constable.
- (2) For that purpose—
 - (a) “unlawful conduct”, in or in relation to section 289, means an offence under the Immigration Acts,
 - (b) “unlawful conduct”, in or in relation to other provisions, means an offence—
 - (i) under the Immigration Acts, or
 - (ii) listed in section 14(2) of the Asylum and Immigration (Treatment of Claimants, etc.) Act 2004 (c. 19),
 - (c) “senior officer” in section 290 means an official of the Secretary of State who is a civil servant of the rank of at least Assistant Director,
 - (d) in section 292 the words “(in relation to England and Wales and Northern Ireland)” shall be disregarded,
 - (e) section 293 shall not apply,
 - (f) an application for an order under section 295(2) must be made—
 - (i) in relation to England and Wales or Northern Ireland, by an immigration officer, and
 - (ii) in relation to Scotland, by the Scottish Ministers in connection with their functions under section 298 or by a procurator fiscal,
 - (g) an application for forfeiture under section 298 must be made—
 - (i) in relation to England and Wales or Northern Ireland, by an immigration officer, and
 - (ii) in relation to Scotland, by the Scottish Ministers, and
 - (h) any compensation under section 302 shall be paid by the Secretary of State.
- (3) The Secretary of State may by order amend subsection (2)(c) to reflect a change in nomenclature; and an order—
 - (a) shall be made by statutory instrument, and
 - (b) shall be subject to annulment in pursuance of a resolution of either House of Parliament.

24 Forfeiture of detained property

- (1) A court making a forfeiture order about property may order that the property be taken into the possession of the Secretary of State (and not of the police).
- (2) An order may be made under subsection (1) only if the court thinks that the offence in connection with which the order is made – 5
 - (a) related to immigration or asylum, or
 - (b) was committed for a purpose connected with immigration or asylum.
- (3) In subsection (1) “forfeiture order” means an order under – 10
 - (a) section 143 of the Powers of Criminal Courts (Sentencing) Act 2000 (c. 6), or
 - (b) Article 11 of the Criminal Justice (Northern Ireland) Order 1994 (S.I. 1994/2795 (N.I. 15)).

25 Disposal of property

- (1) In this section “property” means property which – 15
 - (a) has come into the possession of an immigration officer, or
 - (b) has come into the possession of the Secretary of State in the course of, or in connection with, a function under the Immigration Acts.
- (2) A magistrates’ court may, on the application of the Secretary of State or a claimant of property – 20
 - (a) order the delivery of property to the person appearing to the court to be its owner, or
 - (b) if its owner cannot be ascertained, make any other order about property.
- (3) An order shall not affect the right of any person to take legal proceedings for the recovery of the property, provided that the proceedings are instituted within the period of six months beginning with the date of the order. 25
- (4) An order may be made in respect of property forfeited under section 24, or under section 25C of the Immigration Act 1971 (c. 77) (vehicles, &c.), only if – 30
 - (a) the application under subsection (2) above is made within the period of six months beginning with the date of the forfeiture order, and
 - (b) the applicant (if not the Secretary of State) satisfies the court – 35
 - (i) that the applicant did not consent to the offender’s possession of the property, or
 - (ii) that the applicant did not know and had no reason to suspect that the property was likely to be used, or was intended to be used, in connection with an offence.
- (5) The Secretary of State may make regulations for the disposal of property – 40
 - (a) where the owner has not been ascertained,
 - (b) where an order under subsection (2) cannot be made because of subsection (4)(a), or
 - (c) where a court has declined to make an order under subsection (2) on the grounds that the court is not satisfied of the matters specified in subsection (4)(b).
- (6) The regulations may make provision that is the same as or similar to provision that may be made by regulations under section 2 of the Police (Property) Act 45

- 1897 (c. 30) (or any similar enactment applying in relation to Scotland or Northern Ireland); and the regulations –
- (a) may apply, with or without modifications, regulations under that Act,
 - (b) may, in particular, provide for property to vest in the Secretary of State,
 - (c) may make provision about the timing of disposal (which, in particular, may differ from provision made by or under the Police (Property) Act 1897),
 - (d) shall have effect only in so far as not inconsistent with an order of a court (whether or not under subsection (2) above),
 - (e) shall be made by statutory instrument, and
 - (f) shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- (7) For the purposes of subsection (1) it is immaterial whether property is acquired as a result of forfeiture or seizure or in any other way.
- (8) In the application of this section to Scotland a reference to a magistrates' court is a reference to the sheriff.
- 26 Employment: arrest**
- In section 28AA of the Immigration Act 1971 (c. 77) (arrest with warrant) for subsection (1)(b) substitute –
- “(b) section 21(1) of the Immigration, Asylum and Nationality Act 2006 (c. 13) (employment: offence).”
- 27 Employment: search for personnel records**
- In section 28FA(7) of the Immigration Act 1971 (enforcement: search for personnel records) for “an offence under section 8 of the Asylum and Immigration Act 1996 (c. 49)” substitute “an offence under section 21 of the Immigration, Asylum and Nationality Act 2006”.
- 28 Facilitation: arrival and entry**
- In section 25A(1)(a) of the Immigration Act 1971 (helping asylum seeker to enter UK: offence) after “the arrival in” insert “, or the entry into,”.
- 29 Facilitation: territorial application**
- (1) For section 25(4) and (5) of the Immigration Act 1971 (assisting unlawful immigration: territorial application) substitute –
- “(4) Subsection (1) applies to things done whether inside or outside the United Kingdom.”
- (2) In sections 25A(4) and 25B(4) (facilitation: asylum-seekers and deportees) for “Subsections (4) to (6)” substitute “Subsections (4) and (6)”.
- 30 People trafficking**
- (1) In section 4(1) of the Asylum and Immigration (Treatment of Claimants, etc.) Act 2004 (c. 19) (trafficking) after “the arrival in” insert “, or the entry into,”.

- (2) For section 5(1) and (2) of that Act (trafficking: extent) substitute –
 “(1) Subsections (1) to (3) of section 4 apply to anything done whether inside or outside the United Kingdom.”
- (3) In section 57(1) of the Sexual Offences Act 2003 (c. 42) (trafficking) after “the arrival in” insert “, or the entry into,”. 5
- (4) For sections 60(2) and (3) of that Act (trafficking: extent) substitute –
 “(2) Sections 57 to 59 apply to anything done whether inside or outside the United Kingdom.”

Deportation of criminals

31 Automatic deportation 10

- (1) In this section “foreign criminal” means a person –
 (a) who is not a British citizen,
 (b) who is convicted in the United Kingdom of an offence, and
 (c) to whom Condition 1 or 2 applies.
- (2) Condition 1 is that the person is sentenced to a period of imprisonment of at least 12 months. 15
- (3) Condition 2 is that –
 (a) the offence is specified by order of the Secretary of State under section 72(4)(a) of the Nationality, Immigration and Asylum Act 2002 (c. 41) (serious criminal), and 20
 (b) the person is sentenced to a period of imprisonment.
- (4) For the purpose of section 3(5)(a) of the Immigration Act 1971 (c. 77), the deportation of a foreign criminal is conducive to the public good.
- (5) The Secretary of State must make a deportation order in respect of a foreign criminal (subject to section 32). 25
- (6) The Secretary of State may not revoke a deportation order made in accordance with subsection (5) unless –
 (a) he thinks that an exception under section 32 applies,
 (b) the application for revocation is made while the foreign criminal is outside the United Kingdom, or 30
 (c) section 33(4) applies.
- (7) Subsection (5) does not create a private right of action in respect of consequences of non-compliance by the Secretary of State.

32 Exceptions

- (1) Section 31(4) and (5) – 35
 (a) do not apply where an exception in this section applies (subject to subsection (7) below), and
 (b) are subject to sections 7 and 8 of the Immigration Act 1971 (Commonwealth citizens, Irish citizens, crew and other exemptions).

- (2) Exception 1 is where removal of the foreign criminal in pursuance of the deportation order would breach—
- (a) a person's Convention rights, or
 - (b) the United Kingdom's obligations under the Refugee Convention.
- (3) Exception 2 is where the Secretary of State thinks that the foreign criminal was under the age of 18 on the date of conviction. 5
- (4) Exception 3 is where the removal of the foreign criminal from the United Kingdom in pursuance of a deportation order would breach rights of the foreign criminal under the Community treaties.
- (5) Exception 4 is where the foreign criminal— 10
- (a) is the subject of a certificate under section 2 or 70 of the Extradition Act 2003 (c. 41),
 - (b) is in custody pursuant to arrest under section 5 of that Act,
 - (c) is the subject of a provisional warrant under section 73 of that Act,
 - (d) is the subject of an authority to proceed under section 7 of the Extradition Act 1989 (c. 33) or an order under paragraph 4(2) of Schedule 1 to that Act, or 15
 - (e) is the subject of a provisional warrant under section 8 of that Act or of a warrant under paragraph 5(1)(b) of Schedule 1 to that Act.
- (6) Exception 5 is where any of the following has effect in respect of the foreign criminal— 20
- (a) a hospital order or guardianship order under section 37 of the Mental Health Act 1983 (c. 20),
 - (b) a hospital direction under section 45A of that Act,
 - (c) a transfer direction under section 47 of that Act, 25
 - (d) a compulsion order under section 57A of the Criminal Procedure (Scotland) Act 1995 (c. 46),
 - (e) a guardianship order under section 58 of that Act,
 - (f) a hospital direction under section 59A of that Act,
 - (g) a transfer for treatment direction under section 136 of the Mental Health (Care and Treatment) (Scotland) Act 2003 (asp 13), or 30
 - (h) an order or direction under a provision which corresponds to a provision specified in paragraphs (a) to (g) and which has effect in relation to Northern Ireland.
- (7) The application of an exception— 35
- (a) does not prevent the making of a deportation order;
 - (b) results in it being assumed neither that deportation of the person concerned is conducive to the public good nor that it is not conducive to the public good;
- but section 31(4) applies despite the application of Exception 1 or 4. 40

33 Timing

- (1) Section 31(5) requires a deportation order to be made at a time chosen by the Secretary of State.
- (2) A deportation order may not be made under section 31(5) while an appeal or further appeal against the conviction or sentence by reference to which the order is to be made— 45

- (a) has been instituted and neither withdrawn nor determined, or
 - (b) could be brought.
- (3) For the purpose of subsection (2)(b) –
- (a) the possibility of an appeal out of time with permission shall be disregarded, and 5
 - (b) a person who has informed the Secretary of State in writing that the person does not intend to appeal shall be treated as being no longer able to appeal.
- (4) The Secretary of State may withdraw a decision that section 31(5) applies, or revoke a deportation order made in accordance with section 31(5), for the purpose of – 10
- (a) taking action under the Immigration Acts or rules made under section 3 of the Immigration Act 1971 (c. 77) (immigration rules), and
 - (b) subsequently taking a new decision that section 31(5) applies and making a deportation order in accordance with section 31(5). 15

34 Appeal

- (1) The Nationality, Immigration and Asylum Act 2002 (c. 41) is amended as follows.
- (2) At the end of section 79 (no deportation order pending appeal) add –
- “(3) This section does not apply to a deportation order which states that it is made in accordance with section 31(5) of the UK Borders Act 2007. 20
 - (4) But a deportation order made in reliance on subsection (3) does not invalidate leave to enter or remain, in accordance with section 5(1) of the Immigration Act 1971, if and for so long as section 78 above applies.” 25
- (3) Before section 82(4) (general right of appeal) insert –
- “(3A) Subsection (2)(j) does not apply to a decision to make a deportation order which states that it is made in accordance with section 31(5) of the UK Borders Act 2007; but –
 - (a) a decision that section 31(5) applies is an immigration decision for the purposes of this Part, and 30
 - (b) a reference in this Part to an appeal against an automatic deportation order is a reference to an appeal against a decision of the Secretary of State that section 31(5) applies.”

35 Detention

- (1) A person who has served a period of imprisonment may be detained under the authority of the Secretary of State – 35
- (a) while the Secretary of State considers whether section 31(5) applies, and
 - (b) where the Secretary of State thinks that section 31(5) applies, pending the making of the deportation order. 40
- (2) Where a deportation order is made in accordance with section 31(5) the Secretary of State shall exercise the power of detention under paragraph 2(3) of

Schedule 3 to the Immigration Act 1971 (detention pending removal) unless in the circumstances the Secretary of State thinks it inappropriate.

- (3) A court determining an appeal against conviction or sentence may direct release from detention under subsection (1) or (2).
- (4) Provisions of the Immigration Act 1971 (c. 77) which apply to detention under paragraph 2(3) of Schedule 3 to that Act shall apply to detention under subsection (1) (including provisions about bail). 5
- (5) Paragraph 2(5) of Schedule 3 to that Act (residence, occupation and reporting restrictions) applies to a person who is liable to be detained under subsection (1). 10

36 Family

- (1) Where a deportation order against a foreign criminal states that it is made in accordance with section 31(5) (“the automatic deportation order”) this section shall have effect in place of the words from “A deportation order” to “after the making of the deportation order against him” in section 5(3) of the Immigration Act 1971 (period during which family members may also be deported). 15
- (2) A deportation order may not be made against a person as belonging to the family of the foreign criminal after the end of the relevant period of 8 weeks.
- (3) In the case of a foreign criminal who has not appealed in respect of the automatic deportation order, the relevant period begins when an appeal can no longer be brought (ignoring any possibility of an appeal out of time with permission). 20
- (4) In the case of a foreign criminal who has appealed in respect of the automatic deportation order, the relevant period begins when the appeal is no longer pending (within the meaning of section 104 of the Nationality, Immigration and Asylum Act 2002 (c. 41)). 25

37 Interpretation

- (1) In section 31(2) the reference to a person who is sentenced to a period of imprisonment of at least 12 months—
 - (a) does not include a reference to a person who receives a suspended sentence (unless a court subsequently orders that the sentence or any part of it (of whatever length) is to take effect), 30
 - (b) does not include a reference to a person who is sentenced to a period of imprisonment of at least 12 months only by virtue of being sentenced to consecutive sentences amounting in aggregate to more than 12 months, 35
 - (c) includes a reference to a person who is sentenced to detention, or ordered or directed to be detained, in an institution other than a prison (including, in particular, a hospital or an institution for young offenders) for at least 12 months, and 40
 - (d) includes a reference to a person who is sentenced to imprisonment or detention, or ordered or directed to be detained, for an indeterminate period (provided that it may last for 12 months).
- (2) In section 31(3)(b) the reference to a person who is sentenced to a period of imprisonment— 45

- (a) does not include a reference to a person who receives a suspended sentence (unless a court subsequently orders that the sentence or any part of it is to take effect), and
 - (b) includes a reference to a person who is sentenced to detention, or ordered or directed to be detained, in an institution other than a prison (including, in particular, a hospital or an institution for young offenders). 5
- (3) For the purposes of section 31 a person subject to an order under section 5 of the Criminal Procedure (Insanity) Act 1964 (c. 84) (insanity, &c.) has not been convicted of an offence. 10
- (4) In sections 31 and 32—
 - (a) “British citizen” has the same meaning as in section 3(5) of the Immigration Act 1971 (c. 77) (and section 3(8) (burden of proof) shall apply),
 - (b) “Convention rights” has the same meaning as in the Human Rights Act 1998 (c. 42), 15
 - (c) “deportation order” means an order under section 5, and by virtue of section 3(5), of the Immigration Act 1971, and
 - (d) “the Refugee Convention” means the Convention relating to the Status of Refugees done at Geneva on 28th July 1951 and its Protocol. 20

38 Consequential amendments

- (1) This section amends section 72(11)(b) of the Nationality, Immigration and Asylum Act 2002 (c. 41) (removal: serious criminal: interpretation).
- (2) In sub-paragraph (i) for “(unless at least two years of the sentence are not suspended)” substitute “(unless a court subsequently orders that the sentence or any part of it is to take effect)”. 25
- (3) After sub-paragraph (i) insert—
 - “(ia) does not include a reference to a person who is sentenced to a period of imprisonment of at least two years only by virtue of being sentenced to consecutive sentences which amount in aggregate to more than two years,”. 30

Information

39 Supply of Revenue and Customs information

- (1) Her Majesty’s Revenue and Customs (HMRC) and the Revenue and Customs Prosecutions Office (the RCPO) may each supply the Secretary of State with information for use for the purpose of— 35
 - (a) administering immigration control under the Immigration Acts;
 - (b) preventing, detecting, investigating or prosecuting offences under those Acts; 40
 - (c) determining whether to impose, or imposing, penalties or charges under Part II of the Immigration and Asylum Act 1999 (c. 33) (carriers’ liability);

- (d) determining whether to impose, or imposing, penalties under section 15 of the Immigration, Asylum and Nationality Act 2006 (c. 13) (restrictions on employment);
- (e) providing facilities, or arranging for the provision of facilities, for the accommodation of persons under section 4 of the Immigration and Asylum Act 1999 (c. 33); 5
- (f) providing support for asylum-seekers and their dependants under Part 6 of that Act;
- (g) determining whether an applicant for naturalisation under the British Nationality Act 1981 (c. 61) is of good character; 10
- (h) determining whether an applicant within subsection (1) of section 58 of the Immigration, Asylum and Nationality Act 2006 (acquisition of British nationality, &c. by adult or young person) for registration under a provision listed in subsection (2) of that section is of good character;
- (i) determining whether to make an order in respect of a person under section 40 of the British Nationality Act 1981 (deprivation of citizenship); 15
- (j) doing anything else in connection with the exercise of immigration and nationality functions.
- (2) This section applies to a document or article which comes into the possession of, or is discovered by, HMRC or the RCPO, or a person acting on behalf of HMRC or the RCPO, as it applies to information. 20
- (3) The Secretary of State –
- (a) may retain for a purpose within subsection (1) a document or article supplied by virtue of subsection (2); 25
- (b) may dispose of a document or article supplied by virtue of subsection (2).
- (4) In subsection (1) “immigration and nationality functions” means functions exercisable by virtue of – 30
- (a) the Immigration Acts,
- (b) the British Nationality Act 1981,
- (c) the Hong Kong Act 1985 (c. 15),
- (d) the Hong Kong (War Wives and Widows) Act 1996 (c. 41), or
- (e) the British Nationality (Hong Kong) Act 1997 (c. 20).
- (5) A power conferred by this section on HMRC or the RCPO may be exercised on behalf of HMRC or the RCPO by a person who is authorised (generally or specifically) for the purpose. 35
- (6) The following provisions (which relate to the supply of information to the Secretary of State) shall cease to have effect – 40
- (a) section 20(1)(d) of the Immigration and Asylum Act 1999,
- (b) section 130 of the Nationality, Immigration and Asylum Act 2002 (c. 41), and
- (c) paragraphs 17 and 20 of Schedule 2 to the Commissioners for Revenue and Customs Act 2005 (c. 11).
- 40 Confidentiality** 45
- (1) A person to whom relevant information is supplied (whether before or after the commencement of this section) may not disclose that information.

- (2) Information is relevant information if it is supplied by or on behalf of HMRC or the RCPO under –
- (a) section 20 of the Immigration and Asylum Act 1999 (c. 33),
 - (b) section 130 of the Nationality, Immigration and Asylum Act 2002 (c. 41), 5
 - (c) section 36 of the Immigration, Asylum and Nationality Act 2006 (c. 13) (except in so far as that section relates to information supplied to a chief officer of police), or
 - (d) section 39 of this Act.
- (3) But subsection (1) does not apply to a disclosure – 10
- (a) which is made for a purpose within section 39(1),
 - (b) which is made for the purposes of civil proceedings (whether or not within the United Kingdom) relating to an immigration or nationality matter,
 - (c) which is made for the purposes of a criminal investigation or criminal proceedings (whether or not within the United Kingdom) relating to an immigration or nationality matter, 15
 - (d) which is made in pursuance of an order of a court,
 - (e) which is made with the consent (which may be general or specific) of HMRC or the RCPO, depending on by whom or on whose behalf the information was supplied, or 20
 - (f) which is made with the consent of each person to whom the information relates.
- (4) Subsection (1) is subject to any other enactment permitting disclosure.
- (5) The reference in subsection (1) to a person to whom relevant information is supplied includes a reference to a person who is or was acting on behalf of that person. 25
- (6) The reference in subsection (2) to information supplied under section 39 of this Act includes a reference to documents or articles supplied by virtue of subsection (2) of that section. 30
- (7) In subsection (3) “immigration or nationality matter” means a matter in respect of which the Secretary of State has immigration and nationality functions (within the meaning given in section 39(4)).
- (8) In subsection (4) “enactment” does not include – 35
- (a) an Act of the Scottish Parliament,
 - (b) an Act of the Northern Ireland Assembly, or
 - (c) an instrument made under an Act within paragraph (a) or (b).
- 41 Wrongful disclosure**
- (1) An offence is committed by a person who contravenes section 40 by disclosing information relating to a person whose identity – 40
- (a) is specified in the disclosure, or
 - (b) can be deduced from it.
- (2) Subsection (1) does not apply to the disclosure of information about internal administrative arrangements of HMRC or the RCPO (whether relating to Commissioners, officers, members of the RCPO or others). 45

- (3) It is a defence for a person (P) charged with an offence under this section of disclosing information to prove that P reasonably believed –
- (a) that the disclosure was lawful, or
 - (b) that the information had already and lawfully been made available to the public. 5
- (4) A person guilty of an offence under this section shall be liable –
- (a) on conviction on indictment, to imprisonment for a term not exceeding two years, to a fine or to both, or
 - (b) on summary conviction, to imprisonment for a term not exceeding 12 months, to a fine not exceeding the statutory maximum or to both. 10
- (5) The reference in subsection (4)(b) to 12 months shall be treated as a reference to six months –
- (a) in the application of this section to Northern Ireland;
 - (b) in the application of this section to England and Wales, in relation to an offence under this section committed before the commencement of section 282 of the Criminal Justice Act 2003 (c. 44) (imprisonment on summary conviction for certain offences in England and Wales); 15
 - (c) in the application of this section to Scotland, until the commencement of section 45(1) of the Criminal Proceedings etc. (Reform) (Scotland) Act 2007 (asp 6) (corresponding provision in Scotland). 20
- (6) A prosecution for an offence under this section may be instituted –
- (a) in England and Wales, only with the consent of the Director of Public Prosecutions;
 - (b) in Northern Ireland, only with the consent of the Director of Public Prosecutions for Northern Ireland. 25

42 Supply of police information, etc.

In section 131 of the Nationality, Immigration and Asylum Act 2002 (c. 41) (police, etc.), for the words from “determining” to the end substitute “–

- (a) determining whether an applicant for naturalisation under the British Nationality Act 1981 (c. 61) is of good character; 30
- (b) determining whether an applicant within subsection (1) of section 58 of the Immigration, Asylum and Nationality Act 2006 (c. 13) (acquisition of British nationality, &c. by adult or young person) for registration under a provision listed in subsection (2) of that section is of good character; 35
- (c) determining whether to make an order in respect of a person under section 40 of the British Nationality Act 1981 (deprivation of citizenship).”

43 Search for evidence of nationality

- (1) This section applies where an individual has been arrested on suspicion of the commission of an offence and an immigration officer or a constable suspects – 40
- (a) that the individual may not be a British citizen, and
 - (b) that nationality documents relating to the individual may be found on –
- (i) premises occupied or controlled by the individual, 45
 - (ii) premises on which the individual was arrested, or

- (iii) premises on which the individual was, immediately before being arrested.
- (2) The immigration officer or constable may enter and search the premises for the purpose of finding those documents.
- (3) The power of search may be exercised only with the written authority of a senior officer; and for that purpose—
 - (a) “senior officer” means—
 - (i) in relation to an immigration officer, an immigration officer of at least the rank of chief immigration officer, and
 - (ii) in relation to a constable, a constable of at least the rank of inspector, and
 - (b) a senior officer who gives authority must arrange for a written record to be made of—
 - (i) the grounds for the suspicions in reliance on which the power of search is to be exercised, and
 - (ii) the nature of the documents sought.
- (4) The power of search may not be exercised where the individual has been released without being charged with an offence.
- (5) In relation to an individual “nationality document” means a document showing—
 - (a) the individual’s identity, nationality or citizenship,
 - (b) the place from which the individual travelled to the United Kingdom, or
 - (c) a place to which the individual is proposing to go from the United Kingdom.

44 Search for evidence of nationality: other premises

- (1) This section applies where an individual—
 - (a) has been arrested on suspicion of the commission of an offence, and
 - (b) has not been released without being charged with an offence.
- (2) If, on an application made by an immigration officer or a constable, a justice of the peace is satisfied that there are reasonable grounds for believing that—
 - (a) the individual may not be a British citizen,
 - (b) nationality documents relating to the individual may be found on premises specified in the application,
 - (c) the documents would not be exempt from seizure under section 45(2), and
 - (d) any of the conditions in subsection (3) below applies,
 the justice of the peace may issue a warrant authorising an immigration officer or constable to enter and search the premises.
- (3) The conditions are that—
 - (a) it is not practicable to communicate with any person entitled to grant entry to the premises;
 - (b) it is practicable to communicate with a person entitled to grant entry to the premises but it is not practicable to communicate with any person entitled to grant access to the nationality documents;
 - (c) entry to the premises will not be granted unless a warrant is produced;

- (d) the purpose of a search may be frustrated or seriously prejudiced unless an immigration officer or constable arriving at the premises can secure immediate entry.
- (4) Sections 28J and 28K of the Immigration Act 1971 (c. 77) (warrants: application and execution) apply, with any necessary modifications, to warrants under this section. 5
- (5) In the application of this section to Scotland a reference to a justice of the peace shall be treated as a reference to the sheriff or a justice of the peace.

45 Seizure of nationality documents

- (1) An immigration officer or constable searching premises under section 43 or 44 may seize a document which the officer or constable thinks is a nationality document in relation to the arrested individual. 10
- (2) Subsection (1) does not apply to a document which—
- (a) in relation to England and Wales or Northern Ireland, is subject to legal professional privilege, or 15
- (b) in relation to Scotland, is an item subject to legal privilege within the meaning of section 412 of the Proceeds of Crime Act 2002 (c. 29).
- (3) An immigration officer or constable may retain a document seized under subsection (1) while the officer or constable suspects that—
- (a) the individual to whom the document relates may be liable to removal from the United Kingdom in accordance with a provision of the Immigration Acts, and 20
- (b) retention of the document may facilitate the individual's removal.
- (4) Section 28I of the Immigration Act 1971 (seized material: access and copying) shall have effect in relation to a document seized and retained by an immigration officer. 25
- (5) Section 21 of the Police and Criminal Evidence Act 1984 (c. 60) or Article 23 of the Police and Criminal Evidence (Northern Ireland) Order 1989 (S.I. 1989/1341 (N.I. 12)) (seized material: access and copying) shall have effect in relation to a document seized and retained by a constable in England and Wales or Northern Ireland. 30

46 Police civilians

In Part 2 of Schedule 4 to the Police Reform Act 2002 (c. 30) (powers exercisable by police civilians: investigating officers) after paragraph 18 (entry and search after arrest) insert— 35

“Entry and search for evidence of nationality after arrest

- 18A Where a designation applies this paragraph to any person—
- (a) sections 43 to 45 of the UK Borders Act 2007 (entry, search and seizure after arrest) shall apply to that person (with any necessary modifications) as if a reference to a constable included a reference to that person, and 40
- (b) a provision of the 1984 Act which applies to constables in connection with any of those sections shall apply (with any necessary modifications) to that person.”

*Border and Immigration Inspectorate***47 Establishment**

- (1) The Secretary of State shall appoint a person as Chief Inspector of the Border and Immigration Agency.
- (2) The Chief Inspector shall monitor and report on the efficiency and effectiveness of the Border and Immigration Agency; in particular, the Chief Inspector shall consider and make recommendations about—
- (a) consistency of approach within the Border and Immigration Agency,
 - (b) the practice and performance of the Border and Immigration Agency compared to other persons doing similar things, 10
 - (c) practice and procedure in making decisions,
 - (d) the treatment of claimants and applicants,
 - (e) certification under section 94 of the Nationality, Immigration and Asylum Act 2002 (c. 41) (unfounded claim),
 - (f) compliance with law about discrimination in the exercise of functions, including reliance on section 19D of the Race Relations Act 1976 (c. 74) (exception for immigration functions), 15
 - (g) practice and procedure in relation to the exercise of enforcement powers (including powers of arrest, entry, search and seizure),
 - (h) the provision of information, 20
 - (i) the handling of complaints, and
 - (j) the content of information about conditions in countries outside the United Kingdom which the Secretary of State compiles and makes available, for purposes connected with immigration and asylum, to immigration officers and other officials. 25
- (3) In this section “the Border and Immigration Agency” means—
- (a) immigration officers, and
 - (b) other officials of the Secretary of State, and the Secretary of State, in respect of functions relating to immigration, asylum or nationality.
- (4) The Chief Inspector shall not aim to investigate individual cases (although this subsection does not prevent the Chief Inspector from considering or drawing conclusions about an individual case for the purpose of, or in the context of, considering a general issue). 30

48 Chief Inspector: supplemental

- (1) The Secretary of State shall pay remuneration and allowances to the Chief Inspector. 35
- (2) The Secretary of State—
- (a) shall before the beginning of each financial year specify a maximum sum which the Chief Inspector may spend on functions for that year,
 - (b) may permit that to be exceeded for a specified purpose, and 40
 - (c) shall defray the Chief Inspector’s expenditure for each financial year subject to paragraphs (a) and (b).
- (3) The Chief Inspector shall hold and vacate office in accordance with terms of appointment (which may include provision about retirement, resignation or dismissal). 45

- (4) The Chief Inspector may appoint staff.
- (5) A person who is employed by or in any of the following may not be appointed as Chief Inspector –
 - (a) a government department,
 - (b) the Scottish Administration, 5
 - (c) the National Assembly for Wales, and
 - (d) a department in Northern Ireland.

49 Reports

- (1) The Chief Inspector shall report in writing to the Secretary of State –
 - (a) once each calendar year, in relation to the performance of the functions under section 47 generally, and 10
 - (b) at other times as requested by the Secretary of State in relation to specified matters.
- (2) The Secretary of State shall lay before Parliament a copy of any report received under subsection (1). 15
- (3) But a copy may omit material if the Secretary of State thinks that its publication –
 - (a) is undesirable for reasons of national security, or
 - (b) might jeopardise an individual's safety.

50 Plans 20

- (1) The Chief Inspector shall prepare plans describing the objectives and terms of reference of proposed inspections.
- (2) Plans shall be prepared –
 - (a) at prescribed times and in respect of prescribed periods, and
 - (b) at such other times, and in respect of such other periods, as the Chief Inspector thinks appropriate. 25
- (3) A plan must –
 - (a) be in the prescribed form, and
 - (b) contain the prescribed information.
- (4) In preparing a plan the Chief Inspector shall consult –
 - (a) the Secretary of State, and
 - (b) prescribed persons. 30
- (5) As soon as is reasonably practicable after preparing a plan the Chief Inspector shall send a copy to –
 - (a) the Secretary of State, and 35
 - (b) each prescribed person.
- (6) The Chief Inspector and a prescribed person may by agreement disapply a requirement –
 - (a) to consult the person, or
 - (b) to send a copy of a plan to the person. 40
- (7) Nothing in this section prevents the Chief Inspector from doing anything not mentioned in a plan.

51 Relationship with other bodies: general

- (1) The Chief Inspector shall cooperate with prescribed persons in so far as the Chief Inspector thinks it consistent with the efficient and effective performance of the functions under section 47.
- (2) The Chief Inspector may act jointly with prescribed persons where the Chief Inspector thinks it in the interests of the efficient and effective performance of the functions under section 47. 5
- (3) The Chief Inspector may assist a prescribed person.
- (4) The Chief Inspector may delegate a specified aspect of the functions under section 47 to a prescribed person. 10

52 Relationship with other bodies: non-interference notices

- (1) Subsection (2) applies if the Chief Inspector believes that—
 - (a) a prescribed person proposes to inspect any aspect of the work of the Border and Immigration Agency, and
 - (b) the inspection may impose an unreasonable burden on the Agency. 15
- (2) The Chief Inspector may give the prescribed person a notice prohibiting a specified inspection.
- (3) The prescribed person shall comply with the notice, unless the Secretary of State cancels it on the grounds that the inspection would not impose an unreasonable burden on the Agency. 20
- (4) A notice must—
 - (a) be in the prescribed form, and
 - (b) contain the prescribed information.
- (5) The Secretary of State may by order make provision about—
 - (a) the timing of notices; 25
 - (b) the publication of notices;
 - (c) the revision or withdrawal of notices.

53 Abolition of other bodies

The following shall cease to have effect—

- (a) section 19E of the Race Relations Act 1976 (c. 74) (monitor of immigration exception), 30
- (b) section 34 of the Nationality, Immigration and Asylum Act 2002 (c. 41) (Monitor of Accommodation Centres),
- (c) section 111 of that Act (monitor of certification of claims as unfounded), and 35
- (d) section 142 of that Act (Advisory Panel on Country Information).

54 Prescribed matters

- (1) In sections 47 to 52 “prescribed” means prescribed by order of the Secretary of State.
- (2) An order under any of those sections— 40
 - (a) may make provision generally or only for specified purposes,

- (b) may make different provision for different purposes, and
(c) may include incidental or transitional provision.
- (3) An order under any of those sections prescribing a person may specify –
(a) one or more persons, or
(b) a class of person. 5
- (4) An order under any of those sections –
(a) shall be made by statutory instrument, and
(b) shall be subject to annulment in pursuance of a resolution of either House of Parliament.
- 55 Senior President of Tribunals 10**
- (1) At the end of section 43(3) of the Tribunals, Courts and Enforcement Act 2007 (report by Senior President of Tribunals) add –
“, and
(e) cases coming before the Asylum and Immigration Tribunal.”
- (2) In exercising the function under section 43 of the Tribunals, Courts and Enforcement Act 2007 the Senior President of Tribunals shall have regard to – 15
(a) the functions of the Chief Inspector of the Border and Immigration Agency, and
(b) in particular, the Secretary of State’s power to request the Chief Inspector to report about specified matters. 20
- General*
- 56 Money**
- The following shall be paid out of money provided by Parliament –
(a) any expenditure of a Minister of the Crown in consequence of this Act, and 25
(b) any increase attributable to this Act in sums payable out of money provided by Parliament under another enactment.
- 57 Repeals**
- The enactments listed in the Schedule are repealed to the extent specified.
- 58 Commencement 30**
- (1) Section 17 comes into force on the day on which this Act is passed.
(2) The other preceding provisions of this Act shall come into force in accordance with provision made by the Secretary of State by order.
(3) An order – 35
(a) may make provision generally or only for specified purposes,
(b) may make different provision for different purposes, and
(c) may include incidental, consequential or transitional provision.
(4) In particular, transitional provision –

- (a) in the case of an order commencing section 16, may permit the adding of a condition to leave given before the passing of this Act;
 - (b) in the case of an order commencing section 24, may permit an order to be made in proceedings instituted before the passing of this Act;
 - (c) in the case of an order commencing section 25, may permit an order or regulations to have effect in relation to property which came into the possession of an immigration officer or the Secretary of State before the passing of this Act; 5
 - (d) in the case of an order commencing section 31 –
 - (i) may provide for the section to apply to persons convicted before the passing of this Act who are in custody at the time of commencement or whose sentences are suspended at the time of commencement; 10
 - (ii) may modify the application of the section in relation to those persons so as to disapply, or apply only to a specified extent, Condition 2. 15
- (5) An order shall be made by statutory instrument.

59 Extent

- (1) Sections 1 to 4, 24 and 30(1) and (2) extend to –
 - (a) England and Wales, and 20
 - (b) Northern Ireland.
- (2) Other provisions of this Act extend (subject to subsection (3)) to –
 - (a) England and Wales,
 - (b) Scotland, and
 - (c) Northern Ireland. 25
- (3) A provision of this Act which amends another Act shall (subject to subsection (1)) have the same extent as the relevant part of the amended Act (ignoring extent by virtue of an Order in Council).
- (4) Her Majesty may by Order in Council direct that a provision of this Act is to extend, with or without modification or adaptation, to –
 - (a) any of the Channel Islands;
 - (b) the Isle of Man. 30

60 Citation

- (1) This Act may be cited as the UK Borders Act 2007.
- (2) A reference (in any enactment, including one passed or made before this Act) to “the Immigration Acts” is to –
 - (a) the Immigration Act 1971 (c. 77),
 - (b) the Immigration Act 1988 (c. 14),
 - (c) the Asylum and Immigration Appeals Act 1993 (c. 23),
 - (d) the Asylum and Immigration Act 1996 (c. 49), 40
 - (e) the Immigration and Asylum Act 1999 (c. 33),
 - (f) the Nationality, Immigration and Asylum Act 2002 (c. 41),
 - (g) the Asylum and Immigration (Treatment of Claimants, etc.) Act 2004 (c. 19),

-
- (h) the Immigration, Asylum and Nationality Act 2006 (c. 13), and
 - (i) this Act.
 - (3) Section 64(2) of the Immigration, Asylum and Nationality Act 2006 (meaning of “Immigration Acts”) shall cease to have effect.
 - (4) In the definition of “The Immigration Acts” in Schedule 1 to the Interpretation Act 1978 (c. 30) (defined expressions) for “section 64 of the Immigration, Asylum and Nationality Act 2006” substitute “section 60 of the UK Borders Act 2007”.

SCHEDULE

Section 57

REPEALS

<i>Short title and chapter</i>	<i>Extent of repeal</i>	
Immigration Act 1971 (c. 77)	After section 3(1)(c)(ii), the word “and”.	
Race Relations Act 1976 (c. 74)	Section 19E.	5
Immigration and Asylum Act 1999 (c. 33)	Section 20(1)(d).	
Nationality, Immigration and Asylum Act 2002 (c. 41)	Section 34. Section 111. Section 130. Section 142.	10
Commissioners for Revenue and Customs Act 2005 (c. 11)	Paragraphs 17 and 20 of Schedule 2.	
Immigration, Asylum and Nationality Act 2006 (c. 13)	Section 64(2).	15
Tribunals, Courts and Enforcement Act 2007	In section 43(3) the word “and” after paragraph (c).	

UK Borders Bill

A

B I L L

To make provision about immigration and asylum; and for connected purposes.

Brought from the Commons on 10th May 2007

Ordered to be Printed, 10th May 2007

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PUBLISHED BY AUTHORITY OF THE HOUSE OF LORDS
LONDON – THE STATIONERY OFFICE LIMITED
Printed in the United Kingdom by
The Stationery Office Limited
£x.xx

HL Bill 68

(xxxxxx)

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