

# Financial Services Bill

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## EXPLANATORY NOTES

Explanatory notes to the Bill, prepared by the Treasury, are published separately as HL Bill 26 – EN.

## EUROPEAN CONVENTION ON HUMAN RIGHTS

Lord Myners has made the following statement under section 19(1)(a) of the Human Rights Act 1998:

In my view the provisions of the Financial Services Bill are compatible with the Convention rights.

# Financial Services Bill

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## CONTENTS

### *Council for Financial Stability*

- 1 Council for Financial Stability
- 2 Proceedings of the Council
- 3 Annual report
- 4 Definitions

### *Objectives of FSA etc*

- 5 Financial stability objective
- 6 Enhancing public understanding of financial matters etc
- 7 Meeting FSA's regulatory objectives
- 8 Promotion of international regulation and supervision

### *Remuneration of executives of authorised persons*

- 9 Executives' remuneration reports
- 10 Executives' remuneration reports: supplementary
- 11 Rules made by FSA about remuneration

### *Recovery and resolution plans*

- 12 Rules made by FSA about recovery and resolution plans

### *Short selling*

- 13 Power of FSA to prohibit, or require disclosure of, short selling

### *FSA's disciplinary powers*

- 14 Suspending permission to carry on regulated activities etc
- 15 Removal of restriction on imposing a penalty and cancelling authorisation
- 16 Performance of controlled function without approval
- 17 Approved persons guilty of misconduct

### *Collective proceedings*

- 18 Collective proceedings orders
- 19 Collective proceedings: "opt-in" and "opt-out" bases

- 20 Judgments and orders: effect on represented persons
- 21 Meaning of “financial services claim”
- 22 Regulations about collective proceedings
- 23 Regulations under section 22(1): damages
- 24 Rules of court about collective proceedings
- 25 Definitions

*Other measures to protect consumers*

- 26 Consumer redress schemes
- 27 Restrictions on provision of credit card cheques

*Financial Services Compensation Scheme*

- 28 Contribution to costs of special resolution regime
- 29 Power to require FSCS manager to act in relation to other schemes

*Powers to require information*

- 30 Information relating to financial stability
- 31 Asset protection scheme etc

*Banking Act 2009*

- 32 Services forming part of recognised inter-bank payment systems
- 33 Minor amendments of provision made by Banking Act 2009

*Director of Savings*

- 34 Administration of court funds by Director of Savings

*General*

- 35 Orders or regulations
- 36 Minor and consequential amendments
- 37 Extent
- 38 Commencement
- 39 Short title

- 
- Schedule 1 – Further provision about the consumer financial education body
  - Schedule 2 – Minor and consequential amendments
    - Part 1 – Amendments of Financial Services and Markets Act 2000
    - Part 2 – Amendments of other legislation

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**B I L L**

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Make provision amending the Financial Services and Markets Act 2000, including provision about financial education, and other provision about financial services and markets; and to make provision for the administration of court funds by the Director of Savings.

**B**E IT ENACTED by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:—

*Council for Financial Stability*

**1 Council for Financial Stability**

- (1) There is to be a Council for Financial Stability consisting of—
- (a) the Chancellor of the Exchequer,
  - (b) the chair of the FSA, and 5
  - (c) the Governor of the Bank of England.
- (2) The Chancellor of the Exchequer is to be the chair of the Council.
- (3) The Council must—
- (a) keep under review matters affecting the stability of the UK financial system, and 10
  - (b) co-ordinate any action taken, or to be taken, by the relevant authorities for the purpose of protecting or enhancing the stability of that system.
- (4) Among other things, the duty under subsection (3) requires the Council to—
- (a) keep under review the impact (if any) on the stability of the UK financial system of events or circumstances outside the United Kingdom (as well as in the United Kingdom), and 15
  - (b) co-ordinate any action taken by the relevant authorities to promote international financial regulation and supervision where the action is taken for the purpose of protecting or enhancing the stability of the UK financial system. 20

- (5) The Treasury may prepare a statement containing further provision with respect to the exercise by the Council of its functions.
- (6) The statement may –
- (a) specify particular objectives to be met by the Council in exercising its functions, 5
  - (b) specify matters to which the Council must have regard in exercising its functions,
  - (c) make provision about the procedure of the Council, and
  - (d) include any other provision that the Treasury consider would facilitate the effective exercise by the Council of its functions. 10
- (7) The Treasury must keep the statement under review.
- (8) Before preparing (or revising) the statement, the Treasury must consult –
- (a) the FSA, and
  - (b) the Bank of England.
- (9) As soon as reasonably practicable after preparing (or revising) the statement, the Treasury must lay a copy before Parliament. 15

## 2 Proceedings of the Council

- (1) The Council must meet in each quarter of each calendar year to consider strategic issues relating to its functions under section 1(3).
- (2) Where the FSA or the Bank of England publishes a report setting out its opinion of the risks to the stability of the UK financial system, the Council must consider the report at the Council's next quarterly meeting. 20
- (3) Where the Treasury prepares a draft report under section 3, the Council must consider the draft at the Council's next quarterly meeting.
- (4) The Council must publish minutes of each of its quarterly meetings. 25
- (5) Subsection (4) does not apply to –
- (a) minutes of any proceedings relating to matters which are commercially confidential,
  - (b) minutes of any proceedings relating to any action to be taken by any of the relevant authorities the purpose of which may be impeded or frustrated by publication, or 30
  - (c) anything which, if published, might pose a threat to the stability of the UK financial system.
- (6) In addition to its quarterly meetings, the Council may meet at other times.
- (7) If a member of the Council is unable to take part in any of its proceedings, the member may appoint someone else to represent the interests of the member in the proceedings. 35
- (8) In the case of an appointment by the Chancellor of the Exchequer, the person appointed is also to act as the chair of the Council.

## 3 Annual report 40

- (1) At least once a year, the Treasury must prepare a report on –

- (a) the activities which the Council has carried on during the period covered by the report, and
  - (b) any matters which, in the opinion of the Treasury, had special significance for the stability of the UK financial system in that period.
- (2) The Treasury must lay a copy of the report, or a copy of the report with the omissions mentioned in subsection (3), before Parliament. 5
- (3) The copy of the annual report laid before Parliament may omit—
- (a) anything in the report relating to matters which are commercially confidential,
  - (b) anything in the report relating to any action to be taken by any of the relevant authorities the purpose of which may be impeded or frustrated by being included in the report laid before Parliament, or 10
  - (c) anything which, if included in the report laid before Parliament, might pose a threat to the stability of the UK financial system.
- 4 Definitions** 15
- In sections 1 to 3 and this section—
- “the Council” means the Council for Financial Stability,
  - “the FSA” means the Financial Services Authority,
  - “international financial regulation and supervision” means—
- (a) the regulation and supervision by an international body or organisation of the financial systems operating in different countries or territories, and 20
  - (b) the regulation and supervision by an authority in a particular country or territory of the financial system operating in that country or territory, 25
- “the relevant authorities” means—
- (a) the Treasury,
  - (b) the FSA, and
  - (c) the Bank of England, and
- “the UK financial system” means the financial system operating in the United Kingdom. 30

*Objectives of FSA etc*

- 5 Financial stability objective**
- (1) The Financial Services and Markets Act 2000 is amended as follows.
- (2) In section 2(2) (the FSA’s regulatory objectives), after paragraph (a) insert— 35
- “(ab) financial stability;”.
- (3) After section 3 insert—
- “3A Financial stability**
- (1) The financial stability objective is: contributing to the protection and enhancement of the stability of the UK financial system. 40
  - (2) In considering that objective the Authority must have regard to—

- (a) the economic and fiscal consequences for the United Kingdom of instability of the UK financial system;
  - (b) the effects (if any) on the growth of the economy of the United Kingdom of anything done for the purpose of meeting that objective; and 5
  - (c) the impact (if any) on the stability of the UK financial system of events or circumstances outside the United Kingdom (as well as in the United Kingdom).
- (3) The Authority must, consulting the Treasury, determine and review its strategy in relation to the financial stability objective.” 10

## 6 Enhancing public understanding of financial matters etc

- (1) The Financial Services and Markets Act 2000 is amended as follows.
- (2) In section 2(2) (the FSA’s regulatory objectives), omit paragraph (b) (which provides that public awareness is one of those objectives).
- (3) Omit section 4 (public awareness). 15
- (4) After section 6 insert –

*“Enhancing public understanding of financial matters etc*

### 6A Enhancing public understanding of financial matters etc

- (1) The Authority must establish a body corporate (“the consumer financial education body”) whose function (“the consumer financial education function”) is to enhance – 20
  - (a) the understanding and knowledge of members of the public of financial matters (including the UK financial system); and
  - (b) the ability of members of the public to manage their own financial affairs. 25
- (2) The consumer financial education function includes, in particular –
  - (a) promoting awareness of the benefits of financial planning;
  - (b) promoting awareness of the financial advantages and disadvantages in relation to the supply of particular kinds of goods or services; 30
  - (c) promoting awareness of the benefits and risks associated with different kinds of financial dealing (which includes informing the Authority and other bodies of those benefits and risks);
  - (d) the publication of educational materials or the carrying out of other educational activities; and 35
  - (e) the provision of information and advice to members of the public.
- (3) Schedule 1A makes further provision about the consumer financial education body.”
- (5) After Schedule 1 insert the Schedule 1A set out in Schedule 1 to this Act. 40
- (6) If members of staff of the FSA are transferred to the consumer financial education body, the transfer is to be regarded for the purposes of TUPE as a relevant transfer, whether or not it would otherwise be so regarded.

- (7) In subsection (6) –  
 “the consumer financial education body” has the same meaning as in section 6A of the Financial Services and Markets Act 2000,  
 “the FSA” means the Financial Services Authority, and  
 “TUPE” means the Transfer of Undertakings (Protection of Employment) Regulations 2006. 5

## 7 Meeting FSA’s regulatory objectives

- (1) The Financial Services and Markets Act 2000 is amended as follows.
- (2) In section 44(3) (refusal of application by authorised person to vary or cancel its Part IV permission), for the words from “to it –” to the end substitute “to it that it is desirable to refuse the application in order to meet any of its regulatory objectives.” 10
- (3) In section 45 (variation or cancellation of Part IV permissions: FSA’s own-initiative power) –
- (a) in subsection (1), for paragraph (c) substitute – 15  
 “(c) it is desirable to exercise the power in order to meet any of its regulatory objectives.”, and
- (b) after that subsection insert –  
 “(1A) For the purposes of subsection (1)(c) it does not matter whether there is a relationship between the authorised person and the persons whose interests will be protected by the exercise of the power under this section.” 20
- (4) In section 138(1) and (1A) (general rule-making power), for “protecting the interests of consumers” substitute “meeting any of its regulatory objectives”.
- (5) In section 194 (general grounds on which power of intervention is exercisable) – 25
- (a) in subsection (1), for paragraph (c) substitute –  
 “(c) it is desirable to exercise the power in order to meet any of its regulatory objectives.”, and
- (b) after that subsection insert – 30  
 “(1A) For the purposes of subsection (1)(c) it does not matter whether there is a relationship between the incoming firm and the persons whose interests will be protected by the exercise of the power of intervention.”

## 8 Promotion of international regulation and supervision 35

In the Financial Services and Markets Act 2000, after section 6A (which is



inserted by section 6(4) above) insert—

*“International regulation and supervision*

**6B Duty of Authority to promote international regulation and supervision**

- |     |   |    |
|-----|---|----|
| (1) | The Authority must take such steps to promote international financial regulation and supervision as it considers are best calculated to meet its financial stability objective. | 5  |
| (2) | Those steps are to include representing the interests of the United Kingdom when participating in discussions relating to international financial regulation and supervision.   | 10 |
| (3) | In discharging the duty under subsection (1) the Authority must have regard to—   |    |
|     | (a) any principles appearing to it to represent principles of best practice in relation to international financial regulation and supervision; and                              | 15 |
|     | (b) the desirability of maintaining the competitive position of the United Kingdom in respect of financial services and markets.  |    |
| (4) | “International financial regulation and supervision” means—   |    |
|     | (a) the regulation and supervision by an international body or organisation of the financial systems operating in different countries or territories; and                       | 20 |
|     | (b) the regulation and supervision by an authority in a particular country or territory of the financial system operating in that country or territory.                         |    |
| (5) | “Financial system” includes—  | 25 |
|     | (a) financial markets and exchanges;  |    |
|     | (b) activities that would be regulated activities if carried on in the United Kingdom; and  |    |
|     | (c) other activities connected with financial markets and exchanges.”   | 30 |

*Remuneration of executives of authorised persons*

**9 Executives’ remuneration reports**

- |     |  |    |
|-----|--|----|
| (1) | The Treasury may make provision by regulations about the preparation, approval and disclosure of executives’ remuneration reports. |    |
| (2) | An executives’ remuneration report is a report containing information about—   | 35 |
|     | (a) the remuneration of relevant executives of an authorised person, or  |    |
|     | (b) anything connected with the remuneration of relevant executives of an authorised person.                                       |    |
| (3) | The following are relevant executives of an authorised person—   |    |
|     | (a) officers of the authorised person,   | 40 |
|     | (b) employees of the authorised person who fall within a prescribed description, and   |    |

- (c) other individuals who have a prescribed connection with the authorised person.
- (4) The individuals who may fall within subsection (3)(c) include any description of—
- (a) individuals who provide services, or whose services are provided (directly or indirectly), to the authorised person, or
  - (b) individuals who are officers or employees of a member of the same group as the authorised person.
- (5) Regulations under this section may apply in relation to a prescribed description of authorised person.
- (6) The first regulations under this section are subject to affirmative resolution procedure.
- (7) Any subsequent regulations under this section that—
- (a) require additional matter to be contained in an executives' remuneration report, or
  - (b) otherwise render the requirements imposed as a result of this section more onerous,
- are subject to affirmative resolution procedure.
- (8) All other regulations under this section are subject to negative resolution procedure.
- 10 Executives' remuneration reports: supplementary**
- (1) Regulations under section 9 may, in particular, make provision as to—
- (a) the information that must be contained in an executives' remuneration report,
  - (b) how information is to be set out in the report, and
  - (c) what is to be the auditable part of the report.
- (2) The information that may be required to be contained in an executives' remuneration report includes—
- (a) information corresponding to information that could be required by regulations under section 421 of the Companies Act 2006 to be contained in a directors' remuneration report, and
  - (b) information comparing the remuneration of relevant executives of an authorised person with the remuneration of employees of the authorised person who fall within a prescribed description.
- (3) Regulations under section 9 may, in particular, make provision —
- (a) for the filing of executives' remuneration reports with the registrar of companies for any part of the United Kingdom or with the FSA, and
  - (b) for the publication by the FSA of reports filed with it.
- (4) Regulations under section 9 may apply any provision made by or under the Companies Act 2006 relating to directors' remuneration reports, subject to such exceptions, adaptations and modifications as the Treasury consider appropriate.
- (5) The provisions that may be applied include provisions creating offences; but the regulations may not impose a liability for an offence which is more onerous than the liability for the offence under the applied provision.

- (6) Regulations under section 9 may provide that any requirement imposed on an authorised person by the regulations is to be treated for the purposes of prescribed provisions of the Financial Services and Markets Act 2000 as if it had been imposed on the person by a provision of that Act.
- (7) For the purposes of section 9 and this section – 5  
 “authorised person” has the same meaning as in the Financial Services and Markets Act 2000 (see section 31),  
 “the FSA” means the Financial Services Authority,  
 “group” has the same meaning as in the Financial Services and Markets Act 2000 (see section 421), 10  
 “officer” –  
 (a) in relation to a partnership, means a partner, and  
 (b) in relation to a body corporate whose affairs are managed by its members, means a member, and  
 “prescribed” means specified in, or determined in accordance with, regulations under section 9. 15

## 11 Rules made by FSA about remuneration

In the Financial Services and Markets Act 2000, after section 139 insert –

### “139A General rules about remuneration

- (1) The Authority must exercise its power to make general rules so as to make rules requiring each authorised person (or each authorised person of a specified description) to have, and act in accordance with, a remuneration policy. 20
- (2) A “remuneration policy” is a policy about the remuneration by the authorised person of – 25  
 (a) officers,  
 (b) employees, and  
 (c) other persons,  
 of a specified description.
- (3) The rules must secure that any remuneration policy that an authorised person is required by the rules to have is consistent with – 30  
 (a) the effective management of risks; and  
 (b) the Implementation Standards.
- (4) When making rules about remuneration policies, the Authority must have regard to any other international standards about the remuneration of individuals working in the financial sector (or certain such individuals). 35
- (5) The Treasury may direct the Authority to consider whether the remuneration policies of authorised persons specified in the direction (or of authorised persons of a description so specified) comply with requirements imposed by the rules as to the contents of the policies. 40
- (6) Before giving a direction under subsection (5), the Treasury must consult the Authority.
- (7) If the Authority considers that a remuneration policy fails to make provision which complies with the requirements mentioned in 45

- subsection (5), the Authority must take such steps as it considers appropriate to deal with the failure.
- (8) The steps that the Authority may take include requiring the remuneration policy to be revised.
- (9) General rules may – 5
- (a) prohibit persons (or persons of a specified description) from being remunerated in a specified way;
  - (b) provide that any provision of an agreement that contravenes such a prohibition is void; and
  - (c) provide for the recovery of any payment made, or other property transferred, in pursuance of a provision that is void by virtue of paragraph (b). 10
- (10) A prohibition may be imposed under subsection (9)(a) only for the purpose of ensuring that the provision of remuneration is consistent with – 15
- (a) the effective management of risks; or
  - (b) the Implementation Standards.
- (11) A provision that, at the time the rules are made, is contained in an agreement made before that time may not be rendered void under subsection (9)(b) unless it is subsequently amended so as to contravene a prohibition under subsection (9)(a). 20
- (12) In this section –
- “the Implementation Standards” means the Implementation Standards for Principles for Sound Compensation Practices, issued by the Financial Stability Board on 25 September 2009; and
  - “specified” (except in subsection (5)) means specified by the rules. 25
- (13) References to the Implementation Standards or to international standards of a kind mentioned in subsection (4) are to standards that are for the time being in force.” 30

*Recovery and resolution plans*

**12 Rules made by FSA about recovery and resolution plans**

- (1) In the Financial Services and Markets Act 2000, after section 139A (which is inserted by section 11 above) insert –
- “139B Rules about recovery plans 35**
- (1) The Authority must exercise its power to make general rules so as to make rules requiring each authorised person (or each authorised person of a specified description) to prepare, and keep up-to-date, a recovery plan.
  - (2) A “recovery plan” is a document containing information within subsection (3) or (4) of a specified description. 40
  - (3) Information is within this subsection if it relates to action to be taken to secure that, in the event of specified circumstances affecting the

- carrying on of the business (or any part of the business) of the authorised person –
- (a) the business of the authorised person, or
  - (b) a specified part of the business of the authorised person,
- is capable of being carried on (whether or not by the authorised person and whether or not in the same way as previously). 5
- (4) Information is within this subsection if it would facilitate the carrying on of the business (or any part of the business) of the authorised person by any other person.
- (5) The Authority must consider whether each recovery plan makes satisfactory provision in relation to the matters required by the rules to be covered by the plan. 10
- (6) If the Authority considers that a recovery plan fails to make satisfactory provision in relation to any such matter, the Authority must take such steps as it considers appropriate to deal with the failure. 15
- (7) The steps that the Authority may take include requiring the recovery plan to be revised.
- (8) The authorised persons subject to general rules about recovery plans must include authorised persons in relation to whom any power under Part 1 of the Banking Act 2009 (special resolution regime) is exercisable. 20
- (9) Before preparing a draft of general rules about recovery plans having effect in relation to those persons, the Authority must consult –
- (a) the Treasury; and
  - (b) the Bank of England.
- 139C Rules about resolution plans** 25
- (1) The Authority must exercise its power to make general rules so as to make rules requiring each authorised person (or each authorised person of a specified description) to prepare, and keep up-to-date, a resolution plan.
- (2) A “resolution plan” is a document containing information within subsection (3) or (4) of a specified description. 30
- (3) Information is within this subsection if it relates to action to be taken in the event of –
- (a) circumstances arising in which it is likely that the business (or any part of the business) of the authorised person will fail; or
  - (b) the failure of the business (or any part of the business) of the authorised person. 35
- (4) Information is within this subsection if it would facilitate anything falling to be done by any person in consequence of that failure.
- (5) An example of information within subsection (4) is information that, in the event of that failure, would facilitate – 40
- (a) planning by the Treasury in relation to the possible exercise of any of their powers under Part 1 of the Banking Act 2009; or
  - (b) planning by the Bank of England in relation to the possible exercise of any of its powers under Part 1, 2 or 3 of that Act. 45

- (6) The Authority must consider whether each resolution plan makes satisfactory provision in relation to the matters required by the rules to be covered by the plan.
- (7) If the Authority considers that a resolution plan fails to make satisfactory provision in relation to any such matter, the Authority must take such steps as it considers appropriate to deal with the failure. 5
- (8) The steps that the Authority may take include requiring the resolution plan to be revised.
- (9) The authorised persons subject to general rules about resolution plans must include authorised persons in relation to whom any power under Part 1 of the Banking Act 2009 is exercisable. 10
- (10) Before preparing a draft of general rules about resolution plans having effect in relation to those persons, the Authority must consult –
- (a) the Treasury; and
  - (b) the Bank of England. 15

#### **139D Sections 139B and 139C: interpretation**

- (1) In sections 139B and 139C any reference to the taking of action includes the taking of action by –
- (a) the authorised person;
  - (b) any other person in the same group as the authorised person; or 20
  - (c) a partnership of which the authorised person is a member.
- (2) In subsection (1)(b) the definition of “group” in section 421 applies with the omission of subsection (1)(e) and (f) of that section.
- (3) For the purposes of section 139C the cases in which the business (or any part of the business) of the authorised person is to be regarded as having failed include – 25
- (a) the insolvency or bankruptcy of the authorised person;
  - (b) the authorised person entering into administration; and
  - (c) a power under Part 1 of the Banking Act 2009 being exercised in relation to the authorised person. 30
- (4) In sections 139B and 139C references to the business of an authorised person include the business of –
- (a) any person in the same group as the authorised person; and
  - (b) a partnership of which the authorised person is a member;
- and, accordingly, references in subsection (3)(a) to (c) of this section to the authorised person include any person within paragraph (a) or (b). 35
- (5) In sections 139B and 139C “specified” means specified in general rules.
- (6) In this section –
- “administration” includes administration under Part 3 of the Banking Act 2009;
  - “insolvency” includes insolvency under Part 2 of that Act. 40

#### **139E Rules about recovery and resolution plans: supplementary provision**

- (1) General rules about recovery or resolution plans may, in particular –

- (a) impose a requirement on authorised persons to collect, and keep up-to-date, information of a description specified in the rules; and
  - (b) make provision as to the inclusion in the plans of information in respect of the steps to be taken to ensure compliance with that requirement. 5
- (2) If the Authority considers that an authorised person has contravened that requirement, the Authority may require the authorised person to appoint a skilled person to collect or update the information in question. 10
- (3) References in this section to a skilled person are to a person –
  - (a) nominated or approved by the Authority; and
  - (b) appearing to the Authority to have the skills necessary to collect or update the information in question.
- (4) The skilled person may require any person to provide all such assistance as the skilled person may reasonably require to collect or update the information in question. 15
- (5) A requirement imposed by subsection (4) is enforceable, on the application of the Authority, by an injunction or, in Scotland, by an order for specific performance under section 45 of the Court of Session Act 1988. 20
- (6) A contractual or other requirement imposed on a person (“P”) to keep any information in confidence does not apply if –
  - (a) the information is or may be relevant to anything required to be done as a result of section 139B or 139C or this section; 25
  - (b) an authorised person or a skilled person requests or requires P to provide the information for the purpose of securing that those things are done; and
  - (c) the Authority has approved the making of the request or the imposition of the requirement before it is made or imposed. 30
- (7) General rules about recovery or resolution plans may, in particular, make provision about the form of the plans.
- (8) When making general rules about recovery or resolution plans, the Authority must have regard to any international standards about documents whose purpose corresponds to the purpose of recovery or resolution plans. 35

### **139F Special provision in relation to resolution plans**

- (1) In the case of resolution plans required to be prepared by general rules, the Authority must consult –
  - (a) the Treasury, and 40
  - (b) the Bank of England (“the Bank”),
 about the adequacy of the plans so far as relating to any matter which may be relevant to the exercise by the Treasury or the Bank of any power under Part 1, 2 or 3 of the Banking Act 2009.
- (2) After being consulted under subsection (1) – 45

- (a) the Treasury or the Bank may notify the Authority that, in the opinion of the Treasury or the Bank, a resolution plan fails to make satisfactory provision in relation to any such matter; and
- (b) if the Treasury or the Bank give a notification under paragraph (a), the Treasury or the Bank must give reasons for being of that opinion to the Authority. 5
- (3) The Authority must have regard to any notification given under paragraph (a) of subsection (2) before considering whether any resolution plan makes satisfactory provision in relation to any such matter. 10
- (4) If—
- (a) a notification is given under that paragraph, but
- (b) the Authority is nonetheless of the opinion that the resolution plan makes satisfactory provision in relation to any such matter, the Authority must give reasons for being of that opinion to the person who gave the notification.” 15
- (2) The Treasury may by order require the FSA to make, by a date specified in the order, recovery plan rules, or resolution plan rules, which impose requirements on authorised persons who are of a description specified in the order. 20
- (3) Before making an order under subsection (2), the Treasury must consult the FSA.
- (4) An order under subsection (2) is subject to negative resolution procedure.
- (5) In this section—
- “the FSA” means the Financial Services Authority, 25
- “recovery plan rules” means general rules imposing requirements of a kind mentioned in section 139B(1) of the Financial Services and Markets Act 2000, and
- “resolution plan rules” means general rules imposing requirements of a kind mentioned in section 139C(1) of that Act. 30

*Short selling*

**13 Power of FSA to prohibit, or require disclosure of, short selling**

In the Financial Services and Markets Act 2000, after Part 8 insert—

**“PART 8A**

SHORT SELLING 35

*Short selling rules*

**131B Short selling rules**

- (1) The Authority may make rules prohibiting in specified cases persons from engaging in short selling in relation to relevant financial instruments (or relevant financial instruments of a specified description). 40



- (2) The Authority may make rules requiring –
- (a) a person who has engaged in short selling in relation to relevant financial instruments (or relevant financial instruments of a specified description), or
  - (b) an authorised person of a specified description who has acted on behalf of such a person,
- to disclose in specified cases specified information, or information of a specified description, about the short selling. 5
- (3) Rules under subsection (2) may specify the time by which, and the way in which, the disclosure must be made (and may in particular provide for the information to be disclosed to the Authority or published in a specified way). 10
- (4) Rules under subsection (2) may apply in relation to short selling engaged in before the rules are made where the resulting short position is still open when the rules are made. 15
- (5) The reference to a short position being open is to be read in accordance with provision made by the rules.
- (6) Rules under this section may apply to short selling wholly outside the United Kingdom by persons outside the United Kingdom, but only in so far as the rules relate to UK financial instruments. 20
- (7) The description of relevant financial instruments that may be specified by the rules includes relevant financial instruments issued by a specified person.
- (8) Rules under this section are referred to in this Part as “short selling rules”. 25
- 131C Short selling rules: definitions etc**
- (1) This section supplements section 131B.
- (2) The cases in which a person (“S”) engages in short selling in relation to a financial instrument (a “shorted instrument”) include any case where – 30
- (a) S enters into a transaction which creates, or relates to, another financial instrument; and
  - (b) the effect (or one of the effects) of the transaction is to confer a financial advantage on S in the event of a decrease in the price or value of the shorted instrument. 35
- (3) “Financial instrument” has the meaning given by Article 4.1(17) of the markets in financial instruments directive.
- (4) “Relevant financial instrument” means a financial instrument that – 40
- (a) is admitted to trading on a regulated market or on any other prescribed market in an EEA State; or
  - (b) has such other connection with a market in an EEA State as may be specified.
- (5) “Specified” means specified by short selling rules.
- (6) “UK financial instrument” means a financial instrument that is admitted to trading on a market in the United Kingdom. 45

- (7) In the case of a financial instrument that is admitted to trading on—  
 (a) a market in the United Kingdom or another EEA State, and  
 (b) one or more markets in a country or territory, or countries or territories, anywhere else in the world,  
 short selling rules may apply in relation to trading on both or all markets. 5
- (8) In any case where—  
 (a) a financial instrument (“instrument A”) is admitted to trading on a market in the United Kingdom or another EEA State,  
 (b) another financial instrument (“instrument B”) is admitted to trading on one or more markets in a country or territory, or countries or territories, anywhere else in the world, and 10  
 (c) the price or value of instrument A depends on the price or value of instrument B (or vice versa),  
 short selling rules may apply in relation to trading on both or all markets. 15
- (9) In subsection (4)(a) “regulated market” has the meaning given by Article 4.1(14) of the markets in financial instruments directive.
- (10) References in this section to a market in a country or territory are to a market situated or operating in the country or territory. 20

#### **131D Short selling rules: procedure in urgent cases**

- (1) The Authority may make short selling rules (and may subsequently amend those rules) without complying with section 155 (consultation in relation to proposed rules) if it considers that it is necessary to do so, in order to— 25  
 (a) maintain confidence in the UK financial system; or  
 (b) protect the stability of the UK financial system.
- (2) Any rules made by virtue of subsection (1) (“emergency rules”) cease to have effect at the end of the period of three months beginning with the day on which the rules are made (“the relevant day”); but this is subject as follows. 30
- (3) The Authority may direct that emergency rules are to cease to have effect at the end of a period (not exceeding six months beginning with the relevant day) specified in the direction.
- (4) A direction under subsection (3) may be made only if, immediately before the end of the period mentioned in subsection (2), the Authority considers that it is necessary to do so, in order to— 35  
 (a) maintain confidence in the UK financial system; or  
 (b) protect the stability of the UK financial system.
- (5) Such a direction must be published by the Authority in the way appearing to the Authority to be best calculated to bring it to the attention of the public. 40
- (6) Nothing in subsection (2) or (3) prevents the Authority from revoking emergency rules before the end of the periods referred to there.

*Power to require information***131E Power to require information**

- (1) The Authority may, by notice in writing, require a person (“P”)—
- (a) to provide specified information or information of a specified description; or 5
  - (b) to produce specified documents or documents of a specified description.
- (2) This section applies only to information and documents that the Authority reasonably requires for the purpose of determining whether P, or a person connected with P, has contravened any provision of short selling rules. 10
- (3) Information or documents required under this section must be provided or produced—
- (a) before the end of such reasonable period as may be specified; and
  - (b) at such place as may be specified. 15
- (4) The Authority may require any information provided under this section to be provided in such form as it may reasonably require.
- (5) The Authority may require—
- (a) any information provided, whether in a document or otherwise, to be verified in such manner as it may reasonably require; or 20
  - (b) any document produced to be authenticated in such manner as it may reasonably require.
- (6) In this section “specified” means specified in the notice.
- (7) For the purposes of this section a person is connected with another person (“P”) if the person is or has at any relevant time been— 25
- (a) a member of P’s group;
  - (b) a controller of P;
  - (c) any other member of a partnership of which P is a member; or
  - (d) in relation to P, a person mentioned in Part 1 of Schedule 15 (reading references in that Part to the authorised person as references to P). 30

*Breach of short selling rules etc***131F Power to impose penalty or issue censure**

- (1) This section applies if the Authority is satisfied that a person has contravened— 35
- (a) any provision of short selling rules; or
  - (b) any requirement imposed on the person under section 131E.
- (2) The Authority may impose a penalty of such amount as it considers appropriate on— 40
- (a) the person who contravened the provision or requirement; or
  - (b) any person who was knowingly concerned in the contravention.

- (3) It may, instead of imposing a penalty on a person, publish a statement censuring the person.
- (4) The Authority may not take action against a person under this section after the end of the limitation period unless, before the end of that period, it has given a warning notice to the person under section 131G. 5
- (5) “The limitation period” means the period of four years beginning with the first day on which the Authority knew of the contravention.
- (6) For this purpose the Authority is to be treated as knowing of a contravention if it has information from which the contravention can reasonably be inferred. 10

### **131G Procedure and right to refer to Tribunal**

- (1) If the Authority proposes to take action against a person under section 131F, it must give the person a warning notice.
- (2) A warning notice about a proposal to impose a penalty must state the amount of the penalty. 15
- (3) A warning notice about a proposal to publish a statement must set out the terms of the statement.
- (4) If the Authority decides to take action against a person under section 131F, it must give the person a decision notice.
- (5) A decision notice about the imposition of a penalty must state the amount of the penalty. 20
- (6) A decision notice about the publication of a statement must set out the terms of the statement.
- (7) If the Authority decides to take action against a person under section 131F, the person may refer the matter to the Tribunal. 25

### **131H Duty on publication of statement**

After a statement under section 131F(3) is published, the Authority must send a copy of the statement to—

- (a) the person in respect of whom it is made; and
- (b) any person to whom a copy of the decision notice was given under section 393(4). 30

### **131I Imposition of penalties under section 131F: statement of policy**

- (1) The Authority must prepare and issue a statement of its policy with respect to—
  - (a) the imposition of penalties under section 131F; and 35
  - (b) the amount of penalties under that section.
- (2) The Authority’s policy in determining what the amount of a penalty should be must include having regard to—
  - (a) the seriousness of the contravention;
  - (b) the extent to which the contravention was deliberate or reckless; 40
  - and
  - (c) whether the person on whom the penalty is to be imposed is an individual.

- (3) The Authority may at any time alter or replace a statement issued under this section.
- (4) If a statement issued under this section is altered or replaced, the Authority must issue the altered or replaced statement.
- (5) The Authority must, without delay, give the Treasury a copy of any statement which it publishes under this section. 5
- (6) A statement issued under this section must be published by the Authority in the way appearing to the Authority to be best calculated to bring it to the attention of the public.
- (7) The Authority may charge a reasonable fee for providing a person with a copy of the statement. 10
- (8) In exercising, or deciding whether to exercise, a power under section 131F in the case of any particular contravention, the Authority must have regard to any statement of policy published under this section and in force at a time when the contravention occurred. 15

### **131J Statement of policy: procedure**

- (1) Before issuing a statement under section 131I, the Authority must publish a draft of the proposed statement in the way appearing to the Authority to be best calculated to bring it to the attention of the public.
- (2) The draft must be accompanied by notice that representations about the proposal may be made to the Authority within a specified time. 20
- (3) Before issuing the proposed statement, the Authority must have regard to any representations made to it in accordance with subsection (2).
- (4) If the Authority issues the proposed statement it must publish an account, in general terms, of – 25
  - (a) the representations made to it in accordance with subsection (2); and
  - (b) its response to them.
- (5) If the statement differs from the draft published under subsection (1) in a way which is, in the opinion of the Authority, significant, the Authority must (in addition to complying with subsection (4)) publish details of the difference. 30
- (6) The Authority may charge a reasonable fee for providing a person with a copy of a draft published under subsection (1).
- (7) This section also applies to a proposal to alter or replace a statement.” 35

### *FSA's disciplinary powers*

## **14 Suspending permission to carry on regulated activities etc**

In Part 14 of the Financial Services and Markets Act 2000 (disciplinary

measures), after section 206 insert –

**“206A Suspending permission to carry on regulated activities etc**

- (1) If the Authority considers that an authorised person has contravened a relevant requirement imposed on the person, it may –
- (a) suspend, for such period as it considers appropriate, any permission which the person has to carry on a regulated activity; or 5
  - (b) impose, for such period as it considers appropriate, such limitations or other restrictions in relation to the carrying on of a regulated activity by the person as it considers appropriate. 10
- (2) In subsection (1) –
- “permission” means any permission that the authorised person has, whether given (or treated as given) by the Authority or conferred by any provision of this Act;
  - “relevant requirement” means a requirement imposed – 15
    - (a) by or under this Act; or
    - (b) by any directly applicable Community regulation made under the markets in financial instruments directive.
- (3) The period for which a suspension or restriction is to have effect may not exceed 12 months. 20
- (4) A suspension may relate only to the carrying on of an activity in specified circumstances.
- (5) A restriction may, in particular, be imposed so as to require the person concerned to take, or refrain from taking, specified action.
- (6) The Authority may – 25
  - (a) withdraw a suspension or restriction; or
  - (b) vary a suspension or restriction so as to reduce the period for which it has effect or otherwise to limit its effect.
- (7) The power under this section may (but need not) be exercised so as to have effect in relation to all the regulated activities that the person concerned carries on. 30
- (8) Any one or more of the powers under –
  - (a) subsection (1)(a) and (b) of this section, and
  - (b) sections 205 and 206,
 may be exercised in relation to the same contravention.” 35

**15 Removal of restriction on imposing a penalty and cancelling authorisation**

In section 206 of the Financial Services and Markets Act 2000 (financial penalties), omit subsection (2) (which prevents the FSA from imposing a penalty under that section as well as withdrawing a person’s authorisation under section 33). 40

## 16 Performance of controlled function without approval

In the Financial Services and Markets Act 2000, after section 63 insert—

### *“Performance of controlled functions without approval*

#### **63A Power to impose penalties**

- (1) If the Authority is satisfied that a person (“P”) has at any time performed a controlled function without approval, it may impose a penalty on P of such amount as it considers appropriate. 5
- (2) But the Authority may not impose a penalty on P if, having considered any representations made to it in response to a warning notice, there are reasonable grounds for it to be satisfied that P— 10
  - (a) did not know, and
  - (b) could not reasonably be expected to have known,
 that P was at that time performing a controlled function without approval.
- (3) For the purposes of this section P performs a controlled function without approval at any time if at that time— 15
  - (a) P performs a controlled function under an arrangement entered into by an authorised person (“A”), or by a contractor of A, in relation to the carrying on by A of a regulated activity; and
  - (b) the performance by P of the function was not approved under section 59. 20
- (4) The Authority may not impose a penalty under this section after the end of the limitation period unless, before the end of that period, it has given a warning notice to the person concerned under section 63B(1).
- (5) “The limitation period” means the period of four years beginning with the first day on which the Authority knew that the person concerned had performed a controlled function without approval. 25
- (6) For this purpose the Authority is to be treated as knowing that a person has performed a controlled function without approval if it has information from which that can reasonably be inferred. 30
- (7) Any expression which is used both in this section and section 59 has the same meaning in this section as in that section.

#### **63B Procedure and right to refer to Tribunal**

- (1) If the Authority proposes to impose a penalty on a person under section 63A, it must give the person a warning notice. 35
- (2) A warning notice must state the amount of the penalty.
- (3) If the Authority decides to impose a penalty on a person under section 63A, it must give the person a decision notice.
- (4) A decision notice must state the amount of the penalty.
- (5) If the Authority decides to impose a penalty on a person under section 63A, the person may refer the matter to the Tribunal. 40

**63C Statement of policy**

- (1) The Authority must prepare and issue a statement of its policy with respect to—
  - (a) the imposition of penalties under section 63A; and
  - (b) the amount of penalties under that section. 5
- (2) The Authority's policy in determining what the amount of a penalty should be must include having regard to—
  - (a) the conduct of the person on whom the penalty is to be imposed;
  - (b) the length of the period during which the person performed a controlled function without approval; and 10
  - (c) whether the person on whom the penalty is to be imposed is an individual.
- (3) The Authority may at any time alter or replace a statement issued under this section. 15
- (4) If a statement issued under this section is altered or replaced, the Authority must issue the altered or replaced statement.
- (5) The Authority must, without delay, give the Treasury a copy of any statement which it publishes under this section.
- (6) A statement issued under this section must be published by the Authority in the way appearing to the Authority to be best calculated to bring it to the attention of the public. 20
- (7) The Authority may charge a reasonable fee for providing a person with a copy of the statement.
- (8) In exercising, or deciding whether to exercise, its power under section 63A in the case of any particular person, the Authority must have regard to any statement of policy published under this section and in force at a time when the person concerned performed a controlled function without approval. 25

**63D Statement of policy: procedure** 30

- (1) Before issuing a statement under section 63C, the Authority must publish a draft of the proposed statement in the way appearing to the Authority to be best calculated to bring it to the attention of the public.
- (2) The draft must be accompanied by notice that representations about the proposal may be made to the Authority within a specified time. 35
- (3) Before issuing the proposed statement, the Authority must have regard to any representations made to it in accordance with subsection (2).
- (4) If the Authority issues the proposed statement it must publish an account, in general terms, of—
  - (a) the representations made to it in accordance with subsection (2); and
  - (b) its response to them. 40
- (5) If the statement differs from the draft published under subsection (1) in a way which is, in the opinion of the Authority, significant, the



Authority must (in addition to complying with subsection (4)) publish details of the difference.

(6) The Authority may charge a reasonable fee for providing a person with a copy of a draft published under subsection (1).

(7) This section also applies to a proposal to alter or replace a statement.” 5

## 17 Approved persons guilty of misconduct

(1) Section 66 of the Financial Services and Markets Act 2000 (performance of regulated activities: disciplinary powers) is amended as follows.

(2) In subsection (3) –

(a) in the opening words, for “it may –” substitute “it may do one or more of the following –”, and 10

(b) after paragraph (a) (but before the “or” at the end of it) insert –

“(aa) suspend, for such period as it considers appropriate, any approval of the performance by him of any function to which the approval relates; 15

(ab) impose, for such period as it considers appropriate, such limitations or other restrictions in relation to the performance by him of any function to which any approval relates as it considers appropriate;”.

(3) After that subsection insert – 20

“(3A) The period for which a suspension or restriction is to have effect may not exceed two years.

(3B) A suspension or restriction may have effect in relation to part of a function.

(3C) A restriction may, in particular, be imposed so as to require any person to take, or refrain from taking, specified action. 25

(3D) The Authority may –

(a) withdraw a suspension or restriction; or

(b) vary a suspension or restriction so as to reduce the period for which it has effect or otherwise to limit its effect.” 30

(4) In subsection (4), for “two years” substitute “four years”.

### *Collective proceedings*

## 18 Collective proceedings orders

(1) The court may, on the application of a person (“the representative”), by order authorise the representative to bring collective proceedings before the court in respect of financial services claims of a kind specified in the order. 35

(2) “Collective proceedings” means proceedings brought by the representative on behalf of persons who are entitled to bring (or have brought) proceedings in respect of the specified kind of claim.

(3) “Collective proceedings order” means an order under subsection (1). 40

- (4) A collective proceedings order may be made only if it appears to the court that the specified kind of claims raise the same, similar or related issues of fact or law.
- (5) A person may be authorised under subsection (1) to bring proceedings even if the person would not otherwise be regarded as having any interest, or any sufficient interest, in the proceedings. 5
- (6) Proceedings may be authorised under subsection (1) even if each represented person does not have a claim of the specified kind against all of the defendants to the proceedings.
- 19 Collective proceedings: “opt-in” and “opt-out” bases 10**
- (1) This section applies where a collective proceedings order has been made.
- (2) The court must direct that the collective proceedings are to be brought either on an “opt-in” basis or on an “opt-out” basis.
- (3) If the court directs that the proceedings are to be brought on an “opt-out” basis, it may at any time direct that any issue in the proceedings is to be determined on an “opt-in” basis. 15
- (4) Any direction may be varied or revoked by a further direction.
- (5) Collective proceedings are brought on an “opt-in” basis if they are brought on behalf of each person who –
- (a) has a claim of the specified kind, and 20
  - (b) notifies the representative, in a way and by a time specified by the court, that the claim should be included in the collective proceedings.
- (6) Collective proceedings are brought on an “opt-out” basis if they are brought on behalf of each person who has a claim of the specified kind except –
- (a) any person who notifies the representative, in a way and by a time specified by the court, that the claim should not be included in the collective proceedings, and 25
  - (b) any person who –
    - (i) is not domiciled in the United Kingdom at a time specified by the court, and 30
    - (ii) does not, in a way and by a time so specified, notify the representative that the claim should be included in the collective proceedings.
- (7) Subsection (5) applies (with appropriate modifications) for the purposes of interpreting the reference in subsection (3) to the determination of an issue on an “opt-in” basis. 35
- (8) Sections 41, 42, 45 and 46 of the Civil Jurisdiction and Judgments Act 1982 apply for the purpose of determining whether a person is regarded as “domiciled in the United Kingdom” for the purposes of subsection (6)(b) above. 40
- 20 Judgments and orders: effect on represented persons**
- (1) When giving a judgment or making an order in collective proceedings, the court must either –

- (a) direct that all represented persons, or specified represented persons, are bound by the judgment or order, or
- (b) direct that the judgment or order does not bind represented persons.
- (2) “Specified” means specified in the direction.
- (3) Any represented person, or description of represented persons, may be specified. 5
- (4) Nothing in this section limits any power of the court to direct that any other person is bound by a judgment or order.

## 21 Meaning of “financial services claim”

- (1) “Financial services claim” means any cause of action that— 10
- (a) is against a person who (at the time it arises) is of a description in the first column of the following table, and
- (b) is of a description set out in the corresponding entry in the second column of the table;
- but this is subject to subsection (2). 15

<i>Description of person</i>	<i>Description of cause of action</i>	
Authorised person	Relates to— (a) a service provided, or to be provided, in connection with the carrying on of a regulated activity, or (b) a dealing with the authorised person in the course of the authorised person’s carrying on of a regulated activity	20 25
Authorised person who is an investment firm or credit institution	Relates to a relevant ancillary service	
Person acting as an appointed representative	Relates to a service provided, or to be provided, by the person when so acting	30
Payment service provider	Relates to a payment service	
A person carrying on a business of a kind mentioned in section 226A(3) of FSMA 2000 (consumer credit matters)	Relates to the business	35

In the table, references to a regulated activity include an activity that was not a regulated activity when the cause of action arose but is a regulated activity when the collective proceedings order is made.

- (2) The Treasury may by order provide that “financial services claim” does not include any cause of action of a description specified in the order. 40

- (3) In this section—  
“appointed representative”, “authorised person”, “investment firm” and  
“regulated activity” have the same meanings as in FSMA 2000,  
“credit institution” and “relevant ancillary service” have the same  
meanings as in section 138 of FSMA 2000, and 5  
“payment service” and “payment service provider” have the meanings  
given by regulation 2(1) of the Payment Services Regulations 2009.
- (4) References to causes of action include ones arising before the commencement  
of this section.
- (5) The Treasury may by order amend this section so as to include within the 10  
meaning of “financial services claim” any cause of action relating to—  
(a) the provision of any financial service, or  
(b) any activity ancillary to the provision of a financial service.
- (6) An order under subsection (2) is subject to negative resolution procedure.
- (7) An order under subsection (5) is subject to affirmative resolution procedure. 15

## 22 Regulations about collective proceedings

- (1) The Treasury may make regulations about collective proceedings.
- (2) The regulations may in particular—  
(a) provide that the Financial Services Authority, the Office of Fair Trading 20  
and the Ombudsman scheme operator are entitled to be heard on an  
application for a collective proceedings order,  
(b) require the court to have regard to prescribed matters when  
considering whether to make such an order,  
(c) provide that the court may make such an order only in prescribed  
circumstances or only if it considers that prescribed criteria are met, 25  
(d) provide that any collective proceedings do not include, or include only  
in prescribed circumstances, any claim (or any claim of a prescribed  
description) of or against a person of a prescribed description or a  
prescribed person,  
(e) modify the effect of any limitation provision, 30  
(f) make provision about damages, and  
(g) require a person of a prescribed description to give notice of a  
prescribed matter to a prescribed person or a person of a prescribed  
description.
- (3) Regulations made by virtue of subsection (2)(e)— 35  
(a) may provide that in prescribed cases no account is to be taken, for the  
purposes of any limitation provision, of any prescribed period,  
(b) may enable the court to direct that, for the purposes of any limitation  
provision, no account is to be taken of any period specified by the court, 40  
and  
(c) may make provision, in relation to proceedings other than collective  
proceedings as well as collective proceedings, relieving a person from  
the consequences of a mistake (including a mistake that collective  
proceedings had been brought or were being continued in respect of a  
cause of action). 45

The provision that may be made includes provision about periods before the commencement of collective proceedings.

- (4) The regulations must secure that any notice required under them to be given to persons is given—
- (a) in accordance with any direction of the court, or 5
  - (b) if there is no such direction, in a way that is appropriate for bringing it to the attention of those persons.
- (5) In this section and section 23 “prescribed” means prescribed by regulations under subsection (1).
- (6) Regulations under subsection (1) are subject to negative resolution procedure. 10

### **23 Regulations under section 22(1): damages**

- (1) This section makes provision about regulations under section 22(1) made by virtue of section 22(2)(f) (damages).
- (2) The regulations may enable the court to make an award of damages without undertaking an assessment of the amount of damages recoverable in respect of each claim comprised in the proceedings. 15
- (3) The regulations may in particular enable the court, having regard to the amount of damages likely to be awarded in respect of different kinds of claim comprised in the collective proceedings—
- (a) to make a single award of damages in respect of all those claims, based on its estimate of the total damages likely to be awarded if it were to make a separate award of damages in respect of each claim, or 20
  - (b) to direct that damages in respect of all those claims are to be calculated in accordance with a formula specified by the court or in such other way as is so specified. 25
- (4) The regulations must—
- (a) provide that damages are to be paid to the representative or to such other person as the court may direct, and
  - (b) make provision about the way in which the representative or other person is to hold and deal with any payment of damages. 30
- (5) The provision that may be made by virtue of subsection (4)(b) includes—
- (a) provision enabling the court to give directions about the making of payments to represented persons, including directions as to—
    - (i) the circumstances in which payments are to be made, and
    - (ii) the amount of any payment or the way in which that amount is to be calculated, and 35
  - (b) provision about the purposes for which any money not paid to represented persons is to be applied (which may include charitable or other purposes).
- (6) The circumstances referred to in subsection (5)(a)(i) may include any matter being established to the satisfaction of the court or a person. 40

### **24 Rules of court about collective proceedings**

- (1) Rules of court may make provision about collective proceedings.

- (2) The rules may in particular –
- (a) make provision about applications for collective proceedings orders,
  - (b) set out the criteria to be applied by the court when deciding whether to make a collective proceedings order (or the terms of such an order),
  - (c) provide that in specified circumstances a person is to be treated as having opted-out or a person who has opted-in is to be treated as not having opted-in, 5
  - (d) make provision about the appointment by the court of a person to act as the representative (in place of a person authorised by a collective proceedings order or appointed by virtue of this paragraph), 10
  - (e) make provision about the appointment by the court of a person to represent the interests of any group of represented persons in relation to any issue in the proceedings,
  - (f) make provision enabling the court to authorise a person to act, on an opt-in basis or an opt-out basis, on behalf of persons against whom claims in the proceedings are (or are to be) made, 15
  - (g) make provision about the determination of issues on an individual basis (rather than on a collective basis),
  - (h) make provision about evidence,
  - (i) make provision about counterclaims, 20
  - (j) make provision about costs incurred in connection with collective proceedings,
  - (k) make provision about appeals from judgments given, and orders made, in collective proceedings (including provision restricting rights of appeal), 25
  - (l) make provision about the compromise of claims made in collective proceedings (including provision about the approval of any compromise by the court), and
  - (m) make provision about the giving of notices (including provision about the consequences of failing to give a notice of a specified description). 30
- (3) Rules made by virtue of subsection (2)(g) may disapply (or modify the application of) –
- (a) section 20 (judgments and orders in collective proceedings), and
  - (b) any regulations under section 22(1) made by virtue of section 22(2)(f) (damages). 35
- (4) The provision that may be made by virtue of subsection (2)(i) includes –
- (a) provision as to the kinds of counterclaim that may be brought and the circumstances in which counterclaims may be brought,
  - (b) provision enabling the court to authorise any person appointed by virtue of subsection (2)(f) or any other person to bring a counterclaim on behalf of other persons, 40
  - (c) provision enabling the court to authorise the representative or another person to act, in relation to a counterclaim, on behalf of represented persons, and
  - (d) provision conferring on represented persons a right to opt-out of collective proceedings where a counterclaim is brought. 45
- The circumstances referred to in paragraph (a) include obtaining permission from the court for the bringing of the counterclaim.
- (5) The provision that may be made by virtue of subsection (2)(j) includes –

- (a) provision about costs incurred in connection with holding and dealing with any payment of damages, including in particular costs incurred in determining whether to make payments to represented persons (and, if so, the amount of such payments), and
  - (b) provision requiring any specified costs to be met out of any payment of damages. 5
- (6) The rules must secure that any notice required under them to be given to persons is given –
  - (a) in accordance with any direction of the court, or
  - (b) if there is no such direction, in a way that is appropriate for bringing it to the attention of those persons. 10
- (7) “Specified” means specified by the rules.

## 25 Definitions

- (1) The following provisions apply for the purposes of sections 18 to 24 and this section. 15
- (2) “The court” means –
  - (a) the High Court or county court, or
  - (b) in Scotland, the Court of Session.
- (3) “FSMA 2000” means the Financial Services and Markets Act 2000.
- (4) “Limitation provision” means any provision of – 20
  - (a) the Limitation Act 1980,
  - (b) the Prescription and Limitation (Scotland) Act 1973, or
  - (c) the Limitation (Northern Ireland) Order 1989,
 or any provision corresponding to, or which has a similar effect to, any such provision. 25
- (5) “The Ombudsman scheme operator” means the scheme operator as defined by section 225(2) of FSMA 2000 (Ombudsman scheme).
- (6) “The represented persons”, in relation to collective proceedings, means the persons on whose behalf the proceedings are brought; and “represented person” means any of them. 30
- (7) In Scotland –
  - (a) any reference to costs is to be read as a reference to expenses, and
  - (b) any reference to a stay of proceedings is to be read as a reference to a sist of proceedings.
- (8) The Treasury may by order amend subsection (2)(b) so that, in Scotland, the definition of “the court” is extended to include the sheriff. 35
- (9) An order under subsection (8) is subject to negative resolution procedure.

### *Other measures to protect consumers*

## 26 Consumer redress schemes

- (1) In the Financial Services and Markets Act 2000, for section 404 (and the italic 40

cross-heading before it) substitute –

*“Consumer redress schemes*

**404 Consumer redress schemes**

- (1) This section applies if –
  - (a) it appears to the Authority that there may have been a widespread or regular failure by relevant firms to comply with requirements applicable to the carrying on by them of any activity; 5
  - (b) it appears to it that, as a result, consumers have suffered (or may suffer) loss or damage in respect of which, if they brought legal proceedings, a remedy or relief would be available in the proceedings; and 10
  - (c) it considers that it is desirable to make rules for the purpose of securing that redress is made to the consumers in respect of the failure (having regard to other ways in which consumers may obtain redress). 15
- (2) “Relevant firms” means –
  - (a) authorised persons; or
  - (b) payment service providers.
- (3) The Authority may make rules requiring each relevant firm (or each relevant firm of a specified description) which has carried on the activity on or after the specified date to establish and operate a consumer redress scheme. 20
- (4) A “consumer redress scheme” is a scheme under which the firm is required to take one or more of the following steps in relation to the activity. 25
- (5) The firm must first investigate whether, on or after the specified date, it has failed to comply with the requirements mentioned in subsection (1)(a) that are applicable to the carrying on by it of the activity.
- (6) The next step is for the firm to determine whether the failure has caused (or may cause) loss or damage to consumers. 30
- (7) If the firm determines that the failure has caused (or may cause) loss or damage to consumers, it must then –
  - (a) determine what the redress should be in respect of the failure; and
  - (b) make the redress to the consumers. 35
- (8) A relevant firm is required to take the above steps in relation to any particular consumer even if, after the rules are made, a defence of limitation becomes available to the firm in respect of the loss or damage in question. 40
- (9) Before making rules under this section, the Authority must consult the scheme operator of the ombudsman scheme.
- (10) For the meaning of consumers, see section 404D.



**404A Rules under s.404: supplementary**

- (1) Rules under section 404 may make provision—
- (a) specifying the activities and requirements in relation to which relevant firms are to carry out investigations under consumer redress schemes; 5
  - (b) setting out, in relation to any specified description of case, examples of things done, or omitted to be done, that are to be regarded as constituting a failure to comply with a requirement;
  - (c) setting out, in relation to any specified description of case, matters to be taken into account, or steps to be taken, by relevant firms for the purpose of— 10
    - (i) assessing evidence as to a failure to comply with a requirement; or
    - (ii) determining whether such a failure has caused (or may cause) loss or damage to consumers; 15
  - (d) as to the kinds of redress that are, or are not, to be made to consumers in specified descriptions of case and the way in which redress is to be determined in specified descriptions of case;
  - (e) as to the things that relevant firms are, or are not, to do in establishing and operating consumer redress schemes; 20
  - (f) securing that relevant firms are not required to investigate anything occurring after a specified date;
  - (g) specifying the times by which anything required to be done under any consumer redress scheme is to be done; 25
  - (h) requiring relevant firms to provide information to the Authority;
  - (i) authorising one or more competent persons to do anything for the purposes of, or in connection with, the establishment or operation of any consumer redress scheme; 30
  - (j) for the nomination or approval by the Authority of persons authorised under paragraph (i);
  - (k) as to the circumstances in which, instead of a relevant firm, the Authority (or one or more competent persons acting on the Authority's behalf) may carry out the investigation and take the other relevant steps under any consumer redress scheme; 35
  - (l) as to the powers to be available to those carrying out an investigation by virtue of paragraph (k);
  - (m) as to the enforcement of any redress (for example, in the case of a money award, as a debt owed by a relevant firm). 40
- (2) The only examples that may be set out in the rules as a result of subsection (1)(b) are examples of things done, or omitted to be done, that have been, or would be, held by a court or tribunal to constitute a failure to comply with a requirement.
- (3) Matters may not be set out in the rules as a result of subsection (1)(c) if they have not been, or would not be, taken into account by a court or tribunal for the purpose mentioned there. 45
- (4) The Authority must exercise the power conferred as a result of subsection (1)(d) so as to secure that, in relation to any description of

- case, the only kinds of redress to be made are those which it considers to be just in relation to that description of case.
- (5) In acting under subsection (4), the Authority must have regard (among other things) to the nature and extent of the losses or damage in question. 5
- (6) The provision that may be made under subsection (1)(h) includes provision applying (with or without modifications) –
- (a) any provision of section 165; or
  - (b) any provision of Part 11 relating to that section.
- (7) The reference in subsection (1)(k) to the other relevant steps under any consumer redress scheme is a reference to the Authority making the determinations mentioned in section 404(6) and (7) (with the firm still required to make the redress). 10
- (8) If the rules include provision under subsection (1)(k), they must also include provision for – 15
- (a) giving warning and decision notices, and
  - (b) conferring rights on relevant firms to refer matters to the Tribunal,
- in relation to any determination mentioned in section 404(6) and (7) made by the Authority. 20
- (9) Nothing in this section is to be taken as limiting the power conferred by section 404.

#### **404B Complaints to the ombudsman scheme**

- (1) If –
- (a) a consumer makes a complaint under the ombudsman scheme in respect of an act or omission of a relevant firm, and 25
  - (b) at the time the complaint is made, the subject-matter of the complaint falls to be dealt with (or has been dealt with) under a consumer redress scheme,
- the way in which the complaint is to be determined by the ombudsman is to be as mentioned in subsection (4). 30
- (2) If a consumer –
- (a) is not satisfied with a determination made by a relevant firm under a consumer redress scheme, or
  - (b) considers that a relevant firm has failed to make a determination in accordance with a consumer redress scheme, 35
- the consumer may, in respect of that determination or failure, make a complaint under the ombudsman scheme.
- (3) A complaint mentioned in subsection (1) or (2) is referred to in the following provisions of this section as a “relevant complaint”. 40
- (4) A relevant complaint is to be determined by reference to what, in the opinion of the ombudsman, the determination under the consumer redress scheme should be or should have been (subject to subsection (5)).
- (5) If, in determining a relevant complaint, the ombudsman determines that the firm should make (or should have made) a payment of an 45

- amount to the consumer, the amount awarded by the ombudsman (a “money award”) must not exceed the monetary limit (within the meaning of section 229).
- (6) But the ombudsman may recommend that the firm pay a larger amount. 5
- (7) A money award –
- (a) may specify the date by which the amount awarded is to be paid;
  - (b) may provide for interest to be payable, at a rate specified in the award, on any amount which is not paid by that date; and 10
  - (c) is enforceable by the consumer in accordance with Part 3 or 3A of Schedule 17 (as the case may be).
- (8) If, in determining a relevant complaint, the ombudsman determines that the firm should take (or should have taken) particular action in relation to the consumer, the ombudsman may direct the firm to take that action. 15
- (9) Compliance with a direction under subsection (8) is enforceable, on the application of the consumer, by an injunction or, in Scotland, by an order for specific performance under section 45 of the Court of Session Act 1988. 20
- (10) In consequence of the provision made by this section, sections 228(2) and 229 do not apply in relation to relevant complaints; but all other provision made by or under Part 16 applies in relation to those complaints.
- (11) The compulsory jurisdiction of the ombudsman scheme is to include the jurisdiction resulting from this section. 25
- (12) Nothing in subsection (1) is to be taken as requiring the ombudsman to determine a complaint in any case where (apart from that subsection) the complaint would not fall to be determined (whether as a result of rules made under Schedule 17 or otherwise). 30
- (13) Nothing in subsection (2) is to be taken as conferring an entitlement on a person who, for the purposes of the ombudsman scheme, is not an eligible complainant in relation to the subject-matter of the determination mentioned there.
- 404C Enforcement** 35
- The following provisions –
- (a) Part 14 (disciplinary measures), and
  - (b) so much of this Act as relates to any provision of that Part, (which apply only in relation to authorised persons) are also to apply in relation to relevant firms which are not (or are no longer) authorised persons. 40
- 404D Meaning of “consumers”**
- (1) For the purposes of sections 404 to 404B “consumers” means persons who –
- (a) have used, or may have contemplated using, any of the services within subsection (2); or 45

- (b) have relevant rights or interests in relation to any of the services within that subsection.
- (2) The services within this subsection are services provided by –
- (a) authorised persons in carrying on regulated activities; 5
  - (b) authorised persons in carrying on a consumer credit business in connection with the accepting of deposits; 5
  - (c) authorised persons in communicating, or approving the communication by others of, invitations or inducements to engage in investment activity; 10
  - (d) authorised persons who are investment firms, or credit institutions, in providing relevant ancillary services; 10
  - (e) persons acting as appointed representatives; or
  - (f) payment service providers in providing payment services.
- (3) A person (“P”) has a “relevant right or interest” in relation to any services within subsection (2) if P has a right or interest – 15
- (a) which is derived from, or is otherwise attributable to, the use of the services by others; or
  - (b) which may be adversely affected by the use of the services by persons acting on P’s behalf or in a fiduciary capacity in relation to P. 20
- (4) If a person is providing a service within subsection (2) as a trustee, the persons who have been, or may have been, beneficiaries of the trust are to be treated as persons who have used, or may have contemplated using, the service.
- (5) A person who deals with another person (“B”) in the course of B providing a service within subsection (2) is to be treated as using the service. 25
- (6) In this section –
- “accepting”, in relation to deposits, includes agreeing to accept; 30
  - “consumer credit business” has the same meaning as in the Consumer Credit Act 1974 (see section 189(1));
  - “credit institution” has the meaning given by section 138(1B);
  - “engage in investment activity” has the meaning given by section 21;
  - “payment services” has the same meaning as in the Payment Services Regulations 2009; 35
  - “payment service provider” means a person who is a payment service provider for the purposes of those regulations as a result of falling within any of paragraphs (a) to (e) of the definition in regulation 2(1); 40
  - “relevant ancillary services” has the meaning given by section 138(1C).

#### 404E Other definitions etc

- (1) For the purposes of sections 404 to 404B –
- “redress” includes – 45
    - (a) interest; and

- (b) a remedy or relief which could not be awarded in legal proceedings;  
 “specified” means specified in rules made under section 404.
- (2) In determining for the purposes of those sections whether an authorised person has failed to comply with a requirement, anything which an appointed representative has done or omitted as respects business for which the authorised person has accepted responsibility is to be treated as having been done or omitted by the authorised person. 5
- (3) References in those sections to the failure by a relevant firm to comply with a requirement applicable to the carrying on by it of any activity include anything done, or omitted to be done, by it in carrying on the activity – 10
- (a) which is in breach of a duty or other obligation, prohibition or restriction; or
- (b) which otherwise gives rise to the availability of a remedy or relief in legal proceedings. 15
- (4) It does not matter whether –
- (a) the duty or other obligation, prohibition or restriction, or
- (b) the remedy or relief,
- arises as a result of any provision made by or under this or any other Act, a rule of law or otherwise. 20
- (5) References in sections 404 to 404B to a relevant firm include –
- (a) a person who was at any time a relevant firm but has subsequently ceased to be one; and
- (b) a person who has assumed a liability (including a contingent one) incurred by a relevant firm in respect of a failure by the firm to comply with a requirement applicable to the carrying on by it of any activity. 25
- (6) References in those sections to the carrying on of an activity by a relevant firm are, accordingly, to be read in that case with the appropriate modifications. 30
- (7) If the Authority varies a permission or authorisation of a person so as to impose requirements on the person to establish and operate a scheme which corresponds to, or is similar to, a consumer redress scheme, the provision that may be included in the permission or authorisation as varied includes – 35
- (a) provision imposing requirements on the person corresponding to those that could be included in rules made under section 404; and
- (b) provision corresponding to section 404B. 40
- (8) In subsection (7) the reference to the variation of a permission or authorisation by the Authority is a reference to –
- (a) the variation under section 44 or 45 of a Part IV permission; or
- (b) the variation under regulation 8 or 11 of the Payment Services Regulations 2009 of an authorisation under those regulations. 45

**404F Power to widen the scope of consumer redress schemes**

- (1) The Treasury may by order amend the definition of “relevant firms” in section 404 or the definition of “consumers” in section 404D (or both).
- (2) An order under this section may make consequential amendments of any provision of sections 404 to 404E.” 5
- (2) This section has effect in relation to failures occurring before the commencement of this section (as well as in relation to failures occurring at or after the commencement of this section).

**27 Restrictions on provision of credit card cheques**

- (1) The Consumer Credit Act 1974 (“the CCA 1974”) is amended as follows. 10
- (2) After section 51 insert—

**“51A Restrictions on provision of credit card cheques**

- (1) A person who provides credit card cheques otherwise than in accordance with this section commits an offence.
- (2) Credit card cheques may be provided only to a person who has asked for them. 15
- (3) They may be provided only on a single occasion in respect of each request that is made.
- (4) The number of cheques provided in respect of a request must not exceed three (or, if less, the number requested). 20
- (5) Where a single request is made for the provision of credit card cheques in connection with more than one credit-token agreement, subsections (3) and (4) apply as if a separate request had been made in relation to each agreement.
- (6) Where more than one request for the provision of cheques is made in the same document or at the same time— 25
  - (a) they may be provided in respect of only one of the requests, but
  - (b) if the requests relate to more than one credit-token agreement, in relation to each agreement they may be provided only in respect of one of the requests made in relation to that agreement. 30
- (7) “Credit card cheque” means a cheque (whether or not drawn on a banker) which, whenever used, will result in the provision of credit under a credit-token agreement.
- (8) Accordingly, “credit card cheque” does not include a cheque to be used only in connection with a current account. 35

**51B Section 51A: exemption for business**

- (1) Section 51A does not apply to credit card cheques provided in connection with a credit-token agreement that is entered into by the debtor wholly or predominantly for the purposes of a business carried on, or intended to be carried on, by the debtor. 40

- (2) If a credit-token agreement includes a declaration made by the debtor to the effect that the agreement is entered into as mentioned in subsection (1), the agreement is treated for the purposes of that subsection as having been so entered into.
- (3) Subsection (2) does not apply if, when the agreement is entered into – 5  
 (a) the creditor, or  
 (b) any person who has acted on behalf of the creditor in connection with the entering into of the agreement, knows, or has reasonable cause to suspect, that the agreement is not entered into as mentioned in subsection (1). 10
- (4) The Secretary of State may by order make provision about the form, content and signing of declarations for the purposes of subsection (2).
- (5) Where an agreement has two or more creditors, references in subsection (3) to the creditor are to any one or more of them.”
- (3) In Schedule 1 (prosecution and punishment of offences), after the entry relating to section 51(1) insert – 15
- “51A(1) Breach of restrictions (a) Summarily. The statutory maximum.  
 on provision of credit (b) On indictment. A fine.”  
 card cheques.
- (4) An offence under section 51A of the CCA 1974 is to be treated for the purposes of Part 3 of the Regulatory Enforcement and Sanctions Act 2008 (civil sanctions) as contained in the CCA 1974 immediately before the day on which that Act of 2008 was passed. 20

*Financial Services Compensation Scheme*

- 28 Contribution to costs of special resolution regime 25**
- (1) In the Financial Services and Markets Act 2000, for section 214B substitute –
- “214B Contribution to costs of special resolution regime**
- (1) This section applies if –
- (a) a stabilisation power under Part 1 of the Banking Act 2009 has been exercised in respect of a bank, building society or credit union within the meaning of that Part (“the institution”); and 30
- (b) the Treasury think that the institution was or was likely to have been, or but for the exercise of the power would have become, unable to satisfy claims against it.
- (2) The Treasury may require the scheme manager to make payments (to the Treasury or any other person) in respect of expenses of a prescribed description incurred (by the Treasury or that person) in connection with the exercise of the power. 35
- (3) Subsection (2) is subject to section 214C (limit on amount of special resolution regime payments). 40

- (4) In subsection (2) “expenses” includes interest at a specified rate on the difference, at any time, between –
- (a) the total amount of expenses (including interest) incurred at or before that time; and
  - (b) the total amount recovered, or received from the scheme manager, in respect of the institution, at or before that time, by –
    - (i) the Treasury; and
    - (ii) any other person who has incurred expenses in connection with the exercise of the power that are of a description prescribed under subsection (2).
- (5) Any payment made by the scheme manager under subsection (2) is to be treated for the purposes of this Part as an expense under the compensation scheme.
- (6) In this section and section 214C “specified rate” means a rate specified by the Treasury.
- (7) Different rates may be specified under different provisions or for different periods.
- (8) A rate may be specified by reference to a rate set (from time to time) by any person.

#### **214C Limit on amount of special resolution regime payments**

- (1) The total amount of special resolution regime payments required to be made in respect of a person (“the institution”) may not exceed –
- (a) notional net expenditure (see subsection (3)), minus
  - (b) actual net expenditure (see subsection (4)).
- (2) A “special resolution regime payment” is –
- (a) a payment under section 214B(2); or
  - (b) a payment required to be made by the scheme manager by virtue of section 61 of the Banking Act 2009 (special resolution regime: compensation).
- (3) Notional net expenditure is –
- (a) the total amount of expenses that would have been incurred under the compensation scheme in respect of the institution if the stabilisation power had not been exercised and the institution had been unable to satisfy claims against it, minus
  - (b) the total amount that would have been likely, at the time when the power was exercised, to be recovered by the scheme manager in respect of the institution in those circumstances.
- (4) Actual net expenditure is –
- (a) the total amount of expenses (other than special resolution regime payments) actually incurred by the scheme manager in respect of the institution, minus
  - (b) the total amount actually recovered by the scheme manager in respect of the institution.
- (5) In subsection (3)(a) “expenses” includes interest at a specified rate on the difference, at any time, between –



- (a) the total amount of expenses (including interest) that would have been incurred as mentioned in subsection (3)(a) at or before that time; and
  - (b) the total amount that would have been likely to have been recovered as mentioned in subsection (3)(b) at or before that time. 5
- (6) In subsection (4)(a) “expenses” includes interest at a specified rate on the difference, at any time, between—
  - (a) the total amount of expenses (including special resolution regime payments and interest) actually incurred by the scheme manager in respect of the institution at or before that time; and 10
  - (b) the total amount actually recovered by the scheme manager in respect of the institution at or before that time.
- (7) In paragraph (b) of subsections (3) to (6) references to amounts recovered (or likely to have been recovered) by the scheme manager do not include any levy received (or likely to have been received) by it. 15

#### **214D Contributions under section 214B: supplementary**

- (1) This section supplements sections 214B and 214C.
- (2) The scheme manager must determine—
  - (a) the amounts of expenses (other than interest) that would have been incurred as mentioned in section 214C(3)(a); and 20
  - (b) the time or times at which those amounts would have been likely to have been incurred.
- (3) The Treasury, or a person designated by the Treasury, must in accordance with regulations appoint a person (“the valuer”) to determine— 25
  - (a) the amounts that would have been likely, at the time when the stabilisation power was exercised, to be recovered as mentioned in section 214C(3)(b); and
  - (b) the time or times at which those amounts would have been likely to be recovered. 30

The person appointed under this subsection may be the person appointed as valuer under section 54 of the Banking Act 2009 in respect of the exercise of the stabilisation power.
- (4) Regulations may enable the Treasury to specify principles to be applied by— 35
  - (a) the scheme manager when exercising functions under subsection (2); or
  - (b) the valuer when exercising functions under subsection (3).
- (5) The regulations may in particular enable the Treasury to require the scheme manager or valuer— 40
  - (a) to use, or not to use, specified methods;
  - (b) to take specified matters into account in a specified manner; or
  - (c) not to take specified matters into account.
- (6) Regulations— 45
  - (a) must provide for independent verification of expenses within section 214B(2);

- (b) may provide for the independent verification of other matters;  
and
- (c) may contain provision about the appointment and payment of an auditor.
- (7) Regulations – 5
- (a) must contain provision enabling the valuer to reconsider a decision;
- (b) must provide a right of appeal to a court or tribunal against any decision of the valuer;
- (c) may provide for payment of the valuer; and 10
- (d) may apply (with or without modifications) or make provision corresponding to –
- (i) any provision of sections 54 to 56 of the Banking Act 2009; or
- (ii) any provision made, or that could be made, by virtue of any of those sections. 15
- (8) Regulations may make provision for payments under section 214B(2) to be made –
- (a) before any verification required by the regulations is undertaken, and 20
- (b) before the limit imposed by section 214C is calculated, subject to any necessary later adjustment.
- (9) If they do so they must provide that the amount of any payment required by virtue of subsection (8) must not be such as to give rise to an expectation that an amount will be required to be repaid to the scheme manager (once any necessary verification has been undertaken and the limit imposed by section 214C has been calculated). 25
- (10) Regulations may –
- (a) make provision supplementing section 214B or 214C or this section; 30
- (b) make further provision about the method by which amounts to be paid under section 214B(2) are to be determined;
- (c) make provision about timing;
- (d) make provision about procedures to be followed;
- (e) provide for discretionary functions to be exercised by a specified body or by persons of a specified class; and 35
- (f) make provision about the resolution of disputes (which may include provision conferring jurisdiction on a court or tribunal).
- (11) “Regulations” means regulations made by the Treasury.
- (12) Any payment made by the Treasury by virtue of this section is to be met out of money provided by Parliament. 40
- (13) The compensation scheme may make provision about payments under section 214B(2) and levies in connection with such payments (except provision inconsistent with any provision made by or under section 214B or 214C or this section).” 45
- (2) Sections 214B to 214D of the Financial Services and Markets Act 2000 (as substituted by subsection (1)) apply to any case where a stabilisation power

was exercised before the commencement of this section as if the references in sections 214B(4) and 214C(5) and (6) of that Act to any time were to any time on or after 19 November 2009.

## **29 Power to require FSCS manager to act in relation to other schemes**

In the Financial Services and Markets Act 2000, after Part 15 insert— 5

### **“PART 15A**

#### **POWER TO REQUIRE FSCS MANAGER TO ACT IN RELATION TO OTHER SCHEMES**

##### *Introduction*

#### **224B Meaning of “relevant scheme” etc**

- (1) The following provisions apply for the purposes of this Part. 10
- (2) “Relevant scheme” means a scheme or arrangement (other than the FSCS) for the payment of compensation (in certain cases) to customers of persons who provide financial services or carry on a business connected with the provision of such services.
- (3) References to the manager of a relevant scheme are to the person who administers it or (if there is no such person) the person responsible for making payments under it. 15
- (4) “The FSCS” means the Financial Services Compensation Scheme (see section 213(2)).
- (5) “The FSCS manager” means the scheme manager as defined by section 212(1). 20
- (6) “Expense” includes anything that, if incurred in relation to the FSCS, would amount to an expense for the purposes of the FSCS.
- (7) “Notice” means a notice in writing.
- (8) In subsection (2)— 25
  - (a) “customers” includes customers outside the United Kingdom;
  - (b) “persons” includes persons outside the United Kingdom;
  - (c) references to the provision of financial services include the provision outside the United Kingdom of such services.

##### *Power to require FSCS manager to act* 30

#### **224C Power to require FSCS manager to act on behalf of manager of relevant scheme**

- (1) This section applies if compensation is payable under a relevant scheme.
- (2) The Treasury may by notice require the FSCS manager to exercise (on behalf of the manager of the relevant scheme) specified functions in respect of specified claims for compensation under the relevant scheme. 35

- (3) A notice may be given only with the consent of the manager of the relevant scheme.
- (4) In subsection (2) “specified” means specified, or of a description specified, in the notice.
- (5) Claims or descriptions of claims may be specified by reference to the persons or description of persons whose claims they are. 5

#### **224D Cases where FSCS manager may decline to act**

- (1) This section applies where a notice under section 224C(2) (a “section 224C notice”) has been given in respect of a relevant scheme.
- (2) The FSCS manager is not under a duty to comply with the section 224C notice if, as soon as reasonably practicable after receiving it, the FSCS manager gives a notice to the Treasury stating that a ground set out in section 224E applies. 10
- (3) Where a notice under subsection (2) is given, the FSCS manager may recover from the manager of the relevant scheme an amount equal to the total expenses incurred by the FSCS manager in connection with the relevant scheme in the period – 15
  - (a) beginning with the giving of the section 224C notice; and
  - (b) ending with the giving of the notice under subsection (2).
- (4) The duty to comply with the section 224C notice ceases if, after starting to comply with it, the FSCS manager gives a notice to the Treasury and the manager of the relevant scheme stating that a ground set out in section 224E applies. 20
- (5) Where a notice under subsection (4) is given, the FSCS manager must give the Treasury such information connected with the FSCS manager’s exercise of functions in relation to the relevant scheme as the Treasury may reasonably require. 25
- (6) Any notice under this section –
  - (a) may be given only if, before giving it, the FSCS manager has taken reasonable steps to deal with anything that is causing the ground or grounds in question to apply; and 30
  - (b) must contain details of those steps.

#### **224E Grounds for declining to act**

- (1) This section sets out the grounds referred to in section 224D(2) and (4).
- (2) The first ground is that the FSCS manager is not satisfied that it will be able to obtain any information required in order to comply with the section 224C notice. 35
- (3) The second ground is that the FSCS manager is not satisfied that it will be able to obtain any advice or other assistance from the manager of the relevant scheme that is required in order to comply with the section 224C notice. 40
- (4) The third ground is –
  - (a) that the FSCS manager has not received an amount at least equal to the total expenses it expects to incur in connection with its relevant scheme functions; and 45

- (b) either –
- (i) that there are no arrangements for the provision of funds to the FSCS manager to enable it to exercise those functions and meet those expenses; or
  - (ii) that the FSCS manager considers that any such arrangements are unsatisfactory. 5
- (5) The fourth ground is that the FSCS manager considers that complying with the section 224C notice would detrimentally affect the exercise of its functions under the FSCS.
- (6) The fifth ground is – 10
- (a) that there is no undertaking from the manager of the relevant scheme not to bring proceedings against the FSCS manager; or
  - (b) that the FSCS manager considers that the terms of any such undertaking are unsatisfactory.
- (7) The sixth ground is – 15
- (a) that there are no arrangements for the reimbursement of any expenses incurred by the FSCS manager in connection with any proceedings brought against it in respect of its relevant scheme functions (including expenses incurred in meeting any award of damages made against it); or 20
  - (b) that the FSCS manager considers that any such arrangements are unsatisfactory.
- (8) In subsection (6) references to an undertaking of the kind mentioned there are to an undertaking not to bring proceedings in respect of the FSCS manager’s relevant scheme functions except proceedings in respect of an act or omission of the FSCS manager that is alleged to have been in bad faith. 25
- (9) In this section “proceedings” includes proceedings outside the United Kingdom.

*Rules* 30

**224F Rules about relevant schemes**

- (1) The Authority may by rules make provision in connection with the exercise by the FSCS manager of functions in respect of relevant schemes.
- (2) The provision that may be made by the rules includes any provision corresponding to provision that could be contained in the FSCS; but this is subject to subsections (3) and (4). 35
- (3) The rules may confer on the FSCS manager a power to impose levies on authorised persons (or any class of authorised persons) for the purpose of meeting its management expenses incurred in connection with its functions in respect of relevant schemes. 40
- (4) But if the rules confer such a power they must provide that the power may be exercised in relation to expenses incurred in connection with a relevant scheme only if the FSCS manager has tried its best to obtain reimbursement of the expenses from the manager of the relevant scheme. 45

- (5) The rules may apply any provision of the FSCS, with or without modifications.
- (6) An amount payable to the FSCS manager as a result of any provision of the rules made by virtue of subsection (3) may be recovered as a debt due to the FSCS manager. 5
- (7) References to the FSCS manager's "management expenses" are to its expenses incurred otherwise than in paying compensation."

*Powers to require information*

### 30 Information relating to financial stability

- (1) The Financial Services and Markets Act 2000 is amended as follows. 10
- (2) After section 165 insert –
 

**“165A Authority’s power to require information: financial stability**

  - (1) The Authority may, by notice in writing given to a person to whom this section applies, require the person –
    - (a) to provide specified information or information of a specified description; or 15
    - (b) to produce specified documents or documents of a specified description.
  - (2) This section applies to –
    - (a) a person who has a legal or beneficial interest in any of the assets of a relevant investment fund; 20
    - (b) a person who is responsible for the management of a relevant investment fund;
    - (c) a person (a “service provider”) who provides any service to an authorised person; 25
    - (d) a person prescribed by an order made by the Treasury or any person of a description prescribed by such an order (and see also section 165C);
    - (e) a person who is connected with a person to whom this section applies as a result of any of the above paragraphs. 30
  - (3) This section applies only to information and documents that the Authority considers are, or might be, relevant to the stability of one or more aspects of the UK financial system.
  - (4) A notice may be given to a service provider, or to a person who is connected with a service provider, only if the Authority considers that –
    - (a) the service or the way in which it (or any part of it) is provided, or
    - (b) any failure to provide the service (or any part of it), poses, or would be likely to pose, a serious threat to the stability of the UK financial system. 40
  - (5) Information or documents required under this section must be provided or produced –

- (a) before the end of such reasonable period as may be specified;  
and
- (b) at such place as may be specified.
- (6) The Authority may require any information provided under this section to be provided in such form as it may reasonably require. 5
- (7) The Authority may require –
- (a) any information provided, whether in a document or otherwise, to be verified in such manner as it may reasonably require; or
- (b) any document produced to be authenticated in such manner as it may reasonably require. 10
- (8) In this section –
- “management” includes any of the activities listed in Annex II to the UCITS directive;
- “relevant investment fund” means an investment fund whose assets consist of or include financial instruments which – 15
- (a) are traded in the United Kingdom; or
- (b) were issued by a body incorporated in the United Kingdom;
- “service” includes facility;
- “specified” means specified in the notice. 20
- (9) For the purposes of the definition of “relevant investment fund” –
- (a) arrangements may constitute an investment fund even if there is only one person participating in the arrangements; and
- (b) the reference to financial instruments has the meaning given by Article 4.1(17) of the markets in financial instruments directive. 25
- (10) For the purposes of this section a person is connected with another person (“A”) if the person is or has at any relevant time been –
- (a) a member of A’s group;
- (b) a controller of A;
- (c) any other member of a partnership of which A is a member; or 30
- (d) in relation to A, a person mentioned in Part 1 of Schedule 15 (reading references in that Part to the authorised person as references to A).

#### **165B Safeguards etc in relation to exercise of power under section 165A**

- (1) If the Authority proposes to impose a requirement on a person under section 165A, it must give the person a notice in writing warning the person that the Authority is proposing to impose the requirement. 35
- (2) The notice under subsection (1) must –
- (a) give the Authority’s reasons for proposing to impose the requirement; and
- (b) specify a reasonable period within which the person may make representations to the Authority. 40
- (3) The Authority must then decide, within a reasonable period, whether to impose the requirement.

- (4) Subsections (1) to (3) do not apply in any case where the Authority is satisfied that it is necessary for the information or documents to be provided or produced without delay.
- (5) If the Authority imposes a requirement on a person under section 165A, the notice under that section must give the Authority's reasons for imposing the requirement. 5
- (6) The Authority must prepare a statement of its policy with respect to the exercise of the power conferred by section 165A.
- (7) The statement requires the approval of the Treasury.
- (8) If the Treasury approve the statement, the Authority must publish it. 10
- (9) The power conferred by section 165A may not be exercised before the statement has been published.

### **165C Orders under section 165A(2)(d)**

- (1) The Treasury may make an order under section 165A(2)(d) only if they consider that— 15
  - (a) the activities carried on by the prescribed person or persons of the prescribed description, or the way in which those activities (or any part of them) are carried on, or
  - (b) any failure to carry on those activities (or any part of them), pose, or would be likely to pose, a serious threat to the stability of the UK financial system. 20
- (2) Subject as follows, an order under section 165A(2)(d) may not be made unless a draft of the order has been laid before, and approved by a resolution of, each House of Parliament.
- (3) Subsection (2) does not apply in any case where the Treasury are satisfied that it is necessary to make an order under section 165A(2)(d) without laying a draft for approval. 25
- (4) In that case, the order—
  - (a) must be laid before Parliament after being made; and
  - (b) ceases to have effect at the end of the relevant period unless before the end of that period it is approved by a resolution of each House of Parliament. 30
- (5) If an order ceases to have effect as a result of subsection (4)(b) that does not affect— 35
  - (a) anything done under it; or
  - (b) the power to make a new one.
- (6) "Relevant period" means a period of 28 days beginning with the day on which the order is made.
- (7) In calculating the relevant period no account is to be taken of any time during which Parliament is dissolved or prorogued or during which both Houses are adjourned for more than four days. 40
- (8) If a statutory instrument containing an order under section 165A(2)(d) would, apart from this subsection, be treated as a hybrid instrument for the purposes of the Standing Orders of either House of Parliament, it is to proceed in that House as if it were not a hybrid instrument." 45



- (3) After section 169 insert –

**“169A Support of overseas regulator with respect to financial stability**

- (1) At the request of an overseas regulator, the Authority may exercise a corresponding section 165A power.
- (2) An “overseas regulator” means an authority in a country or territory outside the United Kingdom which exercises functions with respect to the stability of the financial system operating in that country or territory. 5
- (3) A “corresponding section 165A power” means a power corresponding to the one conferred by section 165A, but reading references in that section to the stability of the UK financial system as references to the stability of the financial system operating in the country or territory of the overseas regulator. 10
- (4) The following provisions apply in relation to the exercise of the corresponding section 165A power – 15
- (a) section 165B(1) to (5); and
- (b) section 169(3), (4)(a) and (d), (5) and (6).
- (5) Any reference in this section to the “financial system” operating in a country or territory outside the United Kingdom has the same meaning as in section 6B(5).” 20

**31 Asset protection scheme etc**

- (1) The Treasury may, by notice in writing, require a person who participates (or is proposing to participate) in the asset protection scheme or a qualifying scheme – 25
- (a) to provide such information, or
- (b) to produce such documents,
- as they may reasonably require for the purposes of, or in connection with, the scheme or a relevant scheme agreement.
- (2) “The asset protection scheme” means the scheme known as the Asset Protection Scheme that was the subject of a statement made by the Chancellor of the Exchequer on 26 February 2009. 30
- (3) “Qualifying scheme” means a scheme specified in an order made by the Treasury.
- (4) “Relevant scheme agreement” means an agreement entered into (or proposed to be entered into) under the asset protection scheme or a qualifying scheme. 35
- (5) The information or documents must be provided or produced at such times, and at such place, as the Treasury may specify in the notice.
- (6) The Treasury may require the information to be provided in such form as they may reasonably require.
- (7) A requirement imposed on a person as a result of this section is enforceable by an injunction or, in Scotland, by an order for specific performance under section 45 of the Court of Session Act 1988. 40

- (8) The Treasury may specify a scheme in an order under subsection (3) only if it appears to them that the purpose of the scheme corresponds to, or is connected with, the purpose of the asset protection scheme.
- (9) An order under subsection (3) is subject to negative resolution procedure.

*Banking Act 2009*

5

**32 Services forming part of recognised inter-bank payment systems**

In Part 5 of the Banking Act 2009 (inter-bank payment systems), after section 206 insert –

**“206A Services forming part of recognised inter-bank payment systems**

- (1) The Treasury may by order make provision applying any provision of this Part to persons who are service providers in relation to a recognised inter-bank payment system. 10
- (2) A person is a service provider in relation to a recognised inter-bank payment system if –
- (a) the person provides services that form part of the arrangements constituting the system, and 15
- (b) the person is specified as a person within paragraph (a) by the Treasury in the recognition order made in respect of the system.
- (3) Telecommunication or information technology services are examples of the kind of services that may fall within subsection (2)(a). 20
- (4) Before specifying persons under subsection (2)(b), the Treasury must –
- (a) consult the Bank of England and the FSA,
- (b) notify the operator of the system and the persons whom the Treasury proposes to specify, and
- (c) consider any representations made. 25
- (5) The Treasury may not specify the Bank of England under subsection (2)(b).
- (6) Before making an order under subsection (1), the Treasury must consult –
- (a) the Bank of England, 30
- (b) the FSA, and
- (c) such other persons as the Treasury consider appropriate.
- (7) An order under subsection (1) –
- (a) may modify any provision of this Part in its application to persons who are service providers in relation to a recognised inter-bank payment system; 35
- (b) may (but need not) take the form of textual amendment.
- (8) An order under subsection (1) –
- (a) is to be made by statutory instrument, and
- (b) may not be made unless a draft has been laid before and approved by resolution of each House of Parliament.” 40

**33 Minor amendments of provision made by Banking Act 2009**

- (1) The Banking Act 2009 is amended as follows.
- (2) After section 48 insert –
- “48A Creation of liabilities**
- (1) The provision that may be made by a property transfer instrument or order in reliance on section 33(1)(b), 42(3)(b), 43(3)(b), 44(4)(c), 45(3)(b) or 46(3)(b) includes provision for the creation of liabilities. 5
- (2) The provision may be framed by reference to an agreement which has been or is to be entered into, or anything else which has been or is to be done, by any person (including a person other than the person making the instrument or order).” 10
- (3) In section 55 (independent valuer: supplemental), at the end insert –
- “(10) But subsection (9)(b) does not apply if the order is contained in a statutory instrument that contains an order to which section 62 applies.” 15
- (4) In section 56 (independent valuer: money) –
- (a) in subsection (1), after paragraph (c) (but before the “and” at the end of it) insert –
- “(ca) persons mentioned in section 54(4)(b),”, and
- (b) at the end insert – 20
- “(6) But subsection (5)(b) does not apply if the order is contained in a statutory instrument that contains an order to which section 62 applies.”
- (5) In section 84 (application of Part 1 to building societies), in the entry in the table relating to sections 49 to 62, in paragraph (c) of the third column, at the end insert “but the Treasury may make a third party compensation order”. 25
- (6) In section 145(6) (bank administration: general powers, duties and effect), in table 1 of applied provisions (Schedule B1 to the Insolvency Act 1986), for the entry relating to paragraph 80 substitute –
- |           |                                |  |    |
|-----------|--------------------------------|--|----|
| “Para. 79 | Termination: successful rescue | (a) Ignore sub-para. (2).<br>(b) See section 153.” | 30 |
|-----------|--------------------------------|--|----|
- (7) In section 153 (successful rescue), for subsections (2) and (3) substitute –
- “(2) The bank administrator shall make an application under paragraph 79 of Schedule B1 to the Insolvency Act 1986 (court ending administration on achievement of objectives). 35
- (3) A bank administrator who makes an application in accordance with subsection (2) must send a copy to the FSA.”
- (8) In section 219(3A) of the Financial Services and Markets Act 2000 (which was inserted by section 176(6) of the Banking Act 2009) –
- (a) after “a bank,” insert “building society or credit union,”, and 40

- (b) for “the bank or the Bank of England” substitute “the bank, building society or credit union, or the Bank of England,”.

*Director of Savings*

**34 Administration of court funds by Director of Savings**

- (1) In this section “relevant function” means a function of the Accountant General of the Senior Courts (“the Accountant General”) under court funds rules. 5
- (2) The Director of Savings (“the Director”) may discharge a relevant function if appointed by the Accountant General under court funds rules to do so.
- (3) The functions of the Director that are within section 69(1)(a) of the Deregulation and Contracting Out Act 1994 (contracting out of statutory functions) include any power of the Director, conferred under court funds rules, to discharge a relevant function. 10
- (4) In this section “court funds rules” means rules under section 38(7) of the Administration of Justice Act 1982.

*General* 15

**35 Orders or regulations**

- (1) This section applies to orders or regulations under this Act made by the Treasury or the Secretary of State.
- (2) Orders or regulations –
- (a) may contain incidental, supplementary, consequential, transitory, transitional or saving provision, and 20
- (b) may make different provision for different cases or circumstances.
- (3) Orders or regulations are to be made by statutory instrument.
- (4) Where orders or regulations are subject to “affirmative resolution procedure” the orders or regulations may not be made unless a draft of the statutory instrument containing them has been laid before, and approved by a resolution of, each House of Parliament. 25
- (5) Where orders or regulations are subject to “negative resolution procedure” the statutory instrument containing them is subject to annulment in pursuance of a resolution of either House of Parliament. 30

**36 Minor and consequential amendments**

- (1) Schedule 2 contains minor and consequential amendments.
- (2) In that Schedule –
- Part 1 contains amendments of the Financial Services and Markets Act 2000, and 35
- Part 2 contains amendments of other legislation.
- (3) The Treasury or the Secretary of State may by order make such other provision amending, repealing or revoking any enactment as they consider necessary or expedient in consequence of any provision made by this Act.

- (4) “Enactment” includes –
- (a) an enactment contained in subordinate legislation within the meaning of the Interpretation Act 1978,
  - (b) an enactment contained in, or in an instrument made under, an Act of the Scottish Parliament, 5
  - (c) an enactment contained in, or in an instrument made under, Northern Ireland legislation, or
  - (d) an enactment contained in, or in an instrument made under, a Measure or Act of the National Assembly for Wales.
- (5) An order under subsection (3) is subject to negative resolution procedure. 10

### 37 Extent

This Act extends to England and Wales, Scotland and Northern Ireland.

### 38 Commencement

- (1) The following provisions of this Act come into force on the day on which this Act is passed – 15
- (a) sections 1 to 5,
  - (b) section 6(1) and (4) to (7) (subject, in the case of subsection (5), to the exception mentioned in paragraph (l)),
  - (c) section 7(1) and (4),
  - (d) sections 8 to 10, 20
  - (e) section 26,
  - (f) section 28,
  - (g) sections 31 to 35,
  - (h) in section 36 –
    - (i) subsections (1) and (2) so far as relating to the paragraphs of Schedule 2 mentioned in paragraph (m), and 25
    - (ii) subsections (3) to (5),
  - (i) section 37,
  - (j) this section,
  - (k) section 39, 30
  - (l) Schedule 1 except so far as that Schedule relates to paragraph 13, 15 or 16 of Schedule 1A to the Financial Services and Markets Act 2000, and
  - (m) paragraphs 1 to 6, 11, 13, 16(1) and (2), 22, 24(1) and (2), 25 to 27, 29 to 31, 32(1) to (3), 33, 34, 36 to 44 and 47 of Schedule 2.
- (2) The following provisions of this Act come into force at the end of the period of 2 months beginning with the day on which this Act is passed – 35
- (a) section 7(2), (3) and (5),
  - (b) sections 11 to 17,
  - (c) section 30,
  - (d) section 36(1) and (2) so far as relating to the paragraphs of Schedule 2 mentioned in paragraph (e), and 40
  - (e) paragraphs 7 to 10, 12, 14, 15, 16(3), 17 to 20, 28, 32(4), 45 and 46 of Schedule 2.

- (3) The other provisions of this Act come into force on such day as the Treasury or the Secretary of State may by order appoint (and different days may be appointed for different purposes).
- (4) The Treasury or the Secretary of State may by order make such provision as they consider necessary or expedient for transitory, transitional or saving purposes in connection with the commencement of any provision made by this Act.

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**39 Short title**

This Act may be cited as the Financial Services Act 2010.

## SCHEDULES

## SCHEDULE 1

Section 6

## FURTHER PROVISION ABOUT THE CONSUMER FINANCIAL EDUCATION BODY

- 1 This is the Schedule 1A to be inserted in the Financial Services and Markets Act 2000 after Schedule 1 – 5

## “SCHEDULE 1A

Section 6A

## FURTHER PROVISION ABOUT THE CONSUMER FINANCIAL EDUCATION BODY

## PART 1

## GENERAL

*Ensuring exercise of consumer financial education function etc* 10

- 1 (1) The Authority must take such steps as are necessary to ensure that the consumer financial education body is, at all times, capable of exercising the consumer financial education function.
- (2) In complying with the duty under sub-paragraph (1) the Authority may, in particular, provide services to that body which the Authority considers would facilitate the exercise of that function. 15

*Constitution*

- 2 (1) The constitution of the consumer financial education body must provide for it to have – 20
- (a) a chair;
  - (b) a chief executive; and
  - (c) a board (which must include the chair and chief executive) whose members are the body’s directors.
- (2) The members of the board must be persons appointed, and liable to removal from office, by the Authority (acting, in the case of the chair or chief executive, with the approval of the Treasury). 25
- (3) But the terms of appointment of members of the board (and in particular those governing removal from office) must be such as to secure their independence from the Authority in the exercise of the consumer financial education function. 30

*Status*

- 3 (1) The consumer financial education body is not to be regarded as exercising functions on behalf of the Crown.
- (2) The body's board members, officers and staff are not to be regarded as Crown servants. 5

*Discharge of function by others*

- 4 (1) The consumer financial education body may discharge the consumer financial education function by –
- (a) supporting the doing by other persons of anything that it considers would enhance the understanding, knowledge or ability mentioned in section 6A(1); or 10
  - (b) arranging for other persons to do anything that it considers would enhance that understanding, knowledge or ability.
- (2) The reference in sub-paragraph (1)(a) to support includes financial support. 15
- (3) The reference in sub-paragraph (1)(b) to arrangements includes arrangements under which payments are made to the other persons.
- (4) Nothing in this paragraph is to limit other ways in which the consumer financial education body may discharge the consumer financial education function. 20
- 5 (1) This paragraph applies if the consumer financial education body arranges for any person (including one established by or under an enactment) to do anything that it considers would enhance the understanding, knowledge or ability mentioned in section 6A(1). 25
- (2) The person may do that thing despite any limitation on its capacity (whether under a rule of law or otherwise) which, but for this paragraph, would have applied.

*Market confidence and financial stability*

- 6 In discharging the consumer financial education function, the consumer financial education body must have regard to the importance of – 30
- (a) maintaining confidence in the UK financial system; and
  - (b) maintaining the stability of the UK financial system.

*Budget*

- 7 (1) The consumer financial education body must adopt an annual budget which has been approved by the Authority. 35
- (2) The budget must be adopted –
- (a) in the case of the body's first financial year, as soon as reasonably practicable after the body is established; and 40
  - (b) in the case of each subsequent financial year, before the start of the financial year.



- 
- (3) The consumer financial education body may, with the approval of the Authority, vary the budget for a financial year at any time after its adoption.
- (4) Before adopting or varying a budget, the consumer financial education body must consult—
- (a) the Treasury;
  - (b) the Secretary of State;
  - (c) the Office of Fair Trading; and
  - (d) such other persons (if any) as the body considers appropriate.
- (5) The consumer financial education body must publish each budget, and each variation of a budget, in the way it considers appropriate.

#### *Annual plan*

- 8 (1) The consumer financial education body must in respect of each of its financial years prepare an annual plan which has been approved by the Authority.
- (2) The plan must be prepared—
- (a) in the case of the body’s first financial year, as soon as reasonably practicable after the body is established; and
  - (b) in the case of each subsequent financial year, before the start of the financial year.
- (3) The consumer financial education body may, with the approval of the Authority, vary the plan in respect of a financial year at any time after its preparation.
- (4) An annual plan in respect of a financial year must set out—
- (a) the objectives of the consumer financial education body for the year;
  - (b) the relative priorities of each of those objectives; and
  - (c) how its resources are to be allocated among the activities to be carried on in connection with the discharge of the consumer financial education function.
- (5) Before preparing or varying an annual plan, the consumer financial education body must consult—
- (a) the Treasury;
  - (b) the Secretary of State;
  - (c) the Office of Fair Trading;
  - (d) the Practitioner Panel;
  - (e) the Consumer Panel; and
  - (f) such other persons (if any) as the body considers appropriate.
- (6) The consumer financial education body must publish each annual plan, and each variation of an annual plan, in the way it considers appropriate.

*Annual reports*

- 9 (1) At least once a year, the consumer financial education body must make a report to the Authority in relation to the discharge of the consumer financial education function.
- (2) The report must – 5
- (a) set out the extent to which the body has met its objectives and priorities for the period covered by the report;
  - (b) include a copy of its latest accounts; and
  - (c) comply with any requirements specified in rules made by the Authority. 10
- (3) The consumer financial education body must publish each report in the way it considers appropriate.
- (4) Nothing in this paragraph requires the consumer financial education body to make a report at any time in the period of 12 months beginning with its establishment. 15

*Exemption from consumer credit rules*

- 10 (1) A licence is not required under Part 3 of the Consumer Credit Act 1974 in respect of anything done by –
- (a) the consumer financial education body in discharging the consumer financial education function; or 20
  - (b) a person acting on its behalf in accordance with arrangements made under paragraph 4(1)(b).
- (2) Nothing in Part 4 or 10 of that Act (seeking business or ancillary credit business) is to apply in relation to anything done by –
- (a) the consumer financial education body in discharging the consumer financial education function; or 25
  - (b) a person acting on its behalf in accordance with arrangements made under paragraph 4(1)(b).

PART 2

FUNDING 30

*Meaning of “the relevant costs”*

- 11 (1) In this Part of this Schedule “the relevant costs” means –
- (a) the expenses incurred by the Authority in establishing the consumer financial education body; and
  - (b) the expenses incurred, or expected to be incurred, by the consumer financial education body in connection with the discharge of the consumer financial education function. 35
- (2) For the purposes of sub-paragraph (1)(a) it does not matter when the expenses were incurred.

*Funding of the relevant costs by authorised persons*

- 12 (1) For the purpose of meeting a proportion of the relevant costs the Authority may make rules requiring –
- (a) authorised persons, or
  - (b) any specified class of authorised person,
- to pay to the Authority specified amounts or amounts calculated in a specified way. 5
- (2) Before making the rules the Authority must have regard to other anticipated sources of funding of the relevant costs.
- (3) The amounts to be paid under the rules may include a component to cover the expenses of the Authority in collecting the payments (“collection costs”). 10
- (4) The Authority must pay to the consumer financial education body the amounts that it receives under the rules apart from amounts in respect of its collection costs (which it may keep). 15
- (5) “Specified” means specified in the rules.

*Funding of the relevant costs by consumer credit licensees etc*

- 13 (1) For the purpose of meeting a proportion of the relevant costs the OFT may, with the approval of the Secretary of State and the Treasury, from time to time require –
- (a) qualifying consumer credit licensees or applicants, or
  - (b) any specified class of qualifying consumer credit licensee or applicant,
- to pay to the OFT specified amounts or amounts calculated in a specified way. 20 25
- (2) The requirements are to be imposed by general notice.
- (3) “Qualifying consumer credit licensee or applicant” means –
- (a) a licensee under a licence which covers to any extent the carrying on of a type of business specified in an order under section 226A(2)(e); or
  - (b) an applicant for a licence, or for the renewal of a licence, which (if granted or renewed) will fall within paragraph (a) above.
- 30
- (4) Before giving a general notice the OFT must have regard to other anticipated sources of funding of the relevant costs. 35
- (5) Before giving a general notice, the OFT must consult –
- (a) the Authority;
  - (b) the consumer financial education body; and
  - (c) such other persons (if any) as the OFT considers appropriate.
- 40
- (6) The amounts to be paid under a general notice may include a component to cover the expenses of the OFT in collecting the payments (“collection costs”).

- (7) The OFT must pay to the consumer financial education body the amounts that it receives under a general notice apart from amounts in respect of its collection costs (which it may keep).
- (8) A general notice may –
- (a) specify the time at or by which the payments are to be made; 5
  - (b) provide for exceptions from requirements imposed on a class of qualifying consumer credit licensee or applicant;
  - (c) impose different requirements on different classes of qualifying consumer credit licensee or applicant; 10
  - (d) make provision for refunds in specified circumstances.
- (9) Expressions which are used in sub-paragraph (3) and in the Consumer Credit Act 1974 have the same meaning in that sub-paragraph as in that Act.
- (10) In this paragraph – 15
- “general notice” means a notice published by the OFT at a time and in a manner appearing to it suitable for securing that the notice is seen within a reasonable time by persons likely to be affected by it;
  - “the OFT” means the Office of Fair Trading; 20
  - “specified” means specified in the general notice.

*Funding by grants or loans etc made by Treasury or Secretary of State*

- 14 (1) The Treasury or the Secretary of State may –
- (a) make grants or loans, or
  - (b) provide any other form of financial assistance, 25
- to the consumer financial education body for the purpose of meeting any expenses incurred by it in connection with the discharge of the consumer financial education function.
- (2) Any grant or loan or other form of financial assistance under this paragraph may be made or provided subject to such terms as the Treasury or the Secretary of State consider appropriate. 30
- (3) Any expenses incurred by the Treasury or the Secretary of State under this paragraph are to be met out of money provided by Parliament.

PART 3 35

REVIEWS

*Reviews of economy etc of the consumer financial education body*

- 15 (1) The Authority may appoint an independent person to conduct a review of the economy, efficiency and effectiveness with which the consumer financial education body has used its resources in discharging the consumer financial education function. 40
- (2) The Authority must consult the Treasury before acting under this paragraph.

- 
- (3) A review is not to be concerned with the merits of the body’s general policy or principles in discharging the consumer financial education function.
- (4) On completion of a review, the person conducting it must make a written report to the Authority – 5
- (a) setting out the result of the review; and
- (b) making such recommendations (if any) as the person considers appropriate.
- (5) The Authority must publish a copy of the report in the way it considers appropriate. 10
- (6) Any expenses reasonably incurred in the conduct of the review are to be met by the Authority.
- (7) “Independent” means appearing to the Authority to be independent of the consumer financial education body.
- Right to obtain documents and information* 15
- 16 (1) A person conducting a review under paragraph 15 –
- (a) has a right of access at any reasonable time to all such documents as the person may reasonably require for the purposes of the review; and
- (b) may require any person holding or accountable for any such document to provide such information and explanation as are reasonably required for those purposes. 20
- (2) This paragraph applies only to documents in the custody or under the control of the consumer financial education body.
- (3) An obligation imposed on a person as a result of this paragraph is enforceable by an injunction or, in Scotland, by an order for specific performance under section 45 of the Court of Session Act 1988.” 25
- 2 (1) This paragraph applies to rules under paragraph 12 of Schedule 1A to FSMA 2000 (as inserted by this Schedule). 30
- (2) The FSA may before commencement –
- (a) propose to make rules under that paragraph, and
- (b) publish a draft of the proposed rules in the way appearing to it to be best calculated to bring them to the attention of the public.
- (3) The draft must be accompanied by – 35
- (a) an explanation of the purpose of the proposed rules,
- (b) an explanation of the FSA’s reasons for believing that making the proposed rules is compatible with its general duties under section 2 of FSMA 2000,
- (c) notice that representations about the proposals may be made to the FSA within a specified time, and 40
- (d) details of the expected expenditure by reference to which the proposal is made.

- (4) Before making the proposed rules after commencement, the FSA must have regard to any representations made to it in accordance with sub-paragraph (3)(c).
- (5) If the FSA makes the proposed rules, it must publish an account, in general terms, of— 5
- (a) the representations made to it in accordance with sub-paragraph (3)(c), and
- (b) its response to them.
- (6) If the rules differ from the draft published under sub-paragraph (2) in a way which is, in the FSA’s opinion, significant, the FSA must (in addition to complying with sub-paragraph (5)) publish details of the difference. 10
- (7) If the FSA acts in accordance with this paragraph, section 155 of FSMA 2000 (which contains corresponding provision) does not apply.
- (8) The FSA may charge a reasonable fee for providing a person with a copy of a draft published under sub-paragraph (2). 15
- (9) In this paragraph—
- “commencement” means the commencement of paragraph 12 of Schedule 1A to FSMA 2000;
- “the FSA” means the Financial Services Authority;
- “FSMA 2000” means the Financial Services and Markets Act 2000. 20

## SCHEDULE 2

Section 36

## MINOR AND CONSEQUENTIAL AMENDMENTS

## PART 1

## AMENDMENTS OF FINANCIAL SERVICES AND MARKETS ACT 2000

- 1 The Financial Services and Markets Act 2000 is amended as follows. 25
- 2 (1) Section 3 (market confidence) is amended as follows.
- (2) In subsection (1), for “the financial system” substitute “the UK financial system”.
- (3) In subsection (2), for ““The financial system”” substitute “In this Act “the UK financial system””.
- 3 Until the commencement of the repeal of section 4 (public awareness) by section 6(3) of this Act, section 4 has effect as if—
- (a) the reference in subsection (1) to the financial system were to the UK financial system, and
- (b) subsection (3) were omitted. 35
- 4 In section 5 (the protection of consumers), for subsection (3) substitute—
- “(3) Sections 425A and 425B (meaning of “consumers”) apply for the purposes of this section.”

- 5 In section 10 (the Consumer Panel), for subsection (7) substitute –
- “(7) Sections 425A and 425B (meaning of “consumers”) apply for the purposes of this section, but the references to consumers in this section do not include consumers who are authorised persons.”
- 6 (1) Section 14 (cases in which the Treasury may arrange independent inquiries) is amended as follows. 5
- (2) In subsection (2)(a), for “the financial system” substitute “the UK financial system”.
- (3) For subsection (5) substitute –
- “(5) Sections 425A and 425B (meaning of “consumers”) apply for the purposes of this section.” 10
- (4) Omit subsection (6).
- 7 In the italic cross-heading before section 64, at the end insert “*of approved persons*”.
- 8 (1) Section 66 (performance of regulated activities: disciplinary powers) is amended as follows. 15
- (2) After subsection (5) insert –
- “(5A) “Approval” means an approval given under section 59.”
- (3) In subsection (7), omit “under section 59”.
- (4) After that subsection insert – 20
- “(8) In relation to any time while a suspension is in force under subsection (3)(aa) in relation to part of a function, any reference in section 59 or 63A to the performance of a function includes the performance of part of a function.
- (9) If at any time a restriction imposed under subsection (3)(ab) is contravened, the approval in relation to the person concerned is to be treated for the purposes of sections 59 and 63A as if it had been withdrawn at that time.” 25
- 9 (1) Section 67 (disciplinary measures: procedure and right to refer to Tribunal) is amended as follows. 30
- (2) In subsection (1), at the end insert “; and if it proposes to take action under subsection (3)(aa) or (ab) of that section, it must also give each of the other interested parties a warning notice.”
- (3) After subsection (2) insert –
- “(2A) A warning notice about a proposal – 35
- (a) to suspend an approval, or
- (b) to impose a restriction in relation to the performance of a function,
- must state the period for which the suspension or restriction is to have effect.” 40

- (4) In subsection (4), at the end insert “; and if it decides to take action under subsection (3)(aa) or (ab) of that section, it must also give each of the other interested parties a decision notice.”
- (5) After subsection (5) insert –
- “(5A) A decision notice about – 5
- (a) the suspension of an approval, or
- (b) the imposition of a restriction in relation to the performance of a function,
- must state the period for which the suspension or restriction is to have effect.” 10
- (6) In subsection (7), at the end insert “; and if the Authority decides to take action under section 66(3)(aa) or (ab), each of the other interested parties may also refer the matter to the Tribunal.”
- (7) After that subsection insert –
- “(8) “Approval” means an approval given under section 59. 15
- (9) “Other interested parties”, in relation to an approved person (“A”), are –
- (a) the person on whose application the approval was given (“B”); and
- (b) the person by whom A’s services are retained, if not B. 20
- The reference in this subsection to an approved person has the same meaning as in section 64.”
- 10 (1) Section 69 (statement of policy) is amended as follows.
- (2) In subsection (1), for paragraphs (a) and (b) substitute –
- “(a) the imposition of penalties, suspensions or restrictions under section 66; 25
- (b) the amount of penalties under that section; and
- (c) the period for which suspensions or restrictions under that section are to have effect.”
- (3) In subsection (2) – 30
- (a) in the opening words, after “should be” insert “, or what the period for which a suspension or restriction is to have effect should be,” and
- (b) in paragraph (c), for “the person on whom the penalty is to be imposed” substitute “the person against whom action is to be taken”.
- 11 In section 138 (general rule-making power), omit subsections (3) and (7) to (9). 35
- 12 In section 150(4) (actions for damages), after paragraph (a) (but before the “or” at the end of it) insert –
- “(aa) rules under section 131B (short selling rules);”.
- 13 In section 155(9) (consultation: exception to general rule that cost benefit analysis required), after paragraph (d) insert – 40
- “(e) paragraph 12 of Schedule 1A.”



- 14 In section 157 (guidance), after subsection (3) insert –  
 “(3A) Subsection (3) also applies in relation to guidance which the Authority proposes to give to persons generally, or to a class of person, in relation to rules under section 131B (short selling rules) to which those persons are subject.” 5
- 15 In section 165 (FSA’s power to require information), in the heading, at the end insert “: **authorised persons etc**”.
- 16 (1) Section 168 (appointment of persons to carry out investigations in particular cases) is amended as follows.  
 (2) In subsection (4), in paragraph (c), for “an authorised person” substitute “a person”. 10  
 (3) In that subsection, after paragraph (h) insert –  
 “(ha) a person may have performed a controlled function without approval for the purposes of section 63A;”.
- 17 In section 176(11)(a) (entry of premises under warrant), after “165” insert “, 165A, 169A”. 15
- 18 (1) Section 207 (proposal to take disciplinary measures) is amended as follows.  
 (2) In subsection (1), omit the “or” before paragraph (b) and at the end of that paragraph insert “or  
 (c) to suspend a permission of an authorised person or impose a restriction in relation to the carrying on of a regulated activity by an authorised person (under section 206A),” 20  
 (3) At the end insert –  
 “(4) A warning notice about a proposal to suspend a permission or impose a restriction must state the period for which the suspension or restriction is to have effect.” 25
- 19 (1) Section 208 (decision notice) is amended as follows.  
 (2) In subsection (1), omit the “or” before paragraph (b) and at the end of that paragraph insert “or  
 (c) to suspend a permission or impose a restriction under section 206A (whether or not in the manner proposed),” 30  
 (3) After subsection (3) insert –  
 “(3A) In the case of a suspension or restriction, the decision notice must state the period for which the suspension or restriction is to have effect.” 35  
 (4) In subsection (4), omit the “or” before paragraph (b) and at the end of that paragraph insert “or  
 (c) suspend a permission of an authorised person, or impose a restriction in relation to the carrying on of a regulated activity by an authorised person, under section 206A,” 40
- 20 (1) Section 210 (statements of policy) is amended as follows.

- (2) In subsection (1), for paragraphs (a) and (b) substitute –
- “(a) the imposition of penalties, suspensions or restrictions under this Part;
  - (b) the amount of penalties under this Part; and
  - (c) the period for which suspensions or restrictions under this Part are to have effect.” 5
- (3) In subsection (2) –
- (a) in the opening words, after “should be” insert “, or what the period for which a suspension or restriction is to have effect should be,”; and
  - (b) in paragraph (c), for “the person on whom the penalty is to be imposed” substitute “the person against whom action is to be taken”. 10
- (4) In subsection (7), after “206” insert “or 206A”.
- 21 In section 212(2) (the scheme manager), after “those functions” insert “and the functions conferred on it by or under Part 15A”.
- 22 In section 219(3A) (scheme manager’s power to require information), for “applying regulations under section 214B(3) above” substitute “determining the matters mentioned in section 214D(2)(a) and (b) above”. 15
- 23 In section 221A(3) (delegation of functions of FSCS manager), after “management expenses of the scheme manager” insert “except where the function in question is one under Part 15A”. 20
- 24 (1) Section 223 (FSCS manager’s management expenses) is amended as follows.
- (2) In subsection (3), in paragraph (c), after “214B” insert “or 214D”.
  - (3) After that paragraph insert –
    - “(d) under Part 15A.”
- 25 (1) Section 224A (functions under the Banking Act 2009) is amended as follows. 25
- (2) The existing provision becomes subsection (1) of that section.
  - (3) After that subsection insert –
    - “(2) Any payment required to be made by the scheme manager by virtue of section 61 of that Act (special resolution regime: compensation) is to be treated for the purposes of this Part as an expense under the compensation scheme.” 30
- 26 In section 354 (FSA’s duty to co-operate with others), after subsection (1A) insert –
- “(1B) In pursuing its financial stability objective, the Authority must take such steps as it considers appropriate to co-operate with other relevant bodies (including the Treasury and the Bank of England).” 35
- 27 In section 391 (publication), for subsection (11) substitute –
- “(11) Section 425A (meaning of “consumers”) applies for the purposes of this section.”
- 28 (1) Section 392 (warning and decision notices: third party rights and access to evidence) is amended as follows. 40
- (2) In paragraph (a) –

- (a) after “63(3),” insert “63B(1),”, and  
 (b) after “126(1),” insert “131G(1),”.
- (3) In paragraph (b) –  
 (a) after “63(4),” insert “63B(3),”, and  
 (b) after “127(1),” insert “131G(4),”.
- 29 After section 415 insert –

*“Powers of the Authority*

**415A Powers of the Authority**

- Any power which the Authority has under any provision of this Act is not limited in any way by any other power which it has under any other provision of this Act.”
- 30 In section 417(1) (definitions), after the definition of “UK authorised person” (but before the “and” at the end of it) insert –  
 ““the UK financial system” has the meaning given in section 3;”.
- 31 After section 425 insert –

**“425A Consumers: regulated activities etc carried on by authorised persons**

- (1) This section has effect for the purposes of the provisions of this Act which apply this section.
- (2) “Consumers” means persons who –  
 (a) use, have used or may use any of the services within subsection (3); or  
 (b) have relevant rights or interests in relation to any of those services.
- (3) The services within this subsection are services provided by –  
 (a) authorised persons in carrying on regulated activities;  
 (b) authorised persons who are investment firms, or credit institutions, in providing relevant ancillary services; or  
 (c) persons acting as appointed representatives.
- (4) A person (“P”) has a “relevant right or interest” in relation to any services within subsection (3) if P has a right or interest –  
 (a) which is derived from, or is otherwise attributable to, the use of the services by others; or  
 (b) which may be adversely affected by the use of the services by persons acting on P’s behalf or in a fiduciary capacity in relation to P.
- (5) If a person is providing a service within subsection (3) as a trustee, the persons who are, have been or may be beneficiaries of the trust are to be treated as persons who use, have used or may use the service.
- (6) A person who deals with another person (“A”) in the course of A providing a service within subsection (3) is to be treated as using the service.

- (7) In this section –
- “credit institution” means –
- (a) a credit institution authorised under the banking consolidation directive; or
  - (b) an institution which would satisfy the requirements for authorisation as a credit institution under that directive if it had its registered office (or if does not have one, its head office) in an EEA State;
- “relevant ancillary service” means any service of a kind mentioned in Section B of Annex I to the markets in financial instruments directive the provision of which does not involve the carrying on of a regulated activity.

**425B Consumers: regulated activities carried on by others**

- (1) This section has effect for the purposes of the provisions of this Act which apply this section. 15
  - (2) “Consumers” means persons who, in relation to regulated activities carried on otherwise than by authorised persons, would be consumers as defined by section 425A if the activities were carried on by authorised persons.”
- 32 (1) Section 429 (Parliamentary control of statutory instruments) is amended as follows. 20
- (2) In subsection (1)(a) –
    - (a) omit “404”, and
    - (b) after “236(5),” insert “404F”.
  - (3) In subsection (2), after “214B” insert “, 214D”. 25
  - (4) In subsection (8), after “one made under section” insert “165A(2)(d) or”.
- 33 (1) Schedule 1 (general provision about the FSA) is amended as follows. 30
- (2) In paragraph 5(2)(a), after “paragraph 1(2)(a) to (d)” insert “or in determining or reviewing its strategy in relation to the financial stability objective”.
  - (3) After paragraph 19A insert –

*“Amounts required by rules to be paid to the Authority*

19B Any amount (other than a fee) which is required by rules to be paid to the Authority may be recovered as a debt due to the Authority.” 35
- 34 (1) In Schedule 4 (treaty rights), paragraph 1 is amended as follows. 40
- (2) The existing provision becomes sub-paragraph (1) of that paragraph.
  - (3) In that sub-paragraph, omit the definition of “consumers”.
  - (4) After that sub-paragraph insert –

“(2) Section 425A (meaning of “consumers”) applies for the purposes of this Schedule.”

PART 2

AMENDMENTS OF OTHER LEGISLATION

*Consumer Credit Act 1974*

- 35 In section 25(2A)(b) of the Consumer Credit Act 1974 (evidence as to whether a licensee is a fit person), after sub-paragraph (i) insert – 5  
     “(ia) paragraph 13 of Schedule 1A to the Financial Services and Markets Act 2000;”.

*Contracting Out (Functions Relating to National Savings) Order 1998*

- 36 In article 3 of the Contracting Out (Functions Relating to National Savings) Order 1998 (contracting out of functions), after paragraph (2) insert – 10  
     “(3) Any function conferred on the Director under rules made under section 38(7) of the Administration of Justice Act 1982 (court funds rules) may be exercised by, or by employees of, such person (if any) as may be authorised in that behalf by the Director.”

*Financial Services and Markets Act 2000 (Markets in Financial Instruments) (Modification of Powers) Regulations 2006* 15

- 37 In the Financial Services and Markets Act 2000 (Markets in Financial Instruments) (Modification of Powers) Regulations 2006, omit regulation 3(b)(ii) (which made an amendment of the Financial Services and Markets Act 2000 superseded by this Act). 20

*Banking Act 2009*

- 38 The Banking Act 2009 is amended as follows.
- 39 In section 1(6) (table describing provisions of Part 1), in the entry relating to sections 33 to 48, for “48” substitute “48A”.
- 40 In section 61(2)(b) (sources of compensation), for the words from “subject” to “below,” substitute “subject to section 214C of the Financial Services and Markets Act 2000 (limit on amount of special resolution regime payments),”. 25
- 41 In section 83(2)(h) (supplemental), omit “- inserted by section 171 below”.
- 42 Omit section 171 (which made amendments of the Financial Services and Markets Act 2000 superseded by this Act). 30
- 43 In section 183(c) (interpretation of expressions for purposes of Part 5), omit “to “the financial system””.
- 44 In section 204(1)(a) (inter-bank payment systems: information), after “order” insert “or an order under section 206A”.
- 45 Omit section 248 (which made an amendment of the Financial Services and Markets Act 2000 superseded by this Act). 35
- 46 In section 250(2) (collection of information by FSA relevant to financial stability) –  
     (a) after “section 165” insert “or 165A”, and  
     (b) after “as qualified” insert “, in the case of the section 165 power,”. 40

- 47 (1) Section 259 (statutory instruments) is amended as follows.
- (2) In the table in subsection (3), omit the entry relating to section 171.
- (3) In that table, after the entry relating to section 204 insert –

“206A	Services forming part of recognised inter-bank payment systems	Draft affirmative resolution”
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- (4) In subsection (5), omit paragraph (o) and the “and” before it.

# Financial Services Bill

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## B I L L

To make provision amending the Financial Services and Markets Act 2000, including provision about financial education, and other provision about financial services and markets; and to make provision for the administration of court funds by the Director of Savings.

*Brought from the Commons on 26th January 2010*

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